



**FINAL**  
**2020/21**  
**INTERGRATED DEVELOPMENT**  
**PLAN (IDP)**

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## **ACRONYMS AND ABBREVIATIONS**

- AOC - Aircraft Operating Company
- BEE - Black Economic Empowerment
- B-BBEE - Broad-Based Black Economic Empowerment
- CBD - Central Business District
- CSC - Community Service Centre
- DBSA - Development Bank of South Africa
- DFP - Development Framework Plan
- DLTG - Department of Local Government and Traditional Affairs
- DM - District Municipality
- DOE - Department of Education
- DOH - Department of Housing

DOT - Department of Transport  
ED - Executive Director  
EIA - Environmental Impact Assessment  
EMP - Environmental Management Procedure  
EPWP - Extended Public Works Programme  
EXCO - Executive Committee  
GE - Gender Equity  
GGP - Gross Geographical Product  
GIS - Geographical Information System  
HIV/AIDS - Human Immunodeficiency Virus/Acquired Immunodeficiency Syndrome  
HCT - HIV/AIDS counselling and Testing  
IDP - Integrated Development Plan  
ISRDP - Integrated Sustainable Rural Development Programme  
ISRDS - Integrated Sustainable Rural Development Strategy  
KM - KwaDukuza Municipality  
KZN - KwaZulu-Natal  
LED - Local Economic Development  
LM - Local Municipality  
LRAD - Land Redistribution for Agriculture Development  
LUMF - Land Use Management Framework  
LUMS - Land Use Management System  
MEC - Member of the Executive Council (Local Government and Traditional Affairs)  
MFMA - Municipal Finance Management Act No. 56 of 2003  
MIG - Municipal Infrastructure Grant  
MPS - Multi-Purpose Service Centre  
MTC - Medium-Term Capital Framework  
MTCT - Mother-To-Child HIV Transmission  
NHBRC - National Home Builders Registration Council  
NSDP - National Spatial Development Perspective  
PGDS - Provincial Growth and Development Strategy  
PIMS - Planning, Implementation and Management System  
PMS - Performance Management System  
PTO - Permission to Occupy  
PDA - Planning and Development Act 06 of 2008  
PMTCT - Prevention from Mother to Child  
RDP - Reconstruction and Development Programme  
RIDS - Regional Industrial Development Strategy  
RRTF - Rural Road Transport Forum

RSC - Regional Service Centre  
SADC - South Africa Development Community  
SEA - Strategic Environmental Assessment  
SDF - Spatial Development Framework  
SDBIP - Service Delivery and Budget Implementation Plan  
SDP - Site Development Plan  
SMME - Small, Medium and Micro Enterprise  
TA - Tribal Authority  
TLC - Transitional Local Council  
VTC - Voluntary Testing and Counselling  
WSDP - Water services Development Plan



**FOREWORD BY THE DEPUTY MAYOR OF KWADUKUZA MUNICIPALITY,  
CLLR. GOVINDAMMAL “DOLLY” GOVENDER PERTAINING THE FINAL 2020/21  
FINAL IDP**

I wish to take this opportunity to greet all residents and stakeholders of the KwaDukuza Municipality. As from August (2020) this year, the current Council will be left with exactly 12

months in office and it is expected, according to the IEC that elections to elect the succeeding Council will be held around the first or second week of August 2021.

We hope that by August 2021, we would have achieved most of our targets and ambitions in the categories of service delivery and clean governance as derived in the in the December 2016 Lekgotla Resolutions, which made clear priorities for this term that comes to an end in 2021.

Between the 11th and 12th February 2020, we held Mid-Term Strategic Planning Lekgotla at the Darnall Country Club which was characterised by robust debates and reflections on the progress in implementing Council's aforementioned 2016 Lekgotla Resolutions and reprioritizing some of the goals to accelerate service delivery.

We therefore, as part of the 2020/2021 Integrated Development Plan Process, which was led by the Acting Mayor, Cllr. Dolly Govender, traversed the length and breadth of our municipal area to reflect on a variety of issues and priority's as well as to share the progress we have made in implementing service delivery. We can gladly say that the following progress has been made:

- (1) Renovated the Thompson Bay Beach promenade and Lifeguard Tower in partnership with Baldwin Property Developers
- (2) Began construction of Khalafukwe Internal Roads Phase 1 Project (in Ward 20) and the Mellow Wood Community Hall (in Ward 28)
- (3) Procured fleet to aide a quick turnaround time in delivering services particularly as it relates to refuse collection and traffic and crime prevention.
- (4) Council implemented its road rehabilitation programme in all wards. Something that has been a longstanding issue.
- (5) The municipality has used the Community Works Programme to enhance cleaning and greening of townships.
- (6) Council has also continued to put youth on the centre of its development agenda and is currently in talks with NYDA to reconstruct the current youth office to a regional Youth Service Centre. A MoU has been signed in this regard.
- (7) Council has begun to implement the title deeds programme in collaboration with Vuthela, this will see many our people in KwaDukuza getting their title for free of charge.

As part of this IDP process, the Council received the following key developments:

- (1) The communities and organised community structures have welcomed the fair, reasonable and low increment on the proposed tariffs of charges. The community also pointed out that the municipality's proposed electrical increment is below NERSA guidelines and it is Council's commitment to ensure that electrical tariffs will remain reasonable. Although some have pointed out that such tariffs should be revisited considering the state of the economy has the pressure it is having on consumers.

- (2) The leadership of Council appreciated constructive contributions from various community members, leaders and organised business and structures. Amongst some of such key inputs:
- a. KwaDukuza Municipality shall work hard to accelerate the turnaround strategy in fixing and repairing streetlights and refuse collection in all wards.
  - b. Communities welcomed the recently launched road rehabilitation programme which was promised during the previous IDP process.
  - c. Communities have raised sharply the issue of water shortages and impromptu water cuts.
  - d. The communities further appreciated that the budget in the next financial year will be going towards the maintenance of council infrastructure which includes streetlights, roads and storm water.
  - e. It was further noted that there is a still huge backlog of houses within the municipality and it is expected that the municipality will continue to lobby for additional funding for already approved housing projects.
  - f. Communities have also called the building and extension of schools within their areas;

Council further welcomed other proposals made by members of public. Amongst the key proposals that will be taken forward by Council to both national and provincial government include the following:

- (1) Establishment of the new police station for the area or adding more resources to the existing police stations in uMhlali and KwaDukuza.
- (2) Fast-tracking of building new public schools to accommodate growing communities in the areas of Groutville, Shakashead, Etete, Ballito, Salt Rock, and Madundube.
- (3) Renovation and improving facilities in all public health facilities/clinics in particular Ballito and KwaDukuza facilities.
- (4) Improving coordination between KwaDukuza, SANRAL and DOT, in the improvement of road networks within our area including unblocking the unfinished projects.

(5) Over and above the above developmental essentials it should be noted that as part of the compilation of the Draft 2020/2021 IDP, which has highlighted an active citizenry, ideally continues to embrace the spirit and intent of the Freedom Charter that people shall govern. Indeed, the Council and administration were subjected to critical and robust oversight by various constituencies. This making reference on the KwaDukuza Municipal Broad Based Community Needs 2016/2017 to 2020/2021, which recently the Draft IDP 2020/21 looks more closely at the received community needs reflected in all Ward Committee reports submitted on monthly basis. The document also took cognisance of the needs and suggestions communicated by Communities during our IDP Mayoral Imbizo which took place in October and November 2019.

The Draft IDP 2020/21 unpacks all Business Units developmental projects as well those of certain sector departments. It is noted that the IDP represents all Municipal developmental plans and therefore its review is a collaborative process. It must be noted that the Actual Draft 20/21 IDP was adopted by Council on the 12<sup>th</sup> of May 2020. Sadly, with the advent of the Corona virus and subsequent Lockdown taking place from March 2020 all the previously scheduled second round of public engagements towards the finalization not only of the IDP process but also the Municipal Budget could not take place. The lockdown has certainly partly striped us on consulting our communities and to fully engage as well as to allow for transparency of our developmental plans also capturing all community inputs. However it must be noted that, regardless on these trying times, the Municipality will try by all means to tap into other forms of media in order for the public to view and make comments on the recently adopted Draft IDP for the 2020/2021 Financial year. The comments are open as from the 15<sup>th</sup> of May 2020 till the 15<sup>th</sup> of June 2020 with the actual document on the KwaDukuza Municipal website.

I thank you.

**THE STRUCTURE OF KWADUKUZA MUNICIPALITY:**

**POLITICAL AND ADMINISTRATIVE GOVERNANCE**

**POLITICAL GOVERNANCE**

KwaDukuza Municipality has 29 wards and 57 Councilors, who were directly elected to serve the Council. Membership of the Council is made up of the following:

**Figure 1: Political Governance**

<b>Political Party</b>	<b>No. of Councilors</b>
African National Congress (ANC)	36
Inkatha Freedom Party (IFP)	4
Democratic Alliance (DA)	11

Economic Freedom Fighter (EFF)	2
Independent Party (ID)	2
AL-JAMA-AH	1
AIC	1
<b>Total</b>	<b>57</b>

The Council meets on a monthly basis while the EXCO meets twice a month. Members of the public and media are also encouraged to attend some Council meetings. **The KwaDukuza Municipality Councilors** are presented below:

**KWADUKUZA MUNICIPALITY – COUNCILLORS (2016 – 2021):**

 <p><b>Acting Mayor</b> <b>Cllr D. Govender</b></p>		 <p><b>The Speaker:</b> <b>Cllr P. Zulu</b></p>	 <p><b>Chief Whip: Ward 1:</b> <b>Cllr: D.W.Ndimande</b></p>
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**Ward 2: Cllr. C.M. Ntleko  
Ndimande**



**Ward 3:Cllr. G. J. van  
Whye**



**Ward 4:Cllr. M. Ndlela**



**Ward 5 : Cllr. J. L. T.  
Sibiya**



**Ward 6:Cllr. T. Colley**



**Ward 7: Cllr. B. Dindi**



**Ward 8:Cllr. M. Ngidi**



**Ward 9:Cllr. P. I. Dube**



**Ward 10:Cllr. T. T. Dube**



**Ward 11:Cllr. I. T.  
Nxumalo**



**Ward 12:Cllr. N. H. Mbatha**



**Ward 13:Cllr. R. Singh**



**Ward 14: Cllr. W. S. Ntuli**



**Ward 15: Cllr. P. Mabaso**



**Ward 16: Cllr. J. Vallan**



**Ward 17 Cllr. M. S. Singh**



**Ward 18: Cllr. N. Zulu**



**Ward 19: Cllr Dolly Govender**



**Ward 20: Cllr. N. P. Dube**



**Ward 21: Cllr. T. Dutoit**



**Ward 22: Cllr. P. Naidoo**



**Ward 23: Cllr. J. S. Phahla**



**Ward 24: Cllr. V. V. Shezi**



**Ward 25: Cllr. S. M. R. Mfeka**



**Ward 26: Cllr. T. S. Ngidi**



**Ward 27: Cllr. M. Madlala**



**Ward 28: Cllr. V. Govender**



**Ward 29: Cllr. S. L. Cele**



## ADMINISTRATIVE GOVERNANCE

The Municipal Manager heads the administrative structure of KwaDukuza Municipality and is assisted by 9 (nine) Heads of Departments (currently 8 existing) who are known as Executive Directors. Each business unit is further divided into a particular number of units/divisions headed by Directors and are tabulated as follows:

**Figure 2: Business Units within the Municipality**

Business Unit	Departments Incorporated
Finance Business Unit:	Incorporates budget and compliance, asset management, expenditure, payroll, supply chain management, income/ revenue sections.
Corporate Services Business Unit	Integrates human resources, information technology, skills development, administration and property management, labour relations, records management, council support and auxiliary services.
Electrical Engineering Services	Incorporates electrical engineering, electrical planning, customer centre and fleet management services.
Civil Engineering and Human Settlements Business Unit	Includes civil engineering, road and stormwater management, building maintenance, project management unit, infrastructure planning, and Human Settlements
Economic Development and Planning Business Unit	Incorporates Local Economic Development, tourism, Development Planning, building control, Development Control, Forward Planning, Geographic Information System (GIS) Heritage, Outdoor Advertising, environmental management and climate change (sustainability).
Community Safety Business Unit	Integrates community safety, traffic, crime prevention, motor licensing, fire and emergency services, operations control emergency, motor testing, public transport facilities management, and disaster management.
Chief Operations Office-Corporate Governance Business Unit	Incorporates IDP/ Public Participation, Performance Management System (PMS), Internal Audit, Legal Services, Risk Management, Corporate

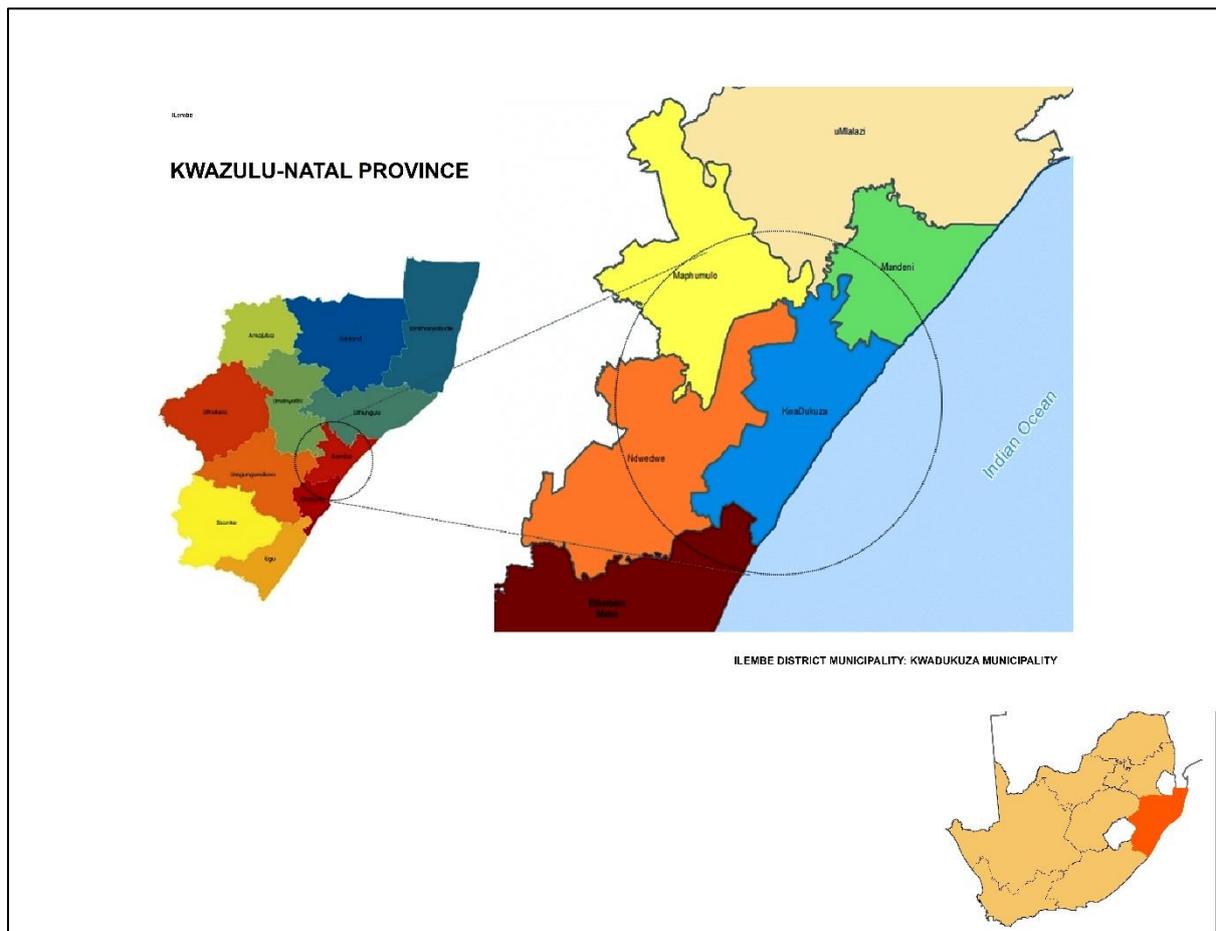
	Communications, Intergovernmental Relations, Special Programmes (vulnerable groups support), Special projects (strategic economic & infrastructure projects), and Operation Sukuma Sakhe.
Community Services and Public Amenities Business Unit	Includes the maintenance of parks and gardens, community halls, parks and gardens, cemeteries & crematorium, beach cleaning/cleansing, street sweeping, refuse removal, sports and recreation.
Youth Development Business Unit	Integrates youth development, youth advisory center, and sports development

## CHAPTER 1: EXECUTIVE SUMMARY

### 1. WHO WE ARE

KwaDukuza Municipality is one of the most prosperous municipalities and is a category B municipality (KZN 292). It is one of the municipalities that fall under the iLembe District (Category C, DC 29 Municipality) in the KwaZulu-Natal Province. Covering an area of approximately 633km<sup>2</sup> the Municipality stretches from the Zinkwazi River in the north to the Tongati River in the south. KwaDukuza (previously known as Stanger) is the district node and dominant commercial center in the iLembe District.

**Figure 3: Locality Map**



The KwaDukuza Municipality occupies a coastal and inland stretch of approximately 50km in length and 14km in width, with a variety of clustered and ad hoc settlements and small towns. The municipality is linked with a well-developed network of roads and rail infrastructure. The key feature of KwaDukuza is the N2 Development Corridor.

Highly immersed in rich history and heritage, KwaDukuza Municipality is the proud resting place of Inkosi uShaka, who is recognised as one of the world’s greatest strategists and nation builders of all time. It is an historical fact that Inkosi uShaka ruled the mighty Zulu nation in his latter days while based at KwaDukuza. Among the greats that KwaDukuza Municipality proudly associated with historically is iNkosi Albert Luthuli, who happened to have been born and bred at the Groutville Mission, KwaDukuza. The existence of this great leader, teacher and visionary, provided KwaDukuza with the opportunity to produce the first Nobel Peace Prize Laureate on the African Continent when he himself the recipient of the prize in 1960.

A strong fusion of African, Eastern and European cultural influences personify KwaDukuza Municipality. The late 19th to the early 20th centuries saw and welcomed the arrival of families of Indian origin at KwaDukuza who had come to work in the sugar cane plantations. History records that the first Europeans who subsequently founded sugar cane farming at KwaDukuza started arriving in 1824 with the Zulu nation already there. These historical events inevitably contributed into the laying of the foundations for the colourful social embroidery that has come to be part of KwaDukuza today.<sup>1</sup>

KwaDukuza boasts a 50km stretch of coastline along the Indian Ocean. The Municipality has two primary economic hubs namely the town of KwaDukuza and Ballito, the latter being a suburb situated slightly to the south of KwaDukuza. The defined borders of KwaDukuza Municipality extend from the Tugela River in the north to the eThekweni Metropolitan Municipality and the Tongati River in the south. The Municipality is bordered by the Indian Ocean in the east and extends to the Maphumulo and Ndwedwe Local Municipalities in the west.

## **1.1. LONG TERM VISION**

### **Vision**

*The vision of the KwaDukuza Municipality is to, by 2030, be a vibrant city competing in the global village economically, socially, politically and in a sustainable manner.*

### **Mission**

To achieve this vision, the KwaDukuza Municipality will:

- Drive local economic development;
- Deliver a high standard of essential services;
- Encourage public participation; and
- Overcome debt and achieve cost recovery on services provided.

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<sup>1</sup> <http://www.sahistory.org.za/topic/indian-south-africans-1940-1949>

## CORE VALUES OF KWADUKUZA

Essentially the operations of KwaDukuza Municipality are informed by the *Bathos-Pele* Principles which act as guidelines in respect of relations and interaction between the Municipality and its customers, the community of KwaDukuza Municipality and other stakeholders. Accordingly, the core values upon which the Municipality operates are as follows:

**Figure 4: Core Values of KwaDukuza**

<ul style="list-style-type: none"> <li>▪ Ethical behavior</li> <li>▪ Respect</li> <li>▪ Honesty &amp; Integrity</li> <li>▪ Accountability to each other and the public</li> <li>▪ Team work</li> <li>▪ Initiative and Innovation</li> <li>▪ Fiscal Responsibility</li> <li>▪ Excellent Customer Service</li> <li>▪ Hard work and Timelines</li> <li>▪ Care &amp; protection of resources</li> </ul>	<ul style="list-style-type: none"> <li>▪ Flexibility and cooperatives</li> <li>▪ Compliance with all set regulations</li> <li>▪ Loyalty</li> <li>▪ Unity</li> <li>▪ Efficiency</li> <li>▪ Professionalism</li> <li>▪ Cost Effectiveness</li> <li>▪ Discipline</li> <li>▪ Diligence</li> <li>▪ Openness and Transparency</li> <li>▪ Non-discriminatory</li> </ul>
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## SPATIAL LOCATION WITHIN THE PROVINCE OF KWAZULU-NATAL

As it turned out, KwaDukuza Municipality finds itself located between two port cities viz, Durban and Richards Bay. This is a very fortunate scenario which has ensured that the Municipality is strategically geographically located to exploit the targeted spill over from initiatives for eThekweni namely the Due Trade Port, tourism initiatives premised on Durban's Blue Flag status beaches, *inter alia*, as well as the provincial economic growth initiatives. Beyond the areas of urban development the bulk of KwaDukuza Municipality, particularly the relatively flat coastal strip, forms a commercial farming hub and is mainly used for agricultural activities such as sugar cane farming.

The urbanized areas comprise KwaDukuza (previously referred to as Stanger town), Shakaskraal, Blythedale and Ballito, with high levels of infrastructural development, service development, and social facilities that

support the local population. The concentration of industrial development is to be found in the KwaDukuza node including the Gledhow and Darnall Sugar Milling operations.

## 1.2 DEMOGRAPHIC PROFILE

The population of KwaDukuza Municipality has grown by 37.8 % since 2011 from 231 187 to 276 719 in 2016 (Statistics South Africa Census 2016). Furthermore, it has been speculated that during peak seasons KwaDukuza’s population reaches +/- 320 000 people owing to the presence of tourists in the area. KwaDukuza Municipality is one of the four KwaZulu-Natal Municipalities which has shown significant growth in the population between 2011 and 2016, see graph below.

Figure 5: Population Information

	2011	2016
<b>Population</b>	231 187	276 719
<b>Age Structure</b>		
<b>Population under 15</b>	29%	27.7%
<b>Population 15 to 64</b>	66.7%	67.4%

<https://municipalities.co.za/demographic/1070/kwadukuza-local-municipality>

As reflected in the graphical representation below, two thirds of the population of KwaDukuza indicates that as at 2016 the population under 15 years of age was 27.7%, population between 15 and 64 years of age stood at 67.4% while the population over 65 years of age at 4.9% are of working age (15 – 64). The official unemployment rate stood at 25% which translates into 75% of those in employment. Paradoxically, the youth unemployment rate stood at 30.8%.

### 1.2.1 NUMBER OF WARDS AND TRADITIONAL AUTHORITY AREAS DEPICTED ON THE MAP

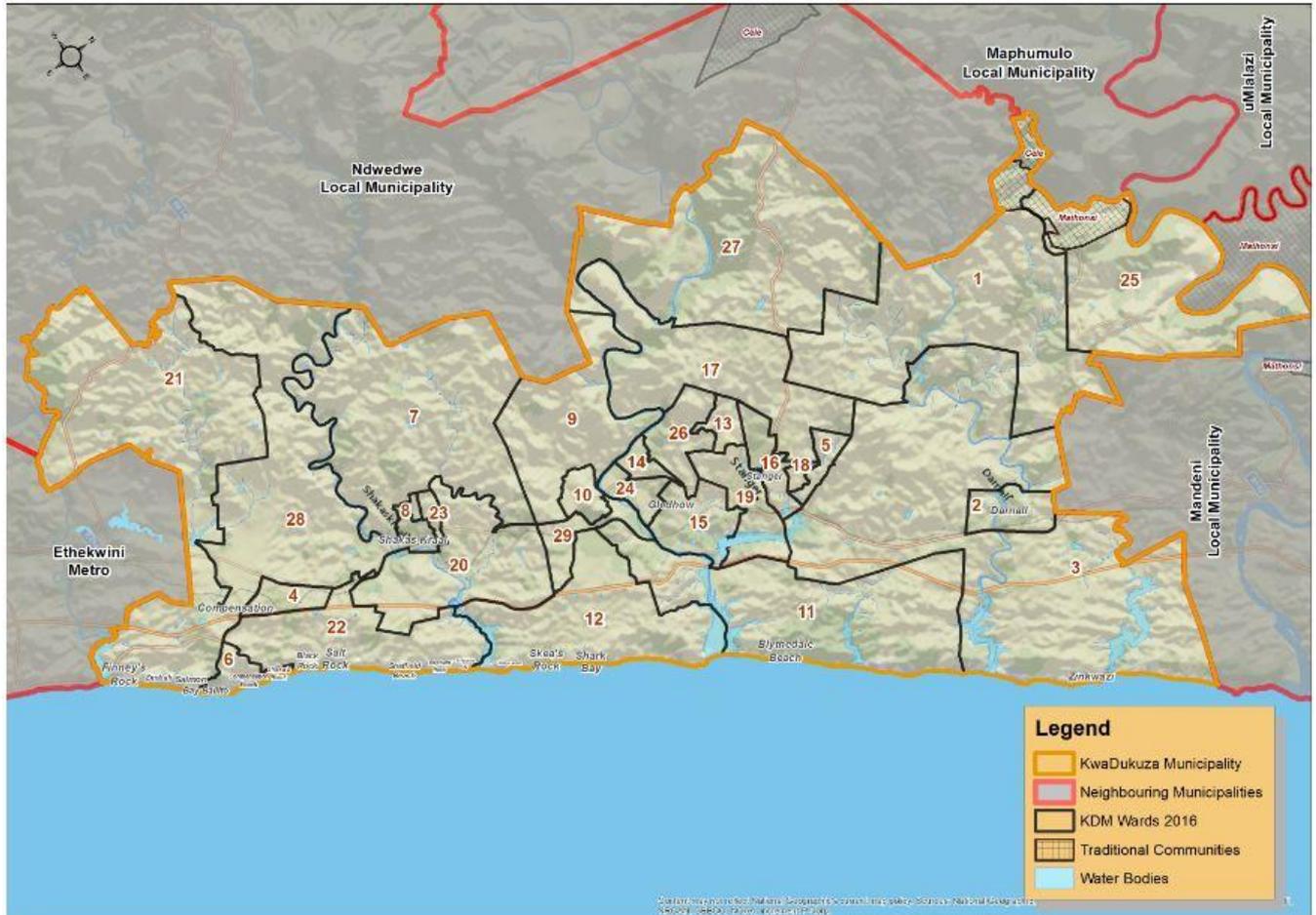
The map below illustrates 29 of wards and traditional authority areas within KwaDukuza Municipality. Which are as follows;

Figure 6: Amakhosi under Kwa-Dukuza Local Municipality

T/C NAME	INKOSI’S NAME
CELE/NHLANGWINI	INKOSI M.B. CELE
DUBE T/C	INKOSI H.K. DUBE
NDWEDWE	INKOSI .L. MAGWAZA (DECEASED)- AWAITING REPLACEMENT
MATHONSI	INKOSI .V. MATHONSI
NODUNGA 1 T/C	INKOSI A.M. ZULU

<b>QWABE-NKANINI</b>	<b>INKOSI D.Z. GUMEDE</b>
<b>ABATHEMBU T/C</b>	<b>INKOSI V N. MTHEMBU</b>

**FIGURE 7: WARDS AND TRADITIONAL AUTHORITY AREAS**



## **ECONOMIC PROFILE**

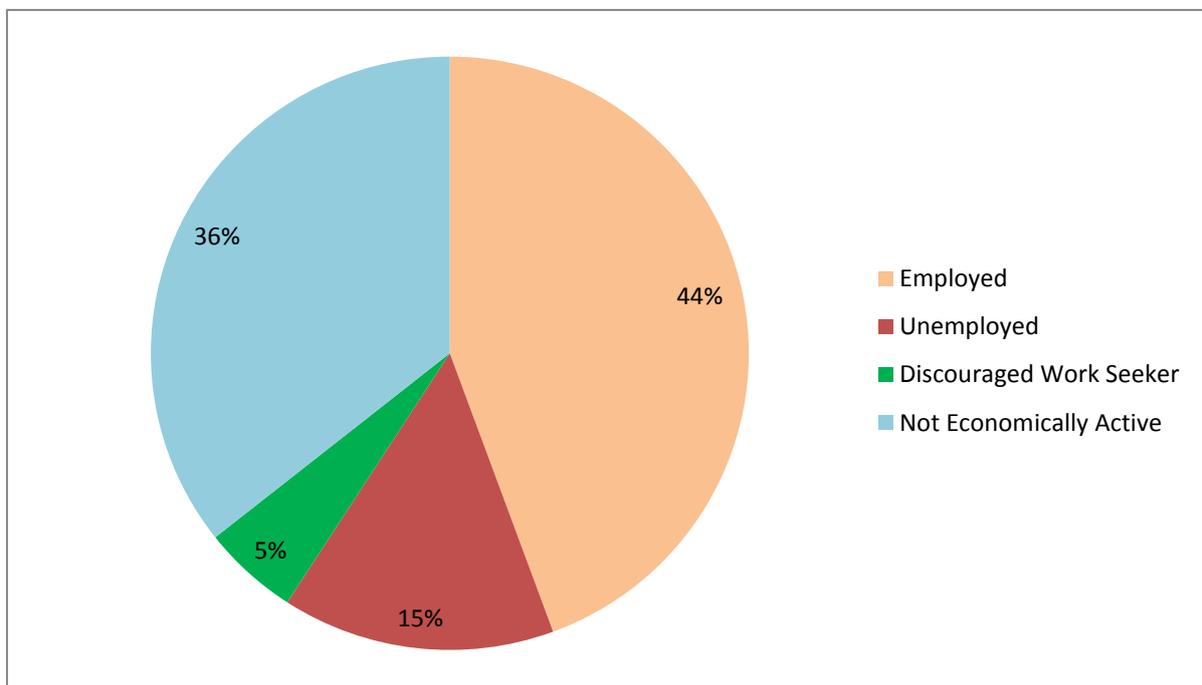
The main contributors to the KwaDukuza Municipality’s local economy are agriculture, majority sugarcane farming and processing; light industry, including engineering, and manufacturing of paper and packaging; and tourism. The region boasts a number of seaside resorts and popular coastal towns for holiday making and recreation, including Ballito. The economy of KwaDukuza Municipality is dominated by primary and secondary sectors with a smaller portion from the tertiary sector, meaning the economy has a good balance of sectors.

According to the KZN Provincial Growth and Development Plan (which is aligned to the NGP, presents the 2035 development vision) and the agricultural sector contributes 8% towards employment in the iLembe District Municipality. While this is a relatively low contribution to employment in the District, the

agricultural industry is growing and increasing employment within the agricultural sector has been set as a primary economic goal for the province.

While the unemployment rate in the Municipality is high (46%), KwaDukuza Municipality is experiencing a high rate of population increases and several new housing, health care and commercial complexes are being developed in the area, which will provide work opportunities. A key area of focus is education in the population, with only 1.5% of the Municipality population having a higher education than secondary school, and only 14% having completed secondary school. Also of concern is the income levels of the majority of the households in KwaDukuza Municipality, with 81.4% of households surviving on less than R6, 300 per month (Statistics South Africa, 2011).

**Figure 8: Employment Statistics for KwaDukuza Municipality**



StatsSA 2011

**Figure 9: Demographic Information**

	2011	2016
<b>Population</b>	231 187	276 719
<b>Population under 15</b>	29.0%	27.7%
<b>Population 15 to 64</b>	66.7%	67.4%
<b>Population over 65</b>	4.3%	4.9%
<b>Per 100 (15-64)</b>	50.0	48.4

<b>Males per 100 females</b>	97.5	97.5
<b>Per annum</b>	n/a	4.09%
<b>Unemployment rate (official)</b>	25.0%	n/a
<b>Youth unemployment rate (official) 15-34</b>	30.8%	n/a
<b>No schooling</b>	9.8%	6.8%
<b>Matric</b>	28.4%	36.4%
<b>Higher education</b>	8.6%	8.5%
<b>Households</b>	70 284	91 284
<b>Average household size</b>	3.2	3.0
<b>Female headed households</b>	36.7%	39.1%
<b>Formal dwellings</b>	80.9%	82.1%
<b>Housing owned</b>	41.5%	62.9%
<b>Flush toilet connected to sewerage</b>	33.7%	30.4%
<b>Weekly refuse removal</b>	60.7%	55.6%
<b>Piped water inside dwelling</b>	33.6%	28.5%
<b>Electricity for lighting</b>	90.2%	94.6%

<https://municipalities.co.za/demographic/1070/kwadukuza-local-municipality>

According to StatsSA, the information furnished in the above table, the KwaDukuza information depicts that the overall population grew from 231 187 in 2011 to 276 719 in 2016. This growth can be attributed to numerous factors including the influx of people coming to seek work in the area. This growth in population is also reflected in the growth in the number of households.

The population for people under 15 years of age shows a reduction from 29% in 2011 down to 27.7% in 2016. Yet during the same period the population of the ages of 15 to 64 years showed slight growth from 66.7% to 67.4%. The 0,7% increase in the productive (15-64 year olds) could also bear testament that the increase in the number of population could be as a result of job seekers following the employment opportunities available in KDM. Similarly there was significant growth for the population comprised by people over 65 years of age which grew from 4.3% in 2011 to 4.9% by 2016. Meanwhile the population per 100 of those in the ages of between 15 to 64 plummeted from 50% to 48.4 during the period in question.

Males per 100 females show a dramatic dominance and unchanged figure of 97.5% for the period in question. Growth per annum statistics for 2011 were not forthcoming whereas by 2016 the figure stands at 4.09%.

The official unemployed rate stood at 25% in 2011 whilst no data was available for 2016. Similarly the youth unemployed rate officially stood at 30.8% in 2011 with no data available for 2016. The data as regards schooling indicates that the figure for those without any schooling stood at 9.8% in 2011 and significantly reduced to 6.8% by 2016. Those with matric were at 28.4% in 2011 whilst this figure has risen to a dramatic 36.4% by 2016. The figure those with higher education unfortunately dropped slightly from 8.6% in 2011 to 8.5% in 2016. It is encouraging that education levels have improved in that percentages of those with no schooling have decreased by 3% and matriculates have increased by 8%, which increases the number pool of trainable productive members of society. KwaDukuza has a 2% higher population with matric compared to the whole of iLembe District.

With regard to household data, there were 70 284 households in 2011 which figure increased to 91 284 by 2016. It is submitted that in 2011 the average figure per household was 3.2 with this figure reducing to 3.0 by 2016. The figure of 36.7% was for female headed households in 2011 which increased to 39.1% by 2016. Formal dwellings were at 80.9% in 2011 and rose slightly to 82.1% by 2016. Owned housing figures stood at 41.5% in 2011 and have increased impressively to 62.9% by 2016. The figure for flush toilets that were connected to sewerage stood at 33.7% in 2011, but by 2016 it had reduced to 30.4%. Weekly refuse removal figures were 60.7% in 2011 and decreased to 55.6% by 2016. Figures for pipes water inside dwellings stood at 33.6% in 2011 and show a decrease to 28.5% by 2016. Electricity for lighting figures were at 90.2% in 2011 and had increased to 94.6% by 2016.

### **1.3 HOW WAS KWADUKUZA MUNICIPALITY DRAFT IDP (2020/2021) DEVELOPED?**

Section 28 of the Municipal Systems Act No 32 of 2000 states that the municipality must adopt a process plan that will guide the review of the IDP. Therefore, KwaDukuza Municipality developed 2020/2021 IDP, PMS and Budget Process Plan which was approved by the Council in August 2019. In terms of the Section 21(b) of the Municipal Financial Management Act No 56 of 2003, the Mayor of a municipality must, at least 10 months before the start of the budget year, table in the Municipal Council a time schedule outlining key deadlines. The KwaDukuza Municipality's IDP, PMS and Budget Process Plan for 2020/2021 financial year was therefore advertised in order to allow interested parties to make representations. No representations were submitted as a follow up from all the public participation platforms used communicate to the public on the draft 2020/2021 IDP, PMS and Budget Process Plan.

The defined and adopted process plan for the KwaDukuza Municipality is as detailed in the table below;

**Figure 10: Activities for IDP, PMS and Budget Process Plan as well as Public Participation Meetings in preparation for 2020/2021 IDP**

SCHEDULED DATES	IDP	PMS	BUDGET
JULY 2019	<ol style="list-style-type: none"> <li>1. Lodge advert to register on IDP Forum Database</li> <li>2. Adopt the Draft IDP Process Plan at the end of July 2019</li> <li>3. Ensuring alignment of the Section 57 Managers individual Scorecards with the IDP strategies</li> </ol>	<ol style="list-style-type: none"> <li>1. Signing of new performance contracts for Section 56/57 Managers and submission to EXCO (Section 69 of the MFMA and Section 56/57 of the MSA).</li> <li>2. Prepare Departmental Business Plans SDBIP (Component 3) for the next financial year.</li> <li>3. Previous year S56/57 Managers' Performance Assessments</li> <li>4. Adoption of 2019/ 2020 SDBIP</li> </ol>	<ol style="list-style-type: none"> <li>1. IDP and Finance to discuss the 2020/2021 Budget planning issues</li> <li>2. Prepare budget process plan and timetable for the 2020/2021.</li> <li>3. Compile Section 71 Reports and present to the Mayor.</li> </ol>
AUGUST 2019	<ol style="list-style-type: none"> <li>1. By 1<sup>st</sup> of August 2019 Draft IDP Process Plan to be Advertised</li> <li>2. Adoption of Final Process by the 30<sup>th</sup> of August 2019 adoption Plan.</li> <li>3. Director IDP and Public Participation to submit the IDP, PMS and Budget Process Plan.</li> <li>4. Receive MEC comments on previous year's IDP COGTA submission.</li> <li>5. 30<sup>th</sup> August 2019 IDP Project Steering Meeting (Extended MANCO)</li> </ol>	<ol style="list-style-type: none"> <li>1. Quarterly Project Implementation Report</li> <li>2. Quarterly Audit Committee meeting</li> <li>3. Performance evaluation panel</li> <li>4. Draft Annual Report 2018/19</li> </ol>	<ol style="list-style-type: none"> <li>1. Obtain Council's approval for 2020/2021 Multi-year budget process and timetable (IDP Process Plan)</li> <li>2. Review external mechanisms affecting the medium term budget forecasts.</li> <li>3. Compile Section 71 Reports and present to the Mayor.</li> </ol>
SEPTEMBER 2019	<ol style="list-style-type: none"> <li>1. Submission of the final IDP, PMS and Budget Process Plan to COGTA.</li> <li>2. Formalise Council's Vision, Mission, Objectives and Strategies</li> <li>3. Consultation with and alignment with Sector Departments.</li> <li>4. Create template in relation to the scorecard (*Situational Analysis*)</li> </ol>		<ol style="list-style-type: none"> <li>1. Budget information session</li> <li>2. Assess Council's 2018/2019 Financial Statements and current year's revised results and capacity, to determine the impact on future strategies and budgets</li> <li>3. Assess the funding policies including the tariff structures.</li> <li>4. Compile Section 71 Reports and present to the Mayor.</li> </ol>

	<ol style="list-style-type: none"> <li>5. Feedback to Steering Committee regarding MEC's assessment</li> <li>6. Review and updating of Departmental Sector Plans</li> <li>7. Ward Councillors and Ward committees to submit community needs for budget consideration</li> <li>8. Revise prioritization in terms of performance</li> <li>9. 17<sup>th</sup> -20<sup>th</sup> September 2019 come up with dates for Mayoral Izimbizo (Public Participation).</li> <li>10. IDP Representative Forum on/by the 20<sup>th</sup> of September 2019.</li> </ol>		
<b>OCTOBER 2019</b>	<ol style="list-style-type: none"> <li>1. Integration of information from adopted Sector Plans into the IDP Review</li> <li>2. Review mission, vision and objectives</li> <li>3. Cross border municipal alignment</li> <li>4. Formulate Strategies</li> <li>5. Feedback from Senior Managers on Priorities - Projects – as well as Budget inclusions</li> <li>6. Regional alignment (District Municipality)</li> <li>7. Mayoral Izimbizo to commence</li> <li>8. Proposed Strategic Session 2019.</li> </ol>		<ol style="list-style-type: none"> <li>1. Complete first Quarter Section 52 Financial Performance Evaluation Report.</li> <li>2. Discuss Findings and obtain input from management, BSC and Council.</li> <li>3. Compile Section 71 Reports and present to the Mayor.</li> </ol>
<b>NOVEMBER 2019</b>	<ol style="list-style-type: none"> <li>1. Possible Workshop for councillors on Vision, Strategies etc.</li> <li>2. November 2019 - IDP Steering Committee - Reviewing of strategies</li> <li>3. November 2019 - Sector Alignment Workshop – COGTA</li> <li>4. Finalise Roadshows report</li> </ol>	<ol style="list-style-type: none"> <li>1. Quarterly Project Implementation Report (for first quarter)</li> <li>2. Quarterly Audit Committee meeting (for the first quarter)</li> </ol>	<ol style="list-style-type: none"> <li>1. Compile Section 71 Reports and present to the Mayor.</li> </ol>

<b>DECEMBER 2019</b>	<ol style="list-style-type: none"> <li>1. Collect and Finalise Sector Plans/SDP/MTAS</li> <li>2. Review KPI's and targets</li> <li>3. IDP Best Practise Conference with COGTA</li> <li>4. ILembe District Municipality Planner's Forum</li> <li>5. Review of Strategies</li> <li>6. Alignment of Capital estimates to the IDP</li> </ol>	<ol style="list-style-type: none"> <li>1. Compile annual report (MFMA Sect 121)</li> </ol>	<ol style="list-style-type: none"> <li>1. Compile Section 71 Reports and present to Mayor.</li> </ol>
<b>JANUARY 2020</b>	<ol style="list-style-type: none"> <li>1. Steering Committee in the month of January 2020</li> <li>2. Send reminders 14-17 January 2020 requesting projects (with proposed budgets)</li> <li>3. IDP Review integration phase</li> <li>4. Projects/Send template by the end of January 2020</li> </ol>	<ol style="list-style-type: none"> <li>1. Mayor tables annual report MFM Sect 127 (2)</li> <li>2. Make public annual report and invite community inputs into report (MFMA Sect 127 &amp; MSA Sect 12a)</li> <li>3. Sect 56/57 Managers' quarterly assessments (for second quarter)</li> <li>4. Tabling of Midterm Report to Council by the 25th of January.</li> </ol>	<ol style="list-style-type: none"> <li>1. Submit the mid-year budget and performance assessment report to Council. Submit to National Treasury and Provincial Treasury both printed and electronic form the mid-year budget and performance assessment (Section 35).</li> <li>2. Compile Section 71 Reports and present to Mayor.</li> </ol>
<b>FEBRUARY 2020</b>	<ol style="list-style-type: none"> <li>1. Consolidation of information and finalization of MEC Assessment issues</li> <li>2. Meeting with COGTA IDP submission and assessment</li> <li>3. Draft IDP &amp; Budget – Prioritization and Budget Allocation</li> <li>4. Conclusion of Sector Plans initiated and integration into the IDP Review report</li> <li>5. Finalise outstanding MEC assessment issues</li> </ol>	<ol style="list-style-type: none"> <li>1. Quarterly Project Implementation Report (for second quarter implementation)</li> <li>2. Quarterly performance audit committee meeting</li> <li>3. Oversight process for the annual report and public participation.</li> <li>4. Submit annual report to AG, Provincial &amp; DTLGA (MFMA Sect 127).</li> <li>5. Adjustment of the Organizational Scorecard targets tabled to Council with Adjustment budget.</li> </ol>	<ol style="list-style-type: none"> <li>1. Compile Section 71 Reports and present to Mayor.</li> <li>2. Adjustment budget to be considered if necessary</li> <li>3. Make public the adjustment budget and supporting documentation within 10 working days after being approved by Council (Section 126).</li> <li>4. Draft IDP &amp; Budget – Prioritization and Budget Allocation</li> <li>5. Review of the Mid-year visit Report by National Treasury and implementation of any recommendations.</li> <li>6. Compile Section 71 Reports and present to Mayor.</li> </ol>

<b>MARCH 2020</b>	<ol style="list-style-type: none"> <li>1. IDP Representative Forum on/by the 13th March 2020</li> <li>2. 23-27 March 2020 Adoption of Draft IDP 2020/21</li> <li>3. Submit 2020/2021 Draft Multi-year budget, IDP and Service Delivery and Budget implementation plan in both printed and electronic format forwarded to Provincial COGTA, within 10 working days after being approved by Council.</li> </ol>	<ol style="list-style-type: none"> <li>1. Council to consider and adopt an oversight report [Due by 31 March 2020 MFMA Sec 129 (1)]</li> <li>2. Set performance objectives for revenue for each budget vote (MFMA Sect 17)</li> <li>3. Annual Customer Satisfaction survey (to be considered to annual report) MSA Sect 40.</li> <li>4. Submit 2020/2021 Service Delivery and Budget Implementation Plans submitted to Executive Committee and Council for approval</li> <li>5. Submit 2020/2021 Draft Multi-year and Service Delivery and Budget implementation plan in both printed and electronic format forwarded to National and Provincial Governments, including National Treasury within 10 working days after being approved by Council.</li> <li>6. Final approval and adoption of the 18/19 APR by Council by end of march</li> </ol>	<ol style="list-style-type: none"> <li>1. Submit 2020/2021 Draft Multi-year budget and IDP submitted to BSC and Council for consideration.</li> <li>2. Submit 2020/2021 Draft Multi-year budget in both printed and electronic format forwarded to National and Provincial Governments, including National Treasury within 10 working days after being approved by Council.</li> <li>3. Make public the tabled draft budget and supporting documentation within 10 working days after being approved by Council.</li> <li>4. Compile Section 71 Reports and present to Mayor.</li> </ol>
<b>APRIL 2020</b>	<ol style="list-style-type: none"> <li>1. Notice to publicize the draft IDP (21 days)</li> <li>2. Incorporate comments –adjust the IDP &amp; Budget where necessary</li> <li>3. IDP Budget Roadshows (use same approach during analysis phase)</li> </ol>	<ol style="list-style-type: none"> <li>1. Strategies, objectives, KPA's, KPI's and targets and inclusion into IDP Review Report.</li> <li>2. S56/57 Managers' Quarterly Performance Assessments</li> </ol>	<ol style="list-style-type: none"> <li>1. Revision of the budget and IDP from inputs received from the community, Government departments and National Treasury, if required</li> <li>2. Compile Section 71 Reports and present to Mayor.</li> </ol>

	<ol style="list-style-type: none"> <li>4. Report back on the results of Assessment Feedback</li> <li>5. Ward committee meeting highlighting involvement of members in the IDP and Budget Public Participation process</li> <li>6. Undertake a 2- week community consultation process of the budget.</li> </ol>	<ol style="list-style-type: none"> <li>3. Publicise Annual Report [Due by 7 April MFMA Sec 129 (3)]</li> <li>4. Submit Annual Report to Provincial Legislature/MEC Local Government (Due by 7 April MFMA Sec 132 (2))</li> </ol>	
<b>MAY 2020</b>	<ol style="list-style-type: none"> <li>1. Adjustment of Draft IDP 1<sup>st</sup> – 15<sup>th</sup> May 2020</li> <li>2. 31 May 2020 Final IDP/Budget/PMS Adoption</li> </ol>	<ol style="list-style-type: none"> <li>1. Implementation Report (for third quarter)</li> <li>2. Quarterly Audit Committee meeting</li> <li>3. Annual review of organizational KPIs</li> <li>4. Review annual organizational performance targets (MPPR Reg)</li> </ol>	<ol style="list-style-type: none"> <li>1. Compile Section 71 Reports and present to Mayor.</li> <li>2. Final Alignment sessions between IDP, PMS and Budget.</li> <li>3. Presentation of final Budget for adoption to Council.</li> </ol>
<b>JUNE 2020</b>	<ol style="list-style-type: none"> <li>1. Submit to MEC on or before 10 days after adoption.</li> <li>2. Prepare IDP Process Plan for the 21/22 Financial Year.</li> <li>3. Publish Council's adopted FINAL IDP 2020/21 on the Municipal website and local Newspapers.</li> </ol>	<ol style="list-style-type: none"> <li>1. Submission of draft SDBIP to the mayor within 14 days of approval of the budget</li> <li>2. Establish and complete performance evaluations for functional outcomes based on operational plans and the IDP</li> <li>3. Approval of the SDBIP within 28 days after approval of the budget and completion of the annual performance contracts in accordance with S56/57 of MSA</li> <li>4. Make public the SDBIP within 10 working days after being approved by Council</li> </ol>	<ol style="list-style-type: none"> <li>1. Compile Section 71 Reports and present to Mayor.</li> <li>2. Approved 2020/2021 Multi-year budget in both printed and electronic format forwarded to National Treasury within 10 working days after being approved by council</li> <li>3. Make public the approved budget and supporting documentation within 10 working days</li> </ol>

		5. The Service Delivery and budget implementation plan in both printed and electronic format to be forwarded to national Treasury within 10 working days after being approved by Council	after being approved by Council. 4. Publish Council's budget on the website and local Newspapers.
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### 1.3.1 IDP PUBLIC PARTICIPATION PROCESS

#### (a) Public Participation Context

In terms of the provisions of Chapter 4 of the Municipal Systems Act (Act 32 of 2000) a municipality must encourage and create conditions for the local community to participate in the affairs of the municipality, including the preparation, implementation and review of its Integrated Development Plan. Accordingly, KwaDukuza Municipality has maintained its commitment to a participatory process of IDP review whereby the community would play a meaningful role.

There are four major functions that can be aligned with the public participation process vis-à-vis:

- Needs identification;
- Identification of appropriateness of proposed solutions;
- Community ownership and buy-in; and
- Empowerment.

#### (b) Mechanisms for Participation

The following mechanisms for participation were utilized:

##### 1.3.1.1 IDP Steering Committee

The Steering Committee is a technical working team consisting of Departmental Heads within the Municipality. This committee is chaired by the Municipal Manager and the IDP Unit is responsible for co-ordinating meetings. These are all the representatives who are involved in the preparation of technical reports and information, formulation of recommendations as well as to prepare any other pertinent documents during the compilation of the IDP processes. The main aim of the IDPSC is to form a supporting structure on the review of the IDP document on an annual basis. It is noted that the IDP represents all Municipal developmental plans and therefore its review is a collaborative process. With no formal Portfolio supporting the Office of the Municipal Manager it is of important as part of the IDP review that IDPSC exist to play this role effectively. The composition of this Steering Committee will remain as follows:

- Municipal Manager
- Executive Directors and COO
- Directors
- Managers

This then means it should be noted that on a monthly-basis MANCO meetings will also be a driver in terms of submission of IDP review elements that needs input from Management.

### 1.3.1.2 IDP Representative Forum (IDPRF)

The IDP Representative Forum is representative of all stakeholders and endeavors to be as inclusive as it possibly could. Concerted efforts were made to bring additional organizations as well as the relevant personnel representing the different Sector Departments onboard the IDPRF with a view to ensuring their continued participation throughout the process. The IDP Representative Forum meeting was held on Wednesday, 14<sup>th</sup> of November 2019 at KwaDukuza Town Hall. The purpose of the meeting was to all allow the sector department who were present that to communicate their programs, projects and future plans impacting on the overall development of KwaDukuza local Area. Out of the 14 invited Sector department only 5 did come through for the session but it must be noted that Future IDPRF which is proposed to take place in April 2020 as part of the review process could have more sector departments. This is because the Office of the Municipal Manager through head of IGR has devised a strategy to find the relevant people who are needed at these meetings. It must be noted that sector department involved to future IDPRF meetings will also be fueled by ILembe district and COGTA in this regard.

### 1.3.1.3 Ward Committees and Community Development Workers

Ward Committees and Ward Councilors are formal structures established as per the provisions of the Municipal Structures Act. Accordingly, these structures are utilized as a link between the Municipality and Communities, for the purposes of obtaining information in pertaining to the IDP implementation.

WARD COMMUNITY BI-MONTHLY meetings that have taken place and as part of the IDP review process has taken place as follows;

**Figure 11: Ward Community Bi-Monthly meetings**

DATE	VENUE	TIME
22 AUGUST 2019	KwaDukuza Town Hall	10:00
14 November 2019	KwaDukuza Town Hall	10:00
05 March 2020	KwaDukuza Town Hall	10:00

### 1.3.1.4 THE PRINT MEDIA (NEWSPAPERS)

Local newspapers (i.e. North Coast Courier, Stanger Weekly, Express Times, Dolphin Coast Mail) were used interchangeably to publish and/or inform the local community of the progress on the IDP, PMS and Budget Processes. The table below represents the print media/newspapers, activities and dates published:

**Figure 12: Newspapers Used in Publishing IDP/PMS/Budget Activities**

<u>HEADING</u>	<u>DATE</u>	<u>NEWSPAPER</u>
<ul style="list-style-type: none"> <li>Adoption of the 2019/2020 Integrated Development Plan (2)</li> </ul>	07 June 2019	Dolphin Coast mail
<ul style="list-style-type: none"> <li>Invitation to register as IDP stakeholder.</li> </ul>	26 July 2019	Dolphin Coast mail
<ul style="list-style-type: none"> <li>KwaDukuza draft IDP, PMS and Budget process plan 2020/2021.</li> </ul>	02 August 2019	Dolphin Coast mail.
<ul style="list-style-type: none"> <li>Final IDP, PMS &amp; Budget process plan 2020/2021</li> </ul>	4 September 2019	Xpress times
<ul style="list-style-type: none"> <li>Mayoral Izimbizo in preparation for 2020/2021 financial year, IDP and SDF review process.</li> </ul>	25 October 2019	Dolphin Coast mail
<ul style="list-style-type: none"> <li>Invitation to the KwaDukuza Municipality IDPRF</li> </ul>	13 November 2019	Xpress times

### 1.3.1.5 MUNICIPAL WEBSITE

The KwaDukuza Municipality Website was utilized for uploading public information regarding the IDP and general municipal information which ordinarily entails the IDP and budget adverts. The following documents were uploaded on the municipal website:

**Figure 13: Documents Uploaded on Municipal Website**

#### **Documents Uploaded**

- Draft Annual Report 2018/2019
- Final and Draft IDP/PMS/Budget Process Plan 2020/2021
- Final 2019/20 IDP
- PMS Framework, Organisational Scorecard, and the SDBIP
- Draft 2020/21 IDP
- Final 2020/21 IDP

### 1.3.1.6 MUNICIPAL NOTICE BOARDS

The Municipal Notice Boards are placed at various municipal buildings. The Municipal Notice Boards were used to inform the stakeholders about critical IDP meetings to be attended as well as important notices.

### 1.3.1.7 COMMUNITY ROADSHOWS AND IZIMBIZO

In compliance with Chapter 4, Section 16(1) of the Municipal System Act 32 of 2000, KwaDukuza Municipality in collaboration with iLembe District Municipality conducted the IDP, PMS and Budget Roadshows which were scheduled as follows:

**Figure 14: Community Roadshows and Izimbizo**

Cluster/Stakeholder	Date	Venue	Time
<b>Cluster F</b> Wards: 6, 22 Ratepayers Association from South of KwaDukuza	24 October 2019 (Thursday)	Salt Rock Library	18H00
Ratepayers Association from North of KwaDukuza	30 October 2019 (Wednesday)	HR Boardroom (Ok Mall)	10H00
Makhosi Asendlunkulu	30 October 2019 (Wednesday)	HR Boardroom (Ok Mall)	14H00
<b>Cluster D</b> Wards: 5, 13, 16, 17, 18, 19	30 October 2019 (Wednesday)	KwaDukuza Town Hall	18H00
iLembe Chamber of Commerce	31 October 2019 (Thursday)	iLembe Chamber Boardroom.	18H00
<b>Cluster C</b> Wards: 4, 21	01 November 2019 (Friday)	Shakashead Community Hall	09H00
<b>Cluster E</b> Wards: 9, 10, 11, 12, 29	01 November 2019 (Friday)	Thandanani Community Hall	14H00
<b>Cluster B</b> Ward: 14, 15, 24, 26	05 November 2019	Lloyd Community Hall	09H00
<b>Cluster G - Ward 27</b>	07 November 2019 (Thursday)	Madundube community Hall	09H00
<b>Cluster G - Ward 1 and 25</b>	07 November 2019 (Thursday)	Sonkesimbone Community Hall	14H00

<b>Cluster G</b> Wards: 2 and 3	08 November 2019 (Friday)	Zamani Community Hall	09H00
<b>Cluster A</b> Ward: 7, 8, 20, 23, 28	08 November 2019 (Friday)	Velani Community Hall	14H00
<b>IDPRF_ Ward Committee Bi-monthly meeting with sector departments</b>	14 November 2019 (Thursday)	KwaDukuza Town Hall	09H00

**PREVIOUSLY PROPOSED MAYORAL IZIMBIZO**

WARDS	DATE AND DAY	TIME	VENUE
1	24/03/20 (TUESDAY)	10H00	SOKESIMBONE HALL
25		10H00	VULINGQONDO HALL
3		10H00	NYATHIKAZI COMMUNITY HALL
2		10H00	ZAMANI COMMUNITY HALL
5		10H00	LINDELANI COMMUNITY HALL
18		10H00	SHAKAVILLE HALL
16		18H00	MDONIVILLE HALL
4	27/03/20 (FRIDAY)	10H00	SHAKASHEAD COMMUNITY HALL
08		10H00	NKOBONGO COMMUNITY HALL
21		10H00	DRIEFONTEIN COMMUNITY HALL
26		10H00	NTSHAWINI COMMUNITY HALL
27		10H00	MADUNDUBE COMMUNITY HALL
19		18H00	KWADUKUZA TOWN HALL
6 & 22		18H00	SALT ROCK LIBRARY
24	31/03/20 (TUESDAY)	10H00	MELVILLE GROUNDS
14		10H00	LLOYD COMMUNITY HALL
10		10H00	MHLONGO HALL

11		10H00	THANDANANI HALL
12		10H00	THEMBENI HALL
15		10H00	CHRIS HANI HALL
7	01/04/20 (WEDNESDAY)	10H00	VELANI COMMUNITY HALL
9		10H00	MALENDE COMMUNITY HALL
20		10H00	SNYMAN COMMUNITY HALL
23		10H00	SHAYAMOYA COMMUNITY HALL
29		10H00	DUBE VILLAGE
28		18H00	SHAKASKRAAL SECONDARY SCHOOL
13		18H00	GLENHILLS MULTI-PURPOSE CENTRE
17	02/04/20 (THURSDAY)	18H00	STANGER MANOR COMMUNITY
RATEPAYERS ASSOCIATION FROM NORTH OF KWADUKUZA		10:00	HR BOARDROOM (OK MALL)
ILEMBE CHAMBER	03/04/20 (FRIDAY)	18H00	ILEMBE CHAMBER BOARDROOM.
MAKHOSI ASENDLUNKULU		10:00	KDM INTERNAL BOARDROOM
IDP RF	15/04/20 (TUESDAY)	10:00	KWADUKUZA TOWN HALL

*Unfortunately these could take due to the lockdown regulations preventing any gathering from taking place caused by Covid-19 virus. The Municipality ended up adopting the Draft 2021 IDP on the 12<sup>th</sup> of May 2020, this followed by the placing of the notice for public viewing and commenting on the draft 2021 IDP as from the week of the 15<sup>th</sup> of May 2020 till the 15<sup>th</sup> of June 2020 speaking to*

*the 21 days applicable. The notice was not only placed on the Municipal website but to all other social media platforms the Municipality is part of. It must be noted that even though the draft IDP was only adopted on the 12<sup>th</sup> of May 2020 by Council, the actual document was available and uploaded on the Municipal Website for public viewing from the 26<sup>th</sup> of March 2020 as we were afraid of not knowing when the lockdown will be over and because Council could not sit before the Lockdown in the order to adopt both the draft IDP and draft Budget for 2021. It must be noted that the Municipality also made sure that the Public Engagements of the draft IDP and Budget, which were planned to start on the 24<sup>th</sup> of March till the 15<sup>th</sup> of April 2020, could not take place due to the lockdown and it was communicated to the public accordingly. It must also be noted that the Municipality has done, under the leadership of the Office of the Municipal Manager- Communication Unit, organised for a video recording showcasing the Acting Mayor talking into the Draft and Final IDP and Budget for the 2021 financial year. This was loaded on all social media platform inclusive of YouTube as well as the Municipal website.*

## **CUSTOMER SATISFACTION SURVEY**

KwaDukuza Municipality developed a customer satisfaction survey questionnaire to facilitate a survey in all 29 wards by assessing the municipality's performance in relation to the services that it delivers to its communities. Likewise enhance the relationship between the municipality and external customers. This is also a way to get to know the needs of the communities and external stakeholders better. A consolidated report was presented to Council for approval in July 2019.

### **1.4 MEC COMMENTS FOR 2019/2020 IDP AND KDM ACTION PLAN 2020/2021**

KwaDukuza Municipality hereby acknowledges the comments that the MEC for KZN Cogta made pertaining to the 2019/2020 IDP Review Assessments. The comments play a pivotal role in enriching the process towards the compilation and content of this IDP. The KDM IDP Action Plan 2020/2021 is annexed hereto for ease of reference as **Annexure 1**.

The Municipality's Back to Basics plan is critical in responding to those issues that were inadequately addressed which impact adversely on service delivery as envisaged within the local government sphere. In line with the the MEC's comments in this regard, KwaDukuza Municipality shall endeavour to incorporate all service delivery indicators within the Departmental SDBIPs. The Back to Basics Report and template for Quarter 3 is annexed hereto for ease of reference **Annexure 2**.

It is pleasing to observe that the MEC for KZN Cogta actually commended the KwaDukuza Municipality for the following as part of the assessment's fundamental points;

- There was appreciation made of the KwaDukuza Local Municipality (KDM) to have been part of the intergovernmental engagements in May 2019 which was part of the District Alignment session.
- It is noted that the IDP was based on the Provincial Growth and Development Strategic Goals (PGDS), Provincial Priorities and the National Development Plan's (NDP vision 2030).
- Lastly it was stressed about the importance of the Coordinated District Service Delivery model which was presented at the Technical MuniMEC.
- The IDP has aligned its SDBIP with the development strategies chapter of the IDP as this creates an essential synergy with the predetermined objectives.

The Municipality warmly welcomes the MEC's encouragement towards the development of the 2020/21 IDP document. Against the above background, it follows that the IDP is not intended to duplicate the general information that is contained in the previous revised document. On the contrary, however, the IDP focuses

on the relevance of already identified key strategic development priorities that require attention within the municipality. The IDP has been drafted along the seven KZN Provincial Growth and Development Strategy (PGDS) goals, in line with Vision 2035 KwaZulu-Natal. It is therefore incumbent upon KwaDukuza Municipality that it aligns its vision with the KZN PGDS Objectives which Vision 2035. Finally, the IDP will also link the goals listed below with the Key Performance Areas.

**THE SEVEN PGDS GOALS ARE:**

- Inclusive Economic Growth;
- Human Resource Development;
- Human and Community Development;
- Strategic Infrastructure;
- Environmental Sustainability;
- Governance and Policy; and
- Spatial Equity.

**1.4.1 2018/19 AUDITOR GENERAL’S FINDINGS AND KDM ACTION PLAN**

KwaDukuza Municipality further acknowledges the findings and recommendations of the Auditor General’s that were made in respect of the 2018/2019 Financial Year. The comments were indeed pivotal and served to enrich the process towards the compilation and content of this IDP. An AG Action Plan has thus been developed with a view to address all the issues that were raised in the Audit Outcomes Report. The KDM Auditor-General’s 2018/2019 Action Plan is annexed hereto for ease of reference as **Annexure 3** as it reflects that the Municipality received an Unqualified with findings status.

**1.4.2 PROGRESS REPORT KWADUKUZA MUNICIPALITY DEMARCATION**

The KwaDukuza Municipality has recently completed a process for technical boundary alignments, which deals with properties which straddle between municipal boundaries. A number of such properties have been identified in the KwaDukuza Municipality, Mandeni Municipality, Ndwedwe Municipality and eThekweni Metro. One of the main aspects that requires municipalities to attend to, and rectify technical boundary alignments, is as a result of citizens requiring effective administration. In terms of the delimitation of the 2019/20 Municipal Demarcation Board (MDB) is supposed to administer the Public consultations as part of the process, but due to the COVID-19 lockdown measure unfortunately this stopped the public participating element from taking place. This will be where the general public is given an opportunity to make proposals on the proposed wards to be configured. The following has to be noted in this regard;

- Municipal Demarcation Board (MDB) has submitted the proposed delimitation of wards, which includes an additional ward, resulting in 30 wards.

- Delimitation will result in the reconfiguration of wards in order to come up with the required 30th ward within KwaDukuza municipality.
- The public consultation was supposed to take place on 20 March 2020 at the municipal town hall at 09:00 am. Adverts on local newspapers, Municipal websites and notice boards in Municipal building were placed as well other means for maximum public cooperation.
- I must be noted that the last issued circular still maintains the 30 April 2020 as a submission date (unless otherwise stated) – this may mean that our internal processes regarding our input and the proposed changes should still continue.

## 1.5 MUNICIPAL CHALLENGES AND PROPOSED INTERVENTIONS

**Figure 15: Municipal Challenges and Proposed Interventions**

No.	CHALLENGES/COMMUNITY NEEDS IDENTIFIED	IDP INTERVENTIONS
<b>KPA -1: MUNICIPAL TRANSFORMATION AND INSTITUTIONAL DEVELOPMENT</b>		
1.1	Lack of skills required by the municipality and local economy.	<ul style="list-style-type: none"> <li>• Expedite efficient operational and relevant courses as offered by Chief Albert Luthuli Skills Centre and uMfolozi FET college;</li> <li>• Emphasis on scarce skills development utilizing both KDM's External and Internal Bursaries programs;</li> <li>• Co-ordinate and facilitate the placements of learners who are partaking in learnerships with various host employers;</li> <li>• Implement KDM's Internship programme by ensuring that each business unit essentially hosts a minimum of five (5) graduates per annum;</li> <li>• Facilitate and co-manage various government skills development initiatives such as tourism safety monitor etc.; and</li> <li>• See to the implementation of Council retention programme.</li> </ul>
1.2	Low figures of women appointed into managerial positions and non-compliance with equity targets.	<ul style="list-style-type: none"> <li>• Adhere to the implementation of gazette Employment Equity Plan;</li> <li>• Embark on target recruitment so as to accomplish equity targets for less represented groups within Council including those from the coloured and white communities;</li> <li>• Provide a dedicated programme to develop and benefit women talent.</li> </ul>

1.3	An abundance of overtime worked, unproductivity and unsupervised municipal staff.	<ul style="list-style-type: none"> <li>• Introduce and implement shift systems with a view to curb overtime and enhance productivity;</li> <li>• Fast-track the filing of vacant, new and/or attrition posts.</li> <li>• Ensure compliance with the overtime management plan per BU as well as adherence to the Basic Conditions of Employment Act (BCEA); and</li> <li>• Cascade performance management to lower positions of Council.</li> </ul>
1.4	Poor ICT network, support and continuous use of manual systems to process certain applications by BU.	<ul style="list-style-type: none"> <li>• Invest in the ICT network and off-site disaster recovery facility;</li> <li>• Strengthen the capacity of the ICT Unit by ensuring that critical posts are filled as well as improve general governance issues;</li> <li>• Ensure full implementation of EDP EDRMS and Planning Tracking System;</li> <li>• Support the introduction of electricity application system and SCADA System,</li> <li>• Establish panels to ensure that ICT equipment's and software are provided.</li> </ul>
<b>KPA-2: FINANCIAL VIABILITY AND MANAGEMENT</b>		
2.1	Limited revenue sources and poor collection of debts, which in turn leads to budgetary constraints that adversely impact the financing of various interventions.	<ul style="list-style-type: none"> <li>• Fast-track and ensure tight implementation of Council credit policy;</li> <li>• Concentrate on revenue enhancement projects led by various BU;</li> <li>• Curb Electrical/Energy Loss through implementing disconnections and continuous meter audits;</li> <li>• Embark on accounts data cleansing project;</li> <li>• Implement approved KwaDukuza Reserve Policy,</li> <li>• Ensure that the Debt and Revenue Enhancement Committee functions to its maximum; and</li> <li>• Implement Debt Incentive Scheme.</li> </ul>

2.3	Failure to deal with irregular expenditure and abuse of section 36 of the MFMA.	<ul style="list-style-type: none"> <li>• Fast-track the completion of award of section 78 (PPP) project for waste-collection;</li> <li>• Implement and enforce compliance with applicable legislation to avert irregular expenditure;</li> <li>• Reduce section 36 appointments through the establishment of a panel of service providers to attend to emergencies; and</li> <li>• Ensure that there is implementation of consequential management for non-compliance with Council policies and legislation.</li> </ul>
<b>KPA-3: BASIC SERVICE DELIVERY AND INFRASTRUCTURE DEVELOPMENT</b>		
3.1	Poor public street lighting.	<ul style="list-style-type: none"> <li>• Roll-out maintenance of streetlights using the panel of service providers and internal staff;</li> <li>• Roll-out retrofitting of existing street lights with energy efficiency streetlights;</li> <li>• Installation of new energy efficiency streetlights within the boundaries of the municipality; and;</li> <li>• Implement ongoing Installation of high mast lights (Apollo lights).</li> </ul>
3.2	Poorly maintained roads.	<ul style="list-style-type: none"> <li>• Hasten the implementation of pothole patching and road rehabilitation programme through panel of contractors servicing all clusters;</li> <li>• Engage in and expedite the rehabilitation of roads by both ILembe DM and Fibre optic contractors, through signed MOA and wayleave applications;</li> <li>• Upgrade roads from gravel to black-top; and</li> <li>• Utilization of internal capacity to re-gravel the gravel roads.</li> </ul>
3.3	Shortage of low-cost and affordable housing.	<ul style="list-style-type: none"> <li>• Bring to completion all houses that are under construction and continue to mobilize the increment of Housing Development Grant;</li> <li>• Unclog the blocked projects for implementation i.e. rocky park, Driefontein;</li> <li>• Fast-track the appointment of Social Housing companies to unlock social housing projects within the municipality; and</li> </ul>

		<ul style="list-style-type: none"> <li>• Expedite the closure of old projects and issue of title deeds.</li> </ul>
<b>3.4</b>	Poor waste collection services in the semi-urban areas and northern area of KwaDukuza.	<ul style="list-style-type: none"> <li>• Finalize and implement the recommendations of section 78 study (PPP);</li> <li>• Provide additional skips;</li> <li>• Promote community waste management initiatives using utilizing programs i.e. CWP and Good Green Deeds;</li> <li>• Ensure public education on waste management and impact of illegal dumping; and</li> <li>• Extend the roll-out of recycling bins in the municipal's area of jurisdiction.</li> </ul>
<b>3.5</b>	Poor capital expenditure and negative impact on communities.	<ul style="list-style-type: none"> <li>• Establish and use a panel of contractors to implement capital expenditure; and</li> <li>• Increase capacity to monitor performance of contractors.</li> <li>• Curb red tape and delays on SCM processes through forward planning,</li> </ul>
<b>KPA-4: GOOD GOVERNANCE AND PUBLIC PARTICIPATION</b>		
<b>4.1</b>	Dysfunctional Ward Committees and lack of public meetings.	<ul style="list-style-type: none"> <li>• Provide on-going support to Ward Committees to improve their performance through training and ward committee meetings,</li> <li>• Ensure that all Ward Councilors conduct their quarterly meetings with the members of the public;</li> <li>• Ensure that stakeholder forums i.e. (IDP Rep Forum, LED Forum, OSS/ War Rooms, Youth Forums, Gender and Disability, HIV-Aids Local Council etc.) are functioning properly and report to Council on quarterly basis; and</li> <li>• Strengthen the use of communication platforms (e.g. websites, social media and municipal publications) to communicate and receiving of feedback from the community.</li> </ul>

4.2	Deal with the perception of corruption and stagnant audit outcomes.	<ul style="list-style-type: none"> <li>• Build capacity of Internal Audit to provide on-going assurance services to Council;</li> <li>• Ensure that Anti-fraud hotline is working and known by the public;</li> <li>• Conduct ongoing staff and community awareness on fraud and corruption policies of Council;</li> <li>• Implement consequential management against those who breach Council policies and laws of the Republic of South Africa; and</li> <li>• Encourage the public to attend Council meetings and participate in Annual Oversight report processes.</li> </ul>
<b>KPA-5: LOCAL ECONOMIC DEVELOPMENT</b>		
5.1	High unemployment rates amongst youth and women in KwaDukuza. Propensity of Local businesses to employ people from outside KwaDukuza.	<ul style="list-style-type: none"> <li>• Expedite the establishment of NYDA District Office;</li> <li>• Expedite the establishment of YES Office within KwaDukuza;</li> <li>• Expedite and enter into social compact agreements with Investors/Developers to priorities appointment of KwaDukuza residents when there are job opportunities; and</li> <li>• Ensure that all projects adhere to EPWP principles and the implementation thereof.</li> </ul>
5.2	Untransformed economy and few business opportunities made available to local emerging businesses. This challenge has led to the formation of business forums which violently demand work opportunities.	<ul style="list-style-type: none"> <li>• Focus on the promotion of direct investment through minimizing development approval red-tape and provision of incentive (rates rebate);</li> <li>• Provide start-up support to SMMES/Cooperatives involved in the manufacturing sector;</li> <li>• Implement Nokukhanya Luthuli tourism prescript business plan;</li> <li>• Implement emerging contractor's development programme;</li> <li>• Promote and support SMMEs that are involved in the innovation and technology business;</li> <li>• Promote green economy;</li> </ul>

		<ul style="list-style-type: none"> <li>• Implement Target Procurement and enforce meaningful sub-contracting in all municipal contracts exceeding R4 million in value; and</li> <li>• Review and adopt KwaDukuza LED Plan.</li> </ul>
<b>5.3</b>	Increased crime which threatens community safety and investment to the area.	<ul style="list-style-type: none"> <li>• Partner with private sector and community based organizations for the installation of vehicle identification cameras;</li> <li>• Partner with private security companies and SAPS to fight crime by undertaking joint enforcement blitz and sharing crime intelligence;</li> <li>• Develop and adopt KwaDukuza Crime Strategy;</li> <li>• Strengthen the functioning of Community Policing Forums;</li> <li>• Focus targeting school crime awareness programs;</li> <li>• Ensure the implementation of Council by-laws; and</li> <li>• Improvement on the functioning of Council CCTV camera's project.</li> </ul>
<b>KPA-6: CROSS CUTTING INTERVENTIONS</b>		
<b>6.1</b>	Delay in approving building plans and town planning applications.	<ul style="list-style-type: none"> <li>• Finalize the implementation of Development and Building Plans application reforms with assistance of World Bank/Vuthela LED Programme;</li> <li>• Enter into SLA with all BUs ED who have a responsibility to comment on applications;</li> <li>• Ensure proper functioning of the Development Assessment Committee;</li> <li>• Attend to all public complaints regarding delays within 7 days of receiving such complaints.</li> <li>• Hasten the implementation of all EDRMS Modules and the introduction of Plan Tracking System; and</li> <li>• Continue to have sessions with professionals /agents on a quarterly basis to deal with issues of common interest.</li> </ul>

<p><b>6.2</b></p>	<p>Poor enforcement of environmental laws and inadequate knowledge on climate change effects to our communities.</p>	<ul style="list-style-type: none"> <li>• Increase staff members who are trained and designated as Environmental Management Inspectors by the MEC;</li> <li>• Provide on-going community awareness programmes on climate change and environmental management;</li> <li>• Implement approved KwaDukuza Green buildings guidelines and KwaDukuza Low Carbon Emission Strategy; and</li> <li>• Identify and implement community resilience projects;</li> <li>• Partner with Green Scorpions/ Department of Minerals Resources to enforce against illegal sand miners along Umvoti River;</li> <li>• Encourage mainstreaming of green/climate proof projects by all municipal business units; and</li> <li>• Provide support and guidance to internal departments to comply with applicable legislation when implementing their projects.</li> </ul>
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## 1.6 WHAT TO EXPECT FROM KWADUKUZA MUNICIPALITY IN THE NEXT 5 YEARS

Figure 16: Implementation of KwaDukuza Municipality Goals

KEY PERFORMANCE AREAS	KWADUKUZA MUNICIPALITY GOALS
<b>Municipal Transformation &amp; Institutional Development</b>	<ul style="list-style-type: none"> <li>▪ Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services,</li> <li>▪ Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government</li> </ul>
<b>Basic Service Delivery and Infrastructure Development</b>	<ul style="list-style-type: none"> <li>▪ Expand and maintain the provision of quality basic services and the integrated human settlements</li> </ul>
<b>Good Governance &amp; Public Participation</b>	<ul style="list-style-type: none"> <li>▪ Improve good governance, audit outcomes and consequence management,</li> <li>▪ Strengthen public participation, complaints management system and accountability</li> <li>▪ Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. Youth, women, disabled people) in all developmental programmes</li> <li>▪ Create a safer and crime free municipal area through community- public-private partnerships.</li> </ul>
<b>Financial Viability and Management</b>	<ul style="list-style-type: none"> <li>▪ Enhance municipal financial sustainability,</li> </ul>
<b>Local Economic Development</b>	<ul style="list-style-type: none"> <li>▪ Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty</li> </ul>
<b>Cross-Cutting Interventions</b>	<ul style="list-style-type: none"> <li>▪ Develop comprehensive response to rapid urbanisation, low carbon development and environment sustainability,</li> </ul>

## 1.7 HOW WILL PROGRESS IN KWADUKUZA MUNICIPALITY BE MEASURED?

The KwaDukuza Municipality developed a 5-Year Strategy encompassing the municipal goals, objectives, programmes, projects and indicators, this is also evidence in terms of the resolutions which were taken by Council at the Lekgotla session which was held in 2016. It must also be noted these 2016 resolutions have been reviewed in order to check on progress. The review process was administered in February 2020. Overall the 5-year strategy is geared towards the delivery of basic services to the community, economic infrastructure development, the reduction of unemployment rate and poverty levels with a view to empowering communities to be able to self-sustain. Working hand-in-hand with its stakeholders, the Municipality shall

increase its efforts to deliver on the aforesaid outcomes. Thus, the community should reasonably envisage outcomes and deliverables that emanate from the implementation of this Integrated Development Plan.

The Municipality adopted a performance management system which essentially represents the implementation of the IDP. An organisational scorecard, departmental service delivery budget and implementation plan (SDBIP) are developed on an annual basis in terms of applicable legislative requirements. The aforesaid are the operational plans for the municipality, clearly outlining the key performance indicators (KPIs), objectives, timeframes, outputs, outcomes and strategies for all municipal programmes and projects. Accordingly, the SDBIP is informed by the IDP and the budget. The KwaDukuza Municipality utilises the SDBIP as a benchmark to achieve the respective departmental objectives based on the departments' core functions and further as a monitoring and evaluation tool. The Municipality holds four (4) performance evaluation sessions to evaluate performance of the previous quarter and plans for the quarter ahead. The SDBIP reports are tabled to the Executive Committee (EXCO) members as the oversight committee in order to check service delivery progress undertaken by various departments within the municipality. The Municipal Manager and all Heads of Departments attend the evaluation sessions. Each Head of Department presents his achievements for a particular quarter and also tables a plan for the next quarter. In case of any variances, the respective departments then provide necessary explanations to the satisfaction of the EXCO members and recommends corrective measures.

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## **CHAPTER 2:**

### **PLANNING & DEVELOPMENT PRINCIPLES, GOVERNMENT POLICIES & IMPERATIVES**

## **CHAPTER 2: PLANNING & DEVELOPMENT PRINCIPLES, GOVERNMENT POLICIES & IMPERATIVES**

### **2. PLANNING AND DEVELOPMENT PRINCIPLES**

This section identifies the relationship between the KwaDukuza Integrated Development Plan and the other key planning and policy instruments from the international, national, provincial as well as the district government levels. The instruments aligned to the IDP are those perceived to be crucial, they also have a cross cutting effect at the other levels of government. The planning and policy instruments occupy the centre stage at their respective spheres of government and they impact overarchingly thereto. One of the key objectives of IDPs is to ensure alignment between national and provincial priorities, policies and strategies (as listed herein-below):

- Sustainable Development Goals;
- National Development Plan (Vision 2030);
- National Spatial Development Perspective;
- National Key Performance Areas;
- National Outcomes;
- Provincial Growth and Development Strategy 2035 and
- District Growth and Development Plan.

The Integrated development plan serves as the core instrument within the new system of developmental local government in South Africa and invariably represents the driving force for rendering municipalities to be more strategic, inclusive and responsive and performance driven in its nature.

The IDP is therefore the principal strategic planning instrument which guides and informs all planning in respect of budgeting, decision-making, management processes and all other development within the municipal area. Once adopted, the IDP becomes the single plan than surpasses all others within a particular municipality as it is a direct reflection of a municipality. The purpose of the IDP is to integrate and balance the economic, ecological and social pillars of sustainability within the KwaDukuza municipal area without compromising the institutional capacity that is necessary for the implementation and co-ordination of efforts needed across sectors and relevant spheres of government.

To this end, the IDP is also the strategic planning apparatus of the municipality which must be prepared within the first year subsequent to the newly elected Council taking office. The IDP is then reviewed on an annual basis for the entire Council's 5-Year term of office. The priorities and actions in the IDP are pivotal as they serve to give direction for the benefit of the municipality, structure, the service delivery standards, all financial planning and budgeting as well as performance reporting by the municipality. In a nutshell, municipalities operate within the realm of a broad legislative and policy framework that afford the necessary prescripts and guidelines for municipal objectives, strategies and programs to be implemented and aligned with municipal functions.

#### **2.1 LEGISLATIVE FRAMEWORK TOWARDS ACHIEVING IDP OBJECTIVES**

Against the above background, it follows therefore, that KwaDukuza Municipality takes into cognisance that for growth and development to be achieved then the budget, programmes and projects must be aligned with development and institutional policy directives.

The Constitution of the Republic of South Africa (Act 108 of 1996) provides the basic outline of the type of local government the country must have. Section 152 and 153 thereof stipulate respectively what the objects of local government are as well as the developmental duties of municipalities:

#### **Section 152**

- To provide democratic and accountable government for local communities
- To ensure the provision of services to communities in a sustainable manner,
- To promote social and economic development;
- To promote a safe and a healthy environment; and
- To encourage the involvement of communities and community organizations in the matters of local government.

#### **Section 153 – A Municipality must:**

Structure and manage its administration and budgeting and planning processes to give priority to the basic needs of the community; and to promote the social and economic development of the community and participate in national and provincial development programs.

The Municipal Systems Act (MSA) Act 32 Of 2000 requires municipalities to develop Integrated Development Plans which should be single yet inclusive and strategic in nature. Once adopted, the municipality's IDP will guide development within the Council's area of jurisdiction and it must be reviewed on an annual basis. The Act also stipulates further the precise IDP process as well as the components to be included.

Whereas the Local Government: Municipal Planning and Performance Management Regulations of 2001 set out the following minimum requirements for an Integrated Development Plan:

Regulation 2 (1) states that the municipality's IDP must at least identify:

- The institutional framework, which must include an organogram required for the implementation of the Integrated Development Plan and addressing the internal transformation;
- Any investment initiatives in the municipality;
- Any development initiatives in the municipality, including infrastructure, physical, social and institutional development;
- All known projects, plans and programs to be implemented within the municipality by any organ of the state; and
- The key performance indicators set by the municipality.

Regulation 2 (2) states that an IDP may:

- Have attached to it maps, statistics and other appropriate documents;
- Refer to maps, statistics and other appropriate documents that are not attached, provided they are open for public inspection at the offices of the municipality.

Section 21(2) of the Municipal Finance Management Act (Act 56 of 2003) (MFMA) states that, when preparing the annual budget, the mayor of a municipality must:

- Take into account the Municipality's Integrated Development Plan;

- Take all reasonable steps to ensure that the municipality revises the integrated development plan in terms of section 34 of the MSA, taking into account realistic revenue and expenditure projections for future years;
- Take into account the national budget, the relevant provincial budget, the national government's fiscal and macroeconomic policy, the annual Division of Revenue Act and any agreements reached in the Budget Forum;
- Consult the relevant district municipality and all other local municipalities within the area of the district municipality, if the municipality is a local municipality;
- The relevant provincial treasury, and when requested, the National Treasury; and
- Any national or provincial organs of state, as may be prescribed; and
- Provide, on request, any information relating to the budget to the National Treasury; and
- Subject to any limitations that may be prescribed, to the national departments responsible for water, sanitation, electricity and any other service as may be prescribed;
- Any other national and provincial organ of states, as may be prescribed; and
- Another municipality affected by the budget.

## **2.2. INTERNATIONAL POLICY DIRECTIVES:**

### **2.2.1 SUSTAINABLE DEVELOPMENT GOALS**

The SDGs were adopted by the United Nations General Assembly in September 2015 and look to 2030 offer major improvements on the Millennium Development Goals (MDGs). Not only do they address some of the systemic barriers to sustainable development but they also offer better coverage of, and balance between, the three dimensions of sustainable development – social, economic and environmental – and the institutional/governance aspects. The overall balance is illustrated by four of the goals discussing global environmental issues (climate, water, ecosystems, oceans).

The MDGs dealt only with developing countries and only to a limited degree captured all three dimensions of sustainability. In contrast, the SDGs deal with all countries and all dimensions, although the relevance of each goal will vary from country to country. The SDG process has been a huge step forward through the effort to create universal goals that articulate the need and opportunity for the global community to come together to create a sustainable future in an interconnected world. The Sustainable Development Goals (SDG) initiative is aimed at attaining the following goals

**FIGURE 17: SUSTAINABLE DEVELOPMENT GOALS**



## **PARIS AGREEMENT**

The Paris Agreement was adopted on 12 December 2015 when 196 Parties to the UN Framework Convention on Climate Change (UNFCCC). The Paris Agreement served as a new legally-binding framework for an internationally coordinated effort to tackle climate change. The Agreement represents the culmination of six years of international climate change negotiations that took under the auspices of the UNFCCC and was reached under extreme international pressure to avert a repeat failure attributable to the Copenhagen Conference that was held in 2009. The Paris Agreement contains:

- An ambitious collective goal to hold warming well below 2 degrees with efforts to limit warming to 1.5 degrees;
- An aim for greenhouse gas emissions to peak as soon as possible, and to achieve net-zero emissions in the second half of this century;
- A requirement for mitigation measures of individual countries to be expressed in nationally determined contributions (NDCs);
- A process that demands a revision of NDCs at least every 5 years representing progression beyond the last NDCs;
- A mechanism for countries to achieve NDCs jointly, sharing mitigation targets, and a mechanism for countries to cooperate in achieving NDCs. Countries can meet their NDC targets by transferring ‘mitigation outcomes’ internationally – either in the context of emission trading, or to allow results-based payments;
- A mechanism for private and public entities to support sustainable development projects that generate transferrable emission reductions;
- A framework for enhanced transparency and an expert review of NDCs;
- A Global Stock-take from 2023 and every 5 years thereafter to review progress;
- Encouragement for Parties to implement existing frameworks for REDD+ including through the provision of results-based payments;

- A global goal of enhancing adaptive capacity, strengthening resilience and reducing vulnerability to climate change, and commitment to providing enhanced support for adaptation;
- A commitment to a collective goal of providing USD 100 billion per year to 2025, and beyond 2025 with USD 100 billion as a floor. Developing countries are encouraged to provide voluntary support. Public funds will play a 'significant role' in finance, and developed countries must report twice a year on levels of support provided;
- An enhanced transparency framework for action and support with built-in flexibility which takes into account Parties' different capacities with the goal to understand climate change action in the light of the objective of the UNFCCC and the Paris Agreements; and
- A non-punitive compliance mechanism that is expert based and facilitative in nature.

## **AGENDA 2063 (THE AFRICA WE WANT)**

Africans of diverse social formations including those in the Diaspora affirmed the AU Vision of “an integrated, prosperous and peaceful Africa, driven by its own citizens and representing a dynamic force in the international arena” as the overarching guide for the future of the African continent. They further reaffirmed the relevance and validity of the OAU/AU 50th Anniversary Solemn Declaration. The converging voices of Africans of different backgrounds, including those in the Diaspora, have painted a clear picture of what they desire for themselves and the continent in the future. From these converging voices, a common and a shared set of aspirations has emerged:

- A prosperous Africa based on inclusive growth and sustainable development;
- An integrated continent, politically united, based on the ideals of Pan Africanism and the vision of Africa's Renaissance;
- An Africa of good governance, respect for human rights, justice and the rule of law;
- A peaceful and secure Africa; and
- An Africa with a strong cultural identity, common heritage, values and ethics;
- An Africa whose development is people-driven, relying on the potential of African people, especially its women and youth, and caring for children; and
- An Africa as a strong, united, resilient and influential global player and partner.
- National Development Planning and Policy Directives
- National Outcome Delivery Agreements

The South African government has agreed on 14 outcomes as a key focus of work from 2014 to 2019. Each outcome has a limited number of measurable outputs with clearly defined targets. Each output is linked to a set of activities that will help achieve the targets and contribute to the outcome. Each of the 14 outcomes has a delivery agreement which in most cases involves all spheres of government and a range of partners outside government. Combined, these agreements reflect government's delivery and implementation plans for its foremost priorities. Each outcome has been broken into various outputs that stipulate activities to be undertaken towards the achievement of a particular outcome and are as follow;

**FIGURE 18: NATIONAL OUTCOMES**

<b>National Outcomes</b>		
	<b>DETAIL</b>	<b>MUNICIPAL INTERVENTION</b>
1.	Improved quality of education	Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services,  Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government
2.	A longer and healthy life for all South Africans.	Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty
3.	All people in South Africa are and feel safe.	Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. Youth, women, disabled people) in all developmental programmes  Create a safer and crime free municipal area through community- public-private partnerships.
4.	Decent employment through inclusive economic growth.	Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty
5.	<a href="#">A skilled and capable workforce to support an inclusive growth path.</a>	Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services,  Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government
6.	<a href="#">An efficient, competitive and responsive economic infrastructure network.</a>	Expand and maintain the provision of quality basic services and the integrated human settlements  Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services,  Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government
7.	<a href="#">Vibrant, equitable and sustainable rural communities with food security for all.</a>	Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty.

8.	<a href="#">Sustainable human settlements and improved quality of household life.</a>	Expand and maintain the provision of quality basic services and the integrated human settlements.
9.	A responsive, accountable, effective and efficient local government system.	Improve good governance, audit outcomes and consequence management,  Strengthen public participation, complaints management system and accountability.
10.	<a href="#">Environmental assets and natural resources, those are well protected and continually enhanced.</a>	Develop comprehensive response to rapid urbanisation, low carbon development and environment sustainability.
11.	Create a better South Africa and contribute to a better and safer Africa and World.	Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. Youth, women, disabled people) in all developmental programmes  Create a safer and crime free municipal area through community- public-private partnerships,
12.	<a href="#">An efficient, effective and development oriented public service and an empowered, fair and inclusive citizenship</a>	Improve good governance, audit outcomes and consequence management,  Strengthen public participation, complaints management system and accountability  Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. Youth, women, disabled people) in all developmental programmes  Create a safer and crime free municipal area through community- public-private partnerships.
13.	Inclusive and responsive social system	Improve good governance, audit outcomes and consequence management,  Strengthen public participation, complaints management system and accountability  Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. Youth, women, disabled people) in all developmental programmes

		Create a safer and crime free municipal area through community- public-private partnerships.
14	Nation building and social cohesion	<p>Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty.</p> <p>Develop comprehensive response to rapid urbanisation, low carbon development and environment sustainability.</p> <p>Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. Youth, women, disabled people) in all developmental programmes</p> <p>Create a safer and crime free municipal area through community- public-private partnerships.</p>

The effective implementation of the service delivery agreement will assist in achieving the following imperatives:

- Creating a radical paradigm shift in the management of the public service by aligning service delivery with the values and needs of the public;
- Ensuring a focus on customer value proposition which should entail evaluation of service delivery through the eyes of the customer;
- Providing strong feedback mechanisms on quality and timeliness of service delivery;
- Creating of strong public/private partnerships through involvement of the private sector and civil society in the broad process of policy determination and implementation;
- Unprecedented improvement of the image of government in the eyes of the public by enthusiastically embracing and supporting the process and culture of performance;

Through the service delivery agreement; COGTA and municipalities commit to the following:

- The extension of basic services which include water, sanitation, electricity and waste;
- Systems for improved service Management;
- Creation of job opportunities through the Community Works Programme;
- Transformation of administrative and financial systems in the municipalities which includes Supply Chain Management and the integration and streamlining all of our internal software systems to ensure uniformity, linkages and value for money;
- The filling of critical positions;
- That all municipalities in the province will achieve clean audits by 2014;
- Building municipal capacity to enable municipalities to collect 90% of their revenues;
- Strengthening the organizational performance management delivery and accountability to the communities;

Improving our interaction with the institutions of traditional leaders and integrating the ward-based system of planning and governance with the programme of traditional councils, where they exist. These talk to the five (5) National Key performance Areas (KPA's) and should consequently form the basis for all municipality's strategic objectives. Through the service delivery agreement; the Mayors of all municipalities commit themselves to the following:

- That they will play their respective roles as outlined in the Municipal Finance Management Act (MFMA) by monitoring the prudent management and utilization of their municipal finances;
- That they will monitor the execution of their municipal Service Delivery and Budget Implementation Plans (SDBIPs) for improved and accelerated service delivery;
- That they will take personal responsibility and accountability for non-delivery to communities;
- That they will ensure every rand spent in their municipalities does what it is earmarked for;
- That they will advocate for, and actively work towards, corrupt-free municipalities;
- That they will lead by example in their various communities by adhering to ethical standards and professional conduct in their public and private lives;
- That they will render unwavering support to the effective functionality of their newly established Municipal Public Accounts Committees and Audit Committees to ensure that corruption, fraud and mismanagement is prevented;
- That, working with traditional leaders amongst their respective municipalities, they will work tirelessly in restoring the confidence of the people in the system of local government.

The Programme of Action (POA) measures the implementation of the National Development Plan (NDP) through the Medium Term Strategic Framework (MTSF). The MTSF is the five-year implementation phase of the NDP in which the Department of Planning, Monitoring and Evaluation has issued the 2019-2024 MTSF in order to unpack the steps towards achieving the vision of the NDP through the POA.

### **2.3 NATIONAL DEVELOPMENT PLANNING AND POLICY DIRECTIVES**

The National Development Plan (NDP) offers a long-term perspective. It defines a desired destination and identifies the role different sectors of society need to play in reaching that goal. As a long-term strategic plan, it serves four broad objectives:

- Providing overarching goals for what we want to achieve by 2030.
- Building consensus on the key obstacles to us achieving these goals and what needs to be done to overcome those obstacles.
- Providing a shared long-term strategic framework within which more detailed planning can take place in order to advance the long-term goals set out in the NDP.
- Creating a basis for making choices about how best to use limited resources.
- The Plan aims to ensure that all South Africans attain a decent standard of living through the elimination of poverty and reduction of inequality. The core elements of a decent standard of living identified in the Plan are:
  - Housing, water, electricity and sanitation;
  - Safe and reliable public transport;
  - Quality education and skills development;
  - Safety and security;
  - Quality health care;
  - Social protection;
  - Employment;
  - Recreation and leisure;
  - Clean environment; and

- Adequate nutrition

**FIGURE 19: NATIONAL PLAN PRIORITIES**

<b>NO.</b>	<b>National Plan Priorities</b>	<b>Alignment Thereof</b>
1	Create jobs	Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty
2	Expand infrastructure	Expand and maintain the provision of quality basic services and the integrated human settlements
3	Use resources properly	Improve good governance, audit outcomes and consequence management,  Strengthen public participation, complaints management system and accountability.
4	Inclusive Planning	Develop comprehensive response to rapid urbanisation, low carbon development and environment sustainability.
5	Quality Education	Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services;  Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government.
6	Quality Healthcare	Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty
7	Build a capable State	Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services;  Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government;  Improve good governance, audit outcomes and consequence management;  Strengthen public participation, complaints management system and accountability;  Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. Youth, women, disabled people) in all developmental programmes;

8	Fight corruption	<p>Create a safer and crime free municipal area through community-public-private partnerships.</p> <p>Improve good governance, audit outcomes and consequence management;</p> <p>Strengthen public participation, complaints management system and accountability;</p> <p>Enhance municipal financial sustainability</p>
9	Unite the nation	<p>Promote radical socio-economic transformation to address inequality, unemployment and poverty.</p> <p>Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services;</p> <p>Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government.</p>

The National Development Plan is a step in the process of charting a new path for the country. The broad goal is to eliminate poverty and reduce inequality by 2030. The National Planning Commission (NPC) has been established and tasked inter alia with the formulation of a long-term strategic plan for the South Africa. The plan articulates a long-term vision and a plan for its implementation. It will shape government’s service delivery and development programs and guide spatial transformation.

In the meantime, the national government has adopted various sector-based policy frameworks. The majority of these have serious implications for strategic planning at a local level. In view of the mixed rural-urban nature of KwaDukuza Municipality, the following are considered:

- The New Growth Path;
- The 2004 Comprehensive Plan for the Development of Sustainable Human Settlements;
- Breaking New Grounds; and
- Comprehensive Rural Development Strategy (CRDP) and the associated programme.

## NDP 2030 - PHASED APPROACH TO NATIONAL ECONOMIC TRANSFORMATION

FIGURE 20: PHASED APPROACH TO NATIONAL ECONOMIC TRANSFORMATION

FIRST PHASE 2012 -2017	SECOND PHASE 2018 -2023
<ul style="list-style-type: none"> <li>• Urgent launch towards new growth trajectory</li> <li>• Need for dynamic economy</li> </ul>	<ul style="list-style-type: none"> <li>• Diversifying the economic base</li> </ul>

<ul style="list-style-type: none"> <li>•Urgent investments in infrastructure</li> <li>•Private sector commitment to supplier industries and infrastructure</li> <li>•Exports to Sub-Saharan Africa and Developing countries</li> <li>•Improve education</li> <li>•Improve labour environment</li> <li>•Energy and water supply</li> <li>•Intensifying R&amp;D support to existing industries and deepening linkages</li> <li>•Develop arrangements for Financial centre for Africa</li> <li>•Government commitment to industrial diversification through procurement</li> <li>•Change approach to land tenure systems</li> <li>•Expand public employment programmes rapidly</li> </ul>	<ul style="list-style-type: none"> <li>•Building capacities required to produce capital and intermediary goods for the infrastructure programme and Sub-Saharan Africa</li> <li>•Resource cluster development forming cluster combining production of capital goods, provision of engineering services and beneficiation that targets identified opportunities</li> <li>•Foundations to be laid for intensification of productivity</li> <li>•Innovation should be more pervasive</li> <li>•Centres of learning should be aligned to industrial clusters with potential for domestic and global linkages</li> <li>•Innovation centred on public service improvements towards low income sectors</li> </ul>
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## **THE NEW GROWTH PATH**

There is growing consensus that creating decent work, reducing inequality and defeating poverty is not a pipedream. However, this can only happen through a new growth path founded on a restructuring of the South African economy to improve its performance in terms of labour absorption as well as the composition and rate of growth. The Government is committed to forging such a consensus and leading the way by:

Identifying areas where employment creation is possible on a large scale as a result of substantial changes in conditions in South Africa and globally. Developing a policy package to facilitate employment creation. The jobs drivers identified are:

- Substantial public investment in infrastructure both to create employment directly, in construction, operations and maintenance as well as the production of inputs, and indirectly by improving efficiency across the economy;
- Targeting more labour-absorbing activities across the main economic sectors – the agricultural and mining value chains, manufacturing and services;
- Taking advantage of new opportunities in the knowledge and green economies.
- Leveraging social capital in the social economy and the public services; and
- Fostering rural development and regional integration.

The New Growth Path describes 10 required Policies for growth, decent work and equity, namely:

- Active industrial policy;
- Rural development policy;
- Competition policy;
- Stepping up education and skills development;
- Enterprise development: promoting small business and entrepreneurship; eliminating unnecessary red-tape;
- Broad-based Black Economic Empowerment (BBBEE);
- Labour policies;
- Technology policy;
- Developmental trade policies; and
- Policies for African development.
- KwaZulu-Natal DHS-Master Spatial Plan for Human Settlements

## **PURPOSE OF THE MASTER SPATIAL PLAN FOR HUMAN SETTLEMENTS**

Create a spatial framework to guide investment by all state departments and state- owned companies and specifically the Human Settlements Sector;

- Provide a framework for investment by various private sector actors in the human settlements environment;
- Achieve a creative balance between spatial equity, economic competitiveness and environmental sustainability so as to overcome the legacy of apartheid spatial planning;
- Support the process and guide spatial planning for local and provincial authorities;

- Provide guidance to the implementation of all MTSF targets in alignment with a spatial plan and approval of projects ;and
- Provide guidance to the Implementation of strategically chosen catalytic interventions to achieve spatial transformation
- Consistent interpretation and application of the following principles and objectives across various scales is of importance as a way forward linking KwaDukuza Housing sector plan with the Master spatial Plan for the Province;

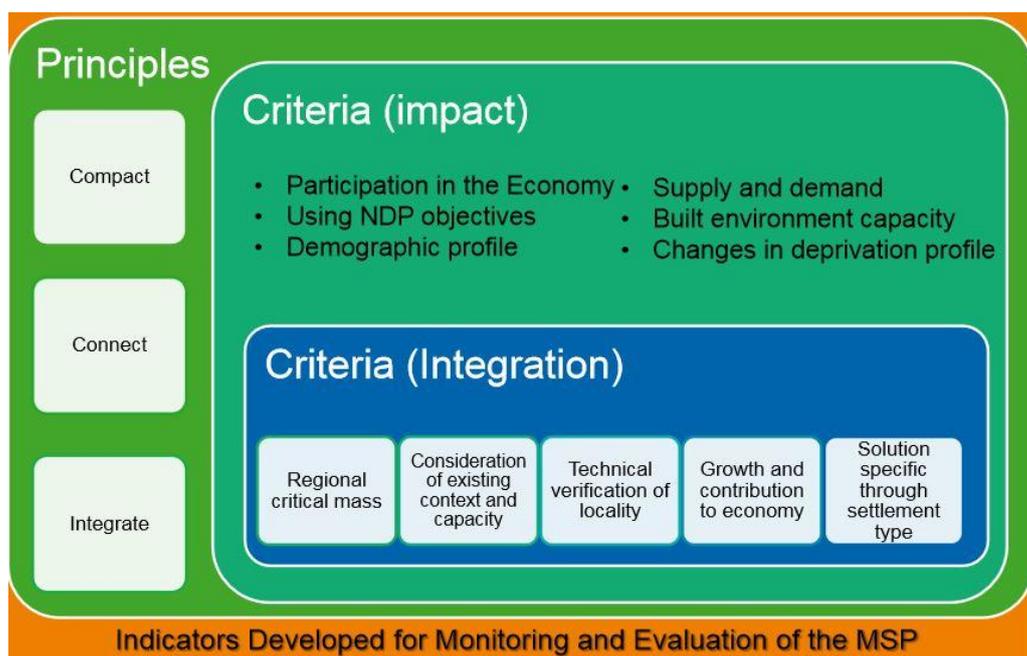
**FIGURE 21 PRINCIPLES AND CRITERIA FOR PRIORITIZATION OF HUMAN SETTLEMENTS**

<b>HUMAN SETTLEMENTS MASTER SPATIAL PLAN PRINCIPLES</b>	<b>HUMAN SETTLEMENTS MASTER SPATIAL PLAN OBJECTIVES</b>
Principle 1:Guide and align all investment in Human Settlements	Objective 1:Spatial Transformation
Principle 2: Creation of balanced settlements reflecting spatial equity, economic potential, and competitiveness & environmental sustainability.	Objective 2: Compact settlements and settlements patterns
Principle 3: Spatial targeting and spatial concentration	Objective 3: Connected settlements and settlement patterns
Principle 4: Accessibility and Choice	Objective 4: Integrated settlements and settlements patterns
Principle 5: Value creation and capture	Objective 5: Functional residential property markets in urban and rural areas
Principle 6: Effective governance	Objective 6: Consistent application of principles and objectives across various scales (provincial, regional, local, precinct)
Principle 7:Responsiveness to demographic and economic context	Objective 7: Institutional capacity for effective planning and implementation

The Master Spatial Plan confirms and indicates the following:

- Principles of spatial targeting;
- Criteria for investment;
- Identification and mapping of broad investment areas as per the criteria;
- Identification of land available in most suitable locations, both public and private;
- A list of projects which will form part of catalytic projects. – Mining towns can form part of the catalytic projects which are defined as projects which generate further investment and sustainability of the areas in which they are situated.

FIGURE 22: INDICATORS DEVELOPED FOR MONITORING AND EVALUATION OF THE MSP



### COMPREHENSIVE RURAL DEVELOPMENT PLAN (CRDP) - 2009

The National Department of Rural Development and Land Reform (DRDLR) have received the mandate by the President of South Africa to develop a Comprehensive Rural Development Programme (CRDP) throughout the country. To achieve this mandate the DRDLR embarked on developing a fresh approach to rural development. The CRDP is focused on enabling rural people to take control of their destiny, with the support from government, and thereby dealing effectively with rural poverty through the optimal use and management of natural resources. This will be achieved through a coordinated and integrated broad-based agrarian transformation as well as the strategic investment in economic and social infrastructure that will benefit the entire rural communities. The programme will be successful when it becomes apparent that “sustainable and vibrant rural communities” are succeeding throughout South Africa.

Below are strategies geared to ensure that the Department achieves its objective (Agrarian Transformation, Rural Development and Land Reform):

- The Agrarian transformation Increased production and the optimal and sustainable use of natural resources including land, grass, trees, water, natural gases, mineral resources etc;
- Livestock farming (cattle, sheep, goats, pigs, chickens, turkey, game, bees, fish, etc), including the related value chain processes;
- Cropping (grain, vegetables, fruit, spices, medicines, etc), including the related value chain processes;
- The establishment and strengthening of rural livelihoods for vibrant local economic development;
- The use of appropriate technology, modern approaches and indigenous knowledge systems; and Food security, dignity and an improved quality of life for each rural household.

## RURAL DEVELOPMENT

- Improved economic infrastructure;
- Improved social infrastructure;
- Land reform;
- Increasing the pace of land redistribution;
- Increasing the pace of land tenure reform;
- Speeding up the settlement of outstanding land restitution claims; and
- Effective support to all land reform programmes through land planning and information.

## MEDIUM-TERM STRATEGIC FRAMEWORK (MTSF)

The MTSF base document is meant to guide planning and resource allocation across all the spheres of government. National and provincial departments have to develop their five-year strategic plans and budget requirements taking into cognisance the medium term imperatives. Municipalities are expected to adapt their Integrated Development Plans in line with the national medium-term priorities. Each of the priorities contained in the MTSF should be attended to. It is imperative to take into account the strategic focus of the framework in its entirety. This relates in particular to the understanding that economic growth and development, including the creation of decent work on a large scale, investment in quality education and skills development are at the centre of the government's approach.

## NATIONAL SPATIAL DEVELOPMENT PERSPECTIVE (NSDP)

The Policy Co-ordination and Advisory Services (PCAS) in the Presidency produced a National Spatial Development Perspective (NSDP) that was endorsed by Cabinet. Ultimately, all government programmes and activities find expression in space. The spatial dispensation and the nature of the space economy of a country/region have important implications for meeting the social, economic and environmental objectives of a government. For instance, in cases where human settlements are scattered and fragmented over vast distances, servicing becomes expensive, both in terms of initial capital investment and subsequent maintenance.

On the other hand, well connected settlements, with sufficient densities to enable better public transport, are far more conducive to spatial targeting of investment in nodes along such routes to facilitate the creation of jobs that are accessible to all. The NSDP puts forward a set of five normative principles:

- **Principle 1:** Rapid economic growth that is sustained and inclusive is a prerequisite for the achievement of other policy objectives, among which poverty alleviation is key;
- **Principle 2:** Government has a constitutional obligation to provide basic services to all citizens (e.g. water, energy, health and educational facilities) wherever they reside;
- **Principle 3:** Beyond the constitutional obligation identified in Principle 2 above, government spending on fixed investment should be focused on localities of economic growth and/or economic potential, in order to gear up private-sector investment, stimulate sustainable economic activities and create long-term employment opportunities;
- **Principle 4:** Efforts to address past and current social inequalities should focus on people, not places. In localities where there are both high levels of poverty and demonstrated economic potential, this could include fixed capital

investment beyond basic services to exploit the potential of those localities. In localities with low demonstrated economic potential, government should, beyond the provision of basic services, concentrate primarily on human capital development by providing education and training, social transfers such as grants and poverty-relief programmes. It should also reduce migration costs by providing Labour-market intelligence to give people better information, opportunities and capabilities, to enable them to gravitate if they choose localities that are more likely to provide sustainable employment and economic opportunities;

- **Principle 5:** In order to overcome the spatial distortions of apartheid, future settlement and economic development opportunities should be channeled into activity corridors and nodes that are adjacent to or that link the main growth centres. Infrastructure investment should primarily support localities that will become major growth nodes in South Africa and the SADC region to create regional gateways to the global economy.

In areas of low or no economic potential, the path of development and poverty reduction should be through a focus on investment in human capital development (education, training, social welfare, sound rural development planning, aggressive land and agrarian reform and the expansion of agricultural extension services, etc.). From a spatial point of view, studies have shown that the impact on poverty depends crucially on the proximity of poor households to centres of economic activity and the extent to which these households are connected to such economic activities.

## **THE STATE OF THE NATION ADDRESS 2020**

The State of the Nation Address 2020 (SoNA 2020) was delivered by the head of state of the Republic of South Africa, Mr Matamela Cyril Ramaphosa on 13th February 2020. The 2020 SONA was delivered against the backdrop of “strong inroads over the past year to improve our prospects as a nation. The focus areas under guidance from the National Development Plan are as follows:

**Load shedding and Eskom:** that in order for Eskom to undertake the fundamental maintenance necessary to improve the reliability of supply, load shedding will remain a possibility for the immediate future. Eskom works to restore its operational capabilities, government will be implementing measures that will fundamentally change the trajectory of energy generation in our country. These measures to include rapidly and significantly increase generation capacity outside of Eskom.

**Land Reform:** The expropriation of land without compensation also remained key, said Ramaphosa, adding measures would be taken to implement the decision after Parliament has concluded all the issues. Ramaphosa emphasized that land expropriation would be done with caution as agriculture is one of the industries with the greatest potential for growth.

**State-owned Enterprises (SOEs):** Ramaphosa said serious action will have to be taken to deal with SOEs who are drowning in debt with the National Treasury providing guarantees of more than R570 billion.

**The train system:** Ramaphosa also committed to turning around the Passenger Rail Agency of South Africa to fix the commuter rail network and said a plan for restructuring South African Airways would be unveiled soon, and said government’s successes included pushing back against corruption.

**Gender-Based Violence:** Ramaphosa said they will increase their fight against gender-based violence.

**The youth:** One per cent of South Africa’s budget would be set aside to assist with youth employment,

**Crime:** He said that while police statistics showed that violent crime, rapes and murders have not gone down, improved detective methods would be effected through the training of officers.

**Cannabis:** Ramaphosa also told the nation about his plans for hemp and cannabis.

## 2.4 PROVINCIAL DEVELOPMENT PLANNING AND POLICY DIRECTIVES

### PROVINCIAL GROWTH AND DEVELOPMENT STRATEGY (PGDS)

The KwaZulu-Natal Provincial Growth and Development Strategy (PGDS) has the purpose for the provision of strategic direction for development and planning in the Province. The following six provincial priorities that address a number of developmental challenges related to economic and social needs of the province provide the focus of the PGDS:

- Strengthening governance and service delivery;
- Integrating investments in community infrastructure;
- Sustainable economic development and job creation; developing human capability;
- Developing a comprehensive response to HIV/Aids; and
- Fighting poverty and protecting vulnerable groups in society

The Provincial Administration of KwaZulu-Natal has developed a strategic plan with overarching objectives and clear outcomes to be achieved in the medium term. The vision in the strategic plan is “By 2035, the Province of KwaZulu-Natal should have maximised its position as a gateway to Southern Africa, as well as its human and natural resources, so creating a healthy, safe and sustainable living environment”. The strategic plan sets out seven (7) strategic goals that determine policy direction and key interventions required to achieve the objectives and these are:

**Figure 23: The KZN 7 Strategic Goals**

NO.	PGDS STRATEGIES GOAL	ALIGNMENT THEREOF
1	Inclusive economic growth	Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty
2	Human Resources Development	
3	Human and Community Development	Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services. Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government.
4	Strategic Infrastructure	Expand and maintain the provision of quality basic services and the integrated human settlements.
5	Responses to Climate Change	Develop comprehensive response to rapid urbanisation, low carbon development and environment sustainability.

6	Governance and policy	<p>Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services;</p> <p>Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government;</p> <p>Improve good governance, audit outcomes and consequence management;</p> <p>Strengthen public participation, complaints management system and accountability;</p> <p>Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. Youth, women, disabled people) in all developmental programmes;</p>
7	Spatial Equity	<p>Develop comprehensive response to rapid urbanisation, low carbon development and environment sustainability. Expand and maintain the provision of quality basic services and the integrated human settlements.</p>

## SPATIAL DEVELOPMENT FRAMEWORKS (PROVINCIAL AND MUNICIPAL)

Through the Provincial Spatial Economic Development Strategy (PSEDS), the Provincial Government is optimistic that it shall strike a sound balance between progressive community growth and the environmental preservation of the communities. The KwaDukuza Spatial Development Framework (SDF) which is an overarching document in the municipal IDP must be a mirrored expression of the development intentions of the municipality as expressed in the IDP. The SDF must be aligned with the PSEDS.

The Provincial Spatial & Economic Development Strategy aims to:

- Provide spatial context to the PGDS;
- Address spatial imbalances, curb urban sprawl and ensure sustainable interventions;
- Identify priority areas and types of development;
- Align to municipal spatial development frameworks;
- Guide budgeting processes of the province and municipalities; and
- Influence investment decisions of the private sector;

The principles of development and growth underpinning the PSEDS:

- Government has a constitutional obligation to provide basic services to all citizens which Basic services include health, education, housing and transport;

- All areas of the province require development;
- Certain areas of the province will drive economic growth; and
- The PSEDS attempts to indicate where different types of investment should be directed in order to achieve development and/or economic growth.

The Provincial Spatial Economic Development Strategy (PSEDS) recognizes that social and economic development do not ever enjoy even distribution and that spatial disparities shall always exist owing to the spatial distribution of natural resources, historical imperatives and cultural factors. It is common cause that these spatial disparities have been aggravated by apartheid spatial planning. This has resulted in a disjuncture in respect of where people live and where social and economic opportunities are concentrated. This spatial marginalization from economic opportunities of the majority of the population should be addressed for the purposes of poverty and inequality reduction as well as ensuring shared growth. The following are seen as the provincial economic sectors identified as the drivers of growth to address unemployment and poverty namely:

- The Agricultural sector (including agri-processing and land reform);
- The Industrial sector (Including Manufacturing);
- The Tourism sector;
- The Service sector (including government services);
- The logistics and transport sector (including rail) underpin growth in all four sectors and.
- Sustainable and affordable water and energy provision is crucial to Economic Growth; and Development.

The PSEDS intends to base on the concept of developing a comprehensive network of centers throughout the province which would support the delivery of services. In identifying the hierarchy of places existing service centers are strengthened and new or emerging service centers are developed. The PSEDS bases itself on the concept of developing a comprehensive network of centers throughout the province which would support the delivery of services. For this purpose existing service centers shall be strengthened and new and/or emerging ones developed.

#### **THE CABINET LEKGOTLA**

The last held Lekgotla for the KwaZulu-Natal Executive Council was held on the 25th of February 2020. It is worthy to note that present at the Lekgotla were, inter alia, MECs; District Mayors, Heads of Departments, Senior Government Officials and Heads of State Entities. The main emphasis was at follows;

KwaZulu-Natal Premier Sihle Zikalala and Finance MEC Ravi Pillay have called on the private sector to partner with the government in eradicating unemployment, poverty and inequality saying building a common future will require the cooperation of all social partners.”

#### **THE STATE OF THE PROVINCE ADDRESS 2020**

On 04th of March 2020, the Premier of KwaZulu-Natal, Mr. S. Zikalala delivered the State of the Province Address (SOPA) the theme for the 2020 SOPA is **Together, Creating Our Common Future**. It recognises that the people of KwaZulu-Natal themselves are the cornerstone and the most vital ingredient or force for growth and development. The focus areas are as follows:

- Radical economic transformation and job creation
- Global economic developments
- Domestic economic developments
- Attracting investment
- Economic infrastructure
- Digital economy
- Enterprise Development
- Youth empowerment and job Creation
- Private-Public-Partnership
- Tourism development etc.

## **2.5 DISTRICT DEVELOPMENT PLANNING AND POLICY DIRECTIVES**

Ilembe District Growth and Development Plan and Integrated Development Plan. Section 29(2) of the Municipal Systems Act (MSA) Act 32 of 2000 clearly states that district municipalities must:

- Plan integrated development for the area of the district municipality as a whole but in close co-operation with the local municipalities in the area;
- Align its integrated development plan with the framework adopted; and
- Draft its Integrated Development Plan, taking into account the integrated development processes of and proposals submitted to it by the local municipalities in that area.

Horizontal alignment is pursued through inter-governmental planning and consultation, co-ordination and ensured through aligning the respective vision, mission and strategic objectives of the respective municipalities in the region. The DGDP translates the Provincial Growth and Development Strategy and a detailed implementation plan at a district level, inclusive of a detailed activity-level framework with targets and responsibilities assigned to each of the appropriate local municipality and government departments.

The plan will enable KwaDukuza Municipality to measure its progress against the set objectives and targets as agreed upon by all participants in the DGDP consultation sessions. In aligning with the District focus areas on the interventions identified in the document should propose specific timeframes that will have to be achieved in priority sectors within the municipal area. Ilembe 2018 District Summit Resolutions: The 2018 iLembe District Growth and Development Summit was held in June 2018. The principal objective of the summit was to take stock of progress in implementing the 2014 summit resolutions as well as the 2015 iLembe DGDP. It is thereafter envisaged that this will inform the revision of the DGDP through the Vuthela iLembe LED programme.

### **2.5.1 THE DISTRICT LEKGOTLA**

The last District Lekgotla convened in 2016. Attached as **Annexure 4** is the list of the Resolutions for KwaDukuza 2016 Council Lekgotla held in Alpine Heath in Drakensburg, from the 18th -21st of October 2016. This was aligned to the District Lekgotla resolutions which was held at the same year showcasing the alignment.

## 2.5.2 INTER-GOVERNMENTAL RELATIONS

KwaDukuza Municipality is responsible for facilitating inter-governmental relations within its area of jurisdiction. In line with the Intergovernmental Relations Framework Act, the municipality has taken upon itself to improve intergovernmental engagements to ensure that proper intergovernmental planning guides public, private and donor investment in the district.

The Municipality is part of the District Manager’s Forum, a key forum for strategic alignment, co-ordination and integration” that serves as an inter-governmental structure where the Sector Departmental Managers in the district meet with their municipal counterparts. The relationship between the municipality and sector departments is improving. There are also inter-municipal structures (i.e. District Planning Forum; Municipal Managers’ Forum; District Speakers Forum etc.) that discuss and resolve on issues cutting across all municipalities.

## 2.6 KWADUKUZA MUNICIPALITY DEVELOPMENT PLANNING AND POLICY DIRECTIVES

### 2.6.1 INTEGRATED DEVELOPMENT PLANNING IN KWADUKUZA MUNICIPALITY

KwaDukuza Municipality IDP serves as a strategic guide during the term of office of the current councilors. It is based on the issues articulated by the stakeholders and is aligned with the national and provincial development imperatives such as the National Development Plan and the Provincial Growth the Development Strategy (PGDS). Its objectives are as follows:

- To guide decision making in respect of service delivery and public sector investment.
- To inform budgets and service delivery programs of various government departments and service agencies.
- To co-ordinate the activities of various service delivery agencies within KwaDukuza Municipality area of jurisdiction.
- To engage communities and other key interested and affected parties in municipal affairs, particularly continuous integrated development process.
- To position the municipality to make a meaningful contribution towards meeting the district and provincial development targets and priorities.

### 2.6.2 INTEGRATED ALIGNMENT WITH GOVERNMENT PRIORITIES

KwaDukuza Municipality strategic focus is influenced by the Sustainable Development Goals, National Development Plan, PGDS, DGDP, KwaDukuza Municipal Development Goals and municipal vision which is aimed at optimum utilisation of available resources and potentials to create an enabling environment and sustainable development which promote quality of life for all while capitalizing on our competitive advantages. The following image shows the KZN PGDS Strategic Framework.

**Figure 24: Intersphere Alignment of Goals**

KDM GOALS	DGDS-GOALS	PGDS- GOALS	NDP - GOALS	SDG - GOALS
Goal 1: Improve good governance, audit outcomes and	6	6	3, 8	16

consequence management.				
Goal 2: Strengthen public participation, complaint management system and accountability.		3	4	16
Goal 3: Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty.	1, 3, 5,	1, 7	1, 2,3, 4	1, 2, 5, 6, 7, 8, 9, 10,11
Goal 4: Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government.		2, 3, 4	3, 4, 7	4, 5, 6, 9
Goal 5: Enhance municipal financial sustainability.			3, 8	
Goal 6: Develop comprehensive response to rapid urbanization, low carbon development and environment sustainability.	4	5	2	13, 14, 15
Goal 7: Expand and maintain the provision of quality basic services and the integrated human settlements.	5		2, 3, 4, 7	6, 7, 11

Goal 8: Ensure mainstreaming and meaningful participation of vulnerable groups (i.e. youth, women, and disabled people) in all development programs.		3	4, 5	4, 5, 8, 10, 16
Goal 9: Create a safer and crime free municipal area through community-public private partnerships.	5		7	11, 16
Goal 10: Build the capacity and systems for the 4th Industrial Revolution and the integrated E-government services.		2, 3, 4	5, 7	4

### 2.6.3 CITY DEVELOPMENT STRATEGY (CDS) AND INTEGRATED URBAN DEVELOPMENT FRAMEWORK (IUDF)

The [Integrated Urban Development Framework](#) (IUDF) is a policy initiative of the South African government, coordinated by the Department of Cooperative Governance and Traditional Affairs. The IUDF seeks to foster a shared understanding across government and society about how best to manage urbanization and achieve the goals of:

- Infrastructure Development;
- Economic Development;
- Job Creation; and
- Improved Living Conditions In South African Cities.

The KwaDukuza Municipality being a secondary city seeks to improve its spatial footprint taking cognizance of the importance of infrastructure in achieving sustainable development. The municipality is attractive to development but there are a number of aspects that would need to be taken into account mainly the aspect of balancing the required engineering services infrastructure, efficient land use planning, and the ratio of a growing population to human resources available to the local authority in order to effectively encourage and continue with the development experience.

In order to implement and realize the vision of the municipality, the IUDF policy is integral in achieving this goal. Compared to Category A municipalities, it is difficult for secondary cities largely being Category B municipalities to leverage grant funding in order to respond to the demands of urbanization. It is for this reason that the KwaDukuza Municipality will be working towards soliciting the necessary support from COGTA in order to implement the IUDF policy.

As part of responding to this policy, the KwaDukuza Municipality intends to take advantage of this policy and to improve in responding to the rapid urbanization that it is experiencing. The municipality being a secondary city is likely to experience further urbanization and therefore the need to respond to planning from all aspects related to infrastructure requirements, land use planning, and the relevant administrative skills in order to be able to respond effectively to its continued growth. The municipality is currently in the process of seeking technical support provided through the policy in order to better position itself in the implementation of the policy. It must be noted that the municipality had in 2017 adopted its City Development Strategy in order to realize its development vision of 2030. Coupled with this, in the same year the municipality undertook a Spatial Development Framework gap analysis in order to respond effectively to the implementation of the IUDF, SPLUMA, infrastructure development and most importantly to transform the spatial footprint of the municipality.

At present, the municipality is seeking to implement an evidence based Spatial Development Framework in order to implement the various recommendations as identified in its SDF gap analysis. The crux of the implementation largely will be evident in the KwaDukuza SDF which currently is reviewed and in which the final document will form part of the Final IDP.

#### **2.6.4 LOW EMISSION DEVELOPMENT STRATEGIC FRAMEWORK AND ACTION PLAN**

In a response to climate change, KwaDukuza Municipality adopted its Low Carbon Emission Development Strategy in 2016 and this strategy aligns with National Development Plan which advocates that by 2030, our economy should have transitioned to low carbon by 30 percent. Attached as Annexure 6 is the Low Emission Development Strategic Framework and Action Plan.

#### **2.6.5 SPATIAL PLANNING AND LAND USE MANAGEMENT ACT NO.16 OF 2013 (SPLUMA)**

The purpose of the Act is to provide for a framework for spatial planning and land use management in the republic; to specify the relationship between the spatial planning and the land use management system and other kinds of planning; to provide for inclusive developmental, equitable and efficient spatial planning at the different spheres of government; to provide a framework of monitoring, co-ordination and review of spatial planning and land use management system.

To provide a framework for policies, principles, norms and standards for spatial planning and land use management; To address past spatial and regulatory imbalances; To promote greater consistencies and imbalances in the uniformity application procedures and decision making by authorities responsible for land use decisions and development applications. To provide for the establishment, functions and operations of municipal planning tribunals, to provide for the facilitation and enforcement of land use and development measures and to provide for matters connected therewith the area.

## **2.6.6 ALIGNMENT WITH BACK TO BASICS PROGRAMME**

In line with the renewed mandate of the Presidential Priority, the back to basics programme is to be focused and driven towards giving differentiated support to municipalities. The back to basics programme was launched with the theme of serving communities better in the next five years. The plan of action is to ensure a focused and strengthened local government by getting the basics right and together with other spheres of government, providing basic services efficiently and effectively and in a caring manner.

The back to basics transformational agenda recognizes that there are widely divergent levels of performance between different categories of municipalities in terms of services, public engagement, good governance, financial management and technical capacity. The aim is to encourage all municipalities to become positively functional centers of good governance. There is also a need to set the proper standards for municipal performance. KwaDukuza Municipality committed itself to implementing the Back to Basics Programme, as means to revitalize basic service delivery. The programme has five pillars, namely:

- Provision of basic services
- Good Governance
- Public Participation
- Financial Management
- Institutional Capacity

With regards to its implementation within the municipality, departments report on progress made on the set indicators and programmes that are implemented. Both on a monthly and quarterly basis KDM consolidates reports which are in return sent to iLembe District Municipality, Provincial and National Cogta Departments. The reports indicate performance of the municipality in different aspects of the key performance areas (providing services to its communities, whether these are carried out on time and on a regular basis. An indication from quarterly assessments by Cogta shows that KDM's performance varies between 60% and 80%. KwaDukuza Municipality however, continues to provide services while at the same time ensures good governance and consultation with its communities. To add the current B2B template

### **IMPLEMENTATION OF THE BATHO PELE POLICY**

The municipality established a Service Delivery Committee which identifies and address issues on customer relations and service delivery. The committee is made up of representatives from each department within the municipality. The implementation of the Batho Pele Policy and its principles are monitored under this auspice. A launch to the entire municipality was undertaken in the previous term of Council. Each business directorate has a Batho Pele Champion that serves in the committee particularly for ensuring that information is shared at the Batho Pele Forum and across with other employees. However the programme still has to be further cascaded down to broader levels of the organisation in order to comprehensively make impact to the communities the municipality serves.

**CHAPTER 3:**  
**SITUATIONAL ANALYSIS**

## CHAPTER 3: SITUATIONAL ANALYSIS

### 3. SITUATIONAL ANALYSIS

#### 3.1 Demographic Characteristics

The population of KwaDukuza Municipality grew by 37.8 %, that is, 167 805 in 2001 to 231 187 in 2011 (Census 2011). Furthermore, it has been speculated that during peak season KwaDukuza population reaches up to +/- 320 000 people due to the constant presence of holiday makers. KwaDukuza Municipality is one of the four KwaZulu-Natal Municipalities which has shown significance growth in population between 2008- 2011. Below is updated statistical information on KwaDukuza's demographic status quo collected from a Community Survey conducted by Statistics South Africa in 2016.

##### 3.1.1 Population Information

Figure 25: Population Information

Indicator	Sub-indicator	Population
Population	Population	276 719

Source : Stats SA Community Survey, 2016

Figure 25 above indicates the official general population figure of KwaDukuza Municipality as standing at 276 719 following the 2016 Community Survey conducted by Stats SA. This growth can be attributed to numerous factors including the influx of people coming to seek work in the area and is also reflected in the growth in the number of households. There is definitely quiet a difference when comparing the population figures from 2001, 2008, 2011 as well as 2016 and it indicates that more changes are expected in the future which reflect on the Stats SA information. This is seem to more development that has taken place as well as shopping centres drawing the population to be associated with Local area of KwaDukuza, not only for holidays but most importantly for economic and employment purposes.

Figure 26: Population Composition

Indicator	Sub-indicator	Population	Population%
Population Composition	Young (0-14)	76 572	28.0%
	Youth (15-34)	117 543	42.0%
	Adults (35-64)	68 927	23.0%
	Elderly (65+)	13 677	7.0%

Source : Stats SA Community Survey, 2016

Figure 26 above indicated the population composition for KwaDukuza Municipality which accounts for 28. % for people of ages from 0-14 years at 76 572. The youth, between the ages of 15-34 account for 42.0% of the population at a figure of 117 543. Meanwhile 23.0% thereof at a figure 68 927 represents adults between the ages of 35 and 64 years. The remainder being 7.0% thereof are the elderly who are 65+ years of age at a figure of 13 677. This indicates a much more youthful population which is more on an upper school grades as well as working age. This will impact on the percentage of Adults as well as Elderly population in future as they will also progress in these categories. The above status also showcases

that more youthful population is of a working age in line with the job market and work opportunities existing in the Municipal space.

**FIGURE 27: POPULATION PYRAMID**

Indicator	Sub-indicator	Male	Female
Population Pyramid	0-4	14409	13822
	5-9	13048	12735
	10-14	11101	11457
	15-19	14971	14589
	20-24	15818	14432
	25-29	15776	15405
	30-34	13515	13036
	35-39	8907	9229
	40-44	7741	8057
	45-49	5967	6166
	50-54	4561	5157
	55-59	2886	4038
	60-64	2486	3731
	65-69	2584	3171
	70-74	1432	2385
	75-79	775	1522
	80-84	441	681
85+	206	479	

Source : Stats SA Community Survey, 2016

The population pyramid of KwaDukuza Municipality figures indicates figures based on fragmented gaps of four (4) years in between the ages counted from 0 to 85+. Each 4-year fragment is then sub-fragmented between males and females showing respective figures amongst the various age groups and taking into cognisance the respective age group's gender. In short this showcases the following scenario; there are definitely more males between 0-9 than females in these age groups – the same goes for age group of 20- 34 age groups but with not much difference between the two genders. Overall the population pyramid indicates a slight difference in the number of females between 10-19 and as well the same thing is evident from the age 35 years onwards – more females than males. These fluctuations between genders can suggests a lot of things such as high fertility and a decline in mortality overall as well as A comparative analysis of sizes of specific age groups relative to the others or to the population as a whole is recognised as having an important role in the development process. The analysis of age and sex structure is one of the most basic ways of understanding population change over time and it indicates existence of demographic change that exists in most developed countries.

**Figure 28: Population Groups**

Indicator	Sub-indicator	Population	Population%
Population Group	African/Black	211 078	76.3%
	Coloured	2 557	0.9%
	Indian/Asian	41 759	15.1%
	White	21 325	7.7%

Source : Stats SA Community Survey, 2016

The basic summary of the numbers for population groups at KwaDukuza Municipality is that African/Black are the majority at 76.3% of the population with 211 078 people. Coloured are at 0.9% with 2 557 people. Indian/Asian account for 15.1% of the population with 41 759 individuals and the white people account for 7.7% of the population in KwaDukuza Municipality with 21 325 members. This could be related to the historical background of the areas especially with the dominance of Africal/Blacks followed by Indian/Asian, these could be as a result of migrant workers who came through to work on the sugarcane farms all those years ago. The Black/African is pretty obvious that it is linked to the Zulu nations historically entrenched within the Municipal space.

### 3.1.2 Gender

**Figure 29: Gender**

Indicator	Sub-indicator	Population	Population%
Gender	Male	136 626	49.0%
	Female	140 093	51.0%

Source : Stats SA Community Survey, 2016

According to the figures depicted in the above table, KwaDukuza Municipality's male population accounts for 49.0% with 136 626 individuals and 51.0% females with 140 093 individuals. Simply put there are more females than males within the Municipal space .

### 3.1.3 Sex Ratio Male/ 100 Females

**Figure 30: Sex Ratio Male/ 100 Female**

Indicator	Sub-indicator	Population	Population%
Sex ratio male/100 females	Sex ratio male/100 females	97.5	

Source : Stats SA Community Survey, 2016

The figure above indicates the general make up of KwaDukuza Municipality's male per 100 female ratio which stands at 97.5. The sex ratios have always been favourable for females. From the results in Figure 18, South Africa has consistently

had a lower sex ratio ranging from 93 males per 100 females in 1996 to 95 male per 100 females in 2011. The above scenario is in line with the overall situation of the country as whole.

### 3.1.4. Dependency Ratio

Figure 31: Dependency Ratio

Indicator	Sub-indicator	Population	Population%
Dependency ratio		48	

Source : Stats SA Community Survey, 2016

The above table communicates a figure that stands at 48 of the population of KwaDukuza Municipality in terms of dependency.

### 3.1.5 School Attendance

Figure 32: Current School Attendance

Indicator	Sub-indicator	Population	Population%
Current School Attendance	Yes	84 929	31%
	No	191 617	69%
	Don't know	172	0%
	Total	276 718	100%

Source : Stats SA Community Survey, 2016

The figure above endeavors to communicate the current school attendance scenario at KwaDukuza Municipality. It shows that 31%, that is 84 829 of the population do attend school. On the other hand, 69% that is, 191 617 do not attend school currently. The status of 0% or 172 people with regard to their school attendance or lack thereof is unknown. The total overall figure is 276 718 which accounts for 100% of the population. The quantity and the quality of education needs to be improved especially with KwaDukuza having a percentage of its population not getting much needed education. All in all the Link between education and economic development are well established and should be taken seriously and promoted accordingly.

Figure 33: Current School Attendance by Ratio

Indicator	Sub-indicator	Population	Population%
Current School Attendance by gender	Yes (Male)	42 615	31.2%
	No (Male)	93 928	68.7%
	Do not know (Male)	83	0.1%

	Yes (Female)	42 314	30.2%
	No (Female)	97 690	69.7%
	Do not know (Female)	89	0.1%

Source : Stats SA Community Survey, 2016

According to the table above 42 615 or 31.2% males attend school. 93 928 or 68.7% males do not attend school. On one hand 83 or 0.1% of the population school attendance status is unknown. On the other hand, however, there are 42 314 or 30.2% of the population who are females and do not attend school. A very high figure of 69.7% or 97 690 of females do not attend school. Finally, 0.1% accounts for 89 females whose current school attendance status is unknown.

**Figure 34: Current School Attendance by Race**

Indicator	Sub-indicator	Population	Population%
Current School Attendance by race	Yes (Black African)	68 054	32.2%
	No (Black African)	142 859	67.7%
	Do not know (Black African)	165	0.1%
	Yes (Coloured)	891	34.8%
	No (Coloured)	1 666	65.2%
	Do not know (Coloured)	0	0.0%
	Yes (Indian/Asian)	10 573	25.3%
	No (Indian/Asian)	31 186	74.7%
	Do not know (Indian/Asian)	0	0.0%
	Yes (White)	5 411	25.4%
	No (White)	15 907	74.6%
	Do not know (White)	7	0.0%

Source : Stats SA Community Survey, 2016

Starting with the Black African race group the above table depicts the figure of 68 054 of the population which accounts for 32.2% thereof who attend school. In the same token 142 859 or 67.7% of the population are Black African who do not currently attend school. 165 or 0.1% of this race group fall into the sub-category of those whose school attendance is unknown. With regard to the current school attendance status for the Coloured race group, it is presented that 891 or 34.8% thereof attend school while 1 666 or 65.2% thereof do not attend school. Finally, not a single person (i.e. 0.0% or 0 persons) amongst this section of the population has his or her current school attendance unknown.

There are 10 373 or 25.3% Indian/Asian members of the population who do attend school currently. 31 186 or 74.7% of this race group do not attend school while the status in this regard is unknown for a zero figure thereof of the population. White people has 5 411 or 25.4 of its own race group who attend school currently. 74.6% or 15 907 thereof do not attend school. Finally, 0.0% or 7 of white people of the population are unknown as to what their current school attendance is. The above results are worrying based on the fact that across all races there are more people not attending school compared to those attending school which in turn will affect the economic situation of the area. This will also results in more people uneducated and tapping into basic employment opportunities (not requiring any training) merely just to get by and not motivated to any future training or education overall.

### 3.1.6 Education

Figure 35: Highest Level of Education

Indicator	Sub-indicator	2011	2016
Highest Level of Education	No schooling	9.8%	6.8%
	Matric	28.4%	36.4%
	Higher Education	8.6%	8.5%

Source : Stats SA Community Survey, 2016

The data as regards schooling indicates that the figure for those without any schooling stood at 9.8% in 2011 and significantly reduced to 6.8% by 2016. Those with matric were at 28.4% in 2011 whilst this figure has risen to a dramatic 36.4% by 2016. The figure those with higher education unfortunately dropped slightly from 8.6% in 2011 to 8.5% in 2016. It is encouraging that education levels have improved in that percentages of those with no schooling have decreased by 3% and matriculants have increased by 8%, which increases the number pool of trainable productive members of society.

Figure 36: Highest Level of Education by Gender

Indicator	Sub-indicator	Population	Population%
Highest Level of Education by gender	No schooling (Males)	18 840	13.9%
	No schooling (Females)	20 211	14.5%
	Primary Schooling (Males)	36 710	27.1%
	Primary Schooling (Females)	36 068	25.9%
	Some Secondary (Males)	40 866	30.2%
	Some Secondary (Females)	40 807	29.3%
	Matric (Males)	32 349	23.9%
	Matric (Females)	34 412	24.7%
	Tertiary (Males)	6 596	4.9%
	Tertiary (Females)	7 846	5.6%

Source : Stats SA Community Survey, 2016

According to the above table there are 18 840 or 13.9% males of the population who have had no schooling, while the females in the same scenario stand at 20 211 or 14.5% in their group. With regard to those with primary schooling 36 710 or 27.1% are male while 36 068 or 25.9% are female. Meanwhile, of those with some secondary education it is presented that there are 40 866 or 30.2% male and 40 807 or 29.3% females. There are 32 349 or 23.9% males and 34 412 or 4.9% female with matric. Lastly, but not least, 6 596 or 4.9% male and 7 846 or 5.6% female have had a tertiary education.

**Figure 37: Highest Education by Race**

Indicator	Sub-indicator	Population	Population%
Highest Level of Education by race	No schooling (Black African)	33 341	15.9%
	No schooling (Coloured)	344	13.6%
	No schooling (Indian/Asian)	3 720	8.9%
	No schooling (White)	1 645	7.8%
	Primary Schooling (Black African)	61 706	29.5%
	Primary Schooling (Coloured)	629	24.9%
	Primary Schooling (Indian/Asian)	7 686	18.5%
	Primary Schooling (White)	2 757	13.0%
	Some Secondary (Black African)	65 931	31.5%
	Some Secondary (Coloured)	718	28.5%
	Some Secondary (Indian/Asian)	11 454	27.5%
	Some Secondary (White)	3 570	16.8%
	Matric (Black African)	43 854	20.9%
	Matric (Coloured)	690	27.3%
	Matric (Indian/Asian)	15 352	36.9%
	Matric (White)	6 866	32.4%
	Tertiary (Black African)	4 523	2.2%
	Tertiary (Coloured)	142	5.6%
Tertiary (Indian/Asian)	3 427	8.2%	
Tertiary (White)	6 350	30.0%	

Source : Stats SA Community Survey, 2016 To start with, 33 341 or 15.9% within the Black African race group have had no schooling. The Indian/Asian have 3 720 or 8.9% within their race group who have had no schooling. Within the Coloured race group 13.6% or 344 thereof have had no schooling at KwaDukuza Municipality.

In the category of those in the population who have had primary schooling the worst figures within their respective race group go to the Black African at 61 706 or 29.5%. The second worst figures in this regard to the Coloured race group at 28.5% or 718 who have had primary education. In the third place is the Indian/Asian race group with 7 686 or 18.5% followed by the white race group at 13.0% or 2 757 thereof. Moving to the category of those who have had some secondary education it is presented that the Indian/Asian race group surprisingly occupies the highest spot at 36.9% or 15 352. The Black African race group's figure stands at 31.5% or 65 931. The Coloured race group has 690 or 27.3% in their own population group who have had some secondary education.

In the category of those with matric 20.9% or 43 854 of the Black African race group have matric. The Coloured race group has 27.3% or 690 of its population with matric, the Indian/Asian race group has 36.9% or 15 352 of its population. Lastly, the white race group has 32.4% or 6 866 of its respective population with matric. The last category depicted in the above is in respect of tertiary education whereby the Black/African race group has 2.2% of its respective race group at 4 523 with such education. The Coloured race group has 142 members which account for 5.6% thereof. Thirdly, the Indian/Asian race group has 8.2% at 3 427. Lastly, the white race group scores the highest figures of 30% or 6 350 of its own population that have or reached a tertiary education level.

KwaDukuza has taken advantage of a window of opportunity brought about by a change in the population age structure, the quantity and the quality of education needs to be improved especially between races as depicted above. It is however impressive that there are higher figures on Primary Schooling especially between Black African and Coloured races- which eventually will impact Secondary and hopefully tertiary levels of education with the Municipal space. Another the element to note is that Matric rates for Black African, Colored, Whites and Indian Asian is also commendable as it indicates much progress has taken place over time. However it is worrying that there are significant lower rates for the 3 races except for whites which essentially indicated the desperation of entering the job market in order to support their households.

### 3.1.7 Matric

Figure 38: Matric

Indicator	Sub-indicator	Population	Population%
Matric	Total	61 884	36.4%

Source : Stats SA Community Survey, 2016

The figure above depicts the figures of a portion of the KwaDukuza Municipality's general population who have matric. The figures stand at 36.4% and/or 61 884 and hopefully will increase in order to influence the Tertiary education system and overall literacy level of the Municipality overall.

Figure 39: Matric by Gender

Indicator	Sub-indicator	Population	Population%
Matric (20 + age group) by gender	Females	31 702	36.2%
	Males	30 182	36.3%

Source : Stats SA Community Survey, 2016

It is worth noting that the data depicted in terms of the above table takes into cognisance the fact that focus is on the 20+ age group of the population at KwaDukuza Municipality in this regard. Thus, there are 31 702 females with matric which accounts for 36.2% with their counterparts slightly higher at 36.3% or 30 182 members of their respective gender group. Given the amount of population between females and males in the Municipal space, the percentage of Matric is not that significantly different which indicates the level of empowerment as well independency reflecting from both genders.

Figure 40: Matric by Race

Indicator	Sub-indicator	Population	Population%
Matric (20 + age group) by population group	Black African	40 863	32.8%
	Coloured	611	43.2%
	Indian/Asian	13 885	47.1%
	White	6 524	43.5%

Source : Stats SA Community Survey, 2016

According to the table above, amongst the Black African race group 40 863 or 32.8% thereof have matric. 6 111 which accounts for 43.2% of the Coloured have matric amongst their race group. The Indian/Asian race group boasts 47.1% of its respective population with matric. Finally, 43.5% or 6 524 of the white race group have matric. By the South African level it be noted that the level of matric has been increasing over time, what is worrying though is the fact that, with the high unemployment rates in the country is clearly translated into Municipal level, as shown in the above table. The black African is quiet low in Matric attainment but not necessarily far off form the other races given its large number of its population in the KwaDukuza local space. We certainly hopeful that it will catch with other races to be in in 40 % mark in the future.

### 3.1.8 Household Information

Figure 41: Number of Households

Indicator	Households in 2011	Households in 2016
Number of households	70 284	91284

Figure 42: Average Household Size

Indicator	Average Household 2011	Average Household 2016
Average Household Size	3.2	3.0

Source : Stats SA Community Survey, 2016

The first table above indicates the number of households at KwaDukuza Municipality which stands at 91 284 and this indicates a significant increase between the five year gap and most likely the Census 2021 will show and even higher number of households in the Municipality. This is not only influenced by the growth in the population but also due to the

economic opportunities as well as work opportunities influenced by the business investments attracted in the region over time.

**Figure 43: Head of Household**

Indicator	Sub-indicator	2011	2016
Head of Household (gender)	Male	63.3%	60.9%
	Female	36.7%	39.1%

Source : Stats SA Community Survey, 2016

According to the data contained in the above table the male-headed households account for 60.9% or 55 592 of all households at KwaDukuza Municipality. The remainder of 39.1% or 35 692 households are headed by females. The male gender led households remain high between the 5 gap and infact almost double the number of female led households' with the Municipality. It must noted that there is an almost 3% growth in figures of the female-households between the 5 year timeframe and a decrease in male-headed households. This could be influenced by a lot of reason in the KwaDukuza Municipal area such as Female-headed households are generally more likely to be poor relative to male-headed households. A woman is likely to be the main earner in a female headed household compared to a male headed household, while women generally earn significantly less and have less access to economic opportunities than men.

**Figure 44: Household Percentage Share by Population**

Indicator	Sub-indicator	Population	Population%
Household percentage share by population group	Black/African	73 007	80.0%
	Coloured	746	0.8%
	Indian/Asian	10 208	11.2%
	White	7 324	8.0%

Source : Stats SA Community Survey, 2016

The highest figures belong to the Black African at 73 007 or 80.0% of all households at KwaDukuza Municipality. On the second spot is the Indian/Asian group at 11.2% or 10 208 households. On the third spot is the white race group with 8.0% or 7 324 of all households. Lastly, the Coloured households are 0.8% or 746 of all households. A clear and significant Black/ African population with the Municipality and this is the overall known fact the status remains the same through out the Province Kwadukuza is a part.

**Figure 45: Main Dwelling**

Indicator	Sub-Indicator	Population	Population%
Main Dwelling	Formal	74 936	82.1%
	Informal	11 674	12.8%
	Traditional	3 858	4.2%
	Other	817	0.9%

Source : Stats SA Community Survey, 2016

In this case it is worth noting that 82.1% or 74 936 of the KwaDukuza Municipality's households have formal dwelling. 12.8% or 11 674 thereof live in informal dwelling. 42% or 3 858 of households live in traditional dwelling. Lastly, there are those who dwell in other dwelling who account for 0.9% or 81.7 of households. A significant growth in the number of households who have the main dwelling categorized informal (second highest from formal structures), this can be because people are locating themselves informally next to economic opportunities. The economic opportunities are basically a walking distance from the informal living space. This can certainly contribute to the desperation of the population living in informal dwellings to get chances from the government to get low-cost housing as main dwellings in the future. An opportunistic approach actually. Also it is important to note that formal structures are high within the Municipality and this indicates that an increase in the standard of living for the population and the affordability level to be able to afford formal housing.

### 3.1.9 Access To Basic Services

Figure 46: Main Source of Drinking Water

Indicator	Sub-Indicator	Population	Population%
Main Source Of Drinking Water	Piped (Tap) Water Inside Dwelling	26 012	28.5%
	Piped (Tap) Water Inside Yard	18 196	19.9%
	Piped Water On Communal Stand	37 676	41.3%
	Borehole In Yard	437	0.5%
	Rain-Water Tank In Yard	180	0.2%
	Neighbours Tap	737	0.8%
	Public/Communal Tap	3 443	3.8%
	Water-Carrier/Tanker	2 595	2.8%
	Borehole Outside Yard	278	0.3%
	Flowing Water/Stream/River	904	1.0%
	Well	39	0.0%
	Spring	31	0.0%
	Other	755	0.8%

Source : Stats SA Community Survey, 2016

Access to drinking water not only influence this Municipality but the over provinces and country as well, deteriorating infrastructure and changes in environment are the main contributing factors. Another important element to note is the

relocation of the population from predominately rural space to more of urban and semi-urban space in conjunction to close to economic opportunities. According to data contained in the above table clearly a number of main sources of drinking water for the KwaDukuza Municipality's population exist. Accordingly, 26 012 or 28.5% of the population rely on piped (tap) water inside their dwelling. 19.9% or 18 196 benefit from piped (tap) water inside yard. There is a section of those who rely on piped water on communal stand at 41.3% or 37 676 of the population. 0.5% or 437 of the population rely on borehole in yard for their drinking water. 0.2% or 180 thereof rely on rain-water tank in yard. 0.8% or 737 rely on a neighbour's tap. 3.8% or 3 443 thereof rely on public/communal tap as their main source of drinking water. 2.8% or 2 595 rely on a water carrier/tanker while 0.3% or 278 of the population rely on borehole outside yard. 1.0% or 904 rely on flowing water/stream/river for their main source of drinking water. Worth to note is the fact that 0.0% or 39 of the population rely on a well for their main source of drinking water. 0.0% again or 31 rely on spring for the said purpose. Finally, 0.8% or 755 of the population rely on other sub-indicators for their main source of drinking water.

**Figure 47: Main Type of Toilet Facility Used**

Indicator	Sub-indicator	Population	Population%
Main Type toilet facility used	Flush toilet (Sewage system/sceptic tank)	33 843	39.2%
	Chemical toilet	14 843	17.2%
	Pit latrine (with/without) ventilation	37 351	43.2%
	Ecological toilet (e.g. urine diversion, enviroloo)	260	0.3%
	Bucket toilet (collected by municipality/Emptied by household)	88	0.1%

Source : Stats SA Community Survey, 2016

According to figure 40 above, 39.2% or 33 843 of the population at KwaDukuza Municipality use a sewage system/sceptic tank. 17.2% or 14 843 thereof use a chemical toilet. The highest figures being 43.2% or 37 351 of the population use pit latrine/with/without ventilation. An ecological toilet (e.g. urine diversion, enviroloo) is used by 260 or 0.3% of the population. Lastly, 88 or 0.1% of the population use the bucket toilet system (that is collected by municipality or emptied by household). The main first statement mentioned above with access to drinkable water in the Municipal space also is the same when it comes to sanitation toilet facility in the Kwadukuza Municipal space i.e. changes in population growth and location as well aging infrastructure results in the above status.

**Figure 48: Household Access to Electricity**

Indicator	Sub-indicator	Population	Population%
	In-house conventional meter	15 793	17.3%
	In-house prepaid meter	65 850	72.1%

Household Access to electricity	Connected to other source which household pays for	4 160	4.6%
	Connected to other source which household is not paying for	1 382	1.5%
	Solar home system	36	0.0%
	Other	396	0.4%
	No electricity	3 666	4.0%

Source : Stats SA Community Survey, 2016

In terms of data depicted in the above table, 17.3% or 15 793 of the KwaDukuza Municipality's households have access to electricity through an in-house conventional meter. The highest figures at 72.1% or 65 850 of the households have an in-house prepaid meter. 4.6% or 4 160 are connected to other source which household pay for. 1.5% or 1 382 of the households are connected to other source which household is not paying for. 0.0% or 36 have a solar home system. 0.4% of 396 of the households' access to electricity is sub-indicated as other and finally, 4.0% or 3 666 of households do not have access to electricity at all. It is quiet alarming to note that about 4% of the Municipal households has absolutely no electricity and it showcases the need for the Municipality and Eskom to up their game and planning towards this element. Kwadukuza is the most urbanized municipality in the district and this needs to change with the level of development the municipality constantly growing. Not ruling out that some households are informal in nature and the level of illegal electrical connection is an influence in this regard.

Figure 49: Refuse Removal

Indicator	Sub-indicator	Population	Population%
Refuse Removal	Local authority/Private/community members at least once a week	50 728	55.6%
	Local authority/Private/community members less often than once a week	3 552	3.9%
	Communal refuse dump	12 148	13.3%
	Own refuse dump	20 325	22.3%
	Dump or leave rubbish anywhere (no rubbish disposal)	2 682	2.9%
	Other	1 850	2.0%

Source : Stats SA Community Survey, 2016

The above figure contains data that pertains to the refuse removal aspect at KwaDukuza Municipality. To start with, 55.6% or 50 728 of households benefit from refuse removal provided by the local authority/private/community at least once a week. 3.9% or 3 552 of the households benefit from refuse removal by the local authority/private/community less often than once a week. There is also communal refuse dump that is relied upon by 13.3% or 12 148 of the households. Those with own refuse dump account for 22.3% or 20 325 households. There is also a section of the population at KwaDukuza

Municipality that unfortunately does not benefit from any refuse disposal at all. This section accounts for 2.9% or 2 682 of the population. Lastly, 2.0% or 1 850 thereof account for other sub-indicator with regard to refuse removal at KwaDukuza Municipality.

### **3.2 KEY FINDINGS AND TRENDS**

- The population of KwaDukuza Municipality has grown by 37.8 % since 2001 from 167 805 to 231 187 in 2011 (Census 2011) and further increased to 276 719 (community survey 2016).
- The population of KwaDukuza is mainly dominated by Black Africans, followed by Indians or Asians. Whites and Coloureds follow respectively; with people classified as other they constitute the minimum percentage of KwaDukuza Municipality. This certainly is certainly in line with the Province overall.
- The most spoken language within KwaDukuza Municipality is IsiZulu with 67.50 % of the population who speak this language fluently.
- KwaDukuza's population has a large youth segment, the total number of people under the age of 14 years account for 29.00% of the total population, the percentage of the population that is at age between 15-34 years consist of 40.53% of the total population.

### **3.3 CROSS CUTTING INTERVENTIONS ANALYSIS**

#### **3.3.1 SPATIAL ANALYSIS**

The KwaDukuza Municipality incorporates an area of approximately 633km<sup>2</sup> between the Tongati and Tugela Rivers in Northern KwaZulu Natal. The boundary of KwaDukuza extends from the vicinity of the Tugela River and the Endondakusuka/ Mandeni Municipality in the north, through to the eThekweni Metropolitan Municipality and the Tongati River in the south, and from the Maphumulo and Ndwedwe Local Municipality boundaries in the west to the coastline in the east.

The KwaDukuza study area includes a 50km stretch of coastline incorporating a range of sensitive coastal environments, a great number of unique river mouths and lagoons, and significant urban developments in the southern sections. North-south movement and accessibility is provided by the N2 and the R102 respectively, and the main east-west linkages include the R74 to Kranskop and the R614 to Wartburg. The major urban areas consist of KwaDukuza Town and surrounding areas, a number of smaller coastal settlements, and growing urban development around the Ballito area abutting onto eThekweni. Beyond the areas of urban development, the bulk of the KwaDukuza, particularly the relatively flat coastal strip, is used for agricultural activities. From a regional structural and economic development perspective the N2 corridor signifies a linear pattern of growth with KwaDukuza Municipality located on the north-south corridor system roughly midway between the eThekweni growth area and the growing Richards Bay area. The location of KwaDukuza between the ports of Durban and Richards Bay is significant in terms of longer-term growth trends within the region. The regional significance of KwaDukuza relative to the economic importance of these two harbours emphasizes the role of the north south corridor that forms the key development axis around which development within the study area has grown over time. It is this axis, and the related elements that make up this corridor (The road & rail links) that currently exists, that is likely to form the basis for structuring future growth and development, and providing the vital opportunities for a growing, and rapidly urbanizing population.

The SDF document (and other related information available on the draft SDF at the time of adoption of the IDP) provides an overview of the Status Quo/ Situational Analysis, detailing a range of issues pertaining to the current and likely future development context of the geographic nature of KwaDukuza Municipality, see **annexure 5**. The following is offered:

#### **(a) CONTEXT**

At a regional level, the need to find a balance between economic growth and development in well located coastal and corridor catchments, and concentrations of poverty and need, remains a key challenge, and one that is closely tied to the spatial future of KwaDukuza.

Establishing greater north south and east west access across the region will be central to unlocking much of the future development potential of the region. This lattice needs to be supported by an efficient public transport system as an essential ingredient towards improved urban performance. A substantial opportunity for public transport exists in the primary corridors, where the existing rail system closely parallels the main higher order road systems, especially in the KwaDukuza area.

#### **(b) NATURAL RESOURCE BASE**

There are numerous high value environmental resources within the study area that must be protected as the area grows and develops over time. These include the rivers and appropriate buffer areas, the related estuaries and wetland systems, as well as endangered forests and other areas with high biodiversity value. Whilst the KwaDukuza area has a range of valuable resources, these resources tend to be spatially fragmented, limiting their potential role in the broader environment, and also making them more difficult to manage.

This fragmentation also leads to some of the smaller resources becoming more susceptible to urban development, or to the influence of urban development, such as impacts on watercourses, invasion of alien vegetation, etc. Addressing fragmentation is a structural problem, requiring a structural response. Environmental systems must thus be seen as a structuring prerogative in any spatial future for KwaDukuza.

#### **(c) SETTLEMENT STRUCTURE**

KwaDukuza Town is the dominant urban node not only in the KwaDukuza Municipality, but also in the broader sub-region, and is likely to remain as such given the proposed development projects around this focus area. Social and community infrastructure is generally lacking in most areas, and the level of access to these facilities tends to decrease towards the west of the study area. The central portions, around KwaDukuza Town/ Groutville/ Shakaskraal tend to be better service, and more accessible.

Proposed development rights suggest some scope for consolidation of existing settlement areas. Existing retail/commercial/office development rights account for some 1 737 515 m<sup>2</sup>, and there is currently approximately 2 606 272 m<sup>2</sup> of land that is zoned for industrial and logistics purposes. Based on the dwelling count undertaken for the current exercise, it is apparent that there exists a significant amount of potential capacity for intensification in most residential zonings. The areas zoned for low density residential reflect a gross density of 8.66 dph, medium density of 10.92 dph, and high density 19.07 dph.

## **(D) MOVEMENT & CONNECTIVITY**

The north-south road elements, specifically the N2 and R102, define and facilitate a broader development corridor that runs as an axis through the centre of KwaDukuza. The accessibility and connectivity that these elements provide, together with the rail-based public transport system, suggests that the fundamentals of a powerful regional development corridor are already in place. The rail network provides a critically important, albeit vastly underutilized, resource in KwaDukuza. The network provides local, regional, national, and even international connectivity to the study area, and the location of the system in conjunction with the N2 and R102 systems has an extremely high strategic value.

Local levels of accessibility tend to favor those areas where the different corridor elements interact spatially, such as the areas around Ballito/ Compensation. Due to the nature of the topography in the western parts of the study area, and the limited infrastructure that exists, accessibility levels tend to be significantly lower.

## **(E) DEMOGRAPHIC CHARACTERISTICS**

The dwelling count undertaken identified a total of 47 524 dwellings throughout the KwaDukuza area, suggesting a current total population in KwaDukuza of 228 115 people. It is not entirely clear at this stage what the relationship is between natural population growth (and migratory trends) and the additional population that would be housed through public housing projects. The anticipated population that could be supported by the current housing program (of 17 000 units) is in the region of 81 000, a figure that is almost double the natural population growth anticipated by the year 2035.

The future growth of the KwaDukuza Population cannot be seen in isolation to that of the surrounding district – not all areas share the same levels of in or out migration, and KwaDukuza specifically is subject to higher levels of growth through migration than areas such as Ndwedwe and Maphumulo.

## **(F) THE SPATIAL ECONOMY**

The agricultural sector remains the dominant contributor to the local economy, although at the same time it is coming under increasing pressure from urban development. The fundamentals driving this sector, however, remain strong in the KwaDukuza area, and represent a significant resource for the broader region. Whilst the manufacturing sector plays a secondary role to agriculture in terms of economic contribution, it is likely to become a key area of growth in the area in the future, a trend that is already evident in terms of development proposals emerging in the southern portions of KwaDukuza. Locational characteristics and site conditions suggest significant opportunities for growth along parts of the north-south corridor. The Tourism sector is a significant and growing sector in the local economy. Central to the longer term growth of this sector will be the need to ensure the protection of the resource base driving this sector, specifically the coastline, estuary areas, forested areas, and heritage assets.

The N2 corridor area represents a key structural element in the broader economy, and the location of KwaDukuza on this axis, between two major economic focus areas (Durban and Richards Bay), provides a powerful structural foundation for economic development in KwaDukuza.

## **(g) APPROACH TO INTERVENTIONS**

The approach adopted to address these challenges is based on four fundamental precepts:

- Securing the Natural Resource Base;
- Developing a Spatial Lattice, predicated on Public Transport, for guiding growth and development;
- Structuring capital investment through a defined structure of investment nodes; and
- Managing Growth and Development on a sustained basis.

### **3.3.2 SPATIAL CONCEPT ON LAND USE**

The spatial concept of the SDF offers guidelines and recommendations with regards to the following:

- Residential development;
- Tourism development; and
- Industrial development

#### **(a) Elaborating the Concept**

Two concepts are proposed being the Coastal Cluster Concept which assumes an area bounded by an Urban Growth Boundary between the Freeway and the sea, and the river systems; and that it comprises a series of neighborhoods. A second concept has been developed for the inland Corridor along the R102. The Nodal Corridor concept is a “classic” Nodal Corridor. The concept exhibits how the communities (Groups of neighborhoods) are located along and on either side of the High Friction road.

#### **(b) Implementation Framework**

The SDF is part of the KwaDukuza IDP, and its implementation is crucial to the development of the municipal area and its communities. Through the IDP, the SDF (currently being reviewed) will influence budgeting and resource allocation and specific interventions will be measured through the performance management system. Practical implementations of the SDF will be achieved through further detailed planning of special development areas.

The KwaDukuza Spatial Development Framework contributes in a meaningful manner towards the spatial restructuring and development within the municipality, and it is therefore vital to address key implementation aspects related to the SDF and spatial planning in general. It is envisaged that the implementation of an SDF will have to address at least the following three aspects:

#### **(c) Alignment of Efforts**

The alignment of spatial intentions and strategies with surrounding municipalities, especially those that comprise the iLembe District, to ensure regional combined effort and co-operation as well as internal alignment of the intentions of the SDF within all the internal departments within the municipality.

### **3.3.3 ADMINISTRATIVE ENTITIES**

- KwaDukuza is one of four Local Municipalities that constitute the iLembe District Municipality, with the other three being Ndwedwe, Mandeni and Maphumulo.

- Whilst not the largest of the Local Municipalities, it is the most significant from an economic and development perspective, due largely to the connectivity and regional opportunity around the N2 corridor, and the importance of the coastline, and the historic development patterns that have given form to this natural resource over time.
- Subsequent to the initial demarcation of the District and Local Councils in 2001, the original extent of KwaDukuza has recently been extended into the Ndwedwe area, assimilating an additional 1379 dwellings, or approximately 6 619 residents, and the delineation of Ward Boundaries amended.
- Traditional Authority land makes up a small portion located along, a short strip of, and the north western municipal boundary bordering the Maphumulo Local Municipality. Land in these areas is governed by tradition and tenure which is administered by Traditional leaders and is characterized by a strong subsistence base.
- Based on statistics prepared in 2008, the local economy of KwaDukuza reflected a stronger reliance on the agricultural sector (54.5%). The second largest contributor being the manufacturing sector contributed just less than 17% and with the tourism sector forming part of the remaining percentage

### 3.3.4 EXISTING NODES AND CORRIDORS

- **Darnall Node:** includes areas of Zinkwazi, Darnall, Nyathikazi, Sakhamkhanya, Doringkop, San Sauci, Nonoti Mouth, Princess Grant, New Guilderland, etc. The above areas include planned human settlement projects which are earmarked for the areas of Nyathikazi, Nonoti Mouth and San Sauci.
- **KwaDukuza Node:** includes areas of Blythedale Beach, Shakaville, Lindelani, Stanger Manor, Stanger Heights, Doctorskop, Glenhills, Shayamoya, Rocky Park, KwaDukuza Central, Madundube, etc.
- **Groutville Node:** includes areas of Ntshawini, Groutville, eTete, Thembeni, Addington Farm, etc. This node is identified as a primarily retail orientated node at the intersection of the R102.
- **Southern, Driefontein, Ballito Node:** includes areas of Driefontein, Shakaskraal, Salt Rock, Tinley manor, Woodmead, Shayamoya, etc.
- **Regional Mobility Corridor:** The N2 freeway provides the highest level of regional (and national) connectivity to the Municipality, and the interchange points along this route provide numerous opportunities.
- **Regional Accessibility Corridor:** The R102 provides a high degree of regional connectivity by virtue of its historic role as the main north-south link. In addition to this role the R102 provides higher level accessibility to main development areas and structures intensive growth responses within the Municipality.
- **Urban Arterial:** The R614 and R74 are described as higher order distributor routes that link together different elements within the corridor, most notably the regional Mobility and Regional Accessibility routes. These routes provide higher level accessibility to main development areas, are characterized by higher intensity development and consist of concentrations of activity at interchanges.

- **Rural Arterial:** The R74 and R614 are also identified as key movement routes that link the future growth and development opportunities of the corridor structure to the traditional rural settlements.
- **Local Collector:** The P103 and other P routes provide access to more localized settlements, tying them into the broader urban system. Lower intensity non-residential developments are presented with access along these routes and higher density residential clusters at key points.

Figure 50: KDM Road Network



For the structuring of capital investment, the KwaDukuza SDF identifies that the distribution of services within KwaDukuza must be oriented towards meeting a range of related performance dimensions where these include nodes, corridors, and urban arterial, rural arterial and local collectors.

These include the following:

- Increasing densities and promoting compactness in order to improve thresholds of support, and subsequently the range and overlap of facilities and opportunities;
- The spatial distribution of services should target the highest levels of equity, and ease of access, across a range of scales;

- The provision of services should seek to bring together different elements of capital investment in a mutually supportive structure to stimulate a greater response over time;
- Investment should allow for the integration of services to encourage multiple and shared use of facilities to maximise the use of limited resources;
- The clustering of facilities and services should be promoted as a means of fostering choice and identity within identified urban nodal points;
- In areas of higher densities, such as in established urban areas, the twinning of similarly scaled facilities across sectors
- In areas of lower settlement density, the distribution of investment across a number of accessible points, as a means of promoting broader opportunity, should be explored. (Balance between accessibility and viability)
- Notwithstanding areas of service specialisation, space standards that guide the delivery of services should seek to accommodate higher levels of integration and overlap, where the principle of mixed use should drive space utilisation and layout;
- Facilities and services should respond to public transportation elements and related installations, rather than being imbedded in local areas.

### **3.3.5 BROAD LAND USES**

The broad land use pattern that characterizes KwaDukuza is dominated by agricultural activity, in this case sugar cane cultivation, which comprises over 84% of the total land area. Urban related development within KwaDukuza, both formal and informal, constitutes less than 5% of the total land area. The remaining land portions, after urban and agricultural activities have been taken into account, comprise a range of underdeveloped patterns, with recognized ecological or environmental resources.

The Spatial Development Framework found the following:

- New Urban Centres, comprising relatively recent higher intensity developments, predominantly retail centres, in growing settlements;
- Suburban settlement, mainly within established urban centres such as KwaDukuza Town;
- Old “Township”, low to medium density, lower income residential areas, generally dislocated from main urban opportunity;
- New “Township”, recently developed low to medium density, lower income residential areas, often as deposit to existing settlements, and often with the same degree of dislocation from urban opportunities;
- Urban Core, representing the business and mixed use fabric of larger towns and settlements within KwaDukuza, such as KwaDukuza Town;

- Agricultural Settlement, generally around main roads and service centres serving extensive agricultural areas, characterized by very low residential densities;
- Higher density suburbia, comprising mainly cluster or townhouse types of development, in growing areas;
- Informal settlement, generally close to existing employment and/or activity centres;
- Lifestyle residential developments, such as those in and around Zimbali, characterized by low density, high cost development, often associated with environmental or recreation resources;
- Traditional rural, a less formal pattern of settlement generally some distance from the main urban settlement areas, governed by tribal tradition and tenure, with a strong subsistence base (Livestock and crops); and
- Traditional peripheral, a less formal pattern of settlement closer to urban settlements, characterized by higher densities, and higher growth patterns, but still governed by tribal tradition and tenure.

### **3.3.6 SPLUMA IMPLEMENTATION**

The KwaDukuza Municipality has implemented its administrative systems related to the implementation of SPLUMA. At present the KwaDukuza Municipality has gazetted its SPLUMA bylaws and accepts applications via the SPLUMA. In relation to the operations aspects related to the implementation of SPLUMA.

### **3.3.7 LAND OWNERSHIP**

- Much of the land in KwaDukuza is privately owned land.
- There are very few properties that are under public ownership.
- A large amount of land is used for agriculture of which the dominant agricultural use is the cultivation of sugar cane though it is disappearing as there are a lot new developments coming up in these areas.

Figure 51: KDM Land Reform Map

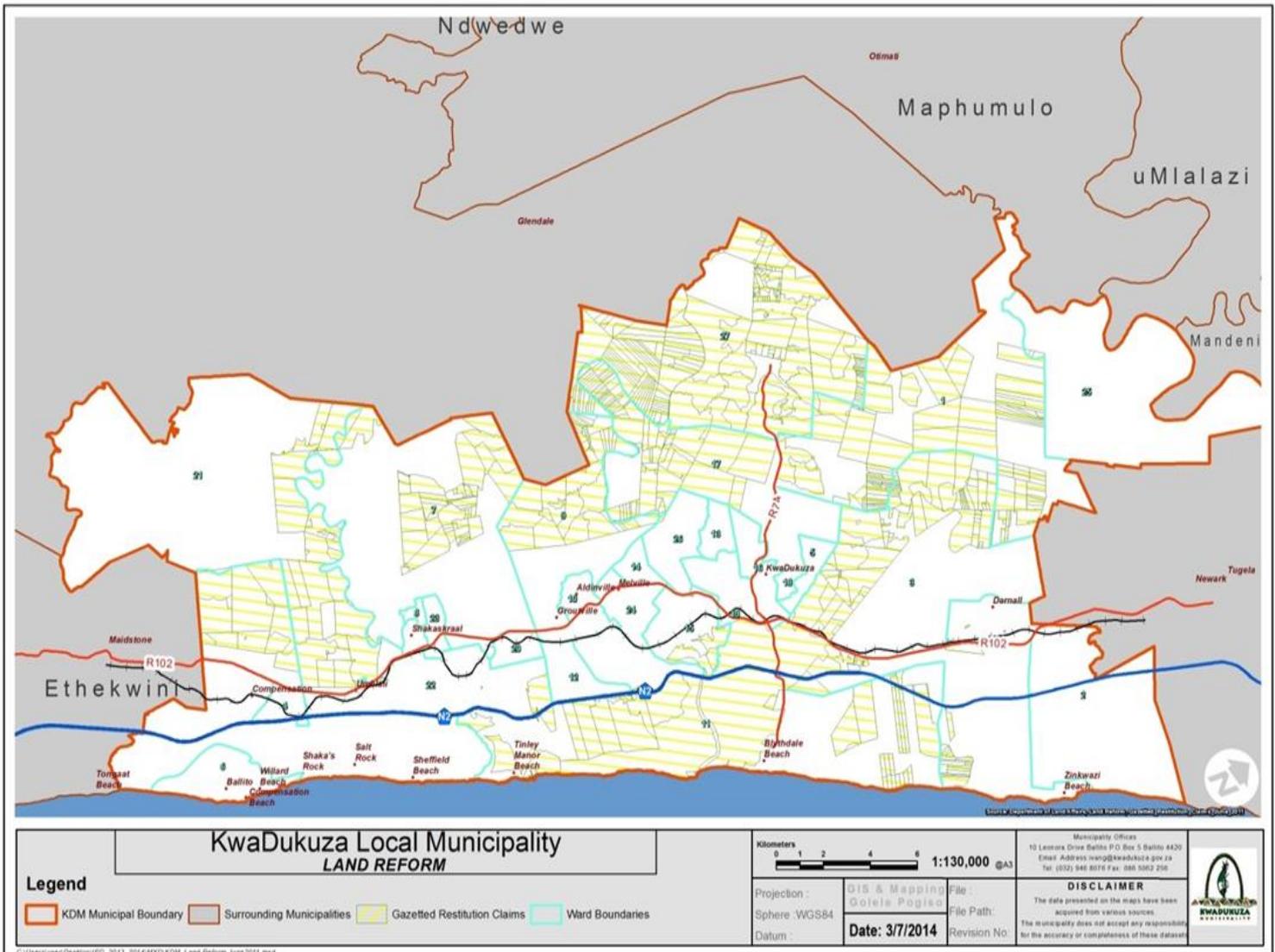
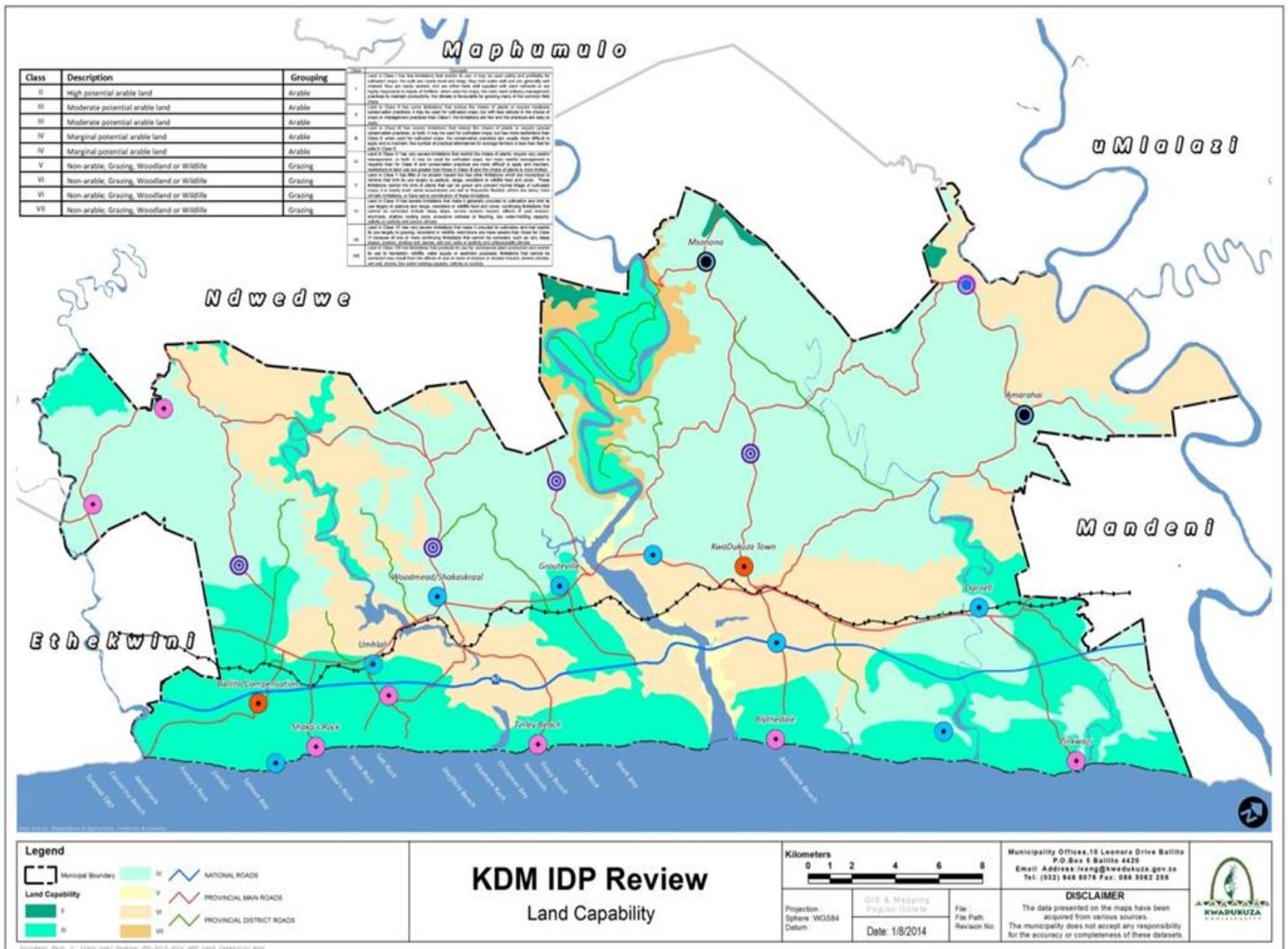


Figure 52: KDM Land Capability Map



### 3.3.8 SPATIAL MANAGEMENT SWOT ANALYSIS

FIGURE 53: SPATIAL MANAGEMENT SWOT ANALYSIS

STRENGTHS	WEAKNESSES
<ul style="list-style-type: none"> <li>Each cluster of areas is linked via transport networks to form a coastal town (Ballito) and an inland town (KwaDukuza);</li> <li>Linear development links the towns to each other so that all residents are within walking distance of a major road and public transportation;</li> </ul>	<ul style="list-style-type: none"> <li>The major nodes of Ballito and KwaDukuza Town, as well as uMhlali, are not clearly defined as nodes;</li> <li>The remaining nodes are demarcated, although the form/ size / role that they take is not clear;</li> </ul>

<ul style="list-style-type: none"> <li>▪ The major linear system is along the R102 that connects the various nuclei to each other, i.e. the commercial nodes and the employment (industrial) nodes;</li> <li>▪ There is an implicit Urban Growth Boundary (UGB) that will manage and constrain development to support the underlying concept</li> <li>▪ Strong global, national and regional connectivity via roads, rail and strong links to ports (King Shaka International Airport/Dube Trade port, Richards Bay port and Durban Harbour).</li> <li>▪ Certain sectors of the economy place the municipality at a competitive advantage when compared to municipalities nationally. The leading sectors in the municipal area being: Wholesale and retail, Manufacturing, Agricultural/ forestry/fisheries, Construction and Quarrying (in descending order).</li> <li>▪ There are established nodes of mixed economic activities, land uses and zoning, meaning that the economy is diversified, resilient and able to provide all orders of goods and services to people within the municipal area and beyond.</li> <li>▪ Services are located in close proximity to most residents and are accessible.</li> <li>▪ Natural beauty, scenic routes and beautiful sea views.</li> <li>▪ Excellent warm climate throughout the year and warm seas.</li> <li>▪ Two growing town centres (KwaDukuza and Ballito) supported by surrounding lower order nodes.</li> </ul>	<ul style="list-style-type: none"> <li>▪ The area west of Compensation is located some distance away from the transport corridor, limited accessibility;</li> <li>▪ The areas identified for potential densification include areas of existing residential development and industrial development; areas on both sides of the railway line; and implies significant redevelopment, which may not be appropriate in some areas, feasibility will need to be proven per identified area considering dynamics of particular localities.</li> <li>▪ Some existing social/ administrative facilities (police stations, health facilities, administrative facilities, education, etc.); are not located at the best locations to be easily accessible to relevant communities ; and</li> <li>▪ In some cases, areas identified for industrial development have been identified across existing residential development.</li> <li>▪ No organised public transport network or intermodal transport facilities.</li> <li>▪ The rail system is underutilised.</li> <li>▪ Lack of employment opportunities in close proximity to local communities.</li> <li>▪ Settlement sprawl further away from transportation corridors and main economic centres.</li> <li>▪ Gated estates are a growing development trend in the area, with some of the negative features being limitation of access to public spaces such as the coast and polarisation of an already unequal South African society in terms of class and race.</li> <li>▪ Inadequate housing and basic service provision for the poor.</li> </ul>
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	<ul style="list-style-type: none"> <li>▪ Limited tertiary institutions in the area.</li> <li>▪ No proclaimed protected environmentally sensitive areas.</li> <li>▪ The N2 and the R102, whilst being the main connecting roads within the District and beyond, are also physical barriers separating the population of KwaDukuza according to class and income.</li> </ul>
<b>OPPORTUNITIES</b>	<b>THREATS</b>
<ul style="list-style-type: none"> <li>▪ Supporting high value manufacturing, value added logistics and export perishables production with ICT support and coordinated government services in one place;</li> <li>▪ Attracting a wide range of investors, operators, users and tenants, with world class facilities;</li> <li>▪ Socio-economic benefits for KwaDukuza could include growing employment, increasing empowerment, alleviating poverty and providing broad access to infrastructure.</li> <li>▪ Ballito and environs, is likely to gain added development impetus as an established high income residential area with high end services, industrial areas, etc.</li> <li>▪ Road networks present an opportunity for the municipality to create inclusive and integrated communities through an efficient, safe and reliable public transport system.</li> <li>▪ Increased trade, knowledge and skills transfer through good physical and broadband connectivity to global, national and regional areas of opportunity.</li> <li>▪ Next generation industrial sector growth through upcoming catalytic projects.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Inadequate and aging infrastructure.</li> <li>▪ Doing business in iLembe is not necessarily costly but is lengthy compared to other emerging economies.</li> <li>▪ Spatial integration of racial and income groups is still considered low 20 years after democracy.</li> <li>▪ Few development opportunities are granted to areas in the hinterland.</li> <li>▪ On the Western boundary of the municipality are informal settlements that are spreading sporadically.</li> <li>▪ Ballito is developing at a fast rate however the concept of densification and compactness is not as prevalent as it should be. Not viewing density (and therefore efficiency) as a first option/priority for development means there is a risk of unnecessary sprawl, wasted land &amp; resources.</li> <li>▪ Approximately 60 216 (43%) more houses will be required by 2030 – acknowledging that individual household sizes are decreasing.</li> <li>▪ Besides Ballito, many town centres are considered untidy and appear neglected</li> </ul>

<ul style="list-style-type: none"> <li>▪ High demand for development and rental options.</li> <li>▪ Massive tourism possibilities and possibility for the development of a north coast equivalent of the midlands meander</li> <li>▪ The commercial centres of its KwaDukuza and Ballito, are largely walkable in terms of distance between facilities. This could be capitalised on through town enhancement, densification and urban design, as well as improved infrastructure such as walkways and cycle paths.</li> <li>▪ Economic growth is currently just below 2% and set to grow to between 3-5% leading up to 2050</li> <li>▪ Pockets of High Potential agricultural land remain available.</li> <li>▪ The consolidated KwaDukuza Land Use Scheme caters for future residential, therefore allowing the municipality the opportunity to promote densification and compaction and reserving land the intended purpose.</li> <li>▪ The majority of the land within the municipality is flat allowing for further development opportunities (e.g. housing)</li> <li>▪ The population of KwaDukuza is expected to almost double in number by 2030 therefore there will be higher demand for services and new developments (commercial and residential).</li> <li>▪ New revenue stream possibilities for municipality (through sale of advertising space, increased citizenry &amp; associated rates base) and GDP growth possibilities.</li> <li>▪ Proposed local open space network for KwaDukuza residents in the form of the BosMap, which could be turned into vibrant public open spaces by the municipality.</li> </ul>	<p>(particularly Stanger which has low vibrancy and is in major need of renewal).</p> <ul style="list-style-type: none"> <li>▪ Investors are put off by uncertainties with bulk service capacities and provision by the municipality.</li> <li>▪ The municipality owns only 2.3% of the total land area within its boundaries. This is a major constraint as it can hamper municipal-led development initiatives.</li> <li>▪ Climate change related threats to agricultural production (changing rainfall patterns), tourism (heat &amp; discomfort) and infrastructure (storms, floods) and coastal properties (storms, tides &amp; sea level rise combined).</li> <li>▪ Encroachment of development upon critical biodiversity areas, and areas of ecosystem service provision importance.</li> <li>▪ Vast developments proposed on high potential agricultural land.</li> </ul>
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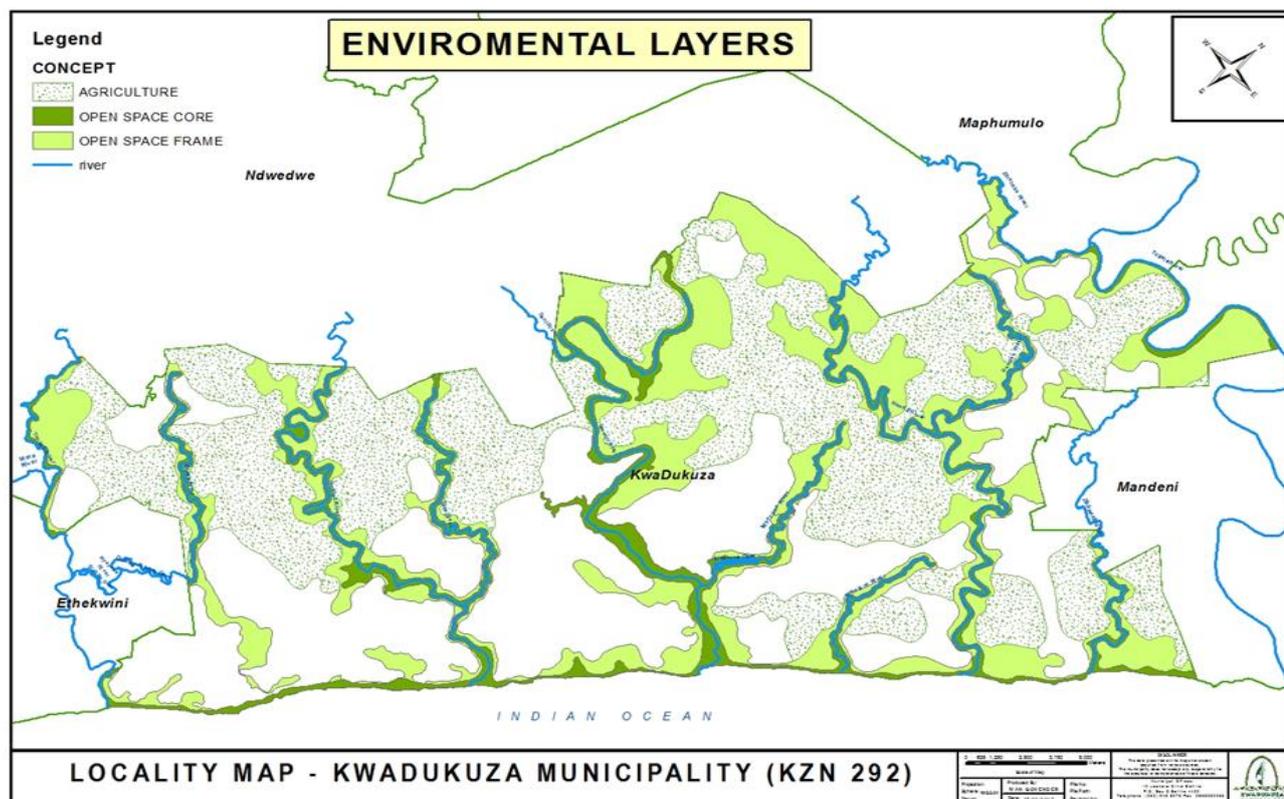
<ul style="list-style-type: none"> <li>▪ The municipality, in partnership with the Worldbank, through the Vuthela iLembe programme have re-engineered development application processes to be more efficient. Opportunity to further improve processes and attract more investors to the area because of the ease of doing business.</li> </ul>	
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### 3.4 ENVIRONMENTAL ANALYSIS

KwaDukuza Municipality ensures alignment to the Specific Environmental Management Acts and other related legislation which drive sound environmental management and protection of natural ecosystems. The municipality aligns itself with the 14 Delivery Agreements. As a key intervention the Municipality strives to sustainably use its environmental assets whilst also maintaining on-going functioning ecosystem services. The municipality responds to the Outcome 10 of the Delivery Agreements relating to the environmental management which states that, ‘South Africa’s environmental assets and natural resources are valued, protected and continually enhanced’ by ensuring a reduction in greenhouse gas emissions, the implementation of strategies to cope with projected climate change impacts ensure proper and better management of our environment; and the protection of our biodiversity. KwaDukuza Municipality has experienced changes in its natural environment over the year; this is due to economic development that led to the change in land cover from coastal dune grassland and lowland forest to being largely dominated by sugar cane cultivation. Habitat destruction, degradation, illegal activities and pollution has negatively impacted on the natural environment, untransformed land is identified as, ‘These patches represent either suitable available habitat of an important species, a threatened vegetation type in itself or an area offering important ecosystem services’ (2013). **Annexure 6** which includes environmental status, vulnerability and Kwadukuza Environmentally sensitive areas. The KwaDukuza Municipality Biodiversity Open Space Management Plan (as well as other environmental plans i.e. Climate Change Response Strategy in July 2013, SEA Estuary Management Plan for the Nonoti and the Zinkwazi River) seeks to identify, map and classify untransformed land in the municipality on a fine scale. Sadly all these plans could not be located but measures to review the SEA will be done in conjunction with the review of the SDF.

The region is characterized by a range of topographic and water based systems. The major river systems have defined a series for the region as a whole, and have played a key role in influencing patterns of settlement and development, primarily through their influence on movement infrastructure. These systems, and the related topographic features have contributed to the configuration of growth and development within the region, and have influenced the emergence of the pattern of settlement, in the form of spaced concentrations of activity clusters along the coastal edge, drawing on the scenic and environmental value, as well as along the inland axis, where the movement infrastructure has influenced the location and intensity of activity nodes.

Figure 54: Environmental Layers



**(a) HABITATS**

KwaDukuza Municipality has a total of 73 497.2 Ha, of which only 17 949.6 is untransformed (24.4%). The level of transformation by cultivation has left great concern on the municipality to conserve what remnant habitats that may remain the municipal area (BosMap 2013). In its pre- development/ transformation stages KwaDukuza typical land covers and features would have included a mosaic of large areas of coastal belt grassland, interrupted by forest patches (particularly on the south facing slopes), wetlands and riverine vegetation. Larger, more contiguous forest patches would have occurred towards the coast, with a large dune and coastal lowland forest belt running along the immediate coastline, interrupted by grasslands and estuaries and their associated wetland vegetation.

Transformation in the municipal area has resulted in major habitat loss and in order to attempt to conserve the remaining habitats and improve biodiversity in the region, known habitats in the region were identified and special features of similar character were used to define habitats in KwaDukuza with importance in terms of biodiversity and high conservation value. With natural vegetation being converted to other land uses at a high rate, the protection and efficient use of habitats is vital to avoid further irreversible degradation to the municipality's biodiversity. The BOSMAP identifies priority areas, it is crucial to use maps of biodiversity priority areas to guide decisions about planned developments.

FIGURE 55: PATCH PRIORITY MAP

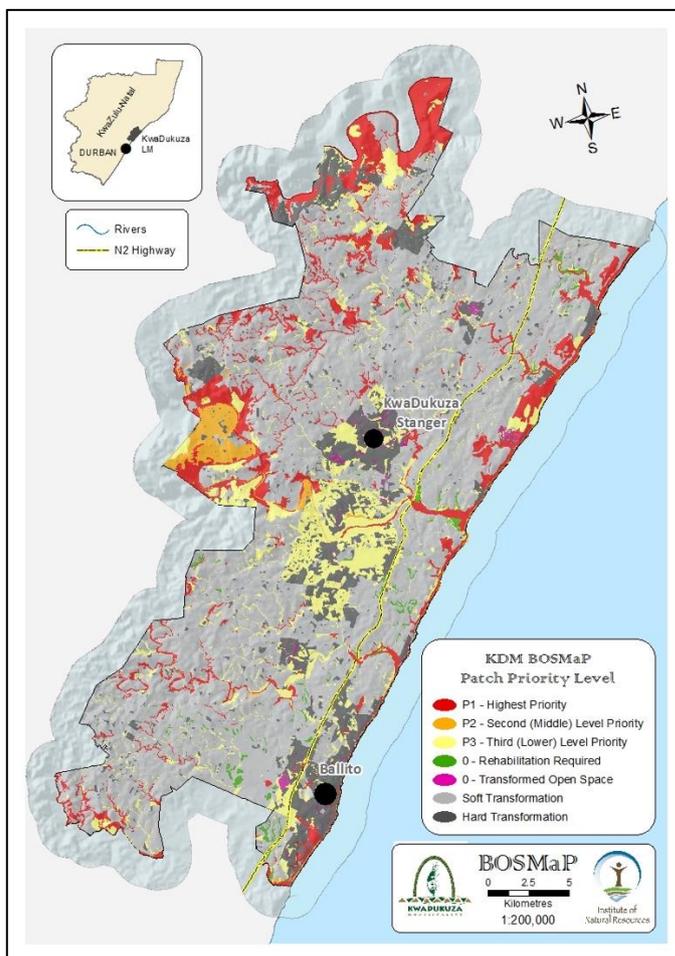
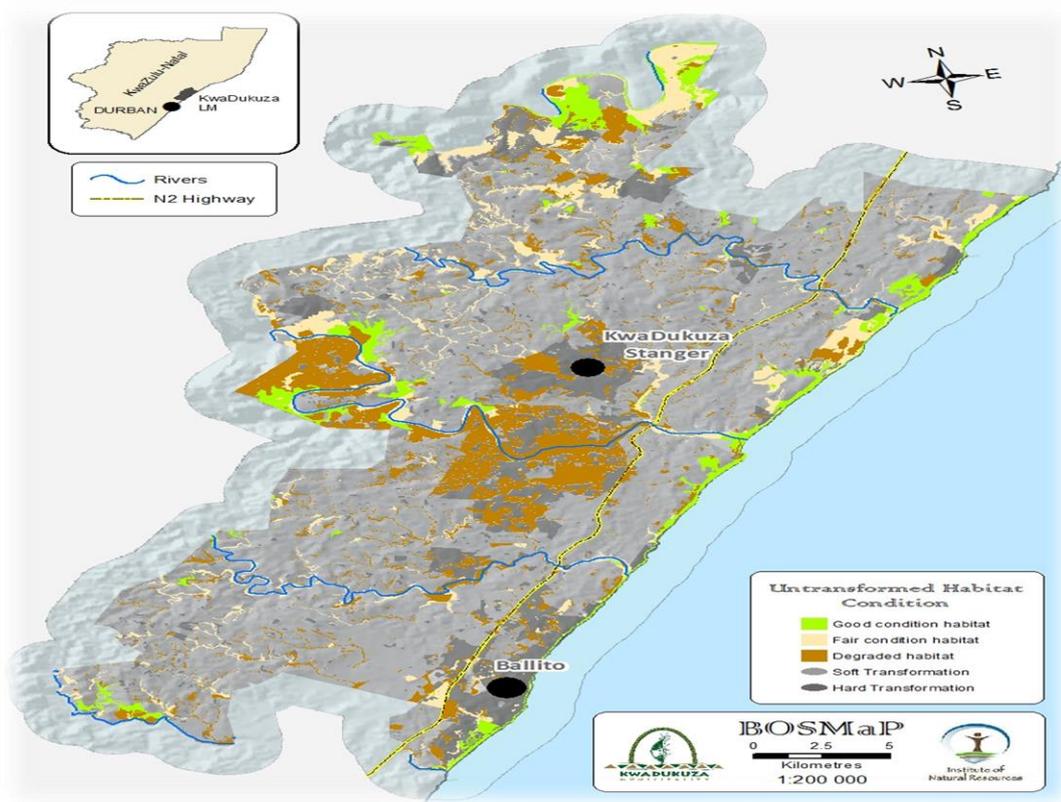


FIGURE 56: HYDROLOGICAL FEATURES

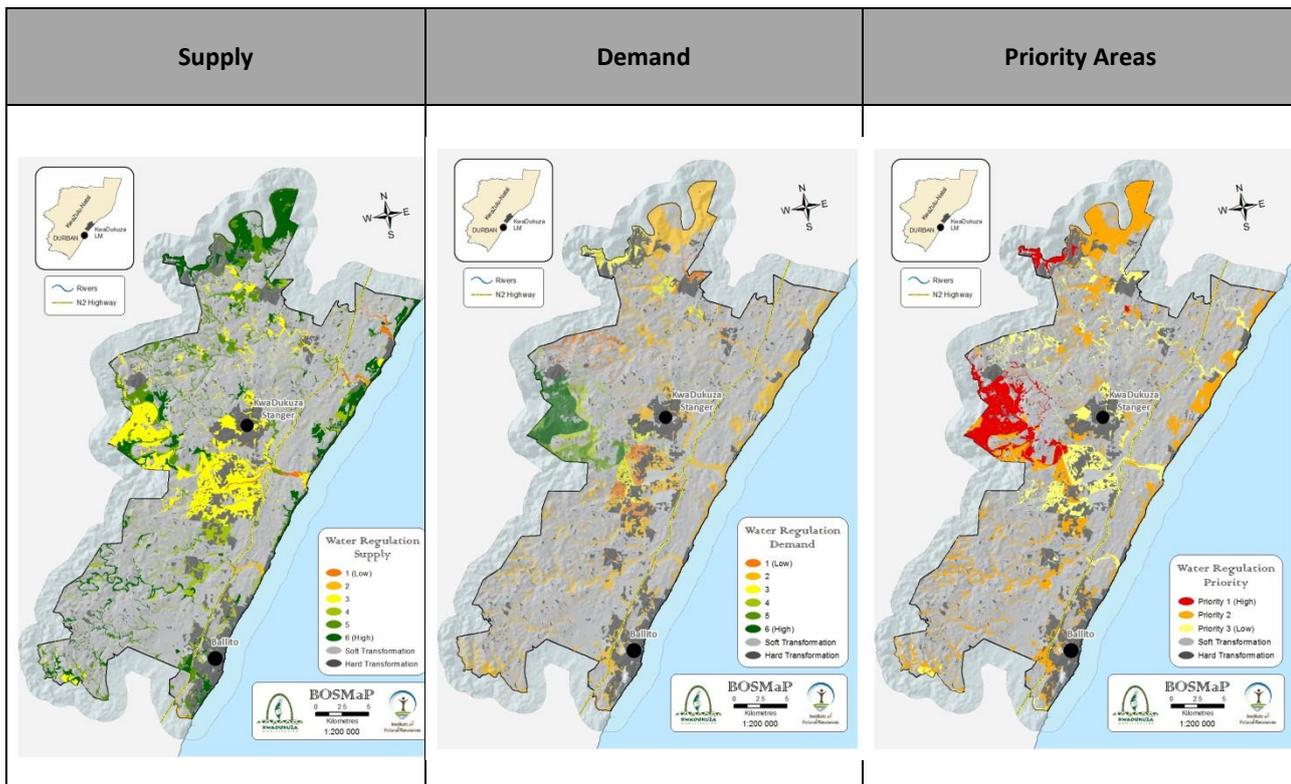


## (B) RIVERS

Several rivers flow through the area in a west-east direction into the Indian Ocean, these include, from the south to the north, the Tongati, the Mhlali, the Mvoti, the Nonoti, Zinkwazi which are quaternary catchments and on the northern boundary the Tugela (uThukela) which is the largest river in KwaZulu Natal. The rivers form part of the Mvoti to Umzimkulu water management area which lies along the eastern coast of South Africa. It is situated in a humid part of the country with mean annual precipitation of 800 mm to 1500 mm. Major rivers and inter catchment linkages are highlighted showing connectivity in the KwaDukuza Biodiversity and Open Space Management Plan (BosMap), thus improving biodiversity planning in the area (view map above).

Major rivers in KwaDukuza are moderately modified by high impact activities occurring along them and within them and as a result have been assigned the status of 'vulnerable' in terms of the National Spatial Biodiversity Assessment. Other challenges within KwaDukuza Rivers include, pollution, modification of watercourses by development, especially urban development, reduction in stream flow and invasion of riparian areas by invasive alien vegetation. The BosMap also provided the municipality with a water services assessment in terms of water supply (the actual features which supply water – rivers etc) and water regulation (the regulation of supply by the storage of water by features in the catchment – the sponge effect). By assessing both supplies over demand, KwaDukuza is able to focus on certain areas within the municipal area which must be prioritized for their ability to supply water in the area.

**FIGURE 57: SUPPLY, DEMAND AND PRIORITY AREAS**



## (C) WETLANDS

Wetlands are a vital component of the water resources system of the catchments which occur in KwaDukuza and fulfill a vital role in the correct hydrological functioning of the drainage systems within by retaining water and contributing to perennial flows, controlling erosion, removing silt load and other potential pollutants from the hydrological system. The biggest threat to wetlands in KwaDukuza is sugar cane cultivation as this affects wetland hydrology and functioning followed by fragmentation/ transformation due to developments and alien vegetation. As a mitigation factor the BosMap provided a strategic layer showing all major wetlands, their classification, connectivity, functional level and ecosystem service provided. The BosMap is a living document to be updated regularly as new detailed data becomes available e.g. new wetlands identified through of Environmental Impact Assessments.

## (D) COASTAL AREAS

The coastal area of KwaDukuza contributes an enormous amount of tangible and intangible benefits to residents and visitors. These benefits cannot be measured in purely economic terms, and the protection, conservation and continued ecological function of the KwaDukuza coastal environment is an asset to the municipality and the country beyond measure. It is thus critically important that the natural functioning of the KwaDukuza coastal system is allowed to continue with minimum anthropogenic interference and that its coastal environmental assets are preserved and protected at all costs. The coastline of KwaDukuza comprise of sandy beaches, dune forests and rocky headlands. The demand for sandy beaches and the pressure to provide space, adjacent to bathing beaches and other amenities, both for recreational activities and parking is growing. Degradation of the coastline has negative connotations to the tourism industry, which is considered crucial for economic development in KwaDukuza.

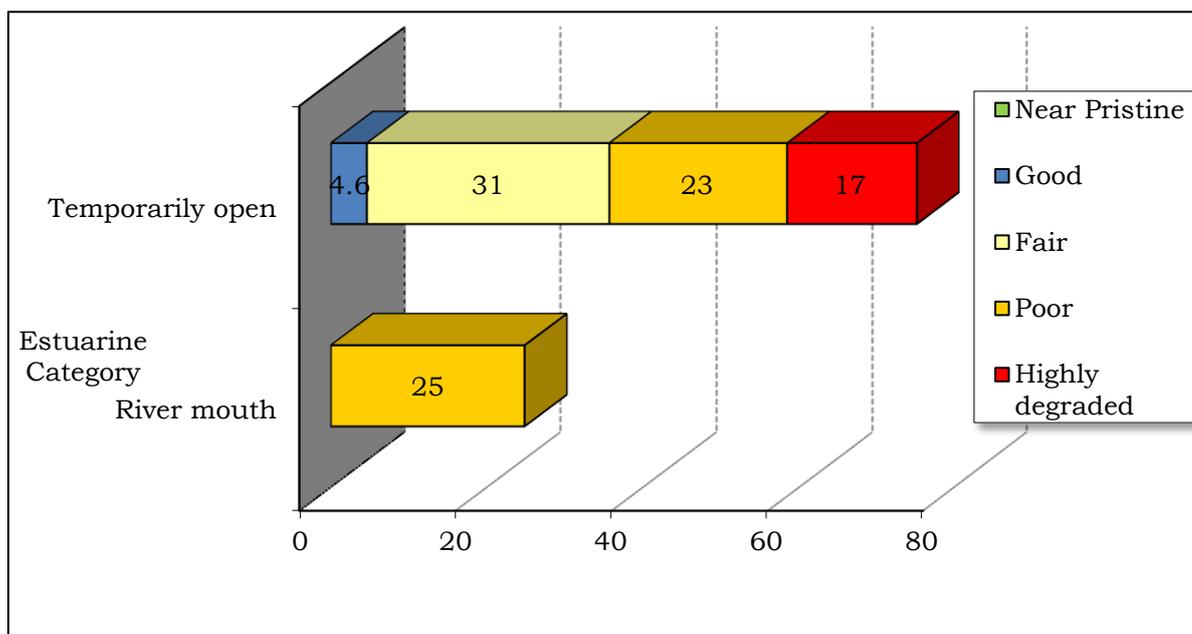
**FIGURE 58: ESTUARINE CATEGORY, DWA RESERVE DETERMINATION STATUS PRESENT ECOLOGICAL OF ESTUARIES WITHIN KWADUKUZA**

Estuary	Category	Size	Estuary Area (ha)	% area	Catchment Area (ha)	DWA Reserve Determination level and date	Estuarine Management Plan	PES
uThongathi	Temporarily open estuary	M	155	17.5	40 864	Intermediate level RDM conducted 2007	N	E
uMhlali	Temporarily open estuary	L	134	15.1	24 939	-	N	C
Bob's Stream	Temporarily open estuary	S	3	0.3	309	-	N	C

Seteni	Temporarily open estuary	S	5	0.6	787	-	N	C
uMvoti	River mouth	L	230	26.0	273 887	-	N	D
uMdlotane	Temporarily open estuary	S	3	0.4	3 368	-	N	B
Nonoti	Temporarily open estuary	M	145	16.4	17 531	-	N	C
Zinkwazi	Temporarily open estuary	L	211	23.8	7 790	-	N	C/D

This is in evidence with only one relatively small Mdlotane estuary (3 ha) being considered to currently exist in a B category (largely natural with few modifications) or Good condition. This only comprises 0.4% of the estuarine habitat within the municipal area. No estuaries could be rated in an A category or Excellent condition and no estuaries have any formal protection. Four of the systems Umhlali, Bob’s stream, Seteni and Nonoti are currently sitting in a category C or Fair condition which contributes 31% of the total estuarine and a total area of 288ha. The remaining three are considered to be in poor to highly degraded condition i.e. Umvoti, uThongathi and Zinkwazi.

**FIGURE 59: ESTUARINE CATEGORY, DWA RESERVE**



**The percentage of estuarine area by estuarine category and health status within the KwaDukuza Municipality**

**(e) Conservancy Areas**

- A number of conservancy areas exist within the KwaDukuza Local Municipality, namely the Addington Conservancy.
- Natural areas occurring between Rodger Stewart and Prince's Grant Golf Estate.
- Mbozambo wetland (created by Sappi)

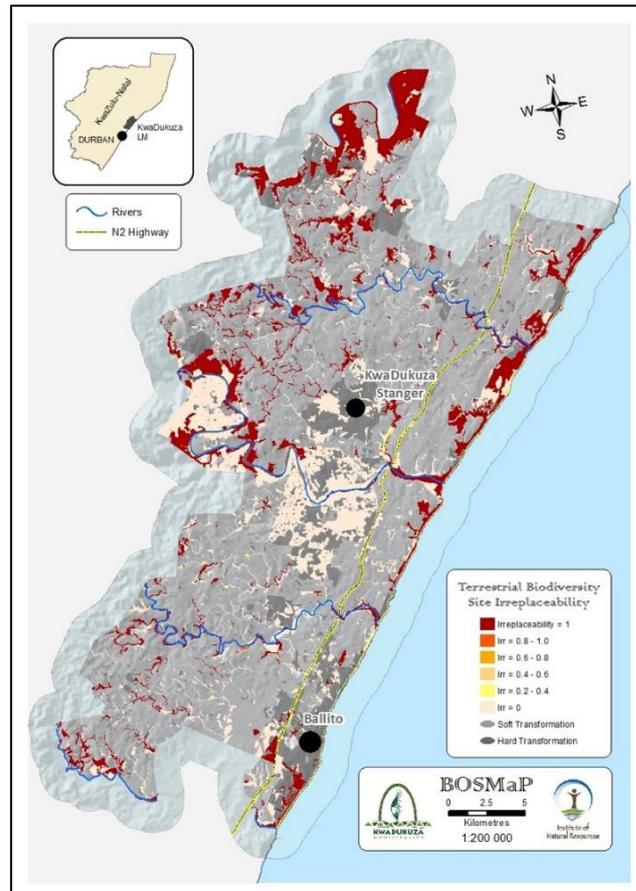
**Potential Areas of Conservation**

- Other areas showing the greatest potential for conservation are positioned to the north of Tinley Manor.
- The rocky cliff habitat common to the areas between Thompson's bay and Salt Rock.

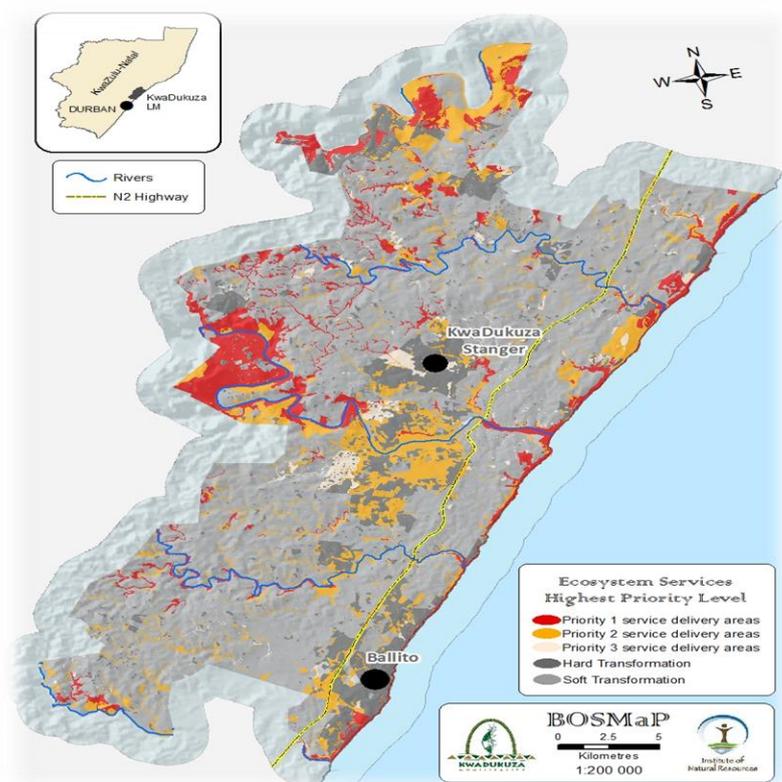
**(f) Biodiversity**

The natural biodiversity of KwaDukuza Municipality is strongly linked to two main vegetation biomes, namely the Forest Biome and the Indian Ocean Coastal Belt Biome. A range of alien species make up another component of the biodiversity of this area. These biomes are comprised of different vegetation types, differentiated by their typical botanical characteristics and structure. Within the matrix of vegetation types, a wide variety of species are encountered from plants through insects to birds and mammals. Each of these species forms an integral component of the biodiversity of the area. The biodiversity priority areas for the municipality were assessed by determining habitat patch irreplaceability ('importance') and the summed irreplaceability ('priority areas') of all patches through the use of C-Plan conservation planning software.

**FIGURE 60: TERRESTRIAL BIODIVERSITY**



**FIGURE 61: ECOSYSTEM SERVICES**



**(g) CLIMATE CHANGE**

Climate change continues to cause a number of challenges for KwaDukuza Municipality, linked to impacts such as increased temperatures, extreme weather conditions (flooding and drought), sea level rise and climate inconsistency.

Following from the 21<sup>st</sup> session of the UNFCCC Conference of Parties (COP21) outcome: Paris Agreement and the Compact of Mayors, local governments are recognized as essential actors in fast tracking transformative action in the urban world, hence KwaDukuza Municipality is one of the first local municipality in South African who have declared their intent to comply to the Compact of Mayors which serves as a re-affirmation of our commitment in the fight against climate change. Moreover, to respond to climate challenges, KwaDukuza Municipality developed and adopted a Climate Change Response Strategy in July 2013. The strategy incorporates Climate Change Adaptation and Mitigation responses around four themes: Natural system; Built system; Socio-Economic system; and Governance. Climate Change Adaptation could be defined as making sure that existing development, activities and services are able to cope with the environment that will result as the climate changes. Climate Change Mitigation refers to two specific aspects (decreasing usage & reducing intensity) that when embraced together can lead to growth while reducing emissions.

Within iLembe District, KwaDukuza Municipality is one of two coastal local municipalities and coastal vulnerability index findings indicated that KwaDukuza Municipality has many high risk areas (43%) such as KwaDukuza's coastline. This strategy continues to highlight climatic changes expected within KwaDukuza region through using the climate change scenario modelling assessment that considered impacts associated with five key climate variables (precipitation; potential evaporation; hydrological systems; agricultural systems; and human settlements) which are expected to change over time as a result of climate change. From present into the next 40 years or so, the projected increases in rainfall for the

KwaDukuza area bode well from a water resources availability perspective and from that of potentially increased crop yields, especially in drier years and in the drier months. On the negative side are possible increases in flooding and sediment yield as well as inundation of agricultural lands adjacent to rivers. The monthly potential evaporation is predicted to increase by 8 to 12 % over the next 40 years and this increased evaporation is likely to impact water bodies which already see relatively high evaporative losses, sugarcane irrigators as they will have to purchase more water for their crops, and dry land (rain fed) farmers.

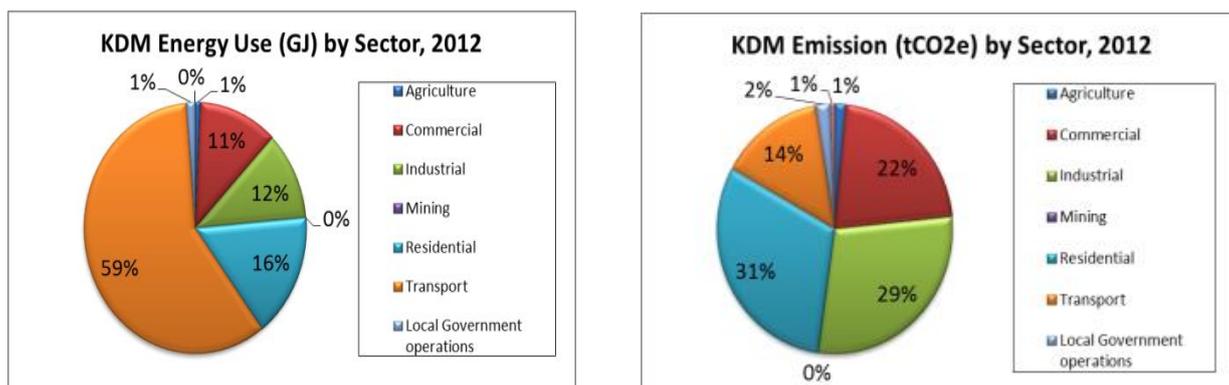
Projected general increases in hydrological responses maybe viewed as both positive and negative with projected increases in base flows being positive in dry years when water is most needed, but with also an increased risk of flooding being negative. Moreover, projected increases in sediments yields having multiple negative effects ranging from increased water purification costs to sediment polluted beaches keeping holiday makers away. A projected 50% increase in sugarcane yields as a result of the combination of projected increases in both temperature and rainfall, but an increase in temperature also coincides with an increase in reproduction of sugarcane pests which means that yields can potentially be threatened and therefore investment into alternative pest control would have to be considered. In KwaDukuza area the comfort of tourists especially during holiday seasons and the comfort of manual labourers in sugarcane industry during harvest season. Future projections indicate that there will be a decreases in partially comfortable days in January (summer vacation), April (Easter vacation), and little change in comfortable/ uncomfortable into the future for July (winter vacation) and September (Michaelmas break).

Hence, KwaDukuza Municipality is building upon the CCRS for Mitigation Strategies and in the previous term it partnered with ICLEI Africa (2012 – 2015) as part of the global initiative of Promoting Urban Low Emissions Development Strategies (Urban LEDS) in emerging economy countries and integrates this into municipal planning and delivery. Urban LEDS defines a pathway to transition a community to a low-emission, green and inclusive urban economy, through its integration into city development plans and processes.

**(H) GREENHOUSE GAS INVENTORY**

The GHG inventory is compliant with the international accounting protocols, techniques and methodologies for Local Government Greenhouse Gas, i.e. Emissions Analysis Protocol (IEAP) and the Global Protocol for Community-Scale Greenhouse Gas Emissions (GPC). The result of the GHG showed that demand-side energy consumption by sector, transport is by far the biggest energy user, but in terms of emissions residential (has the highest emissions), commercial and industrial all have a relevant role to play as depicted in the pie chart below.

**FIGURE 62: KWADUKUZA MUNICIPALITY ENERGY USE AND EMISSIONS**



### (i) Energy Consumption

The results from the Greenhouse Gas Inventory show that everyone in KwaDukuza Municipality makes a contribution and everyone has a responsibility to reduce their emissions. The carbon and energy intensity in KwaDukuza is similar to that of like-sized municipalities, with similar economic activities, and demographics. More detailed statistics on the energy use and carbon emissions can be found in the detailed Greenhouse Gas Inventory Report, with high-level summary statistics in the info graphic.

### (J) EDUCATION AWARENESS

KwaDukuza Municipality commemorates all the South African Environmental Calendar Day to promote environmental awareness and education, the municipality has prioritised a school based environmental education programme by supporting the eco-schools and Schools Environmental Education Programme (SEEP) in partnership with the Department of Economic Development, Tourism and Environmental Affairs. In addition, community based environmental awareness programmes will be conducted through the municipality's environmental management forum members from the 29 wards within the municipality. As part of the education and awareness programmes, educational tours, educational talks, competitions and excursions with schools and the community are conducted.

### (K) SPATIAL AND ENVIRONMENTAL TRENDS AND ANALYSIS

- After the completion of the SEA in 2008 there has been further development of policies such as the draft Coastal Management Plan (2011) and the BosMap (2013).
- Through the proactive nature and current climate change pressure the municipality developed a Climate Change Response Strategy in which currently the Municipality in partnership with ICLEI has identified their sources of GHG in the economy.
- The development of the Estuary Management Plan for the Nonoti and the Zinkwazi River of which the final product will be the policy of the municipality which expands the municipality's natural corridors and protection zones.

### (I) STATUS OF SECTOR PLANS FOR ENVIRONMENTAL MANAGEMENT

FIGURE 63: SECTOR PLANS STATUS

SECTOR PLAN	COMPLETED (Y/N)	ADOPTED (Y/N)	STATUS QUO
KwaDukuza Municipality Strategic Environmental Assessment (SEA)	Yes	Yes 2008	KwaDukuza Municipality identified the need for a SEA in order to assess the environmental implications of the KwaDukuza IDP, to determine the ability of the environment to sustain the development currently taking place in the Municipality and to identify the environmental opportunities and constraints within the Municipality.
Coastal Management Plan (CMP)	Yes	Yes	As prescribed in the Integrated Coastal Management Act, No 24 of 2008 (ICM Act) KwaDukuza Municipality became

SECTOR PLAN	COMPLETED (Y/N)	ADOPTED (Y/N)	STATUS QUO
		2011	the first municipality in the country to comply with the requirements which were; the development and adoption of a Coastal Management Programme (CMP). The second phase of the CPM was the development of the Coastal Development Management Tool. This tool will act as a guide for the Municipality and for stakeholders to determine and implement certain coastal planning with specific zoning, associated land use, setback lines and development controls, the inclusion of the Development Management Tool has acknowledge the change in the NEMA Environmental Impact Assessment 2014 regulations but has also allowed leverage for future amendments. This is awaiting adoption by KwaDukuza and the final leg of public/stakeholder engagements to have the document finally complete
KwaDukuza Climate Change Response Change (CCRS)	Yes	Yes 2013	In line with Climate Change COP17 conference held in Durban in 2011, KwaDukuza Municipality undertook to make its commitment in fighting the impacts of climate change bearing in mind that as a growing municipality under immense development pressure; KwaDukuza must aim at creating a climate-resilient and low-carbon economy and society by building resilience to the effects of climate change through the reduction of greenhouse gases.
The Urban Low Emissions Development Strategic Framework and Action Plan(Urban LEDS)	Yes	Yes 2015	<p>The Urban Low Emissions Development Strategy (Urban LEDS) builds from the CCRS strengthening it with strategic vision statement linked with the IDP. The main objective of the Urban LEDS is to enhance the transition to low-emission urban development in municipalities in emerging economy countries.</p> <p>Progress thus far:KwaDukuza Low Emissions Development Strategic Framework and Action Plan has been completed and was adopted in 2015. The action Plan will feed into the municipal IDP, SDBIP, and Departmental performance management system. The Urban LEDS was fully funded by European Union through ICLEI Africa.</p>

SECTOR PLAN	COMPLETED (Y/N)	ADOPTED (Y/N)	STATUS QUO
KwaDukuza Biodiversity and Open Space Management Plan (Osman)	Yes	Yes 2013	The plan is done by identifying, mapping and classifying untransformed land in the municipality at a fine scale. This plan is an element of the Municipality's IDP and located at a level between the SDF and LUMS. The plan assists the municipality in classifying and managing areas important for biodiversity conservation and provision of ecosystem services. This plan is a decision making tool that informs the decisions regarding development and conservation in KwaDukuza Municipality.
KwaDukuza Greenhouse Gas Inventory	Yes	Yes	Greenhouse Gas (GHG) Inventory 2012 which is an accounting of greenhouse gases emitted to and removed from the atmosphere. The KwaDukuza GHG Inventory is compliant with the international accounting protocols, techniques and methodologies of both International Local Government Greenhouse Gas Emissions Analysis Protocol (IEAP) version 1.0 and the Global Protocol for Community-Scale Greenhouse Gas Emissions (GPC). KwaDukuza Municipality is in the process of reviewing their GHG Inventory using the base year 2014 data.
Green building Guidelines for KwaDukuza	Yes	Yes 2015	<p>The aim of this document is to provide an easy to use reference document for the municipality and building professional and users. It is not intended to be exhaustive, but rather address the key issues generating the most widespread benefits in terms of operating costs, user amenity and the environment.</p> <p>Ultimately, this set of Green Building Guidelines is one of the tools needed and available to achieve better buildings and better spaces for people to live, work and play- to restore and enhance our environment, our people and our economy.</p>
KwaDukuza Municipality Draft Environmental Policy	Yes	No	The Environmental Policy, is a statement of intent towards KwaDukuza Municipality 's objectives regarding its environment, it form the basis for sectorial policies, strategies and programmes to ensure that the principles of sustainability are adhered to and a community-

SECTOR PLAN	COMPLETED (Y/N)	ADOPTED (Y/N)	STATUS QUO
			ecosystems-based-adaption (CEBA) approach be followed under which humans and nature can co-exist for the benefit of present and future generations.
Estuary Management Plans (EMP)	No	No	

### 3.4.2 ENVIRONMENTAL MANAGEMENT SWOT ANALYSIS

FIGURE 64: ENVIRONMENTAL MANAGEMENT SWOT ANALYSIS

STRENGTHS	WEAKNESSES
<p>“Green” wedges separate the towns and maintain environmental integrity,</p> <p>BosMap, CCRS, EMF, draft CMP and GHG Inventory for the management of environmental assets,</p> <p>Cooperative governance between spheres of government,</p> <p>Environmental plans/programmes are mainstreamed into the spatial planning tools such as the SDF.</p>	<p>The schematic edges of potential future development do not appear to be well aligned with existing development areas or with river/ flood line/ service catchment demarcations,</p> <p>Inadequate financial resources to speedily implement recommendations of environmental sector plans,</p> <p>Few remaining natural areas,</p> <p>Non-management of sensitive natural assets.</p>
OPPORTUNITIES	THREATS
<p>Urban Low Emission Development Strategy.</p> <p>Preserve sense of place,</p> <p>Stable Climate,</p> <p>Unexploited heritage market,</p> <p>Increase the number of protected areas,</p> <p>Green Building Guidelines Policy.</p>	<p>Climate change.</p> <p>Biodiversity loss and in invasive Alien species,</p> <p>Loss of natural assets such as coastal dunes, natural grassland and sugar cane, to development.</p> <p>Habitat and vegetation destruction,</p> <p>Development and pressures may promote environmental degradation if not properly facilitated,</p> <p>Wetlands Degradation,</p>

	Illegal sand mining activities and environmental non-compliances.
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### 3.5 DISASTER MANAGEMENT ANALYSIS

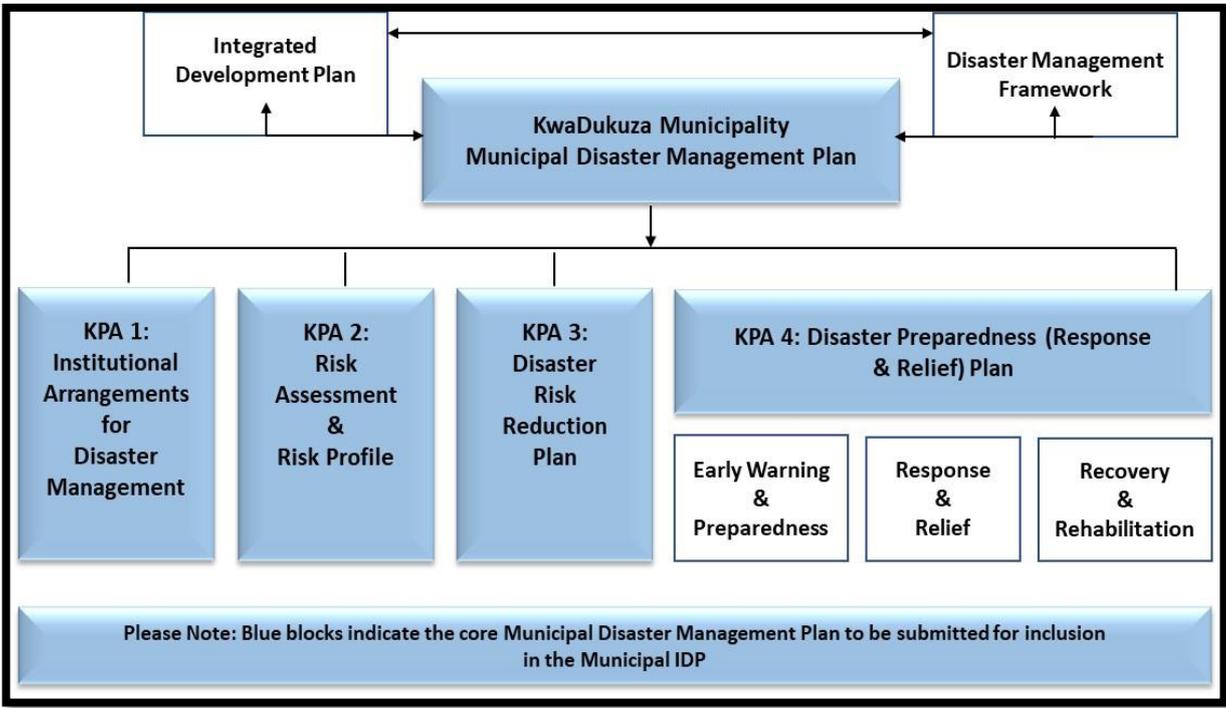
#### INTRODUCTION

The KwaDukuza Local Municipality is primarily responsible for the implementation of the Disaster Management Act, 2002 (Act 57 of 2002) within its area of jurisdiction, with a specific focus on ensuring effective and focused disaster risk reduction planning. The outcomes of a comprehensive disaster risk assessment can ensure that all developmental initiatives as well as contingency planning and practice of the municipality are informed by accurate knowledge of disaster risk, enabling various stakeholders to contribute to the reduction of disaster risk within the KwaDukuza Local Municipality.

The purpose of the Disaster Management Plan is to enhance the capacity of the municipality to prevent and to deal with disasters and to avoid developments which are subject to the exposure of high risk of disasters. As per Section 53 of the Disaster Management Act a Municipality must “prepare a disaster management plan for its area according to the circumstances prevailing in the area.” Through the development of the Disaster Management Plan, the KwaDukuza Municipality highlights its current position and preparedness in response to emergencies.

The National disaster management framework categorizes disaster management into two different aspects i.e. Key Performance Area (KPA) or an Enabler, described below:

**FIGURE 65 OUTLINE OF THE DISASTER MANAGEMENT PLAN**



Source: KDM-Disaster Management Plan

The above-mentioned components form the basis of municipal disaster management strategy. For ease of understanding the document has been structured accordingly. The main document provides a brief overview of each of the components while the detail is included as Annexure 7. Disaster management is multi-sectoral and multidisciplinary, which requires the involvement of multi- agencies.

The disaster management provides the details of what should be done while the disaster management framework provides the guidance and legislative framework to who should be executing the plan. The disaster management plan is included in the IDP as a sector plan to ensure that the disaster management strategies form part of the municipal strategy and that funding can be made available to effectively implement the disaster management plan. The following diagram provides a summary of the outline and relations of the various sections.

**BACKGROUND**

A typical institutional framework comprises of the follow elements:

**Key Outcome Points:** The “reason for being” of any institution or organisation is the services and the products that are being supplied to their constituencies or customers. These products and services are the key outcome points that the institution or organisation should be achieving.

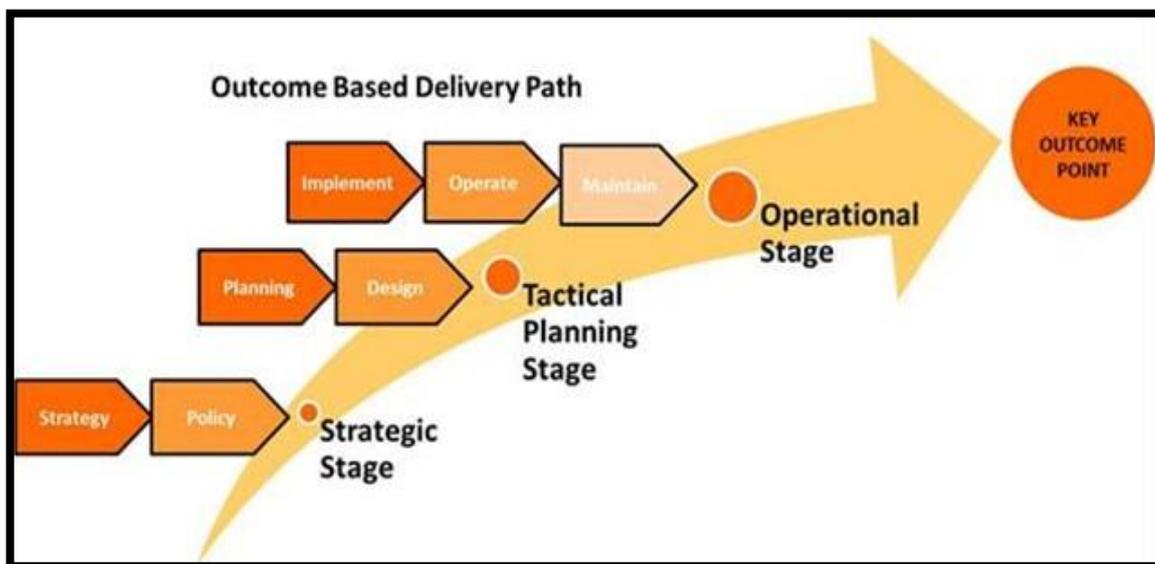
**Outcome Based Delivery Processes:** For each of the key outcome points, delivery processes), or business processes, will have to be developed that define the functions that contribute to its delivery at each of three levels, namely:

**Strategic Stage:** Here the overall objectives and parameters are defined;

**Tactical Planning Stage:** The budget is assigned and the project or programme is decided upon - the how to go about it; and

**Operational Stage:** Where it is done and maintained.

**FIGURE 66: OUTCOME BASED DELIVERY PROCESSES**



**Organisational Structure:** The organisational structure should be designed to support the outcome-based delivery processes. Staff should be placed in the organisation and trained to perform their functions so that the delivery processes keep delivering the desired outcomes.

**Office Accommodation:** The staff in the organisation should have properly equipped office accommodation, which must facilitate the day-to-day operational activities that staff performs.

**Performance Management:** To ensure that the desired outcomes are achieved, it is necessary to develop, deploy and maintain information systems that will adequately monitor the performance of the delivery processes and the impact being achieved.

#### KEY OUTCOME POINTS OF THE ACT

The National Government has promulgated the Disaster Management Act, Act 57 of 2002, to provide an integrated and coordinated disaster management regulatory framework in which various role players can work towards a common purpose. This common purpose (Figure 3) can best be described as, among others:

**Key Outcome Point 1 - Risk Reduction:** The first key outcome point of the Act is that Municipalities and Provinces should seek to mitigate or reduce the risk of disasters occurring in vulnerable communities as a first prize. To achieve this outcome, Municipalities and Provinces will be expected to propose, implement and monitor cost-effective and innovative projects and programmes that will mitigate or reduce the risk of disasters occurring in vulnerable communities.

**Key Outcome Point 2 - Disaster Preparedness:** Another key outcome point of the Act is that Municipalities and Provinces should be prepared for disasters that could occur. To achieve this outcome, Municipalities and Provinces will be expected to plan, practice and improve their preparedness, response and relief activities for disasters that could occur.

**Key Outcome Point 3 - Disaster Recovery:** The third key outcome point of the Act is that Municipalities and Provinces should be able to address the consequences of a disaster. To achieve this outcome, Municipalities and Provinces will be expected to propose, implement and monitor cost-effective and innovative disaster recovery measures, which will also reduce the risk of the same disaster impacting on the same community again.

#### PERFORMANCE MANAGEMENT

Typical performance management issues that must be addressed are, to name a few:

- **Define Impacts to be measured:** To ensure that the Key Outcome Points are being achieved, it will be necessary to define what impacts must be measured in each of the Key Outcome Points.
- **Identify Key Performance Indicators along Outcome Based Delivery Process to be Measured:** It is also necessary to identify what KPI's must be measured in each task of the outcome-based delivery processes
- **Implement Information Systems:** With inputs from the performance management side mentioned above, it will be required that appropriate information system be developed, implemented and maintained.

#### LEGAL REQUIREMENTS APPLICABLE TO KWADUKUZA MUNICIPALITY

South Africa is prone to a variety of natural and human-induced hazards, which occasionally lead to loss of property and lives. In the past decade, these hazard occurrences have become more frequent and severe. The Constitution of the Republic of South Africa (Act 108 of 1996) gives everyone the right to a safe environment. Section 24 states that everyone has the right to an environment that is not harmful to their health or well-being.

The National Government recognised a need to establish an institutional framework that allows for risk prevention and rapid action during an occurrence and has taken certain steps towards this end, such as:

- **Disaster Management Act:** The White Paper led to the promulgation of the Disaster Management Act, Act 57 of 2002, which is the regulatory framework for disaster management in South Africa. The Department of Provincial and Local Government (DPLG), through the National Disaster Management Centre (NDMC), administers the Act.
- **Disaster Management Amendment Bill:** The Amendment Bill was approved by the NCOP on 3 November 2015 and will now be promulgated.
- **National Disaster Management Framework:** The NDMC is currently in the process of preparing a National Disaster Management Framework, which will aim to guide the development and implementation of disaster management in the country.

- **Policy Framework for Disaster Management in the KwaZulu-Natal Province:** The Policy Framework aims to guide the development and implementation of disaster management in the Province.
- **Policy Framework for Disaster Management in the iLembe District Municipality:** The policy framework aims to guide the development and implementation of disaster management in the iLembe District Municipality.
- **National Disaster Management Centre Guidelines:** The NDMC has developed guidelines for the establishment of disaster management centres (DMC's).
- **National Disaster Management Planning Guidelines:** The NDMC has requested proposals to prepare "Guidelines for Preparing Disaster Management Plans" that will assist Municipalities in the drafting of their disaster management plans.
- **Yokohama Strategy for a Safer World:** The Strategy provides guidelines for natural disaster prevention, preparedness and mitigation and its plan of action. It focuses on disaster reduction, centered on the objective of saving human lives and protecting property.
- **Sendai Framework for Risk Reduction 2015-2030:** The Sendai Framework is the successor instrument to the Hyogo Framework for Action (HFA) 2005-2015: Building the Resilience of Nations and Communities to Disasters. Building on the Hyogo Framework for Action, the Sendai Framework aims to achieve the following outcome over the next 15 years. The framework reiterated the commitment to address disaster risk reduction and the building of resilience to disasters with a renewed sense of urgency within the context of sustainable development and poverty eradication, and to integrate, as appropriate, both disaster risk reduction and the building of resilience into policies, plans, programmes and budgets at all levels and to consider both within relevant frameworks.

### 3.5.1 THE DISASTER MANAGEMENT ACT (THE ACT)

The Disaster Management Act, Act No. 57 of 2002 (the Act), requires that, inter alia, the three spheres of government prepare Disaster Management Plans (Sections 39 and 53 of the Act).

Section 39 of the Disaster Management Act addresses the disaster management planning requirements for Provinces, namely:

Each province must-

- Prepare a disaster management plan for the province as a whole;
  - Co-ordinate and align the implementation of its plan with those of other organs of state and institutional role-players; and
  - Regularly review and update its plan.
- A disaster management plan for a province must-

Form an integral part of development planning in the province;

- Anticipate the types of disaster that are likely to occur in the province and their possible effects;
- Guide the development of measures that reduce the vulnerability of disaster-prone areas, communities and households;
- Seek to develop a system of incentives that will promote disaster management in the province;
- Identify the areas or communities at risk;
- Take into account indigenous knowledge relating to disaster management;
- Promote disaster management research;
- Identify and address weaknesses in capacity to deal with possible disasters;
- Provide for appropriate prevention and mitigation strategies;
- Facilitate maximum emergency preparedness; and
- Contain contingency plans and emergency procedures in the event of a disaster, providing for-
- The allocation of responsibilities to the various role-players and
- Prompt disaster response and relief;
- The procurement of essential goods and services:

- The establishment of strategic communication links;
- The dissemination of information; and
- Other matters that may be prescribed.
- A province must submit a copy of its disaster management plan and of any amendment to the plan to the National Centre and each municipal disaster management centre in the province.”

Section 53 of the Disaster Management Act address the disaster management planning requirements for Municipal Entities, namely:

- Each municipality must, within the applicable municipal disaster management framework-
- Prepare a disaster management plan for its area according to the circumstances prevailing in the area;
- Co-ordinate and align the implementation of its plan with those of other organs of state and institutional role-players;
- Regularly review and update its plan; and
- Through appropriate mechanisms, processes and procedures established in terms of chapter 4 of the local government: municipal systems act, 2000 (act no. 32 of 2000), consult the local community on the preparation or amendment of its plan.

**A disaster management plan for a municipal area must-**

- Form an integral part of the municipality’s integrated development plan;
- Anticipate the types of disaster that are likely to occur in the municipal area and their possible effects;
- Place emphasis on measures that reduce the vulnerability of disaster-prone areas, communities and households;
- Seek to develop a system of incentives that will promote disaster management in the municipality;
- Identify the areas, communities or households at risk;
- Take into account indigenous knowledge relating to disaster management;
- Promote disaster management research;
- Identify and address weaknesses in capacity to deal with possible disasters;
- Provide for appropriate prevention and mitigation strategies:
- Facilitate maximum emergency preparedness; and
- Contain contingency plans and emergency procedures in the event of a disaster, providing for-
- The allocation of responsibilities to the various role-players and co-ordination in the carrying out of those responsibilities;
- Prompt disaster response and relief;
- The procurement of essential goods and services;
- The establishment of strategic communication links;
- The dissemination of information; and
- Other matters that may be prescribed.

A district municipality and the local municipalities within the area of the district municipality must prepare their disaster management plans after consulting each other.

A municipality must submit a copy of its disaster management plan, and of any amendment to the plan, to the National Centre, the disaster management centre of the relevant province, and, if it is a district municipality or a local municipality, to every municipal disaster management centre within the area of the district municipality concerned.”

**A BRIEF DESCRIPTION OF EACH KPA AND ENABLER**

In this section a short description of each of the KPAs and Enablers of the Policy Framework for Disaster Management in South Africa is provided to enable the reader to contextualize the use of the KPA’s and Enablers within the Municipal Disaster Management Plan of the KwaDukuza Local Municipality. Each of these KPA’s and Enablers are further elaborated upon in the Disaster Management Frameworks of the KwaZulu-Natal Province and iLembe District.

**KPA 1: Integrated Institutional Capacity for Disaster Management**

Places appropriate emphasis on arrangements that will ensure the involvement of all stakeholders in Disaster Management in order to strengthen the capabilities of national, provincial and municipal organs of state. Arrangements that will facilitate co-operation with countries in the region and the international community for the purpose of Disaster Management are also discussed.

#### **KPA 2: Disaster Risk Assessment**

Addresses the need for conducting ongoing disaster risk assessments and monitoring to inform Disaster Management planning and priority setting, guide disaster risk reduction efforts and monitor the effectiveness of such efforts. It also outlines the requirements for implementing disaster risk assessment and monitoring by organs of state within all spheres of government.

#### **KPA 3: Disaster Risk Reduction**

This Key Performance Area addresses the requirements for Disaster Management planning within all spheres of government. It gives particular attention to the planning for and integration of the core risk reduction principles of prevention and mitigation into ongoing programmes and initiatives.

#### **KPA 4: Response and Recovery**

This section addresses key requirements that will ensure that planning for disaster response and recovery as well as rehabilitation and reconstruction achieves these objectives.

- **Enabler 1: Information Management and Communication**
- **Enabler 2: Education, Training, Public Awareness and Research**
- **Enabler 3: Funding Arrangements for Disaster Management**

In this plan, the Key Performance Areas are reflected in specific dedicated chapters, while the Enablers are interwoven into all chapters of the plan.

### **3.5.2 DISASTER MANAGEMENT PLANNING**

Towards Disaster Management Plans in the KwaDukuza Municipality: The analysis phase includes a hazard identification analysis, a risk profiling assessment and a risk prioritization for the KwaDukuza Municipality, involving the following action steps:

- Step 1 - Information collection
- Step 2 – Hazard Assessment
- Step 3 – Risk Profiling Assessment: Primary Impact Mapping, Societal Vulnerability Analysis and Environmental Vulnerability Analysis as well Economic Vulnerability Analysis. There is also Critical Facilities Vulnerability Analysis.
- Step 4 – Risk Prioritization: Consequently, it is recommended that you priorities the risks to be addressed.
- Step 5 – Addressing the priority risks

Risk Reduction Plans (Preventative Measures): The focus of their Risk Reduction Plans will be to reduce the risks of vulnerable communities to acceptable levels. In preparing their Risk Reduction Plans, Municipalities will have to apply their minds and come up with cost-effective and innovative risk reduction solutions. It is foreseen that the majority of the Risk Reduction Plans will be linked to the Integrated Development Plan (IDP) as projects and programmes.

Disaster Preparedness Plans (Preparedness, Response & Relief): The focus of the Disaster Preparedness Plans would be to plan preparedness, response and relief activities, should a disaster hit a community that is not particularly vulnerable to risks and/or find it acceptable to live with such risks.

Disaster Recovery Measures (Rehabilitation & Reconstruction): Should a disaster hit a community, the impact of the disaster should be assessed; appropriate reconstruction and rehabilitation measures should be identified and performed; and the effectiveness of the reconstruction and rehabilitation measures should be monitored. An important consideration during this phase would be to ensure that the risk of the same disaster impacting on the same community again is reduced.

- Step 6 – Upload to Spatial Development Framework: Once the mapping of the risk profiles for communities in the Province have been completed, it is necessary to upload the risk profiles to the Spatial Development Framework (SDF) for the Province.

### **3.5.3 COMMUNITY INVOLVEMENT AND SAFETY**

Members of the local community have the right to participate in the decision-making processes of the municipality. They have the right to use and enjoy public facilities, and the right to access to municipal services. They also have the right to submit recommendations, complaints or representations to the municipality, and to expect prompt responses from the municipality. Members of the local community have a duty to allow municipal officials reasonable access to their property for the performance of municipal functions, to comply with municipal by-laws, and to respect the municipal rights of other members of the local community (Municipal Systems Act, Act No. 32 of 2000).

The community of KwaDukuza was involved through workshops that were held at different areas of the local municipality. The community was educated on disaster management and they responded by identifying hazards and risks affecting their area. This helps with identifying risks involved and the plans to help reduce the risks. This also makes the local municipality aware of the risks they face and help them prepare in advance for any possible incidents or disasters.

### **3.5.4 PROCESS FOLLOWED**

The Disaster Management Plan has become one of the criteria for determining a credible IDP document. Thus, Disaster Management is being elevated from the periphery of planning into the core of determining the allocation of resources.

#### **TO ENSURE SUCCESS THE DISASTER MANAGEMENT PLANNING PROCESS INVOLVES:**

In the first phase of the Disaster Management planning process, as in the IDP process, communities and stakeholders are given the chance to indicate/highlight the problems they experience and to determine their priorities (community based risk assessment), with inputs from Disaster Management. The outputs of this phase are a list of the intolerably high risks, the high risks and the tolerable risks for each of the wards / clusters in the municipality. The intolerably high risks and the high risks are addressed in Phase 2 of the process. In this phase, the Advisory Forum, in conjunction with the technical task teams, will have to make recommendations on the most appropriate way(s) to address the intolerably high risks and the high risks, as well as, to ensure that project proposals are designed, which can be implemented.

The tolerable risks are then addressed. The Advisory Forum, in conjunction with the technical task teams, must identify and recommend the minimum preparedness and contingency planning requirements to be in a position to address the tolerable risks.

### **WORKSHOPS**

In order for the Disaster Management Plan to be complete it needs input from the community on the challenges they and projects that they require within their area. The aim of the workshops held was to engage with community with hazards and risks they face in their area in order to prepare a proper plan for when an incident occurs. These workshops also helped with empowering people with knowledge on disaster management and also ways to reduce or prevent incidents from happening. After these workshops site visits were held to identify the vulnerable areas of KwaDukuza.

### **SITE VISITS**

Site visitation teams usually have municipal members, one of whom may be (and in some cases, must be) a disaster management official. Site Visits are an on-site objective observers and gather of the “facts” that are reported back to the municipality as a part of the ongoing process of the hazard identification process. Through this process, the municipality ensures that for each hazard identified the documentation supports the analysis and action plans related to its outcome. Further, the visit offers an opportunity to take pictures of the areas that are vulnerable to the hazards. During these visits in KwaDukuza municipality pictures were taken as proof of hazards identified.

### **(C) SCIENTIFIC/SPATIAL ANALYSIS**

Geographic Information System (GIS) is a computer based application of technology involving spatial and attributes information to act as a decision support tool. It keeps information in different layers and generates various combinations pertaining to the requirement of the decision making.

#### **(D) COMPLETE VIEW OF RISKS**

With all the above information provided it has helped the municipality to identify hazards and risks. Also this means that hazards can be grouped accordingly to identify which ones are priorities to the municipality. This will help with risk reduction plans and risk preparedness of the municipality.

#### **3.5.6. NODAL POINTS FOR DISASTER MANAGEMENT**

Although the municipal department within KwaDukuza Municipality assigned with the Disaster Management function should direct and facilitate the disaster risk management process, it cannot perform the whole spectrum of disaster risk management activities on its own. Disaster risk management is everybody's business. It is, therefore, required that each municipal department and each local municipality within the District assign a person or section within the department/ local municipality to be the nodal point for disaster management activities in that department / local municipality.

#### **3.5.7, ASSIGNMENT OF RESPONSIBILITY TO DEAL WITH SPECIFIC DISASTER RISKS**

Departments that are responsible for specific services in normal conditions will remain responsible for such services during disasters. The declaration of a state of disaster and the tighter coordination instituted during disasters does not absolve any agency of its assigned responsibilities. In order to reduce the size of this document a specific and detailed listing of all the disaster management responsibilities of each municipal head of department and those of other role players will not be supplied in the body of this document. Legislation assigns responsibility for most disaster risks to specific departments or functions.

#### **3.5.8 CORPORATE DISASTER RISK MANAGEMENT STRUCTURE FOR THE KWADUKUZA LOCAL MUNICIPALITY**

The Corporate Disaster Management structure for the Municipality must deal with both pro-active and reactive disaster management issues and encompasses more than the department which is responsible for the function.

#### **3.5.9 MUNICIPAL DISASTER MANAGEMENT ADVISORY FORUMS;**

**In terms of applicable forums KwaDukuza currently is a part of are as follows;**

- Management Committee which is called on a monthly basis under the umbrella of the internal Community Safety business Unit.
- ILembe District Advisory Forum which meets every quarter.
- Provincial Coordinating Forum is another forum in which KwaDukuza is part of.

The following disaster risks were identified during a risk assessment process conducted throughout the KwaDukuza Local Municipality during 2015:

#### **Risks requiring risk reduction and preparedness plans**

- Strong Wind
- Drought
- Lightning
- Structural Fires
- Floods/ Heavy Rain

#### **Risks requiring preparedness plans**

- Road Accidents
- Severe Storms: Hail/Snow Cyclones / Tidal Waves Human Diseases

- Veld Fire
- Water Pollution (Surface and/or Ground)
- Overgrazing
- HAZMAT Road
- Landslide, Rockfall, Mudflow
- Animal Diseases
- Service Delivery Failure/Disruption

The above list exhibit the types of disasters that might occur within the area of the KwaDukuza Local Municipality and their possible effects. The communities at risk can be derived from the risk lists, and are also shown in the risk assessment that was conducted for the area.

### **KPA 3 – RISK REDUCTION PLANNING**

Risk reduction plans providing for prevention and mitigation strategies have been compiled through a participative process and have not been vetted or submitted to feasibility studies. The risk reduction plans outlined in this document and its annexures which are implementable must be considered for inclusion within the IDP projects of the municipality and if included must be budgeted for in terms of the operating and capital budgets of the municipality.

#### **3.5.10 RISK REDUCTION PLANS FOR THE KWADUKUZA LOCAL MUNICIPALITY**

The project that was developed is categorised according to hazards and strategies and is provided in the risk reduction plan attached as **Annexure 7**. Some projects and strategies that have already been completed include (but is not limited to) the following: Strategic Environmental Assessment Draft Coastal Management Plan BosMap, Climate Change Response Strategy and the first Greenhouse Gas Inventory for KwaDukuza.

In terms of sustainable waste management the KwaDukuza Municipality is currently developing a greening policy which is in draft stage. Some other projects and strategies identified by the municipality have been listed below:

- The development of the Estuary Management Plan for the Nonoti and the Zinkwazi River of which the final product will be the policy of the municipality which expands the municipality's natural corridors and protection zones.
- The Lower Thukela Regional Bulk Water Scheme is intended to serve the area of KwaDukuza with portable water supply. The project is implemented jointly by iLembe District Municipality and Umgeni Water.

In terms of fire services, building a Fire & Emergency Services Head-quarters, located along the R102 and Commissioning satellite stations, aimed at servicing areas beyond 20-30 minutes response time range has been identified.

#### **3.5.11 RISK REDUCTION CAPACITY FOR THE KWADUKUZA LOCAL MUNICIPALITY**

The organisational structure for risk reduction within the municipality includes KwaDukuza Disaster Management, the Disaster Management Advisory Forum, the Interdepartmental Disaster Management Committee, the nodal points for disaster management within municipal departments and local municipalities within the district, departmental and local municipal planning groups, risk reduction project teams and preparedness planning groups. The total structure of the municipality, with every member of personnel and every resource should also be committed to disaster risk reduction. Ongoing capacity building programmes will be required to ensure the availability of adequate capacity for risk reduction.

#### **3.5.12 RESPONSE AND RECOVERY AND PREPAREDNESS PLANS OF THE KWADUKUZA LOCAL MUNICIPALITY**

During response and recovery operations (**Annexure 7**) the relevant disaster preparedness plans of the municipality will be executed by the disaster management structures. Declaration of a state of disaster and disaster classification states that - when a disastrous event occurs or is threatening in the area of the municipality, the DMC/ Section will determine whether the event is a disaster in terms of the Act, and, if so, the Head of the Centre will immediately;

- initiate efforts to assess the magnitude and severity or potential magnitude and severity of the disaster;

- alert Disaster Management role players in the municipal area that may be of assistance in the circumstances;
- initiate the implementation of the disaster response plan or any contingency plans and emergency procedures that may be applicable in the circumstances; and
- Inform the National Disaster Management Centre, the KZN Provincial Disaster Management Centre and the iLembe District Disaster Management Section of the disaster and its initial assessment of the magnitude and severity or potential magnitude and severity of the disaster.

When informing the National Centre, the KZN Provincial Disaster Management Centre and the iLembe District Disaster Management Section, the KwaDukuza Local Municipality may make recommendations regarding the classification of the disaster as may be appropriate. Irrespective of whether a local state of disaster has been declared or not, the municipality is primarily responsible for the co-ordination and management of local disasters that occur in its area. Whether or not an emergency situation is determined to exist, municipal and other agencies may take such actions under this plan as may be necessary to protect the lives and property of the inhabitants of the municipality.

- Declaration of a local state of disaster: In the event of a local disaster the municipal council may by notice in the provincial gazette declare a local state of disaster if existing legislation and contingency arrangements do not adequately provide for the municipality to deal effectively with the disaster; or other special circumstances warrant the declaration of a local state of disaster. If a local state of disaster has been declared, the Council may make by-laws or issue directions, or authorise the issue of directions to:
  - Assist and protect the public;
  - Provide relief to the public;
  - Prevent or combat disruption; or
  - Deal with the destructive and other effects of the disaster.

## **ENABLER 1 – INFORMATION AND COMMUNICATION MANAGEMENT**

### **3.5.13 OBJECTIVE**

The first enabler which is required to ensure that disaster risk management can be implemented effectively is the development of a comprehensive information management and communication system and the establishment of integrated communication links with all disaster risk management role players.

### **3.5.14 INTRODUCTION**

Disaster risk management is a collaborative process that involves a wide spectrum, cross functional and diverse group of role players from all spheres of government, NGOs, the private sector, a wide range of capacity-building partners and communities. Disaster management depends on accurate decision making which can only be possible if current and reliable hazard and disaster risk information is available. This also requires effective information management and communication systems to enable the receipt, dissemination and exchange of information.

### **3.5.15 KEY PERFORMANCE INDICATORS**

A disaster risk management information and communication system for district and local government has been established and implemented. The disaster risk management information and communication system supports the KPAs and enablers at district and local government. District and local information management and communication systems are fully compatible with the provincial and national system.

### **3.5.16 THE PHASED APPROACH TO INFORMATION MANAGEMENT AND COMMUNICATION SYSTEM**

It is expected that iLembe District Municipality are working towards the establishment of a shared service centre as required by the Disaster Management Act for all district municipalities. Discussions between the Local municipality and the

District should be structured around resourcing and operations of the centre. This solution will provide for long term optimal planning with a substantial cost saving to both the District and the Local municipality.

### **3.5.17 PROGRESS ON THE IMPLEMENTATION OF AN INFORMATION MANAGEMENT AND COMMUNICATION SYSTEM**

As part of the Review and Update of the District Disaster Management Plan and Framework project for the iLembe District Municipality, an updated DMIS solution was implemented to maintain and provide support for the disaster management information and communication system currently used by the iLembe District Municipality. The system was implemented in November 2011. The current system is installed at the new District Disaster Management offices in KwaDukuza and is mainly used for capturing as well as monitoring of incidents and damage assessments. Various methods are currently used to store and communicate the information accordingly e.g. computers, local newspapers, emails, cell phones and reports.

Since the implementation of the system in 2011, the system has further developed to a full solution that is aligned with national requirements. The system contains a number of tools that will aid in incident management, reporting, planning and collaboration between stakeholders. All tools are accessible via a web portal – The Intelligent Incident Management Portal (IIMP) – that is not tied to particular computers but can be accessed from anywhere. The iLembe District Municipality is progressing very well and is busy with a proactive approach to include additional functionality and expand to the LMs.

### **3.5.18 THE INTELLIGENT INCIDENT MANAGEMENT PORTAL (IIMP)**

The Intelligent Incident Management Portal (IIMP) is a tool that empowers the integration of the incident lifecycle through all various stakeholders involved in resolving the incident as well as various spheres of Government. Within the IIMP, we are also able to view KPAs/Enablers as well as all uploaded documents. Additionally, Live Monitoring functionality is available within the IIMP. Below is a list of the various components of the IIMP:

- Incident Management;
- Task Management;
- Planning;
- Online GIS;
- Mobile Assessments;
- Reporting; and
- KPA/Enablers.

## **ENABLER 2 – EDUCATION, TRAINING, AWARENESS AND RESEARCH**

### ***Objective***

The objective of the second enabler is to promote a culture of risk avoidance among stakeholders by capacitating role players through integrated education, training and public awareness programmes informed by scientific research.

### **3.5.19 INTRODUCTION**

- The Disaster Management Act states that the following concepts should form the basis of disaster management awareness and training:
- A culture of risk avoidance.
- Promotion of education and training.
- Promotion of research into all aspects of disaster risk management.
- This enabler is aimed at achieving the following requirements:
- Addresses the requirements for the implementation of education, training and research needs;
- The development of an integrated public awareness strategy;
- Effective use of the media;
- The development of education and training for disaster risk management and associated professions; and
- The inclusion of disaster risk management in school curricula.

### **3.5.20 OUTLINE OF THIS COMPONENT**

All the sections prior to this highlight the various aspects of this enabler and the requirements by the act. It is important to ensure that some a strategy is in place to implement awareness, training, education and research in line with the guidelines provided in this document. The National Disaster Management Centre (NDMC) has many ongoing disaster risk management initiatives amongst which is to provide assistance to municipalities. The NDMC is an important source of information and should be utilised optimally. They have conducted many research initiatives and are the custodians of many other disaster risk management literature. With regards to the KwaDukuza Municipality, Risk Reduction awareness campaigns are conducted in schools and communities in partnership with the iLembe District Disaster Management Centre and KwaDukuza Fire and Rescue Services. Pamphlets and other information leaflets are handed out in community gatherings.

#### **ENABLER 3 – FUNDING ARRANGEMENTS**

Annexure 7 of the Disaster Management Plan contains Enabler 3 provides a general overview of the recommendations on funding arrangements for disaster risk management to cover the costs associated with the following activities (National Disaster Management Framework):

- Start-up activities,
- Disaster risk management
- Disaster risk reduction,
- Response, recovery and rehabilitation activities, and
- Training and capacity-building programmes.
- KwaDukuza Municipality’s Disaster Management Unit makes use of the internal operating and capital budget to fund its operations.

The table below provides an overview of the recommended funding mechanisms for each of the five disaster management activities mentioned above.

#### **TESTING AND REVIEW OF THE PLAN**

The Municipality will regularly review and update its plan, as required by Section 48 of the Disaster Management Act. The Disaster Risk Management Advisory Forum shall be responsible for the review and update of the corporate plan on an annual basis.

#### **DISASTER MANAGEMENT PLAN IMPLEMENTATION**

The measure of success for the implementation of the plan will be dependent on satisfying the indicators as described and unpacked in the table below. The implementation should also be programmed to identify which of these indicators will be satisfied within the next 3 year time frame.

**FIGURE 67: CHECKLIST FOR THE IMPLEMENTATION OF THE DISASTER MANAGEMENT PLAN**

KPA's	OBJECTIVES	KEY INDICATORS
<p>KPA 1</p> <p>(Integrated Institutional Capacity for Disaster Risk Management)</p>	<p>Establish integrated institutional capacity within the municipal sphere to enable the effective implementation of disaster risk management policy and legislation.</p>	<p>Establish mechanisms for DRM policy</p> <p>Put in place arrangements for integrated direction &amp; execution of DRM Policy</p> <p>Put in place mechanisms for stakeholder participation &amp; technical advice</p> <p>Establish &amp; ensure effective operation of the Disaster Management.</p> <p>Ensure the operational capacity of the Disaster Management Section is in place</p> <p>Ensure the Disaster Management Advisory Forum (DMAF) is in place (optional)</p>
<p>KPA 2</p> <p>(Disaster Assessment and Monitoring )</p>	<p>Risk and Risk Profile by establishing and maintaining a uniform methodology to continuously assess and monitor risk.</p>	<p>Conduct Disaster risk assessments to inform risk management</p> <p>Generate municipal disaster risk profile</p> <p>Monitor, update &amp; disseminate risk information to entities and communities</p> <p>Conduct quality control (meaning have evidence of capacity building, consultation &amp; verification of actual situations with communities &amp; appropriate government stakeholders, validate assessments before publication &amp; dissemination, ensure implementation of risk reduction initiatives based on assessments etc.</p>
<p>KPA 3</p> <p>(Disaster Risk Reduction )</p>	<p>Integrated Disaster Management Plans and risk reduction programmes by all disaster management stakeholders developed in accordance with approved frameworks.</p>	<p>Ensure DRM plans are in place</p> <p>Prioritise disaster risks, declared areas, communities &amp; households</p> <p>Scoping &amp; development of DR reduction plans, projects &amp; programmes must be in place</p> <p>Include in strategic structures risk reduction efforts</p> <p>Implement &amp; monitor DR reduction programmes and initiatives.</p>

KPAs	OBJECTIVES	KEY INDICATORS
KPA 4  (Preparedness, Response and Recovery)	To ensure effective and appropriate preparedness, response, recovery and rehabilitation through:  Implementing a uniform approach to the establishment of effective early warning strategies,  Avert or reduce the potential impact in respect of health impacts, personal injury, loss of life, property, infrastructure, environments and government services,  Immediate integrated and appropriate response and relief actions when significant events or disasters occur or are threatening to occur.  Conduct all rehabilitation and reconstruction strategies conducted following a disaster are implemented in an integrated and developmental manner.	Identify mechanisms for dissemination of early warnings  Put in place mechanisms and guidelines for assessment, classification etc.  Ensure response & recovery efforts are integrated  Standardise and regulate relief measures  Conduct integrated rehabilitation & reconstruction activities  Ensure all departments have a disaster Management plan including finance

**FIGURE 68: ENABLERS, OBJECTIVES AND KEY INDICATORS**

ENABLERS	OBJECTIVE	KEY INDICATORS
Enabler 1  (Information and Communication)	To develop a comprehensive Disaster risk Management information system and establish integrated communication links with all disaster risk management role players in provincial and municipal spheres of government.	Identify data needs & sources  Ensure info management & communication system supports KPAs & enablers of NDMF (also PDMF and DDMF when developed)  Promote culture of avoidance, create awareness, and ensure good media relations are in place
Enabler 2  (Education, Training, Public Awareness and Research)	To promote a culture of Risk avoidance among stakeholders by capacitating all role-players through integrated education, training and public awareness supported by scientific research.	Conduct education, training & research needs & also resource analysis  Put in place DRM education framework & programmes  Ensure alignment of such programmes with provincial and municipal programmes

Enabler 3 (Funding)	Establish mechanisms for the funding of disaster risk management in the municipality.	Establish funding arrangements for: Assessments Risk reduction Response & recovery Education & training
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**FIGURE 69: ENGAGEMENT OF DISASTER MANAGEMENT WITH IDP STRUCTURES**

IDP STRUCTURE	FUNCTION	ENGAGEMENT WITH DISASTER MANAGEMENT STRUCTURE
IDP COMPILATION	Assesses the reviewed IDP and makes recommendation to the MEC responsible for Local Government	Provincial and District Disaster Management Section must be represented at this level
IDP REPRESENTATIVE FORUM AND IDP IZIMBIZO (COMMUNITY MEETINGS)	Community Forum where the community could provide input into the IDP	Municipal Disaster Management could use this forum to engage with the community on the DMP.
IDP STEERING COMMITTEE	Technical committee where line function departments engage and integrate their projects which would then be presented to the community. It is also the forum that steers the IDP	Municipal Disaster Management must and align with the technical aspect of the IDP and influence the prioritisation or allocation of projects/issues, etc.

### 3.5.22 CHALLENGES AND PROPOSED INTERVENTIONS: CROSS CUTTING AND INTERVENTIONS

**Figure 70: Description of Challenges and Interventions**

CHALLENGES/COMMUNITY IDENTIFIED	NEEDS	IDP INTERVENTIONS
<b>KPA: CROSS CUTTING INTERVENTIONS</b>		
Delay in approving building plans and town planning applications.		<p>Finalise the implementation of Development and Building Plans application reforms with assistance of World Bank/Vuthela LED Programme;</p> <p>Enter into SLA with all BUs ED who have a responsibility to comment on applications;</p> <p>Ensure proper functioning of the Development Assessment Committee;</p> <p>Attend to all public complaints regarding delays within 7 days of receiving such complaints.</p> <p>Hasten the implementation of all EDRMS Modules and the introduction of Plan Tracking System; and</p> <p>Continue to have sessions with professionals /agents on a quarterly basis to deal with issues of common interest.</p>

<p>Poor enforcement of environmental laws and inadequate knowledge on climate change effects to our communities.</p>	<p>Increase staff members who are trained and designated as Environmental Management Inspectors by the MEC;</p> <p>Provide on-going community awareness programmes on climate change and environmental management;</p> <p>Implement approved KwaDukuza Green buildings guidelines and KwaDukuza Low Carbon Emission Strategy; and</p> <p>Identify and implement community resilience projects;</p> <p>Partner with Green Scorpions/ Department of Minerals Resources to enforce against illegal sand miners along Umvoti River;</p> <p>Encourage mainstreaming of green/climate proof projects by all municipal business units; and</p> <p>Provide support and guidance to internal departments to comply with applicable legislation when implementing their projects.</p>
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### 3.5.23 SWOT ANALYSIS

**Figure 71: Disaster Management SWOT Analysis**

STRENGTHS	WEAKNESSES
<ul style="list-style-type: none"> <li>• Approved Disaster Management Plan,</li> <li>• Established organisational structure of Disaster Management,</li> <li>• Approved KwaDukuza Climate Change Response Strategies,</li> <li>• Active participation on the provincial and district Disaster management forums,</li> <li>• Budget for social relief,</li> </ul>	<ul style="list-style-type: none"> <li>• Lack of understanding of disaster management as a function by key stakeholders,</li> <li>• Unreliable emergency call centre,</li> <li>• Limited budget to respond on disaster,</li> <li>• Weak community participation on disaster issues,</li> <li>• Failure to control illegal developments and housing along river streams and flood plains,</li> <li>• Poor collaboration with social relief civil bodies i.e. Red Cross,</li> <li>• Poor public education on disaster management,</li> <li>• Lack of integrated response by municipal business units during disaster,</li> <li>• No disaster relief stock stored within the municipality,</li> <li>• Poor warning systems on disaster,</li> </ul>
OPPORTUNITIES	THREATS
<ul style="list-style-type: none"> <li>• Urban Local Emission Development Strategy (URBAN LEDS) Phase 2,</li> <li>• Collaboration with civil society and other relief bodies,</li> <li>• Enforce flood plain boundaries,</li> <li>• Establishment of disaster volunteer corps,</li> <li>• Strengthen partnerships with sector departments i.e. Human settlements, COGTA and Social Development.</li> </ul>	<ul style="list-style-type: none"> <li>• High sea rise/tidal wave,</li> <li>• Illegal sand mining along Umvoti river and its impact on soil erosion/communities,</li> <li>• Uncontrolled informal development along flood plains,</li> <li>• Lack of mainstreaming Disaster management in all business units,</li> </ul>

## 3.6 MUNICIPAL TRANSFORMATION AND INSTITUTIONAL DEVELOPMENT

### 3.6.1 INTRODUCTION

Corporate Services is a Business Unit which champions the municipal transformation and institutional development through structured initiatives and avenues that are facilitated for the respective internal user business units as well as community stakeholders. Corporate Services is made up of three departments vi-a-vis: ICT, HR and Administration/Council/Property Management with each department is headed by a Director, Corporate Services Business Unit has for every five years been reviewing its long-term strategic programme of action seeking to realize the strategic mandate and priorities of Council. The aim of KwaDukuza Municipality's Institutional Development Transformation Programme is to change the institutional arrangements, processes, managerial practices, corporate culture and developing a renewed cadre of local government. The ultimate aim of all of this is the enhancement of organizational performance and service delivery.

### 3.6.2 HUMAN RESOURCES

KwaDukuza Municipality has a Council approved Human Resources Management and Development Strategy and its Implementation Plan. The plan was last reviewed and adopted by Council in June 2016 (a copy of the plan is attached as an **Annexure 8** hereto for ease of reference). The Human Resource Strategy is aligned to the long-term plans of the Municipality which are further listed hereunder. The planned goal and objective of the strategy is to build and strengthen the administrative and institutional capability of the Municipality by implementing the goals listed herein-below:

#### **Goal One: Promote and enhance our competitive total rewards package to recruit and retain top talent.**

- Create a total rewards message to educate Human Resources officials, managers, and employees on the total value of the KwaDukuza Municipality employment package;
- Work closely with management to reinforce the need for competitive compensation for employees through implementation of staff retention strategies and scarce skills policies (Annexure 9) in order to attract and retain staff;
- Focus on retirement planning and support for current and retired employees;
- Focus on exit management results to support and inform capacity planning; and
- Define a minimum level of employee educational benefit across all employees' areas including introduction of available schemes and learner ships.

#### **Goal Two: Support the talent development of our employees through professional development, career development, and improved performance management:**

- Invest in professional development programs to improve leadership capabilities, job skills, and employee productivity;
- Develop comprehensive career management tools, job enrichment strategies, and mentoring programs to help employees prepare for new opportunities; and
- Provide organizational consulting services to all management areas to spur improved organizational and individual performance

### **Goal Three: Promote the achievement of work-life balance and wellness in our employees:**

- Expand the use of flexible work arrangements through greater supervisory and employee awareness about the potential benefits to employees and departments;
- Inform employees about the importance of education, awareness, self-care, and behavioral change in improving wellness and productivity through implementation of the KwaDukuza EAP program and
- Collaborate with individuals and departments, to deliver a broader range of wellness programs and services for improved physical and mental health.

### **Goal Four: Deliver services, programs, and communications which are highly valued by our prospective employees, current employees, and retirees.**

- Target employee communications more effectively to meet employee information needs;
- Leverage technology to streamline Human Resources service processes and improve access to employee information;
- Define Human Resources customer service promise and assess and improve customer satisfaction to a common standard through regular surveys;
- Develop HR scorecard for HR section and management areas as an overall assessment and improvement tool; and
- Plan new office location so that it provides a productive work environment for improved service and program delivery.

### **Goal Five: Foster a diverse and inclusive municipality with a positive work environment.**

- Develop a “Building a Better Work Environment” for supervisors;
- Conduct regular organizational climate assessments and collaborate with managers to improve the municipal work climate;
- Partner with the Special programs manager, managers, and employees to promote and uphold principles of equality;
- Educate the municipal employees on the prevention of harassment and discrimination and productive ways to resolve conflict;
- Insure we promote our commitment to diversity and non-discrimination through our actions and in our outreach and employee recruitment efforts; and
- Assess and address reasons why talented people leave the municipality

### **Goal Six: Compete for top talent with effective recruitment strategies and efficient recruitment processes.**

- Identify more proactive recruiting solutions for staff administrative and professional faculty positions;

- Build relationships with management areas by assigning them staffing specialists and developing recruitment strategies focused on their recruitment priorities; and
- Improve employee on-boarding experience through three month check-up

In summing up, the diverse facets or aspects of the Human Resources Strategy find expression in the daily operations of the HR Department which ultimately get accounted for at the local public administration portfolio committee on a monthly basis.

### **3.6.2.1 ORGANIZATIONAL STRUCTURE**

A 5-Year organogram as required by the 2014 Regulations on the Employment of Conditions of Service of Senior Managers (Chapter 3), provides that the Municipal Council must adopt a 5-Year Organogram aligned to the IDP. The 5-Year Organogram is annually reviewed based on the affordability of Council. The KDM Organogram, which was adopted on the 10<sup>th</sup> August 2017, is herewith attached as **annexure 9**.

Council through the Cooperate Services Business Unit has gone through a mid-term strategic retreat session to reflect on the implication of 2016 resolutions/ organogram and resolved not to interfere with 2016/17 adopted organogram until the inaugural strategic planning session of the next Council in 2021 (i.e. after 2021 local government elections). Further-more Council has also resolved all attrition posts which are still required operationally and strategical must be filled while the subjected/proposed new posts identified on the organogram are to undergo a job evaluation process prior to them being filled.

### **3.6.2.2 FILLING OF CRITICAL POSTS**

The Municipality is pleased that it managed to ensure that all critical posts are duly filled in line with the organogram. The Municipal Manager's position is filled and there are nine Section 56 posts that were filled described as follows:

- Chief Financial Officer;
- Chief Operations Officer;
- Executive Director: Corporate Services;
- Executive Director: Electrical Engineering Services;
- Executive Director: Community Safety;
- Executive Director: Community Services & Public Amenities;
- Executive Director: Youth Development; (currently vacant, mainly because it is looking at the cost benefit analysis of filling in this post against enormous youth development challenges requiring financial injection. As ignited by the shortlisting of the executive director for youth and sports development who is total remuneration package outweighed a half portion of budget for project and programs with Youth BU.)
- Executive Director: Civil Engineering & Human Settlements; and
- Executive Director: Economic Development & Planning.

### **3.6.2.3 MUNICIPAL PERSONNEL WORKFORCE**

**EMPLOYEE TOTALS/STAFFING INFORMATION:** The municipality seems to have a high number of vacancies, it should be noted that most of the vacant positions are occupied by staff members employed on a temporary basis. Most of the Senior

Management Level (Section 56 Managers) positions are filled except for one. The KwaDukuza Municipal Council reviewed its staff organogram on February 2020 in line with COGTA Regulations, 2014. The outcomes of the 2020 council mid-term retreat session has also assisted in the identification and filling of the posts in 20/21 FY based the adopted 2016/2017 organogram. Measures to improve and lower vacancy rate have been employed by prioritising the Recruitment and Selection Section/Unit by appointing an additional Personnel Officer to make two, as well as streamlining and selection panels. The KwaDukuza Recruitment and Selection Policy (**Annexure 10**) encourages internal staff mobility, meaning that whenever the vacancies are filled, the internal staff are encouraged to apply and get appointed when deemed appropriate.

**FIGURE 72: STAFF COMPLEMENT**

STAFF COMPLEMENT	ACTUAL	VACANCIES	TEMPORARY STAFF
No. of Employees	1 157	69	343
Section 54 & 56 Managers	8	1	0
DEPARTMENTS/BUSINESS UNITS	NUMBER OF STAFF		NUMBER OF VACANCIES
Municipal Manager's Office	2		0
Chief Operations Office	43		2
Corporate services	62		7
Finance	82		7
EDP	111		8
Community Services	242		10
Community Safety	237		7
Civil Engineering	116		14
Electrical Engineering	112		10
Youth Development	6		4
<b>Total</b>	<b>974</b>		<b>69</b>

#### 6.2.3.4 MUNICIPAL POWERS AND FUNCTIONS

Section 152 of the Constitution of the Republic of South Africa (Act 108 of 1996) read together with Schedule 4, Part B thereof, contains provides that the objects of local government vests the powers and functions in a local municipality.

Municipal transformation and institutional development relate to essential and important change pertaining to the way that municipalities perform their functions, allocation of resources and institutional strategies whose implementation is geared to ensure best results with regard to service delivery to the communities. It is common because that transformation and institutional development are seen to take place at the point when the following is addressed as part of the Municipality's strategic planning and direction.

The functions and powers of a municipality are further assigned to it in terms of Sections 156 and 229 of the Constitution. To give effect to the provisions of the Constitution, Chapter 5 of the Local Government Municipal Structures Act (Act 117 of 1998) distinctly describe the functions and powers vested in a local community as follows:

- To provide democratic and accountable government for local communities;
- To ensure provision of services to communities in a sustainable manner;
- To promote social and economic development;
- To promote a safe and healthy environment; and
- To encourage the involvement of communities and community organizations in the matters of local government.

In line with the above described functions and powers in a local community, the following are the powers and functions assigned to KwaDukuza Municipality:

**FIGURE 73: MUNICIPAL POWERS AND FUNCTIONS**

<b>ILEMBE DISTRICT MUNICIPALITY AND LOCAL MUNICIPALITIES</b>		
<b>DISTRICT MUNICIPAL FUNCTIONS</b>	<b>SHARED FUNCTIONS DISTRICT AND LOCAL</b>	<b>LOCAL MUNICIPAL FUNCTIONS</b>
Potable Water Supply	Fire Fighting services	Air Pollution
Sanitation Services	Local Tourism	Building regulations (National Building Regulations)
Municipal Health Services	Municipal Airports	Child Care Facilities
Regional Airport	Municipal Planning	Pontoons, Ferries, Jetties, Piers and Harbours
Environmental Health Services	Municipal Public Transport	Storm Water Management System In Built up areas
	Funeral Parlours	Trading regulations and Liquor
	Municipal Abattoirs	Beaches and Amusement Facilities
		Billboards and the Display of advertisement in Public places
		Cleaning
		Control of Public Nuisances

		Facilities for the Accommodation, Care and Burial of Animals Fencing and Fences Licensing of Dogs Local amenities Local Sport Facilities Municipal Parks and Recreation Noise Pollution Pounds Municipal Roads Public Places Street Trading Street Lighting Electricity distribution /reticulation, Municipal Planning Local Tourism Traffic and Parking Refuse Removal, Refuse Disposal and Solid Waste Cemeteries and Crematoria. Fire Fighting Services
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### 3.6.3.5 EMPLOYMENT EQUITY PLAN

KwaDukuza Municipality currently has a Council approved Employment Equity Plan. The Municipality commenced with the preparations for the approval of the new 5 years' Employment Equity Plan (EEP) by end of September 2016. Its review will also be done when new Council comes in as part of the alignment with the IDP processes. What has been taking place all long is reviewing it annually and reporting on the progress to the department of Labour electronically on its progress and every January of each year. A copy of the plan is attached as an **Annexure 11** herewith for ease of reference. In order to achieve equity within the context of KwaDukuza Municipality, affirmative action shall be defined as implementing immediate positive remedial actions, programmes and procedures to address both historical and existing inequalities and imbalances in the work place within the present staff profile.

The objectives of Employment Equity Act as stated in section 2 of the Act are to achieve equity in the workplace by:

- Promoting equal opportunity and fair treatment in employment through the elimination of unfair discrimination;
- Implementing affirmative action measures to redress the disadvantaged in employment experienced by designated groups, in order to ensure their equitable representation in all occupational categories and levels in the workforce;
- To have an equitable representation of the designated groups in terms of their Economically Active Population (EAP) in the workforce. The EAP from 15 to 64 years of age who are either employed or unemployed and seeking employment.

**(a) Identified Barriers and Previous Resolved Barriers to Employment Equity Implementation**

The implementation of the plan has moved swiftly, however, there are still some challenges referred to as “Identified Barriers and Previous Resolved to Employment Equity Implementation”

**(b) Legislative Compliance**

This has been an area of concern in the past but, KwaDukuza Municipality has developed an Employment Equity Plan for the period of 5 years. The plan is being implemented and monitored by the Implementation of a Compliance Checklist and the establishment of Recruitment and Selection Committees to address vacancies. The Employment Equity status has been reported to the political structures of the Municipality on a quarterly basis.

**(c) Management Engagement**

In line with the Employment Equity Act, the Municipality appointed a Director HR: Human Resources, to lead the EEP for the entire organization. Previously it was reported that there appears to be a lack of management responsibility towards Employment Equity within the Municipality. A Municipal Manager has been appointed in terms of a Council Resolution Recruitment and Selection Committees to address the filling of vacancies and it is evident that there is a buy-in and accountability mechanism in respect of all senior managers to ensure implementation of EEP within their respective departments.

**(d) Stakeholder Engagement**

There is improvement with regard to the Human Resources Development Committee that deals with *inter alia* (Employment Equity) in terms of functionality. The Local Labour Forum (LLF) is functional and meetings are coordinated on a regular basis with outstanding matters addressed by the LLF Stakeholders.

**(e) Good Political Oversight**

There is regular reporting to the Municipal Council regarding the progress with the implementation of Employment Equity Plan by the Municipality. Councilors in line with Standing Orders would deal with matters on the agenda, and officials submit the Employment Equity Plan Progress Reports for Councilors to be able to exercise oversight on Employment Equity Plan implementation.

## (f) Less Fragmentation of Policies

The Municipality developed and approved a comprehensive Human Resource Development Strategy which assists the entity ensuring maximum human resources maturity levels, staff retention and succession planning. KwaDukuza Municipality's Recruitment and Selection process is used to attract applicants for jobs to determine their suitability, including short listing, scoring, interviews, assessment and Recruitment and Selection Policy. The Municipality has other important policies that contribute to the enhancement of employment equity such as the induction policy, acting in senior positions, remuneration policy and rapid advancement policy.

**(g) Work Environment and Facilities** In most cases, access into buildings does not accommodate persons with disabilities. Most ablution facilities are not user-friendly for persons with disabilities. Most municipal buildings provide minimal parking space. However, few parking bays are marked and designated for exclusive use by persons with disabilities. Occupational health and safety is a serious matter and the municipality there is a policy in place which was developed to OHS in KDM is institutionalized in a form a decentralized strategic function whereby each business unit has got OHS representatives who constantly monitor advice and engage the management of the business unit on OHS matters. Secondly KDM has also established the OHS committee is made up of OHS reps. OHS officer and HR director which meets quarterly to keep track of the implementation of the OHS program. Thirdly, KDM has also established strategic relations with the Dept. of Labour and Employment in adhering to and promoting safe workplace environment. Lastly, KDM developed the annual action plan which seeks to give rise to solutions identified during the annual OHS assessment exercise. Health and Safety Committee meetings are held and safety reports and accident reports are discussed at the meetings.

## WORKPLACE SKILLS PLAN (WSP)

The Municipality has a Workplace Skills Plan in place which is subject to review on an annual basis and submitted to the Local Government Sector Education and Training (LGSETA) for thorough evaluation process. Human Resource Development report on training and Skills Development Plan for 2018/2019 and 2019/2020 is submitted as an **annexure 11**. The plans are being implemented with the following learning programmes.

**FIGURE 74: PRIORITIZED TRAINING PROGRAMME FOR 2020/21**

NAME OF THE LEARNING PROGRAMME	BENEFICIARIES
Skills programmes	Managers and all other KwaDukuza Municipality officials
Learnerships	KwaDukuza Municipality staff at lower levels and external youth from the local community
Bursaries	KwaDukuza Municipality employees and youth from local communities
Internships	Unemployed youth from local communities
In-service training	Local youth attending tertiary institutions
Short courses	KwaDukuza Municipality internal Staff and Councillors

A detailed training plan with 2018/2019 and 2019/2020 beneficiaries is attached **as annexure 12**. Apart from the aforesaid formal human resource development initiatives internal workshops are being conducted by KwaDukuza Municipality expert officials who specialise in various fields. These are done to ensure that information is infused to all sections within the Municipality with a view to empower all KwaDukuza Municipality officials. Coaching and mentorship programmes are undertaken, yet it should be mentioned that these still need to be formalised and refined, owing to funding constraints (LGSETA for Learnerships).

#### **(a) Recruitment and Selection Policy**

KwaDukuza Municipality has a Council approved Recruitment and Selection Policy (a copy of which is attached as an **annexure 10** for ease of reference). This policy is being implemented and reviewed annually. It is the objective of the policy that the Municipality recognises that its employment policies, practices and procedures must comply with the principle of the rule of law. The principle of the rule of law includes the principle of legality, which requires the Municipality, its political structures and political office bearers as well as its employees, to comply at all times and without exception with the relevant legal provisions governing the situation concerned. The policy applies to all permanent and contract employees, interns, learners and temporary employees who are appointed to complete a specific task “specialised” contract workers as determined by the Municipal Manager and seasonal employees.

#### **(b) Scarce and Critical Skills Retention Policy**

KwaDukuza Municipality has a Council approved Scarce and Critical Skills Retention Policy in place (a copy of which is attached for ease of reference as part **of annexure 8**). The policy applies to all employees within the Municipality with the exception of the Section 54 and Section 56 employees in terms of the Municipal Systems Act of 2000 as amended.

- The objective of the policy is to identify those categories of posts where the Municipality has a high turnover of staff.
- To attract and retain competent staff.
- To retain scarce and critical within the Municipality.
- To identify strategy to ensure the retainment and recruitment of staff by innovative means within the confines of the collective bargaining process.

#### **4.4 PROGRESS ON IMPLEMENTATION OF WORKPLACE SKILLS PLAN, EEP, RECRUITMENT & SELECTION, SCARCE AND CRITICAL SKILLS RETENTION POLICY**

Job Descriptions are currently under review and will subsequently assist in the identification of the required competencies. The process will be accompanied by cascading Performance Management System from the senior management level to middle management, other levels of management and until Task Grade 12. Measures to improve and lower vacancy rate have been employed by prioritising the recruitment and selection section. Reporting on the plans and policies is inherent in the implementation processes. Progress on implementation is reported to all relevant forums and portfolio committees within the Municipality.

### 3.6.2 INFORMATION COMMUNICATIONS TECHNOLOGIES:

KwaDukuza Municipality has policies that recognise the importance of information communications technologies, fully integrated into a digital nervous system, providing it with the knowledge necessary to act and deliver efficient and cost-effective services as described in the IDP. KDM has aligned the IT function strategy function to its overall strategic outlook despite some IT shortcomings which have negatively affected organisational performance as manifested by regular AG's report on IT (unqualified IT matters). This has caused Council to consider beefing up IT from strategic human capital point of view and thus resulting in the appointment of the Director for IT in July 2019. Furthermore the newly appointed Director for IT based on his skills and competencies developed **the KDM IT turn-around plan (annexure 13) internally** which looks at all integrated facets of IT mainly people, systems, infrastructure policies/products/procedures. Council is currently identifying the required financial support towards the implementation, review and re-enforcement of the different of facets of IT (people, system and procedure and infrastructure. The policy outlines the direction, scope and approach to secure management of Information Assets and Information System within the Municipality. It seeks to protect the information assets, and any ICT assets which create, process, store and view or transmit information against unauthorised use or accidental modification, loss or release.

The municipality has the ICT Security Policy which incorporates all the ICT domains listed below:

- ICT Risk Management;
- Access Control;
- Intrusion, Detection and Reporting;
- Operating Systems Security Controls;
- Systems Acquisitions and Development;
- Operations Procedures;
- Server Room Controls;
- Privacy and Data Protection;
- Firewall ;
- E-Mail/Internet; and
- Back-Up and Recovery.

An IT Steering Committee was appointed to addresses IT governance issues in terms of King 1V and Corbit. KwaDukuza Municipality is currently developing the organisational readiness to usher in the fourth industrial revolution agenda. A copy of the **ICT Policies is attached as annexure 14.**

### 3.6.3 ADMINISTRATION/COUNCIL/PROPERTY MANAGEMENT:

The simplest performance of an organization depends on among other things, the strength and capacity of its administration missionary hence the department responsible for Council administration and property management comes as important. Effective leadership oversight is nurtured through one of cornerstones of council which is the rules of order of Council as adopted when the new Council is elected into office.

Secondly, both leadership, welfare needs and affairs of Councilors also become critical in deepening Good Governance Public Participation and accountability hence the synergy that exists between the Office of the Speaker, KDM public participation and IDP Department as well as the department responsible for Council affairs. They are critical legislative and important instruments are developed reviewed adopted and implemented by a department responsible for Administration/Council/Property Management unit which developed, reviewed implemented by the department responsible for Administration/Council/Property Management. Namely, the myriad of relevant standard operating procedures. To guide the operations of Council and administration, auxiliary support services policy, Councilor welfare and protection policy, the land acquisition management and disposal of land policies etc.

Major Function for the department is the management of Council as a statutory body. In this regard, this includes management of meetings of all statutory committees and forums. In addition, the department is also responsible for records management and auxiliary services and Council estates. Corporate Services Projects are annexed as **annexure 41**.

## **CHALLENGES AND PROPOSED INTERVENTIONS: MUNICIPAL TRANSFORMATION AND INSTITUTIONAL DEVELOPMENT**

**FIGURE 75: DESCRIPTION OF CHALLENGES AND INTERVENTIONS FOR MUNICIPAL TRANSFORMATION AND INSTITUTIONAL DEVELOPMENT**

<b>CHALLENGES/COMMUNITY NEEDS IDENTIFIED</b>	<b>IDP INTERVENTIONS</b>
<b>KPA -1: MUNICIPAL TRANSFORMATION AND INSTITUTIONAL DEVELOPMENT</b>	
Lack of skills required by the municipality and local economy.	<ul style="list-style-type: none"> <li>• Expedite efficient operational and relevant courses as offered by Chief Albert Luthuli Skills Centre and uMfolozi FET college;</li> <li>• Emphasis on scarce skills development utilizing both KDM's External and Internal Bursaries programs;</li> <li>• Co-ordinate and facilitate the placements of learners who are partaking in learnerships with various host employers;</li> <li>• Facilitate and co-manage various government skills development initiatives such as tourism safety monitor etc.; and</li> <li>• See to the implementation of Council retention programme.</li> </ul>
Lack of integrated KDM workplace Women empowerment program.	<ul style="list-style-type: none"> <li>• Adhere to the implementation of 145 gazette Employment Equity Plan;</li> <li>• Embark on target recruitment so as to accomplish equity targets for less represented groups within Council including those from the coloured and white communities;</li> <li>• Provide a dedicated programme to develop and benefit women talent.</li> </ul>
An abundance of overtime worked, unproductivity and unsupervised municipal staff.	<ul style="list-style-type: none"> <li>• Introduce and implement shift systems with a view to curb overtime and enhance productivity;</li> </ul>

	<ul style="list-style-type: none"> <li>• Fast-track the filing of vacant, new and/or attrition posts.</li> <li>• Ensure compliance with the overtime management plan per BU as well as adherence to the Basic Conditions of Employment Act (BCEA); and</li> <li>• Cascade performance management to lower positions of Council.</li> </ul>
Poor ICT network, support and continuous use of manual systems to process certain applications by BU.	<ul style="list-style-type: none"> <li>• Invest in the ICT network and off-site disaster recovery facility;</li> <li>• Strengthen the capacity of the ICT Unit by ensuring that critical posts are filled as well as improve general governance issues;</li> <li>• Ensure full implementation of EDP EDRMS and Planning Tracking System;</li> <li>• Support the introduction of electricity application system and SCADA System,</li> <li>• Establish panels to ensure that ICT equipment's and software are provided.</li> </ul>
Lack of coordinated approach to land invasion on Municipal owned land parcels	<ul style="list-style-type: none"> <li>• KDM will need to formalize the land invasion function and institutionalize it within appropriate business unit with clear powers and function.</li> </ul>

## TRANSFORMATION AND INSTITUTIONAL DEVELOPMENT SWOT ANALYSIS

**FIGURE 76: MUNICIPAL TRANSPORTATION AND INSTITUTIONAL DEVELOPMENT SWOT ANALYSIS**

STRENGTHS	WEAKNESSES
<ul style="list-style-type: none"> <li>▪ High rate of MFMP compliant amongst senior managers and Finance staff,</li> <li>▪ Sound labour relations – functional Local Labour Forum,</li> <li>▪ Integrated workers empowerment forums,</li> <li>▪ Employment Equity Plan – lodged and gazetted by Department of Labour,</li> <li>▪ Internship and learnships programme implementation,</li> <li>▪ Skills development support – bursaries for external and internal,</li> <li>▪ Strong collaboration with private sector on local employment and skills development,</li> </ul>	<ul style="list-style-type: none"> <li>▪ Shortage of critical skills required by employers within the district including government,</li> <li>▪ Inadequate budget for employment,</li> <li>▪ Weak employee assistance programs,</li> <li>▪ Slow filling of positions by council,</li> <li>▪ Poor representation of women in senior managerial,</li> <li>▪ Poor ICT infrastructure within the municipality,</li> <li>▪ No external ICT Disaster Recovery Plan,</li> <li>▪ Poor functioning customer call centre,</li> <li>▪ Lack of adequate skilled personnel within the ICT sub-unit,</li> </ul>

<ul style="list-style-type: none"> <li>▪ Chief Albert Luthuli Skills Centre ,</li> <li>▪ Job preparedness programmes,</li> </ul>	<ul style="list-style-type: none"> <li>▪ Poor representation of people living with disabilities,</li> </ul>
OPPORTUNITIES	THREATS
<ul style="list-style-type: none"> <li>• Radical implementation of the approved retention and scarce skills policy,</li> <li>▪ Focus women management development programmes,</li> <li>▪ Prioritisation of local skilled personnel when there are opportunities,</li> <li>▪ Implementation of employment equity plan,</li> <li>▪ Prioritising the retention of interns when there are opportunities within the municipality,</li> <li>▪ iLembe Broadband Project,</li> <li>▪ Youth Employment Services pilot project,</li> <li>▪ Chief Albert Luthuli Skills Centre.</li> <li>▪ Host employer’s partnership with private sector through iLembe Chamber of business,</li> <li>▪ Establishment of ICT Hub,</li> <li>▪ Public Wi-Fi.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Poorly managed EPWP and short term contracts which put the municipality at risk,</li> <li>▪ Community impatience in relation to job opportunities offered by both public and private sector,</li> <li>▪ High rate of people immigrating to KwaDukuza for job opportunities which threatens social stability,</li> <li>▪ Weak management of ICT infrastructure and its security,</li> <li>▪ Use of vigilante groups/ business forums to recruit for private sector development.</li> </ul>

## 3.7 BASIC SERVICE DELIVERY AND INFRASTRUCTURE DEVELOPMENT

### 3.7.1 Introduction

This KPA comprised of Civil Engineering Services and Human Settlements Business Unit, Electrical Engineering Services Directorate, and Community Services and Public Amenities Business Unit. These business units play a pivotal role in fulfilling the objectives of Local Government as envisaged in Chapter 7, Section 152 and 153 of the Constitution of South Africa Act No. 108 of 1996. The Council has entrusted these business units with the authority, roles, responsibilities and key performance areas in order to carry out the aforesaid constitutional mandate and a five year strategic agenda for the Council.

Civil Engineering Services and Human Settlements Business Unit is responsible for ensuring basic service delivery as well as the provision of quality houses in the following areas:

- Civil Engineering Services (roads and storm water, sidewalks, commuter shelters, traffic calming, etc.)

- Municipal Building Maintenance Services
- Infrastructure Planning, Construction and Routine Maintenance
- Project Management Unit (MIG, EPWP, etc.)
- Human Settlements (housing infrastructure and slums clearance).

Electrical Services Directorate is responsible for the following;

- Electrical planning
- Customer services center and
- Fleet management services.

Community Services and Public amenities business Unit is responsible for;

- Parks and gardens
- Community halls maintenance
- Cemeteries and crematoria
- Beach cleaning/cleansing
- Street sweeping
- Refuse removal
- Sports facility maintenance and recreation

Whereas iLembe District Municipality is responsible for water and sanitation.

### **3.7.2 WATER AND SANITATION**

#### **3.7.2.1 WATER SERVICE AUTHORITY**

KwaDukuza Municipality is one of the local municipalities under the iLembe District Municipality and therefore, not a Water Services Authority. Rather, the iLembe District Municipality is the entity that holds the mandate in terms of Water Services Act to be the Water Services Authority in respect of all area under jurisdiction.

#### **Last Review of iLembe District Municipality Water Services Development Plan**

iLembe DM is a **Water Service Authority** since 2003 and Core Business of the district is Provision of **Water & Sanitation**. It Constitutional Mandate to play a coordinating role in planning and development of the District through Provision of water and sanitation service to the residents of four local municipalities i.e. **approx. 650 000 RESIDENTS**, and SEMBCORP/SIZA Water – services the southern part of KwaDukuza Municipality.

#### **3.7.2.1 I Lembe Water Services Development Plan**

The District has been experiencing rapid growth over the past 15 years and in most cases infrastructure delivery has lagged significantly behind this growth. The intensification of residential, commercial and industrial Greenfield developments have necessitated a structured infrastructure response, especially for water and sanitation. The WSDP is primarily informed by the iLembe District Municipality Spatial Development Framework – it is aimed at reducing service backlogs and ensuring that future demands for water and sanitation are met. It focuses on a 20 year horizon aimed at creating and delivering viable and sustainable water and sanitation infrastructure services. The tables below indicate the project demands for water and sanitation. IDM is trying to source funding from Vuthela Programme, to embark on a Ward based head count in order to have a true reflection of the Demographics; It should also be mentioned as well that STATS SA is preparing for another head counts, which will take place in 2021.

**FIGURE 77: INFRASTRUCTURE BACKLOG FIGURES AT THE END OF JUNE 2019/2020**

Sector	HH with access	% with access	HH without access	% without access	Total HH
Water	129 747	67.8%	61 622	9.2%	191 369
Sanitation	129 134	67.5%	62 235	18.5%	191 369

**FIGURE 78: INFRASTRUCTURE TARGETS FOR 2019/2020 FINANCIAL YEAR**

Sector	HH with access	% with access	HH without access	% without access	Total HH
Water	134 514	70.3%	56 855	29.7%	191 369
Sanitation	132 214	69.1%	59 155	30.9%	191 369

**FIGURE 79: SANITATION DEMAND PROJECTIONS**

SANITATION					
LOCAL MUNICIPALITY	CURRENT DEMAND (ML/DAY)	5 YEARS DEMAND	10 YEAR DEMAND	20 YEAR DEMAND	ULTIMATE DEMAND
KwaDukuza	58.42	94.34	110.44	156.17	292.17
Mandeni	29.83	45.45	47.33	51.72	76.72
Ndwedwe	15.26	22.59	22.59	22.59	24.89
Maphumulo	7.58	12.45	12.45	12.45	16.82
Total	111.09	174.84	192.80	242.93	410.60

## **ILEMBE DISTRICT MUNICIPALITY AS A WATER SERVICES AUTHORITY:**

The iLembe District Municipality Water Services Master Plan is in place and was last reviewed in 2016.

### **OPERATIONS AND MAINTENANCE PLAN FOR WATER & SANITATION**

The iLembe District Municipality's Operations and Maintenance Plan for Water and Sanitation which is utilised in fulfilment of the Municipality's core functions is in place. The plan entails, amongst others, but not limited to, the following:

- Its development was agreed upon by all stakeholders to the facilities being completed so that those municipalities that are affected are conscious of maintenance implications and the various options such as the availability and affordability. Accordingly, the affected municipalities are placed in a good position to make informed decisions in this regard.
- The responsibilities and monitoring thereof are clearly defined.
- The plan allows for easy diagnosis and reporting of challenges and/or problems so as to ensure that those problems that have to do with Operations and Maintenance might be discovered timeously so as to avert a negative impact.

The **Operations and Maintenance Plan for Water & Sanitation** shall be implemented during the 2019/2020 financial year.

### **STATUS OF THE WSA OPERATIONS AND MAINTENANCE PLAN FOR WATER AND SANITATION**

KwaDukuza experiences water disruptions on a regular basis. There is a huge disparity in provision of services. There is also a major service backlog and a lack of maintenance of existing infrastructure. A considerable number of people amongst the population does not have access running water. Reliance on ground water can lead to health impacts amongst the most vulnerable sections of the population, where ground water has become polluted through poor land use and/or burials near water courses. There is severe water shortage in the area which is exacerbated by new development applications. Umgeni Water, KwaDukuza and iLembe cannot meet the current water requirements of existing users. The water shortage needs to be addressed at a strategic level and various bulk water options are being considered including desalination treatment plants, ways of reducing inefficiencies, waste and water loss need to be explored.

There is a lack of maintenance of existing infrastructure. Infrastructure is often poorly sited and has the potential to impact on the environment when it is not operating properly. There is one major sewer treatment works at KwaDukuza that pumps sewerage from other smaller sewer pumps across the Municipality. There is no bulk Municipal waterborne sewerage reticulation system available in areas including Blythdale and surrounds. Septic tank systems are used in many areas for disposal of liquid waste. Due to extensive housing developments, especially along the coast, treatment works requires upgrading, however the iLembe District Municipality had indicated that it is not currently in a position to provide a bulk service supply to upcoming developments.

## THE STATUS, BACKLOGS, NEEDS AND PRIORITIES FOR WATER AND SANITATION

**FIGURE 80: STATUS ON MAIN SOURCE OF DRINKING WATER**

Indicator	Sub-indicator	Population	Population%
Main Source of drinking water	Piped (tap) water inside dwelling	26 012	28.5%
	Piped (tap) water inside yard	18 196	19.9%
	Piped water on communal stand	37 676	41.3%
	Borehole in yard	437	0.5%
	Rain-water tank in yard	180	0.2%
	Neighbours tap	737	0.8%
	Public/communal tap	3 443	3.8%
	Water-carrier/tanker	2 595	2.8%
	Borehole outside yard	278	0.3%
	Flowing water/stream/river	904	1.0%
	Well	39	0.0%
	Spring	31	0.0%
	Other	755	0.8%

Source: Stats SA Community Survey, 2016

**FIGURE 81: STATUS ON MAIN TYPE OF TOILET USED**

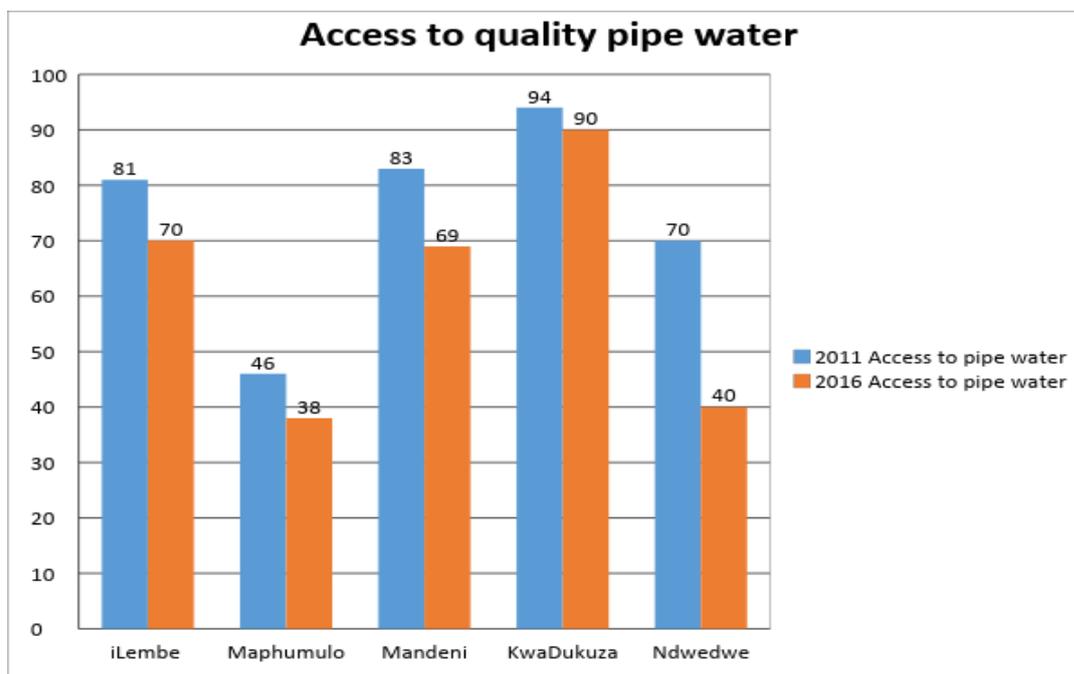
Indicator	Sub-indicator	Population	Population%
Main Type toilet facility used	Flush toilet (Sewage system/sceptic tank)	33 843	39.2%
	Chemical toilet	14 843	17.2%
	Pit latrine (with/without ventilation)	37 351	43.2%

	Ecological toilet (e.g. urine diversion, enviroloo)	260	0.3%
	Bucket toilet (collected by municipality/Emptied by household)	88	0.1%

Source : Stats SA Community Survey, 2016

In 2003 the District Municipality became the Water Services Authority and Water Services Provider for the iLembe region and the Municipality's Water Services Development Plan (WSDP) was adopted in 2016. It is the role of the Technical Services Department is to provide water and sanitation services throughout the district thereby eliminating backlogs. Below is a graph portraying the level of access to quality piped water within iLembe, as per the data collected by Stats SA through the Census of 2011 compared with the 2016 Community Survey. IDM is trying to source funding from Vuthela Programme, to embark on a Ward based head count in order to have a true reflection of the Demographics. It should also be mentioned as well that STATS SA is preparing for another head counts, which will take place in 2021.

**FIGURE 82: PERCENTAGE OF PEOPLE WITH QUALITY PIPED WATER**



Stats SA Census 2011 and Community Survey 2016

The graph above depicts a partial picture of the reality on the ground. For instance, the percentage of people with access to water decreased significantly in 2016. This was primarily due to the drought conditions that was prevailing at the time. The following infrastructural characteristics, issues and challenges impact on the future development of the iLembe District and need to be taken forward in the IDP Process:

- The provision of basic infrastructure is hampered by the topographic constraints, low densities and low affordability levels, particularly in rural and traditional areas.



## **Water Quality Management**

ILembe District Municipality (IDM) monitors the water quality it supplies to consumers and residents as well as monitoring the waste water effluent it discharges into the environment. This monitoring occurs on a daily, weekly, monthly and annually on a variety of parameters as per the Blue drop (water) and Green drop (waste water) as required by the Department of Water and Sanitation (DWS). Unfortunately, independent audits by DWS in terms of Blue Drop and Green Drop have not been carried out by DWS in recent years so no results have been published. However, IDM captures quality results onto the Blue and Green drop systems as developed by DWS. IDM utilizes the services of an independent, accredited laboratory to sample the various

### **Green Drop**

The green drop system has been designed by DWS to specifically to monitor the performance of waste water treatment works. Currently IDM has 12 facilities that it monitors including two (2) that are operated by Siza Water (Frasers and Shakaskraal). The waste water works have been under-performing in recent years due to a variety of factors including but not limited to:

- Ageing infrastructure
- Lack of process knowledge by process controllers
- Lack of laboratory equipment on sites

The above challenges can be addressed through proper training of staff and investment in the treatment works to repair, replace and /or refurbish malfunctioning process units. Plans are afoot currently to construct a regional waste water scheme (in planning phase) in KwaDukuza to address the limitations of the current infrastructure limitations of the area as well as to upgrade the Sundumbili waste water works in the foreseeable future.

### **Blue Drop**

The blue drop system regulates the management of water quality at both treatment works and reticulation sites including reservoirs and other critical sampling points that may affect water quality. IDM has 38 water supply systems (ranging from boreholes to fully functional water treatment works) as per blue drop system supplying most of the residents and consumers within the district. In addition to such supplies residents are also supplied via water tankers with water sourced from IDM or Umgeni Water treated water. This is due to lack of suitable raw water sources close to where the communities reside.

During the 2017/2018/2019 period , 2 major water projects , Lower Tugela water Project and the Mvotshane water Project (managed by Umgeni Water) have come more fully into operation and thus has provided relief to consumers obtaining water from these sources. The water quality is of a high standard and complies with SANS 241:2015 water quality standards. The challenges faced with regard to water quality include:

- Low chlorine dosages affecting the microbiological quality of water
- Incorrect dosing that affects the turbidity of final water
- Inability of some treatment plants to adequately remove iron and manganese
- Limited process knowledge of the process controllers
- Malfunctioning process units that inhibit correct water quality standards

These challenges can be overcome by investing in upgrading some treatment works to deal with the water quality standards as well as training process controllers to better manage the water quality at these facilities.

## SUMMARY OF BACKLOGS AND ACHIEVEMENTS

The tables presented below outline the Backlogs for water and sanitation recorded per financial year and the achievement per local municipality. This assessment relates to a period from 2011/2012 to 2017/2018 for water & sanitation service delivery. The current backlogs in terms of water is 18.66% and sanitation is 19%.

**FIGURE 84: ILEMBE WATER BACKLOGS**

Local Municipality	Population	Households	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018	% of hh served to date
KwaDukuza	231 187	70 284	9 725	7 056	6 859	6 613	6 253	6 253	6 253	6 253	

**FIGURE 85 : ILEMBE SANITATION BACKLOGS**

Local Municipality	Population	Households	2010/2011	2011/2012	2012/2013	2013/2014	2014/2015	2015/2016	2016/2017	2017/2018	% of hh served to date
KwaDukuza	231 187	70 284	12 311	12 311	12 311	12 311	12 311	12 311	12 311	12 311	

**SOURCE: CENSUS 2011**

The water and sanitation backlog was planned to be updated during the 2018/19 financial year, however, this was not possible due to financial constraints. The District will continue to source funding for this exercise, including a possible partnership with Statistics South Africa.

The Maps below depict the status of water and sanitation provision within the District. The map depicting “Access to Water” is portraying standpipe/community tap reticulation in the predominantly rural parts of iLembe, the western and

northern portion; and areas with erf reticulation within the KwaDukuza CBD, Ballito, Mandeni CBD, suburbs or Mandeni and KwaDukuza are portrayed in blue. It further depicts the location of existing bulk infrastructure and future planned infrastructure to deliver water to areas with rudimentary stand pipe reticulation.

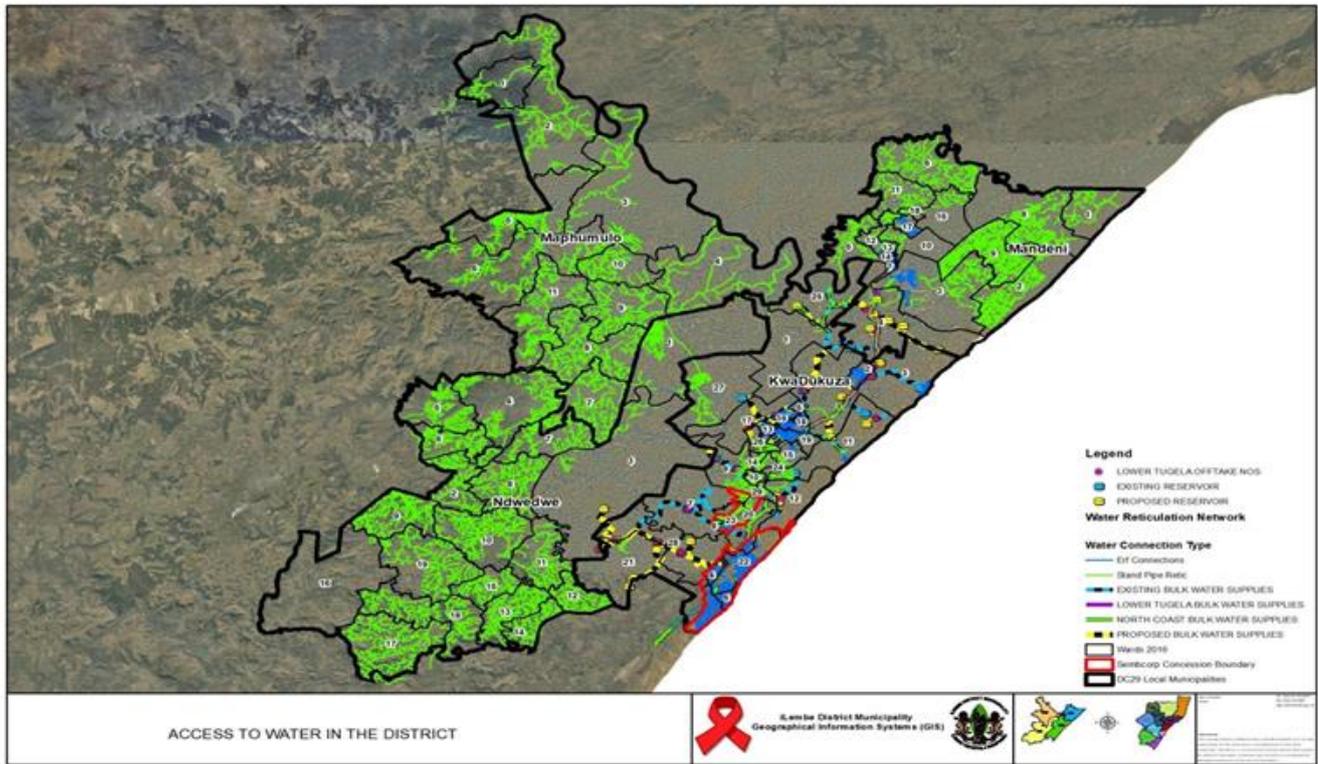
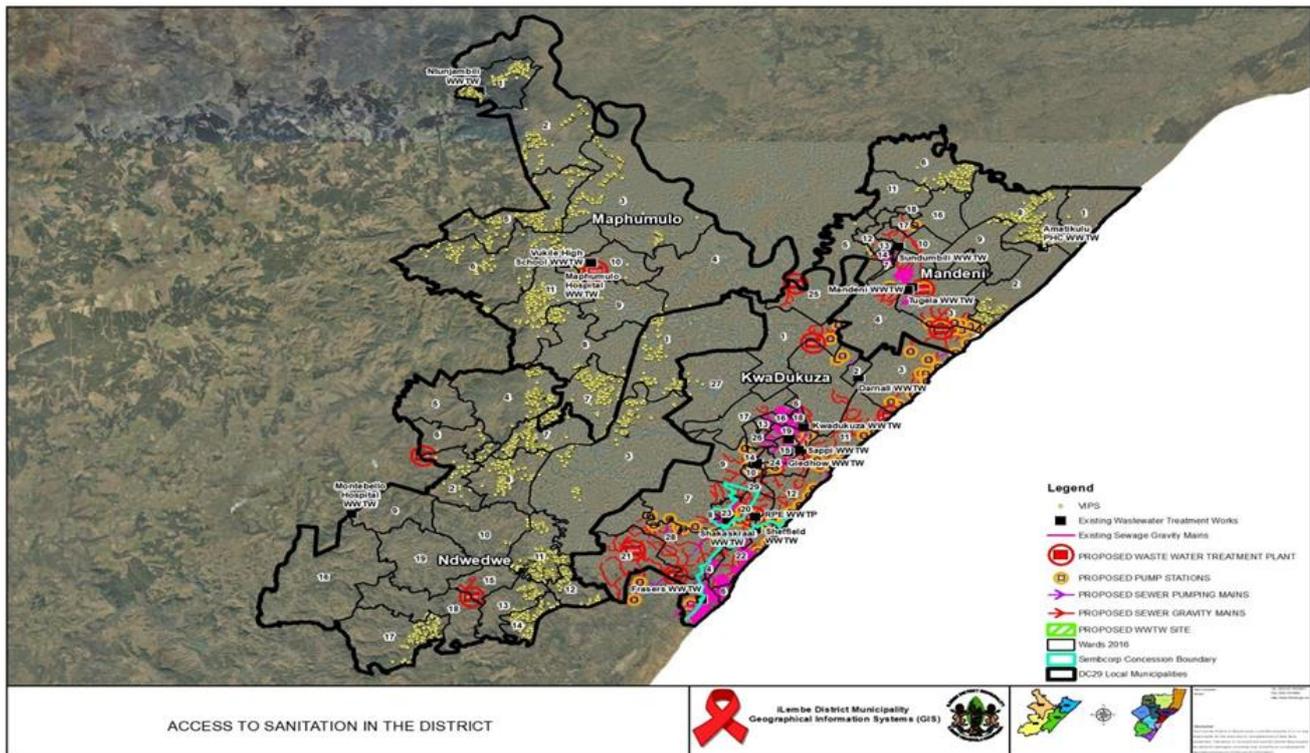


FIGURE 86: ACCESS TO WATER IN THE DISTRICT



**FIGURE 87: ACCESS TO SANITATION IN THE DISTRICT**

The “Access to Sanitation Map” depicts the Ventilated Improved Pit (VIP) Latrines that are provided by the District to areas where no bulk sewer infrastructure has been laid, this is depicted in the western and northern rural areas of the District; the map further depicts the existing sewer bulk infrastructure and the proposed Wastewater Treatment Plants in Ndwedwe, Mandeni, Maphumulo and various parts of KwaDukuza.

Both these maps portray the state of the District in terms of water and sanitation infrastructure, they also depict some of the future plans of the District to ultimately provide all citizens of iLembe with access to quality water and sanitation services.

## MAP SHOWING THE PROPOSED WATER PROJECTS

Map showing the proposed water projects within the municipality is not available, however, the proposed projects for Bulk Water Scheme for KwaDukuza Municipality are listed at the end of the Draft IDP for overall water and sanitation projects. **The Lower Thukela Regional Bulk Water Scheme** is intended to serve the area of KwaDukuza with potable water supply. The demand for water on the coastal area of KwaDukuza has increased and the currently supply from the Umdloti and Umvoti river systems are insufficient to meet the projected water demand. The project is implemented jointly by iLembe District Municipality and Umgeni Water and will cater for the following:

- (a) current demand,
- (b) future private developments of commercial, industrial and residential nature,
- (c) low income housing developments,
- (d) rural areas currently served as stand-alone schemes, and
- (e) Rural areas that are currently un-served.

The scheme will serve a total of 64,239 bulk connections to commercial and private units, 28,567 low income housing units, the augmentation of bulk to 3,349 rural households and bulk and reticulation to 3,083 rural households without services. The scheme is expected to cost a total of R 1,283,580,681.00 and is implemented in phases, subject to availability of funding. Subject to funding being made available, this scheme is estimated to be fully commissioned in 2020/2021.

**The Groutville D Household Sanitation Project** is aimed at providing waterborne sanitation to Chris Hani, Lloyds, Ntshawini, Mnyundwini, Etsheni and Njekane areas within KwaDukuza Local Municipality. The Local Municipality is currently implementing a housing project to 6,000 sites and the project will provide a connection point to collect the sewer from the housing project to the KwaDukuza Waste Water Works that is owned and operated by iLembe District Municipality. The planning for the provision of waterborne sanitation to the Greater Groutville area is at inception stage. The purpose of this study is to check the feasibility of servicing the entire Groutville with waterborne sewer and to connect all the settlements in Groutville into the system. Should this plan be feasible and affordable, it will also unlock bulk sewer connections for all the housing projects that are being planned for implementation in Groutville.

**The Southern Regional Bulk Water and Sanitation Project** is aimed at upgrading the existing bulk water and sanitation bulk and reticulation services to Nkobongo, Shayamoya, Shaka's Head and Etete townships. These areas are currently served through VIP toilets and communal water standpipes however, the VIPs are failing due to the high water table in the area. The proposed water and sanitation project will accommodate flows from the above mentioned townships in KwaDukuza Local Municipality into the KwaDukuza Waste Water Works and will upgrade the water supply from communal standpipes to individual yard connections. A total number of 7,557 households including the new proposed Etete Phase 4 housing project. The total estimated cost of the project is

R 563,134,000.00 and Phase 1 of the project is aimed for completion in 2020, and remainder will be subject to the availability of grant funding.

### Map Showing Sanitation Projects

Map showing the proposed sanitation projects within the municipality is not available, however, a list of proposed sanitation projects planned for 2019/2020 financial year is provided above.

### Co-ordination of Development Activities for Water & Sanitation

The iLembe District Municipality has endeavoured to co-ordinate its developmental activities with its local municipalities, relevant stakeholders and service providers. Whereas the primary role of the KwaDukuza Municipality is to facilitate the delivery of services to its communities. It is therefore important for the municipality to understand the extent to which households have access to various services in its area of jurisdiction.

**FIGURE 88: LIST OF WATER & SANITATION PROJECTS IN KWADUKUZA LM**

Ward Numbers	Name of Project / Description:	COMPLETION	Total Project Cost	Expenditure	Progress
9, 11, 14, 15, 24 & 26	Groutville D: Chris Hani, Lloyds, Ntshaweni, Etsheni & Njekane Sanitation Phase 2	Bulks June 2019  Reticulation June 2021	R 86,682,000.00	R 46 143 266.6	Contract has been awarded. Contractor is on site, challenges of work stoppages due to unreasonable demands to employ 400 labor and local contractor. 70% complete. Project has been stopped due to problems between the main contractor & CPGs, and also the Laborers are refusing to work demanding to be paid for 3 days when work was stopped
11, 3	Lower Thukela Bulk Water Supply Scheme - Offtakes 7	June 2019	R 38,454,845.43	R 13 868 327.70	Contract has been awarded. Contractor is on site and progress is at 34%
1, 2, 3 & 25	Lower Thukela Bulk Water Supply Scheme - Offtakes 1 & 5	June 2019	R 48,669,851.00	R14 817 972.64	30% Complete
13, 17 & 26	Offtake 8 Balancing Pumpstation	June 2019	R 16 586 382.00	R8 178 042.55	43% Complete

### ADDITIONAL KWADUKUZA QUICK WINS -REFURBISHMENT

WARD NO.	CHALLENGE AND PROJECT DESCRIPTION	SCOPE OF WORKS	ESTIMATED COSTS
26	<p><b>Refurbishing Umvoti water works</b> - The abstraction point for the raw water is being compromised by the illegal sand mining activities along the river. This reduces the inflow volumes resulting in the reduction of production thus affecting the rest of Kwadukuza. The plant capacity is 11ML/d but has reduced to 6ML.</p> <p>The works includes stabilising the raw water channel, refurbishing raw water pumps, refurbishing primary clarifier, filters</p>		

		valves,switchgear,standby geneset relocation as well as dosing equipment		
<b>9.10,11.12.26,29</b>		Repairs to aging infrastructure,presure management,replacing meters	All civil works	R 15 000 000,00
<b>1</b>	<b>Sokesimbone</b>	Refurbishing reticulation infrastructure damaged during costruction of new housing project in <b>Sokesimbone area</b>	All civil works	R 4 000 000,00
<b>12</b>		The pipe breaks frequently resulting in water losses and water shortages in the area. Commissioning of Addington reservoir by installing PRV at offtake.	Supply and install PRV and constraction of the valve chamberand commissioning Addington reservoir	R 200 000,00
			<b>Total</b>	<b>R 27 200 000,00</b>

### ADDITIONAL KWADUKUZA QUICK WINS – PROPOSED BOREHOLES:

WARD	AREA	Challenge and Project Description	QUANTITY	TOTAL COSTS
3	New Guilderland	Drilling of new bore hole as the existing borehole has collapsed.	1	R 300 000,00
9	Mgigimbe	Drilling additional borehole handpumps in the Mahlathini area.	2	R 150 000,00
			<b>3</b>	<b>R 450 000,00</b>

### ADDITIONAL KWADUKUZA PROPOSED QUICK WINS – SPRING PROTECTION:

WARD	AREA	Challenge and Project Description	PROPOSED INTERVENTION	QUANTITY	TOTAL COSTS
21	Driefontein	Bulk water infrastructure already in place but no reticulation infrasstructure as yet, waiting for KDM to implement reticulation with the housing project. The existing reticulation is not sufficient to extend the entire settlement hence the need to explore the spring protection	Quality testing, Construction of V-Drain, install a storage tank and installation of standpipes	7	R490 000,00
				<b>7</b>	<b>R 490 000,00</b>

**Water tanker delivery** IDM recently procured 30 water trucks with 4 trucks are allocated for KwaDukuza. This will reduce hiring to nil and Water delivery schedule is circulated to ward committees accordingly. Non payment of services is one of the main challenges ILEMBE is faced with. This affects the revenue collection greatly which in turn has a negative impact on maintenance budget. Other challenges can be summarized as follows;

WARD	SUB WARDS	BENEFICIARIES	SUPPLY	CURRENT CONDITION AND CHALLENGE	IMMEDIATE ACTION REQUIRED	LONG TERM ACTION REQUIRED
1	Sokesimbone	7146	Lower Thukela supply	Intermittent supply and augmenting with tanker, due to damages to current reticulation , and insufficient bulks to pump to Sokesimbone	Repair damaged infrastructure and pump at scheduled times.	Bulk storage and pumpstation under construction in Ekamu and Sakhamkhanya reservoir.
	St Christopher			Supply good but ageing reticulation, resulting to numerous bursts and leaks on standpipes	Extending reticulation, and replacing old reticulation to facilitate house connections	Building new reticulation to facilitate house connections
	Apolostic Faith Mission Church			Supply good but ageing reticulation, resulting to numerous bursts and leaks on standpipes	Extending reticulation, and replacing old reticulation to facilitate house connections	Building new reticulation to facilitate house connections
	Nonoti School			Supply good but ageing reticulation, resulting to numerous bursts and leaks on standpipes	Extending reticulation, and replacing old reticulation to facilitate house connections	Building new reticulation to facilitate house connections
2	Darnall	7711	Lower Thukela supply	Good supply, some hoses not on sewer reticulation, but on septic tanks.	Repairs as and when breaks occur,desludging the houses on septic tanks as and when required	Upgrade sewer infrastructure
	Zamani			Good supply, ageing sewer and water infrastructure resulting to numerous bursts and blockages	Repair and unblocking sewers as they occur	Upgrade sewer infrastructure
	Soweto			Good supply, ageing sewer and water infrastructure resulting to numerous bursts and blockages	Repair and unblocking sewers as they occur	Upgrade sewer infrastructure

WARD	SUB WARDS	BENEFICIARIES	SUPPLY	CURRENT CONDITION AND CHALLENGE	IMMEDIATE ACTION REQUIRED	LONG TERM ACTION REQUIRED
4	Shakahead	8720	Hazelmere supply	Good water supply no sewer infrastructure VIPs overflowing	Desludging sewers	Cocstructwater borne sewer infrastructure

5	Lindelani	7867	Lower thukela supply	Good Reticulation-Frequent sewer blockages	Frequent jetting to unblock sewers	Upgrade to sewer infrastructure to minimise blockages
6	Ballito Library	7611	Hazelmere supply	Siza water supply Ballito reticulation	Good supply	
7	Thethe	11158	Hazelmere supply	Siza water reticulation system, VIPs overflowing, resulting to backlogs in desludging	Upgrade VIPs to waterborne, desludging	Upgrading water and sewer reticulation and Bulks for new housing development projects
	Tinley Manor		Hazelmere supply	Siza water reticulation system	Good water supply	
8	Shayamoya	7897	Hazelmere supply	Siza water reticulation system, VIPs overflowing, resulting to backlogs in desludging	Upgrade VIPs to waterborne, desludging	Bulk sewer project under planning to cater for the waterborne sewerage

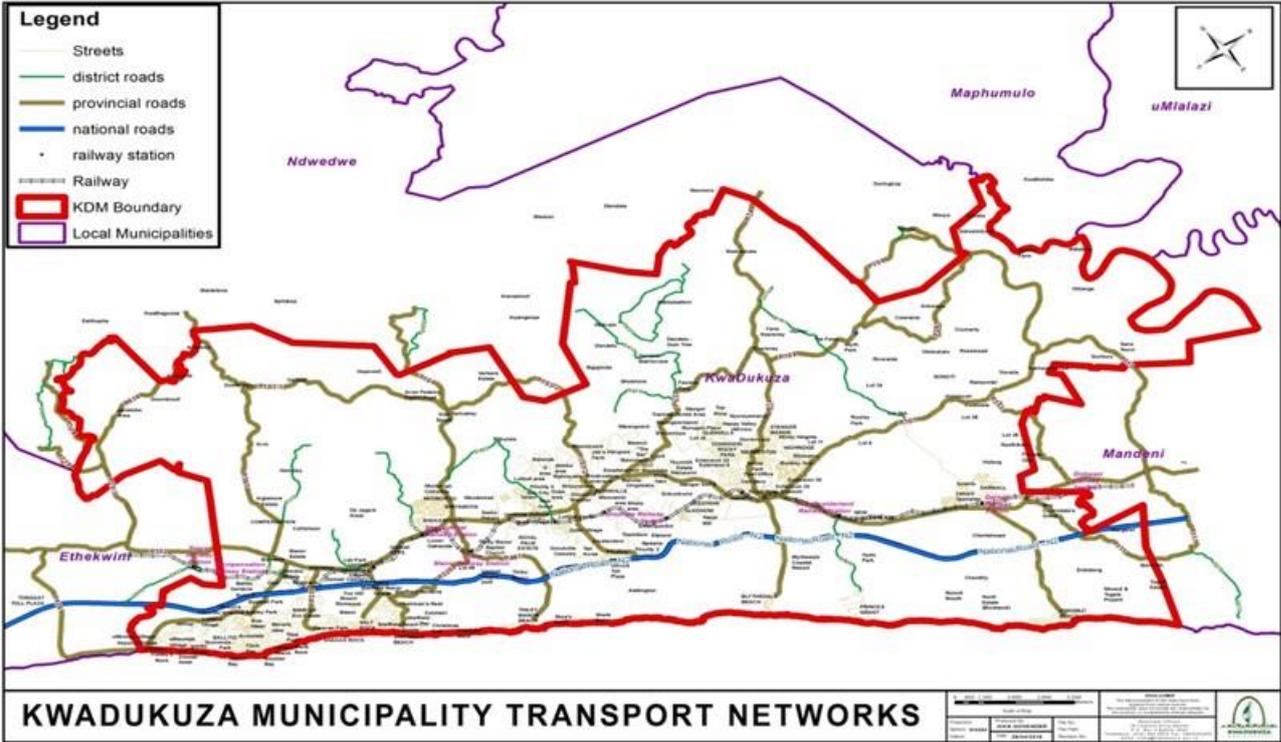
WARD	SUB WARDS	BENEFICIARIES	SUPPLY	CURRENT CONDITION AND CHALLENGE	IMMEDIATE ACTION REQUIRED	LONG TERM ACTION REQUIRED
16	Ocean view	9570		Reticulation-from Mvoti supply	Good supply/ Sewer aged infrastructure	Mains replacement project at planning
	Stanger Heights Primary			Reticulation-from Mvoti supply	Good supply/ Sewer aged infrastructure	Mains replacement project complete
17	L Bodasing Primary School	6808	Umvoti supply/ Lower thukela	Standpipes from Mvoti Water Works Water Tankers	Limited supply for standpipes	Bulks to Manor and High ridge under construction
	Stanger Manor Primary		Umvoti supply/ Lower thukela	Good water supply ageing sewer infrastructure	Constructing water bulk from Lower Thukela	
18	Shakaville	8081	Umvoti supply/ Lower thukela	Good water supply ageing sewer and water infrastructure	Constructing water bulk from Lower Thukela	Mains replacement project at bid stage -
	Mbozambo		Umvoti supply/ Lower thukela	Good water supply ageing sewer and water infrastructure		
19	KwaDukuza CBD	7692	Umvoti supply/ Lower thukela	Good water supply ageing sewer infrastructure		
	Rocky park		Umvoti supply/ Lower thukela	Good water supply ageing sewer infrastructure		
	Dawnview		Umvoti supply/ Lower thukela	Good water supply ageing sewer infrastructure		

**3.7.2 TRANSPORTATION INFRASTRUCTURE:**

*3.7.2.1 Existing and Future Transport Infrastructure*

This section deals with whether or not there are existing and future transport infrastructure, including status of repairs, such as roads, railways, airfields/airports indicated on legible maps (including municipal, provincial and national road maps).

**FIGURE 89: KWADUKUZA MUNICIPALITY TRANSPORT NETWORKS**



**King Shaka International Airport:** Aptly named after the great legendary King Shaka Zulu, *King Shaka International Airport* is situated approximately 35km from the City of Durban. It is situated very close to the coastal town of La Mercy, Ballito and KwaDukuza. The facility serves as the primary airport catering for Durban and surroundings. The aerotropolis being the geographical location of the airport is designated as prime land in line with the Dube Aerotropolis Development Framework, 2011. The main roads used to access the airport include the N2, M4, R102, R74 and R614.

It is common cause that tourism has been impacted positively by the aerotropolis and geographically three areas stand out as having the highest concentration of tourist attraction points being KwaDukuza, Ballito and Zinkwazi. These three areas have been awarded a buffer of 200m as an indication of being ideal and strategic land for the purposes of future expansion. Inevitably, during the expansion phase the consequence thereof shall be the densification while simultaneously accommodating likely growth of the three hot spot areas. Ballito and Stanger/KwaDukuza have been given the same rating, a development which augurs very well for the KwaDukuza

Municipality with respect to the attainment of unprecedented growth especially in tourism, a sector which happens to be the number one job-creation industry in South Africa currently.

**Port Movement:** KwaDukuza Municipality is strategically located between two important ports namely Richards Bay and Durban wherein the alone serves in excess of 60% of import goods that arrive from overseas in the South Africa (New Trends in the KwaZulu-Natal economy / Global Africa Network). Together with the port of Durban, the port of Richards Bay also plays a pivotal role in the development of the economy of KwaZulu-Natal and South Africa at large. The beauty of it all is that KwaDukuza finds itself at the centre of both ports which augurs very well for the Municipality to benefit immensely from the spin-offs.

**Railroad Infrastructure:** KwaDukuza Municipality does boast a fair railroad infrastructure operated by PRASA. The trains offer commuters who travel between Stanger and Durban (in the main) a much cheaper mode of transport in comparison to buses and taxis. Furthermore, the goods trains also utilize the same infrastructure. The main challenge that the railroad has to endure at the moment is vandalism and other forms of crime where train drivers are attacked by criminals and infrastructure destroyed willy-nilly. The Municipality realizes that it must take advantage of the railroad infrastructure by exploring ways in which it can utilize the same quite extensively in an endeavor to boost economic growth.

**Road Infrastructure:** The Department of transport embarked on a maintenance programme to maintain the major corridor roads towards KwaDukuza and through KwaDukuza Municipal area. Roads affected and now currently in the process of rehabilitation are the R74 and R102 which are the main carriers within the jurisdiction of KwaDukuza. Funds were set aside to deal with the roads and contracts have been awarded to contractors to rehabilitate the roads.

KwaDukuza Municipality has strong North-South linkages via the N2 and Provincial road R102. These roads provide a basis for linking the main coastal nodes and the main Provincial Economic hubs (eThekweni and uMhlathuze). There are also distinct East-West linkages via the R74 and R614, these serve as a basis for connection of inland and coastal nodes, as well as other municipalities within the iLembe District. Metrorail is the backbone of public transport in KwaDukuza with approximately half (49%) of the population (mainly inland) not having access to any other formal mode of transportation.

An integrated transportation plan has been developed by the KwaDukuza Municipality. Poor condition of roads due to poor standard of storm-water management and lack of maintenance are some of the Municipality's concerns. An important component of the structuring of future development of the area focuses on locating activities in areas of accessibility, within the various corridors, where higher accessibility exists.

### *3.7.2.2 Institutional Responsibility for Transport Infrastructure*

The institutional responsibility for transport infrastructure is categorised as national, provincial and local on the maps. The KwaDukuza Local Municipality has the responsibility to provide planning of public transport infrastructure. The responsibility between Local and District Municipalities as well as the provincial Department of Transport (DoT) for road provision and maintenance still needs to be finalised and has been flagged as a key development issue.

### *Municipal Responsibility for the Provision of New Roads and Related Facilities*

KwaDukuza does have a plan in place that will see through the provision of new roads and related facilities. The Municipality also has an Operational and Maintenance Plan for both existing, new roads and public transport facilities which include taxi ranks, bus stops and storm water management. The IDP indicates that there is a plan in place for the provision of new roads and facilities as well as an Operational and Maintenance Plan for existing and new roads and public transport facilities. (The Operational and Maintenance Plan is herewith attached for ease of reference).

Civil Engineering Services & Human Settlements Business Unit is the Municipal BU which plays a pivotal role in fulfilling the objectives of Local Government as envisaged in Chapter 7, Section 152 & 153 of the Constitution of RSA Act no.108 of 1996. The Council has entrusted this Business Unit with the following authority, roles, responsibilities and key performance areas in order to carry out the aforesaid constitutional mandate and a five year strategic agenda for the current Council. The 2016-2021 key service delivery commitments will be undertaken for the people of the KwaDukuza Municipality to continue realizing their lives for the better.

### *Operations and Maintenance Plan for Existing and New Roads, and Public Transport Facilities*

The IDP does indicate that there is a plan in place for the provision of new roads and facilities. The Operations and Maintenance Plan is under development; however, the Municipality is currently using a Roads Master Plan.

- Pavement Maintenance System is complete
- Roads Master Plan and LTP are at final stages (due to funding these two haven't been finalised)
- Stormwater Master Plan
- Municipal Infrastructure Plan

The Civil Engineering Services & Human Settlements Business Unit is one of the strategic Business Unit responsible for infrastructure development and human settlements for ensuring basic service delivery as well as provision of quality houses in these performance areas:

- ❖ Civil Engineering Services (Roads and storm water; Sidewalks; Commuter Shelters; Traffic calming etc.)
- ❖ Municipal Building Maintenance Services
- ❖ Infrastructure Planning, Construction & Routine Maintenance
- ❖ Project Management Unit (MIG, EPWP etc)
- ❖ Human Settlements (housing infrastructure and slumps clearance)

### *INTEGRATED TRANSPORT PLAN (ITP) AND OTHER CIVIL ENGINEERING POLICIES:*

KwaDukuza Municipality is responsible for the Integrated Transport Plan (ITP) for its communities, albeit the non-existence of the Plan yet. The aforesaid notwithstanding, the plan should have been developed during 2019/2020 financial year and relevant stakeholders will be consulted as a funding source/s will be sought for the implementation of public transport facilities. Other policies from this business unit, (**Annexure 15**) pending are as follows;

Figure 90: CIVIL ENGINEERING POLICIES

PLAN/POLICY	ADOPTION BY COUNCIL	LAST REVIEWED	CURRENT STATUS As per the draft IDP
Integrated Transport Plan (ITP)	Not yet adopted	Draft document was presented to IAT on 12/03/2020	KwaDukuza Municipality is responsible for the Integrated Transport Plan (ITP) for its communities. Plans at its final stages.
Pavement Maintenance System (PMS)	Not yet adopted	June 2019	Royal Haskoning DHV was appointed and final document was presented to IAT
Roads Master Plan	Not yet adopted	2010	KwaDukuza Municipality is responsible for the Integrated Transport Plan (ITP) for its communities. Plans at its final stages.
Stormwater Master Plan	Not yet adopted	2010	Royal Haskoning DHV was appointed, due to COVID-19 there has been a delay in finalization of the plan
Municipal Infrastructure Plan			

STATUS OF ROADS/ STREETS OF KWADUKUZA:

KwaDukuza Municipality has a challenge of ageing roads and stormwater infrastructure which needs rehabilitation and upgrade.

The Pavement Management System (PMS) was developed assessing of roads/streets consisting of:

- Flexible Roads (Paved / Blacktop)
- Gravel Roads (Unpaved)
- Block Paved
- Concrete Paved

• *SITUATIONAL ANALYSIS REFLECTING MAPS*

Currently, a Situational Analysis Reflecting Maps at KwaDukuza Municipality is not available.

FIGURE 91: STATUS OF ROADS/ STREETS OF KWADUKUZA

CONDITION	BLACKTOP	GRAVEL	BLOCK	CONCRETE	TOTAL
Very Poor	26.39	50.87		0.50	77.76
Poor	63.62	48.42			112.04
Moderate	107.85	31.31	0.03		139.19
Good	125.73	13.67	0.01		139.41

<b>Very Good</b>	97.52	5.79	1.77	2.06	107.14
	421.11	150.06	1.81	2.56	575.54

## KWADUKUZA MUNICIPALITY CIVIL ENGINEERING AND PMU BUDGET ALLOCATION 2020/21-2020/23:

As part of **Annexure 15 (THE PROJECT LIST FROM THE CIVIL ENGINEERING BUSINESS UNIT )** contains most of the roads currently forming part of the project list from the business unit.

## KWADUKUZA MUNICIPALITY CIVIL ENGINEERING AND PMU PROJECTS REQUIRING INTERVENTION:

SANRAL road project that has been on hold for more than 3 years and situated on the N2, near KwaDukuza. These Projects require intervention from the KwaZulu Natal Department of transport:

- Ballito Taxi Rank and Pedestrian Bridge
- KwaDukuza Mall Bridge
- P553 Road – be upgraded to blacktop as a partnership with the KDM.

## 3.8. SOLID WASTE MANAGEMENT

### 3.8.1 Responsibility for Waste Collection

KwaDukuza Municipality is responsible for the provision of a number of waste management services to the communities within its area of jurisdiction. These services include the collection and safe disposal of domestic and commercial waste. KwaDukuza Municipality is required to develop an integrated waste management plan (IWMP) as per the requirements of the National Environmental Management Waste Act (59 of 2008) as amended (hereafter referred to as the Waste Act) to sustain and improve waste management in the municipal area. The Integrated Waste Management Planning forms a crucial part of the framework for local government and it must be undertaken in accordance with the roles and responsibilities as per the provisions of the Constitution of the Republic of South Africa in respect of local government. The National Environmental Management: Waste Act 2008 (as amended by Act 26 of 2014) further prescribes the legal requirements for local government authorities to put in place Integrated Waste Management Plans so as to inform planning and budgeting in relation to waste management within a particular municipality, in this case, KwaDukuza Municipality .

The over-arching purpose hereof is to ensure that planning within the local municipalities is aligned with National Policy and Standards. Furthermore, it must be sustainable, practically implementable and acceptable to all key role players and/or parties expected to implement the plan and that appropriate management frameworks and capacity are in place for the local municipality when dispensing its responsibilities for the delivery of waste management services. KwaDukuza Municipality is, therefore, responsible for solid waste management.

### 3.8.2 The Status, Backlogs, Needs and Priorities for Solid Waste Collection, Removal and Disposal

According to Section 11 of the National Environmental Management Act (NEMA) institutions responsible for waste management are compelled to develop a tool to manage their waste, which is known as the Integrated Waste Management Plan (IWMP). Whereas Section 10 (3) thereof stipulates that for the National Department,

Provinces and Municipalities to designate waste management officers (WMOs), such should be done in writing, it must be ensured that there is constant communication amongst all three spheres of government with regards the implementation of the Waste Act. All local municipalities have designated WMOs. Subsequently the designations must then be formally communicated to the MEC or Minister, as per the Act.

### **3.8.3 The Status of KwaDukuza Municipality Solid Waste Collection, Removal and Disposal as well as status of the Municipal IWMP**

KwaDukuza Municipality is in the process of finalizing its Integrated Waste Management Plan (IWMP), the process having commenced from the 2018/2019 financial year. A draft report on the Integrated Waste Management Plan: Situational Analysis, Gaps and Needs Analysis (dated 03 May 2019) is in place and the report is attached as an **annexure 16**. It was envisaged that the final IWMP will be approved and recommended for final approval by the MEC responsible for environment before the end of December 2019 but sadly because of certain issues that was the case. The status of the IWMP is as follows;

EDTEA has reviewed the draft document, commented and indicated areas of improvement which have been communicated by the service provider conducting the project on behalf of the Municipality;

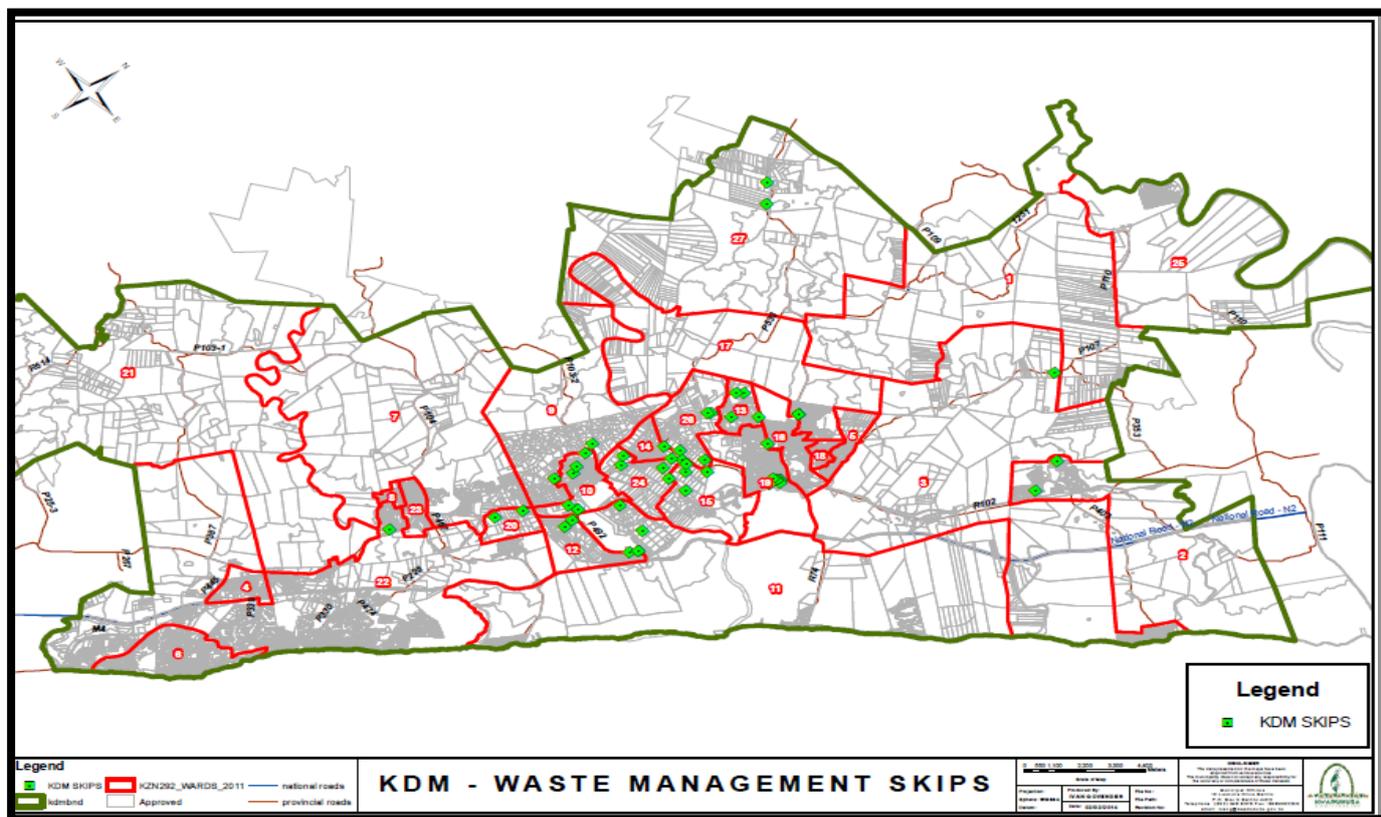
1. A report has not been developed to ensure annual reporting on the implementation
  2. An official has not been assigned the responsibility of preparing and submitting the annual performance report.
  3. A schedule has not been highlighted for the revision of the KDM IWMP
  4. The MSA contains extensive provision should be subject of Public Participation to be facilitated by the KDM Municipality
  5. The pending info must be submitted to the EDTEA within 60 days from the correspondence.
- KwaDukuza Municipality currently has 29 wards and it is divided into two areas, the North (Stanger CBD and the surrounding areas) on one hand and the South (Ballito and surrounding areas) on the other.
  - The Southern Area is currently being serviced by a private company vis-à-vis Dolphin Coast Waste Management and this service is only for the formal/developed areas. Once the section 78 has been concluded the Municipality will be branching to PPP arrangement and on month to month contract basis.
  - As part of the contractual obligations, the service provider has a dump site which is also used by KwaDukuza Municipality for its disposal at a fee. The above notwithstanding, there is one small town namely Shakaskraal which also receives the service from a private company.
  - In all the semi-formal developments as well as low-cost developments the Municipality introduced skips as the means of providing a minimum service to the community.
  - The Municipality has over 100 skips in various wards that need to be serviced on a daily basis. This is due to the fact that there is a demand for the service and funding within the current budget is available, thereby giving the Municipality a short term solution to the challenge.

- The KwaDukuza Municipality Waste Management section has currently employed 83 *waste management* employees which are servicing the northern area. It needs to be borne in mind that the population is growing at an alarming rate and the current staff compliment cannot cope with the demand. Out of the 83 employees there is only one person who is in the middle management and who is, therefore, in a position to take responsibility for the entire operational duties. It needs to be taken into cognizance that the service is out-sourced in the southern area. KwaDukuza Municipality runs the waste management unit with a fleet that is a combination of an aging vehicles as well as new additions.

### THE STATUS OF LANDFILL AND EQUIPMENT

- KwaDukuza Municipality decommissioned Shakaville Disposal Site however there is a waste license;
- Waste is disposed at one site currently used and a disposal which is known as Dolphin Waste Management Transfer station located at Umhlali;
- KwaDukuza Municipality is responsible for waste management in the Municipality.
- Taking into account that waste collection that is currently done in certain areas once a week, some areas twice a week, commercial collection is done 3 times week, 5 times week and 7 times a week depending on the area.
- The Municipality renders an indigent build refuse collection container service through 8/14 cubic meter skip waste services to some of the communities.

FIGURE 92: MAP INDICATING THE LOCATION OF WASTE MANAGEMENT SKIPS



### 3.8.4 STATUS ON REFUSE REMOVAL WITHIN KWADUKUZA

**Figure 93: Status of Refuse Removal within KwaDukuza Municipality**

Indicator	Sub-indicator	Population	Population%
Refuse Removal	Local authority/Private/community members at least once a week	50 728	55.6%
	Local authority/Private/community members less often than once a week	3 552	3.9%
	Communal refuse dump	12 148	13.3%
	Own refuse dump	20 325	22.3%
	Dump or leave rubbish anywhere (no rubbish disposal)	2 682	2.9%
	Other	1 850	2.0%

Table: Stats SA Community Survey, 2016

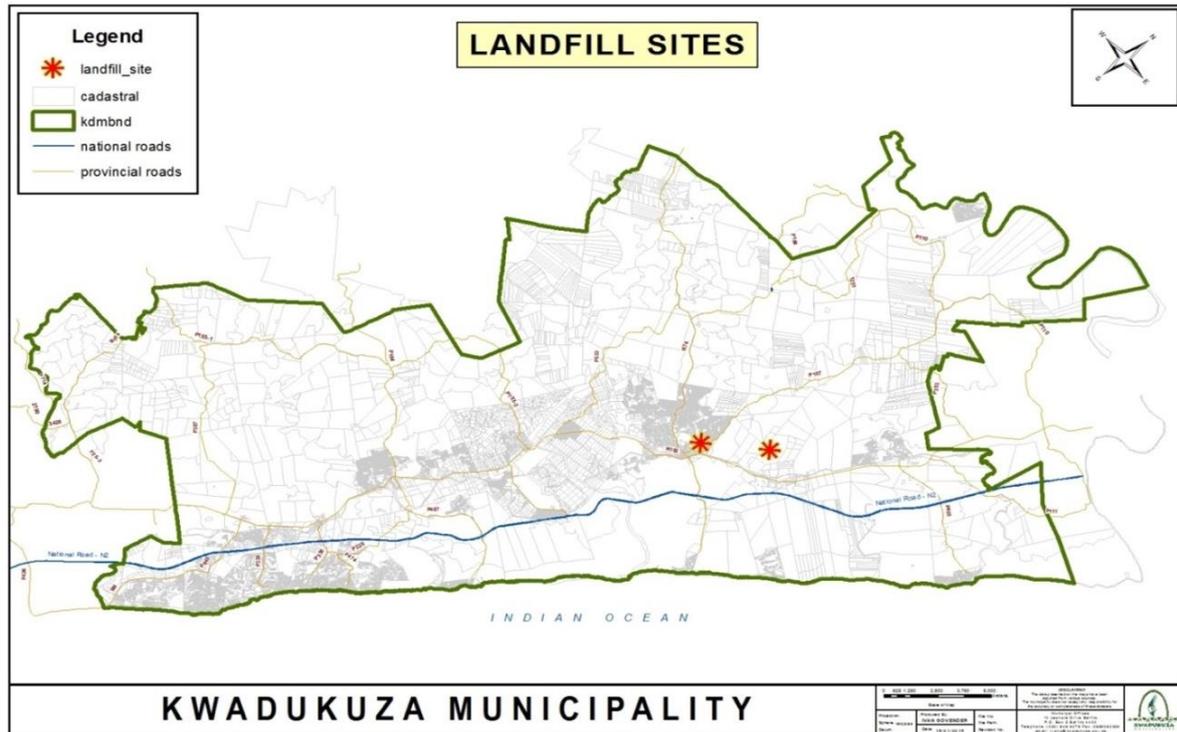
### 3.8.4 OWNERSHIP OF WASTE DISPOSAL SITE

In as far as the KwaDukuza Municipality waste management is concerned, the Municipality has a Parks and Gardens Department which renders service to the community. In the north the garden waste is disposed at the landfill site which is owned and operated by the private sector. In the South, however, approximately 2000m<sup>3</sup> of garden waste is handled a month by a privately-owned transfer station, processed and sends to a composting facility in a mulch form. The Municipality's Waste Management currently has the responsibility for clearing illegal dumping in the north while the private sector is responsible for the south side. There is virtual evidence of illegal dumping in both private and public land around the municipal area especially in the north.

### 3.8.5 STATE OF WASTE DISPOSAL SITE

The Municipal does provide and transfer in its jurisdiction, yet is is responsible for collection and transport of waste to the landfill. KDM has a waste transfer station located at extension 25 yellowwod drive at Ward 16 and is currently under construction but towards finalization. Nonetheless, within the area of jurisdiction there is one transfer station in the South, handling approximately 6 400 tons of mixed waste streams excluding hazardous waste per month, approximately 2000m<sup>3</sup> per month of garden waste as well as approximately 450 ton per month of recyclables. The facility is owned and operated by Dolphin Coast Waste Management of behalf of KDM

FIGURE 94: LANDFILL SITES



## WASTE MANAGEMENT CHALLENGES FOR THE MUNICIPALITY

From the analysis of the challenges identified in the Waste Status Quo Report in KwaDukuza Municipality are the following: waste avoidance, minimization, diversion, extending access to residential waste collection services, resource recovery infrastructure, waste drop-off facilities, human and other resources, waste education, awareness and waste information management systems.

The key factors, which are set to influence future waste management in KwaDukuza Municipality, include the following, *inter alia*: Strategic waste management planning for a 5 year planning horizon;

- Implementation of integrated waste management principles promoting avoidance, prevention; minimization, re-use, recycling and safe waste disposal;
- Extension of basic waste management services to all residents of KwaDukuza Municipality;
- Public awareness raising regarding environmental and waste management issues;
- Implementation of a waste information system;
- Institutional strengthening and capacity building;
- Prevention of health risks and environmental pollution from waste management activities and facilities;
- Review of the Refuse Removal By-laws; and
- Rehabilitation of Shakaville Disposal Site.

**3.8.6 PROGRESS REGARDING THE IMPLEMENTATION OF THE IWMP**

Notwithstanding the fact that the IWMP is still at its development stage, some of the projects that are related thereto are being implemented by the Municipality without necessarily waiting for the approval of the IWMP. Kindly refer to the Scorecard for ease of reference.

**3.8.7 A SYSTEM TO DIVERT WASTE FROM LANDFILL SITE FOR RECYCLING**

**3.8.7.1 Municipal Recycling Initiatives**

The Municipality has made effort to support some local recycling businesses. Currently the Municipality is investigating the option of establishing a Material Recovery Facility (MRF) at the Yellowwood Drive Transfer Station in Stanger. The Municipality is also currently running a program which is planned to involve a private contractor to collect waste from residential and business areas and to use municipal employees to sort waste at the MRF. The sorted recyclable waste would be sold to larger recycling factories and the non-recyclable waste disposed to landfills. A private contractor may also be used to handle the re-sale of recyclables from the MRF. This initiative is in line with several of the targets listed under the KZN’s seven strategic goals (job creation, waste recycling, and minimizing waste to landfill). One of the targets which are addressed is listed as “The implementation of waste management services such as waste to energy and recycling projects that should be done in a way as to encourage the creation of sustainable jobs, local economic development and empowerment of local entrepreneurs particularly those that have been historically disadvantaged.” (KwaDukuza IDP, 2012).

The municipal waste manager also indicated that the municipality is planning to implement a two-bag system for recycling domestic waste at source. A different coloured waste bag would be provided to the household that would be collected on a specific day for separation at the MRF and subsequent recycling. There are a number of private recyclers operating in the KwaDukuza Municipality. Most informal pickers reclaim recyclable waste from business waste and the Central Business District (CBD) street bins in order to sell the recyclables to small recycling businesses operating in the KwaDukuza Municipality. The profiles of some of the main recycling companies operating in KwaDukuza Municipality is provided below and this information below was given during interviews with the facility managers.

**FIGURE 95: PROFILES OF LOCAL RECYCLING BUSINESSES**

Company Name	Years in business	Location of facility	Types of waste accepted	Waste handling activities	Catchment and distribution	Challenges
Dermatrans	5 years	Ballito	Domestic waste	Waste sorting, storage and bailing	Collecting domestic waste from the Southern region of KwaDukuza. Supplying to a larger	Lack of supporting municipal programmes or infrastructure such as a 3-bag

					recycling company in Durban.	system and Drop-off centres for separation at source.
<b>Sebenza Sonke</b>	2 years	Stanger	Paper, cardboard, glass, metal, plastic.	Waste sorting, storage and bailing	Collecting from Stanger CBD and municipal offices. Supplying a larger recycling company in Mandeni.	Lack of waste feedstock
<b>Dash Car Wash and Recycling</b>	4 years	Stanger	Paper, cardboard, glass, metal, plastic.	Waste sorting, storage and bailing	Collecting from KLM. Supplying a larger recycling company in Mandeni.	Low prices for waste and theft
<b>Environmental Waste Recyclers</b>	17 years	Industrial area, Stanger	Paper, cardboard, glass, metal, plastic.	Waste sorting, storage and transport. Wanting to start plastic processing.	Collecting from Stanger and surrounds. Supplying recycling companies in Mandeni and Durban.	Lack of waste feedstock and financing for equipment and facilities.
<b>HK Scrap Metals</b>	3 years	Stanger	All types of ferrous and non-ferrous scrap metal.	Collection, sorting and storage of scrap metal.	Collecting from Stanger and surrounds. Distribution was not disclosed.	Limited communication and support from the waste department.

**FIGURE 96: IMPLEMENTATION STATUS OF THE 2013/2014 KWADUKUZA MUNICIPALITY IWMP TARGETS**

GOALS	TARGETS	STATUS	COMMENT
<b>Priority Area 1: Waste Minimisation and Recycling</b>			
To implement sustainable recycling in KDM giving due consideration to social, environmental and economic factors.	A target of 30% reduction of the domestic and commercial waste streams disposed to landfill within the short term (2010 - 2012).	<b>Incomplete</b>	<ul style="list-style-type: none"> <li>• The vast majority of waste is still disposed of at landfill or illegally dumped.</li> <li>• Recycling is ongoing in the KDM, but it cannot be verified if this represents 30% of waste diversion to landfill</li> <li>• Large quantities of metal is said to be recycled according to SAWIS, but no data for general waste recycling is available.</li> </ul>
<b>Priority Area 2: Waste Collection Services</b>			
To provide an appropriate, affordable and sustainable waste collection service to all people in the Municipality and ensure that they live in a healthy and clean environment free of illegal dumping.	99% of all households receive a regular waste collection services and illegal dumping is phased out by year 2015.	<b>Incomplete</b>	<ul style="list-style-type: none"> <li>• Waste removal is only regular in urban areas and in rural areas skips are placed far apart.</li> <li>• According to StatsSA (2016), 56% of all households receive a weekly refuse removal and 7.9% have access to a communal waste collection point (skip bin).</li> </ul>
<b>Priority Area 3: Waste Disposal</b>			
Ensure sufficient long-term waste disposal capacity that is environmentally and publicly acceptable, and also to ensure that the landfills are progressively	Develop and commission waste drop off facilities in strategic areas within the municipal area by 2012.	<b>In progress</b>	<ul style="list-style-type: none"> <li>• The Shakaville Landfill Site has been capped and rehabilitated</li> <li>• Currently there are only two transfer stations, but two more are planned, along with a MRF at the Yellowwood transfer station...</li> </ul>

rehabilitated in such a manner so as to minimize the impact on the environment.			
<b>Priority Area 4: Assessment of All Potential Waste and Historical Sites</b>			
To ensure assessment of all historical waste sites.	To comply with the legislative requirements for waste disposal by landfilling.	<b>Incomplete</b>	<ul style="list-style-type: none"> <li>• Illegal dump sites have been mapped, but are still numerous within the municipality and no complete waste management by-laws are in place to address this issue</li> <li>• Many illegal dumping sites are cleaned by KDM and the waste disposed of at landfill</li> </ul>
<b>Priority Area 5: Garden Waste and Composting</b>			
To divert green and garden waste from the general waste stream to composting facilities.	To divert 25% green and garden waste per annum currently being landfilled to existing or new garden waste composting sites by 2018.	<b>Incomplete</b>	<ul style="list-style-type: none"> <li>• There are currently no municipal drop-off facilities or composting facilities for garden refuse</li> <li>• Garden refuse is often stored on private owned land and composting is done at some nurseries</li> <li>• KDM plans to develop a composting site at the Yellowswood transfer station.</li> </ul>
<b>Priority Area 6: Waste Information System</b>			
To develop an accurate and empirical waste information management system for research and planning purposes.	To develop a fully operational WIS by 2018.	<b>Incomplete</b>	<ul style="list-style-type: none"> <li>• No WIS is in place in KDM.</li> </ul>
<b>Priority Area 7: Waste Management Education, Capacity Building and Awareness</b>			

<p>To create an enabling environment for capacity building, environmental education and awareness for the population of KwaDukuza Municipality.</p>	<p>That 20% of the population of KwaDukuza Municipality will have been exposed to information and been made aware of waste management and waste management planning issues by the end of 2018.</p>	<p><b>In Progress</b></p>	<ul style="list-style-type: none"> <li>• The 20% target is in progress (partially reached) as waste awareness campaigns are conducted in the KLM.</li> <li>• Internal meetings are conducted within the KDM amongst municipal staff and awareness campaigns are conducted at the ward meetings of the KDM.</li> <li>• Strategic waste awareness programmes and community meetings have been ongoing</li> <li>• The EDTEA visits schools with KDM to educate students</li> <li>• Anti-dumping car stickers and posters have been made available to the public.</li> </ul>
<p><b>Priority Area 8: Organizational, Institutional and Regulatory</b></p>			
<p>Successful implementation and review of the IWMP from an organizational and institutional perspective with all targets set up by the IWMP being realized.</p>	<p>To establish effective implementation, monitoring and enforcement waste by-laws by 2020.</p>	<p><b>In Progress</b></p>	<ul style="list-style-type: none"> <li>• By-laws have been drafted and are in the process of being reviewed by COGTA. Thereafter the by-laws should be approved.</li> </ul>

## ACCESS TO COMMUNITY FACILITIES

### 3.8.8 CEMETERIES AND CREMATORIA

The Cemeteries and Crematoria section has the obligation to provide burial space to the community of KwaDukuza and ensure dignified burials as well as the provision of burial services to the destitute community of KwaDukuza including cremation services. The services provided are as follows:

- Provision of burial space in a form of cemeteries;
- Provision of Crematoria; and
- Provision of indigent burial services where assistance is given to the destitute families to bury their loved ones in a dignified manner.

**FIGURE 97: CHALLENGES AND INTERVENTIONS FOR CEMETERIES AND CREMATORIA**

Cemeteries and Crematoria	
Challenges	Interventions
<ul style="list-style-type: none"> <li>▪ Shortage of burial space especially in the Northern section, even though land has been acquired. The establishment process is proving quite lengthy.</li> </ul>	<ul style="list-style-type: none"> <li>▪ The burial space has been identified in the Northern section, including in the Groutville area, and a desktop study was undertaken on the two properties. The Municipality is in a process of engaging with the property owners in terms of signing the MoU to allow the Municipality to undertake feasibility studies in order to confirm the suitability of the land for the intended purpose prior to the commencement of the acquisition process.</li> </ul>
<ul style="list-style-type: none"> <li>▪ There is a need for a Manager and Superintendent in this section to manage the operations, currently there is only a Supervisor who reports directly to the Deputy Director.</li> </ul>	<ul style="list-style-type: none"> <li>▪ The Manager and Superintendent posts are already in the approved organogram of the Municipality, however, owing to financial constraints the Municipality has resolved to appoint the Superintendent in the interim and subsequently fill the Manager's post within the following financial year.</li> </ul>

**FIGURE 98: LIST OF CEMETERIES AND CREMATORIA**

Site	Status	Comments
KwaDukuza cemetery in Cato Str	Full	No burials are taking place except for reburials

Shakaville cemetery in Yellowwood Drive	Full	No burials are taking place except for reburials
Erf 301 cemetery	Full	No burials are taking place except for reburials
Groutville cemetery	Full	No burials are taking place except for reburials
Nkobongo cemetery	Full	No burials are taking place except for reburials
Shakaskraal cemetery	Full	No burials are taking place except for reburials
Umhlali cemetery	Full	No burials are taking place except for reburials
Darnal cemetery	Full	No burials are taking place except for reburials
Vlakspruit cemetery (South)	Operational	Still open for burials (New)
1 x KwaDukuza Crematorium	Operational	Operational

### 3.8.9 STATUS, BACKLOGS NEEDS AND PRIORITIES FOR COMMUNITY FACILITIES

#### LIBRARY SERVICES

The Municipal area has six operating libraries which are KwaDukuza, Stanger Manor, Ballito, Shakaskraal, Umhlali and Darnall. The facilities currently accommodate pre-school up to tertiary students (pensioners and other community members). The libraries currently provide the following programmes: -

- Internet cafes;
- basic computer classes;
- activities room;
- computer for blind people (Mini Library for the Blind);
- Reading Activity;
- Career Guidance; and
- Toy Project, gaming and eBooks. (KDM Library only, intends to roll out these services to other facilities)

The KwaDukuza libraries also undertake Outreach Awareness Programmes to all schools and the community Library promotion campaigns to improve education, undertake Library Week, Literacy Week, World Play day, World Book Day and undertake storytelling to young kids as well as attend Interest Group Forums. There is currently a need for the provision of library branches at disadvantaged areas with high population and education centres such as Groutville area, Nkobongo Area and Doringkop Area.

## COMMUNITY HALLS

A list of community halls that belong to the KwaDukuza Municipality is furnished herein below:

**FIGURE 99: LIST OF COMMUNITY HALLS OWNED BY KWADUKUZA MUNICIPALITY**

No	Name of Hall	Location	Ward
1	KwaDukuza Town Hall	KwaDukuza	19
2	Supper Room Hall	KwaDukuza	19
3	R.A. Moodley Hall	KwaDukuza	19
4	Sokesimbone Hall	Sokesimbone	01
5	Zamani Hall	Zamani	02
6	Nonoti Old Library Hall	Darnall	02
7	Nyathikazi Hall	Nyathikazi	03
8	Nonoti Mouth Hall	Nonoti Mouth	03
9	Shakashead Hall	Shakashead	04
10	Lindelani A Section Hall	Lindelani A Section	05
11	Lindelani E Section Hall	Lindelani E Section	05
12	Velani Hall	Velani Township	07
13	Nkobongo Hall	Nkobongo	08
14	Malende Hall	Malende	09
15	Hangu's	Hangus	09
16	Mgigimbe Hall	Mgigimbe	09
17	Groutville	Groutville	10

18	Thandanani	Thembeni	11
19	Thembeni	Thembeni	12
20	Glenhills MPCC	Glenhills	13
21	Shayamoya Hall	Glenhills	13
22	Lloyd Hall	Lloyd	14
23	Chris Hani Hall	Chris Hani	15
24	Mdoniville Hall	Mdoniville	16
25	Stanger Manor Hall	Stanger Manor	17
26	Shakaville Hall	Shakaville	18
27	Mbozamo Hall	Shakaville	18
28	Etete Snyman Hall	Etete	20
29	Driefontein Hall	Driefontein	21
30	Diefontein Old Hall	Driefontein	21
31	Shayamoya Hall	Shayamoya	23
32	Vulinqondo Hall	Doringkop	25
33	Ohlange Hall	Doringkop	25
34	Ntshawini Nevas Hall	Ntshawini	26
35	Madundube Hall	Madundube	27
36	Nyathikazi Community Hall	Nyathikazi	3

**Purpose of Community Halls:** Community Halls can be described as buildings that provide physical resources that are used for community development and community services activities, including:

- Meeting and function rooms for community activities;
- Specialist activity and performance spaces for particular groups of people; and
- Support facilities such as kitchen, toilet, and furniture.

**The Status of Community Halls:** The Community Services and Amenities Business Unit has created a database of all facilities, their current status and the estimate cost to remedy those identified structural damages concerning community halls. The Unit has since begun the process of maintenance of some halls depending on the availability of funds.

The Business Unit had to consider the fact that facilities are currently prone to vandalism and theft. If the Municipality repairs a facility there is a propensity to vandalize the same within twenty-four hours. The continuous vandalism removes the feasibility of repairing the facilities owing to lack of security, which is impacted by budgetary constraints within the unit. Nonetheless, the communities play a greater role in taking the ownership of the facilities and ensuring that undesirable elements are deterred. Furthermore, if members of the community are aware of an issue at the facility they speedily bring it to the department’s attention so that it may be addressed.

**PARKS AND GARDENS, SOCCER FIELDS AND COMBO COURTS**

**Figure 100: Parks and Gardens, Soccer Fields and Combo Courts**

<b>Parks and Gardens</b>	<b>Wards</b>
<b>SOCCER FIELDS WITH COMBO COURTS</b>	
Stanger Manor ground & a combo court & ablution facility	17
Sakhuxolo ground & a combo court & ablution facility	25
Chief Luthuli sportsfield & ablution facility	11
Stanger high School	19
<b>COMBO COURTS</b>	
Melville	24
Shakaville courts	18
Chris Hani	15
Njakane	15
Madendube	27
Darnal	2
Etete	7

SOCCER FIELDS	
Shekumbula ground & ablution facility	25
Darnall sportsfield & and ablution facility	2
Soccer ground (lot 530) - Darnall & ablution facility	2
Soweto ground – Zamani	2
Driefontein ground & an ablution facility	21
Shakashead ground & ablution facility	4
Melville soccer ground	24
Nkobongo ground & an ablution facility	8
Etete ground velani & ablution facility	7
Snyman ground – Etete	20
Groutville market ground & a combo court	10
Ediphini ground (Malende)	9
Glenhills ground & ablution facility	13
Rockypark ground & ablution facility	19
Ward 10 and 13 Combo courts only left is toilets	

Soccer Fields	
Mashaba ground - Ilody & ablution facility	26
Gledhow cricket ground & ablution facility	15
Gledhow soccer ground	15
Gledhow hostel ground	15
Shakaville soccer field & ablution facility	18

Madundube ground & ablution facility	27
Shayamoya ground	23
Neva's ground ablution facility	26
Lindelani soccer field & ablution facility	5
Proposal of a Sportfield is needed as it is the only ward which does not one.	9

## PARKS AND GARDENS

The mandate of this section is to clean and green the KwaDukuza Municipality. This involves the maintenance of municipal verges, parks, open spaces, gardens, public ablutions, sports facilities and other recreational areas. Maintenance of these areas takes the form of:

- Grass cutting;
- Tree felling/pruning;
- Landscaping and beautification including maintenance;
- Parks development and maintenance;
- Recreational facilities maintenance and upkeep;
- Litter picking and emptying of municipal refuse bins;
- Herbicide/pesticide control;
- Alien vegetation control; and
- Garden refuse removal.

The section also formulated a comprehensive repairs and maintenance plan. The process entailed the physical verification of all the sports and recreation facilities; and recorded the status thereof. Subsequent to the physical verification the required intervention was determined together with the associated costs.

**FIGURE 101: CHALLENGES AND INTERVENTIONS FOR PARKS AND GARDENS**

Challenges and Interventions for Parks and Gardens	
Challenges	Intervention
<ul style="list-style-type: none"> <li>▪ Continuous vandalism and theft on the facilities. Consequently, it is not always feasible to continuously be repairing the facilities due to there being no form of security, which again is</li> </ul>	<ul style="list-style-type: none"> <li>▪ The Municipality has since urged the communities to play a greater role in taking ownership of the facilities and reporting any issues/problems that arise at these facilities; this is to ensure undesirables are deterred.</li> </ul>

<p>due to the budgetary constraints within the Municipality.</p>	<ul style="list-style-type: none"> <li>▪ The business unit has also come up with an inspection form which is signed by the Ward Councilor or his/her representative and the official after the inspection is conducted on the facilities in the ward.</li> </ul>
<p>Shortage of working equipment for trimming of trees. Tree felling process is only being done now.</p>	<p>Future organization needs to accommodate the element of tree felling as a component of the business unit.</p>

### Beach Amenities

The function of this section is to ensure that the coast of KwaDukuza and the nearby recreational facilities including the ablution facilities are clean in order to ensure that they are in an acceptable standards always. The section covers the following beaches:

- Tinley Manor;
- Salt Rock;
- Thompsons Bay;
- Willards beach;
- Clark bay;
- Blythedale beach;
- Zinkwazi beach;
- Shakas Rock; and
- Salmon bay.

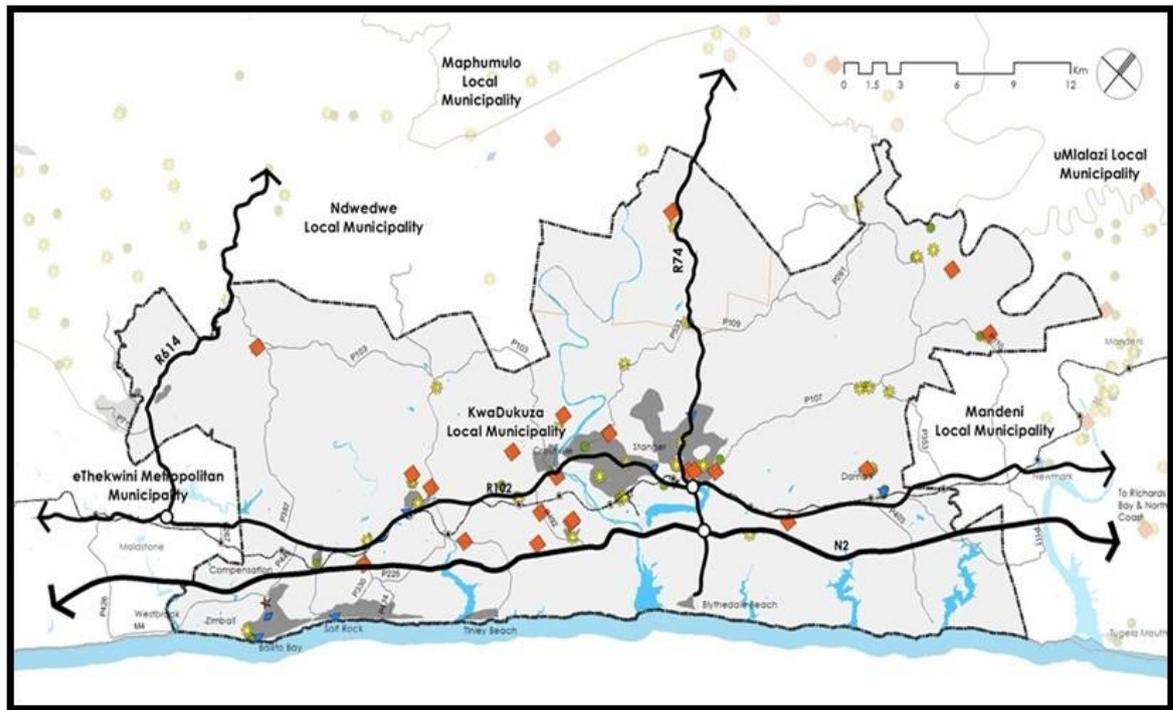
**FIGURE 102: CHALLENGES AND INTERVENTIONS FOR BEACHES**

CHALLENGES AND INTERVENTIONS FOR BEACH AMENITIES	
CHALLENGES	INTERVENTION
<ul style="list-style-type: none"> <li>▪ Turnaround time on repairs and maintenance of the facilities along the cost. Concern is with the SCM processes which are to be followed before a service provider is appointed to do the repairs.</li> </ul>	<ul style="list-style-type: none"> <li>▪ The Municipality has advertised a tender for database/panel of service providers who can be used or called out to do the repairs and maintenance on the beach facilities as-and-when required. The service providers will be used on a rotational basis.</li> </ul>

- Lack of supervision especially in the Northern section with the vacant post of Manager and Amenities Supervisor.

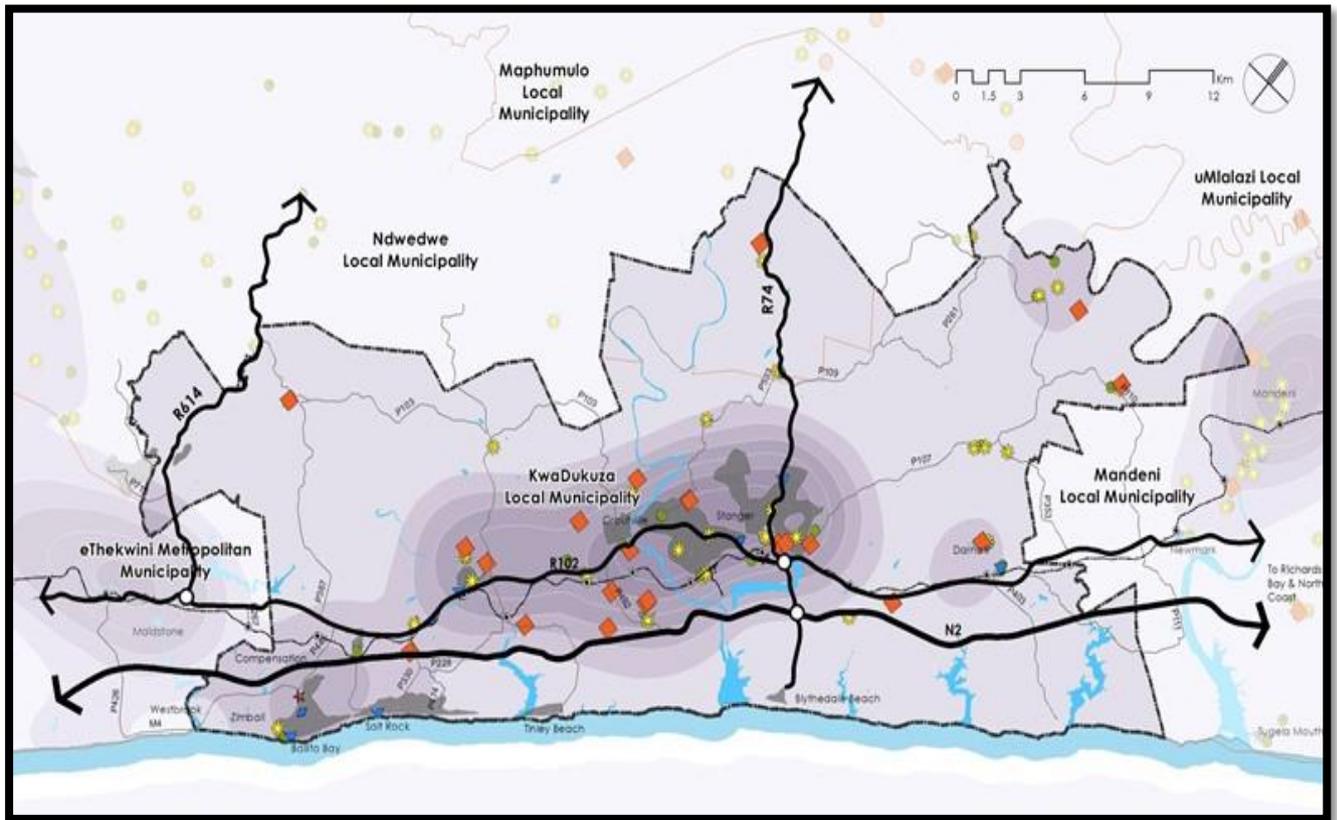
- The Manager and Amenities Superintendence beach and hall posts are already been filled in terms of the organogram i.e. in the approved organogram of the Municipality. However, due to financial constraints the Municipality shall appoint an Amenities Supervisor in the interim and subsequently fill the Acting Manager's post subject to the availability of funds. The recruitment process of appointing the Supervisor Amenities is pending, the process has since begun in earnest.

**FIGURE 103: COMMUNITY AND SOCIAL FACILITIES WITHIN KWADUKUZA MUNICIPALITY**



KwaDukuza Municipality SDF 2015/2016

**FIGURE 104: OTHER COMMUNITY AND SOCIAL FACILITIES IN THE CONTEXT OF ROAD POPULATION DENSITIES**



**FIGURE 105: KWADUKUZA MUNICIPALITY'S NATION BUILDING AND SOCIAL COHESION PROJECTS**

<b>PARKS AND GARDENS</b>		
<b>PROGRAMME</b>	<b>ACTIVITY</b>	<b>AREAS WHERE WORK IS UNDERWAY OR COMPLETED</b>
Alien Plants Eradication Programme	Clearing of alien invasive plants	Pigeon wood swamp forest, water berry swamp forest, Gledhow south village, Blythdale, Zinkwazi
Resurfacing of netball/ tennis court	The tennis court was resurfaced	Stanger Heights( ward 16)
Refurbishment of a tennis court	Shakaville Tennis Court refurbished	Shakaville (ward 28)
Sports field upgrade	Upgrading of sports field	Lindelani (ward 5)
<b>CRECHES / CHILD CARE FACILITIES</b>		

Construction of three crèches	Crèches underway	Wards 14, 18, and 23
<b>BEACH AMENITIES</b>		
Upgrade of lifeguard towers and ablution facilities	Upgrade in various areas has been completed.	Zinkwazi beach completed, Tinley Manor completed, and Salt Rock is still underway.

### 3.9 ENERGY

#### INTRODUCTION TO ENERGY IN KWADUKUZA MUNICIPALITY

The Municipality has been working with ICLEI – Local Governments for sustainability in order to jointly come up with progressive strategies that would improve energy efficiency, promote the roll-out of renewable energy, and reduce climate change-inducing carbon emissions. The earlier phase of the project provided a baseline assessment so that progress towards a more sustainable development path could be tracked, through setting achievable targets, and measuring progress over time. The main focus of this baseline assessment completed in 2014, was a Greenhouse Gas Inventory for the 2012 calendar year. This inventory highlights the energy utilization and associated carbon emissions for the area.

#### RESULTS OF THE FIRST GREENHOUSE GAS INVENTORY FOR KWADUKUZA:

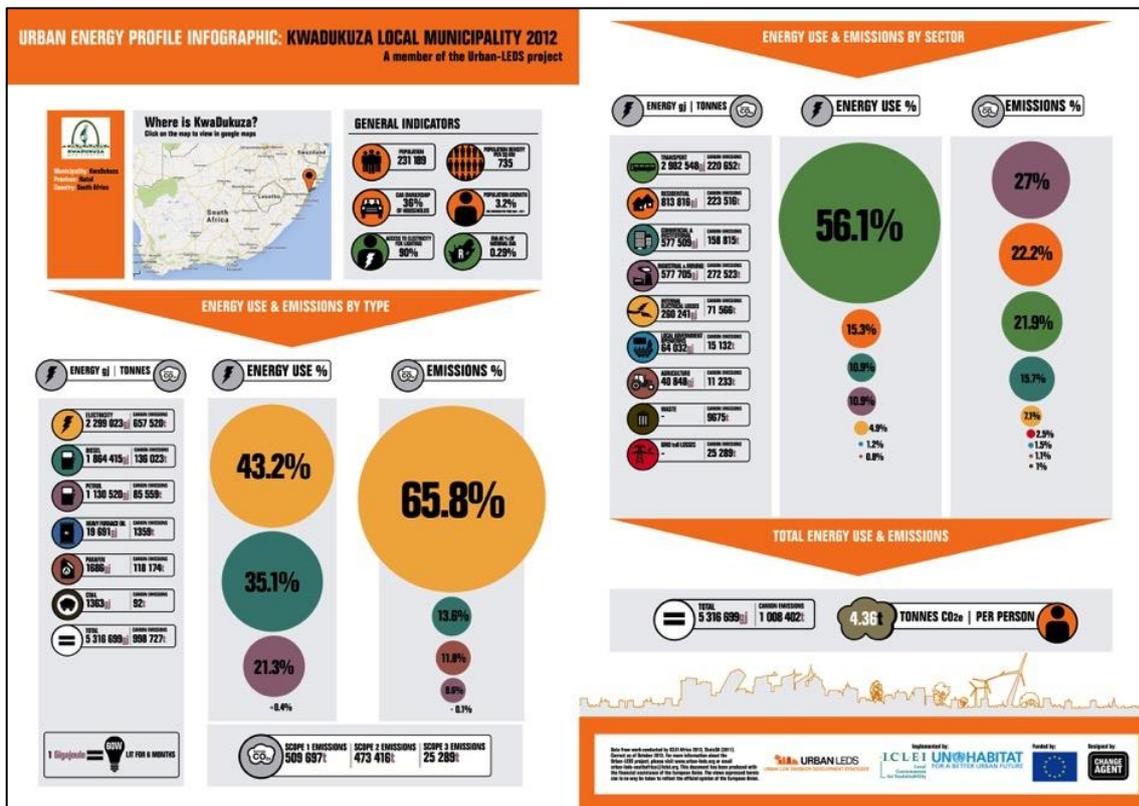
This section provides a high level summary of the energy usage and associated greenhouse gas emissions for KwaDukuza Municipality. In view of these results, recommendations can be made to simultaneously address energy security and poverty, while increasing energy efficiency and reduce the energy requirements and resultant greenhouse gas emissions intensity in the area.

Electricity is the dominant energy type used in KwaDukuza (43% of total 5.3 million GJ of energy consumption), a pattern that is consistent with other municipalities in South Africa. Petrol (35%) and diesel (21%) are respectively the second and third most dominant fuel types used in KwaDukuza. Nationally, electricity is mostly generated from fossil fuels, which means that the emissions produced as a result of electricity consumption in the KwaDukuza area is 65%. The sectors consuming the greater proportion of energy in the area are transportation (56%), residential (15%), industrial (11%), and commercial (11%). Combined, these sectors are also responsible for 87% of the total 1.008 million tonnes of carbon dioxide equivalent (tCO<sub>2</sub>e) emissions accounted for in the year 2012. 91.2% was emitted by the community and 8.8% emitted directly by the local authority (with the inclusion of electrical losses). The first pair of pie charts below shows the percentage of energy use (left hand graph) and associated emissions for each of the main fuel types used in KwaDukuza.

The carbon and energy intensity in KwaDukuza is similar to that of like-sized municipalities, with similar economic activities and demographics. Energy consumption is 23 gigajoules (GJ) per person per annum. The per capita emissions amount to 4.36 tCO<sub>2</sub>e per person per annum. Every million Rand of Gross Value Added in the local economy requires 685.8 GJ of energy to produce and therefore emits 130.1 tCO<sub>2</sub>e. More detailed statistics on the

energy use and carbon emissions can be found in the detailed Greenhouse Gas Inventory Report, with high-level summary statistics in the info graphic below.

**FIGURE 106 INFOGRAPHIC SHOWING KWADUKUZA MUNICIPALITY'S URBAN ENERGY AND EMISSIONS PROFILE**



### Key Implications of the Greenhouse Gas Inventory

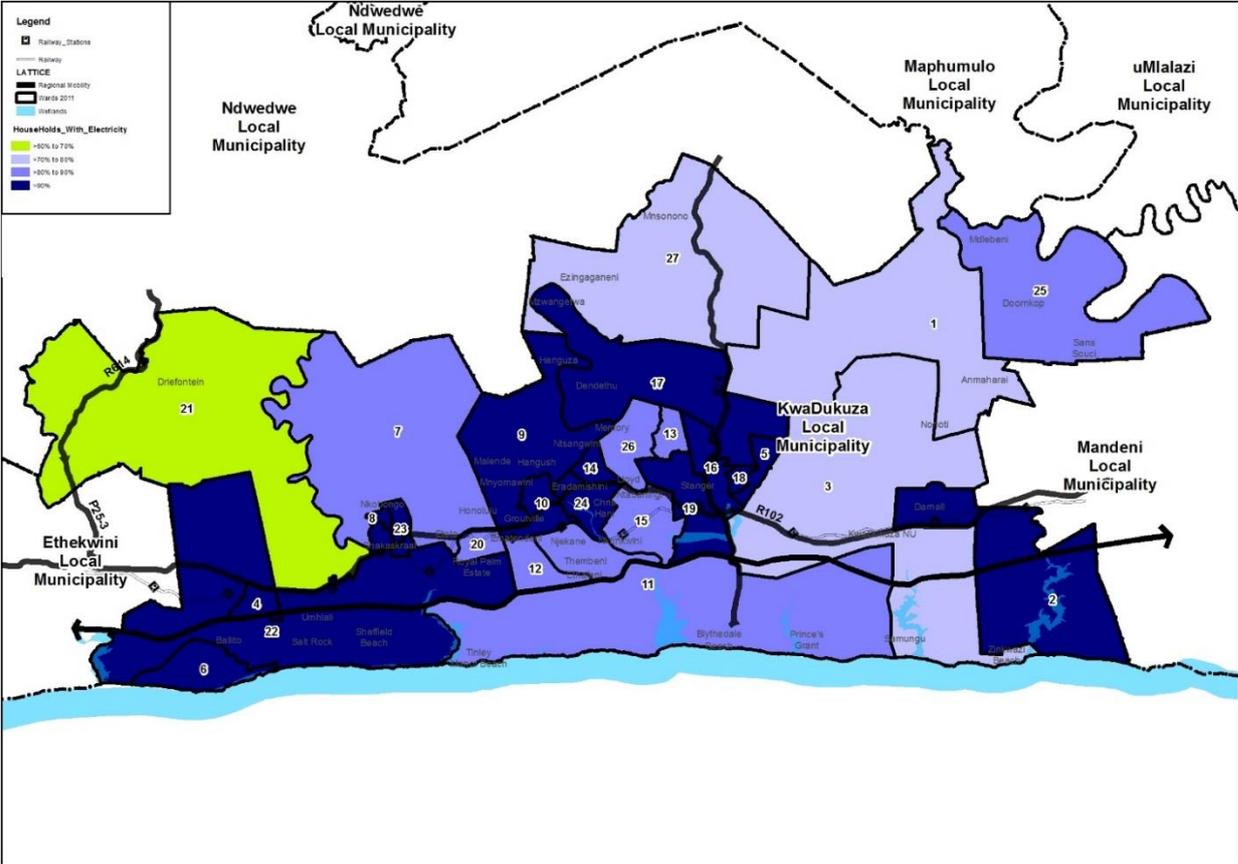
Setting ambitious but achievable targets to reduce greenhouse gas emissions can achieve multiple co-benefits at the level of the community and for KwaDukuza Municipality. Examples include: improved energy security, reduced energy consumption, a greener and more inclusive economy at community level. Reduced operational costs for the Municipality through improved energy efficiency, reduced internal losses, and increased reliability of municipal infrastructure, as well as increased access to international carbon finance. KwaDukuza Municipality is committed to working together with communities and business to contribute towards a low carbon future. A series of actions to reduce emissions are included in a brand new low emission development strategic framework and action plan that was recently adopted, the actions and recommendations of which will be integrated into this and subsequent IDP's.

#### 3.9.1 Energy/ Electricity Provider

The KwaDukuza Municipality has two licensed electricity distributors, namely Eskom and KwaDukuza. KwaDukuza Municipality is a licensed electricity provider. Whereas ESKOM supplies electricity directly to the following Wards: 1, 2, 3, 21, 25 and 27 the rest of the Wards are supplied by the Municipality. Nonetheless, all street lighting in all

Wards, except for Ezinkwazi, is provided electricity by the Municipality. However, in some rural areas electricity is still supplied by ESKOM.

**FIGURE 107 HOUSEHOLDS WITH ELECTRICITY**



**3.9.2 ADOPTION AND IMPLEMENTATION OF ELECTRICITY PLAN**

The Energy Master Plan was adopted by Council in 2016 and it remains under implementation. A copy of the Energy Master Plan is attached as **annexure 17**. The plan has been reviewed in order to produce a new 10 year plan aligned to the updated spatial development framework for the municipal supply area. It also provides a medium term plan to develop the electrical infrastructure that will be required to support the envisaged demand growth. The plan identifies areas where new infrastructures should be located and what components, either existing or new, will be required. The aims of the Electricity Master Plan are as follows:

- To ensure the best possible technical solution;
- To provide input to the bulk energy supplier on future bulk energy needs;
- To avoid unnecessary refurbishment costs on equipment which could be made redundant in the future; and
- To avoid constriction of economic growth in the region due to infrastructure constraints.

### **3.9.3 OPERATIONS AND MAINTENANCE PLAN FOR ELECTRICITY/ ENERGY**

The Municipality has an Operations and Maintenance Plan for electricity/energy in place and was tabled to Council in March 2019 and was adopted and subsequent implementation.

### **3.9.4 PLAN FOR SCHEDULE 5B PROJECTS**

Once funding is secured from INEP, KwaDukuza Municipality shall appoint service providers for implementation purposes. A Memorandum of Understanding (MoU) has been signed between ESKOM and the Municipality.

### **3.9.5 THE STATUS, BACKLOGS, NEEDS AND PRIORITIES FOR ELECTRICITY / ENERGY SERVICES**

In an endeavour to rise to these challenges, KwaDukuza Municipality has embarked on a programme to upgrade its networks in order to stabilize and improve the quality and firmness of supply. The upgrades which have thus far been undertaken are in line with the findings of the Energy Master Plan Network Study conducted by the NET GROUP. Responding to the infrastructure challenges identified in the Master Plan, the Municipality has already accomplished the following upgrades:

- For the Southern network KwaDukuza Municipality has upgraded the Shakaskraal/Hilltop/Business Park 33 kV Overhead line and associated network equipment from 19MVA capacity to 30MVA capacity. This will enable the Ballito and surrounding areas load to be transferred over to the Shakaskraal substation via the Hilltop/ Imbonini/ Shaka' s Rock supply circuit, when overload conditions prevail due to cable theft and/or storm damage occurring causing a loss of supply from the Driefontein feeder or Collisheen feeders each respectively.
- KwaDukuza Municipality has secured a firm 30 MVA capacity (Premium Supply) from ESKOM via the ESKOM Driefontein substation. The Dual 33kV supply circuits from the Driefontein intake substation have been constructed and are connected to existing interconnected 33kV Networks which has reduced overload situations considerably. These circuits have also made it possible to relieve load on the Shakaskraal Intake substation, thus availing capacity for load growth in the North East and West sectors of the Southern networks.

It is the intention of the Municipality to transmit supply from Driefontein Sub-Station into Council's supply area to connect into the proposed NEW 33/11 kV substation which is to be constructed adjacent to the proposed new ESKOM 132/33 kV DUKUZA substation to be established in the vicinity of Compensation Traction Station.

The availability of this firm 30 MVA will provide sufficient bulk supply capacity leading to the medium term to provide for the degree of firmness of supply required as well as enable a host of alternative network switching configurations to satisfy contingency options under fault and load transfer conditions.

The planning and design for the Municipality Dukuza Substation (33/11kV) is at an advanced stage, although delays in acquiring land rights for the substation servitude have had an adverse effect on progress. These issues are to be resolved shortly.

### **3.9.6 ELECTRICITY BACKLOGS**

Challenges have been experienced in respect to overload situations at Shaka's Rock Substation due to the rampant load growth in the Shaka's Rock/Sheffield Beach areas of Supply. This has been overcome by the decision taken by the Municipality to establish the New Sheffield 33/11 kV substation which is central to the emerging growth node. This new substation is at a stage of completion, however the full benefit will only be realized upon the 33kV Linking cables having been installed between Shakaskraal Major Intake substation and the new Sheffield substation.

A Budget provision has been made for this project and will carry forward into the 14/15 financial year. Upon commissioning of Sheffield substation it shall be possible to transfer at least 5mva of existing load from Shaka's Rock substation over to the new Sheffield substation which will also reinstate the firm 10 MVA capability at Shaka's Rock substation during peak seasons and also release load off the Shakaskraal, Hilltop, and Imbonini 33 kV distribution network. To fully utilize the available capacity and relieve load from Shaka's Rock substation as well as reinforce supply to the far end of Sheffield Beach, a suitably rated dedicated 11 kV feeder cable to connect between Sheffield Substation and Village Switch room has been installed.

### **3.9.7 ELECTRICITY NEEDS AND PRIORITIES**

The benefit to be derived from interconnecting the two firm 10 MVA substations (Shaka's Rock and Sheffield) will be the capability of transferring network load between major substations under emergency conditions, thus allowing for a greater security of supply.

KwaDukuza Municipality has also resolved to establish the new Eskom/KwaDukuza Municipality intake substation to be known as Dukuza 132/33 kV Substation within the next three years to cater for the future load growth. The high level estimated cost provided by Eskom for this substation is in excess of R100 million. The assessment of the infrastructure established that the age and condition of the majority of DC-Battery Charges and Batteries installed at major substations and switch rooms posed a great risk to the correct functioning of equipment protective devices. The DC-supply is used to energize the protection relays and control the tripping/closing coils on all the 33 and 11 kV breakers. Phase one of the programme to renew all such aged equipment has been completed and Phase two is beyond tender stage ready for installation. This project may carry forward to the new financial year.

### **CO-ORDINATION OF DEVELOPMENT ACTIVITIES**

Prior to the finalization of a Service Level Agreement between the Municipality and a Developer's Engineers the designs and specifications are reviewed by the Municipality. The Municipality approves the Developers' Engineering Report in accordance with SPLUMA.

### **ANNEXURE 33: DRAFT BUDGET AND PROJECTS OF THE ELECTRICAL ENGINEERING UNIT AS OF June 2020**

### **STREET LIGHTS (LEDs):**

The Main Objective for Street Lights known as LEDs is for Public Safety Energy efficiency purposes and the Municipal projects set to be implemented can be accessed as follows;

### **LT MAINS UPGRADE:**

The main purpose of the LT Mains is to upgrade service connections circuits to get a reliable power supply and the related projects can be accessed form **annexure 17**

### **MV NETWORK UPGRADE:**

This element Minimizes power outages such that a reliable electricity is maintained. It also Minimizes technical energy losses and Increases electricity capacity of lines. The projects can be accessed form **annexure 17**

### **SUBSTATION UPGRADE:**

Minimize major power outages such that a reliable electricity is maintained Ensure electrical network safety with the following can be accessed **from annexure 17**

### **BULK SUPPLIES:**

Its objective Ensure adequate electricity supply can be accessed **from annexure 17**

### **ELECTRIFICATION PROJECTS:**

All other Electrical Engineering Projects access to electricity and has the following projects which can be accessed **from annexure 17**

### **PROJECTS – ELECTRICAL OUTER YEARS**

**Figure 108 ELECTRICAL PROPOSED PROJECTS OUTER YEARS**

<b>NO.</b>	<b>PROJECT DESCRIPTION</b>	<b>WARD</b>	<b>2019/20</b>	<b>2020/21</b>	<b>2021/22</b>
1	Customer Network Link	All		10 000 000	1 000 000
2	Smart metering	All	5 000 000	71 319 200	1 000 000
3	Scada System (MP)	All	7 000 000	10 000 000	500 000
4	Asset Management Implementation			300 000	500 000
6	Signage and labeling of Electrical Infrastructure equipment	All	200 000	1 600 000	-

7	New Dukuza 80MVA Bulk (CP, MP)	28	15 000 000	85 000 000	50 000 000
8	New Tinley Manor 80MVA Bulk (CP,MP)	20		200 000	-
9	Nonoti 40MVA Bulk (MP)	3		200 000	-
10	Rich Moore 10MVA Bulk 400452153	22	100 000	20 000 000	20 000 000
11	Palm Lakes 30MVA Bulk 400452153	20	20 000 000	5 000 000	-
13	Energy Efficient Demand Side Management	all		12 414 286	19 257 143
14	Housing Electrification Projects	all	10 000 000	11 000 000	12 000 000
15	KwaDukuza Mall Bulk Supplies- LPD funding	19	5 000 000	6 000 000	
16	KwaDukuza Mall Bulk Supplies- DTI funding	19	5 000 000	6 000 000	1 630 865
17	NV Public Lighting Cluster A 100 SL 400452122	A	1 641 337	1 359 054	493 513
18	NV Public Lighting Cluster B 37SL 400452123	B	520 067	411 261	1 564 350
19	NV Public Lighting CLuster C 100SL 400452124	C	1 588 548	1 303 625	1 915 079
20	NV Public Lighting Cluster D 100SL 400452125	D	1 936 304	1 595 899	1 791 998

21	NV Public Lighting Cluster E 100 SL 400452126	E	1 269 221	1 493 332	909 132
22	NV Public Lighting Cluster F 50 SL 400452127	F	592 900	757 610	1 630 865
23	NV Public Lighting Cluster G 50 SL 400452128	G	587 788	645 002	774 003
24	Public lighting - High mast	ALL	4 000 000	5 000 000	
25	Public playgrounds lighting	ALL	2 500 000	500 000	500 000
26	Control Boxes in Eskom supply areas		600 000	400 000	
27	NV Replace Grid Prot Relays 11K P3 430452146	All	1 000 000	1 000 000	1 000 000
28	Gizenga Substation (CP, MP)	29	5 000 000	30 000 000	15 000 000
29	NV Replace 33kVA Point of Supply to Lavo. Sub 440452151	19	1 460 787	2 500 000	
	MV equipment refurbishment	all		5 000 000	5 000 000

### **3.10 HUMAN SETTLEMENTS:**

#### **3.10.1 HOUSING CHAPTER HIGHLIGHTING HOUSING NEEDS, EXISTING AND PLANNED PROJECTS**

The guidelines that recommend the IDP processes and activities that are part of the analysis thereof are provided by the Housing Chapter and include the following:

- An analysis of service gaps and resource potentials;
- A participatory-based community and stakeholder level analysis;
- Cross-sectoral municipality-level analysis in respect of (a) economic, (b) environmental, (c) institutional, (d) spatial and (e) socio-economic matters;
- The prioritisation of issues; and
- In-depth analysis of issues.

It is through the process alluded above that issues that impact on development at KwaDukuza Municipality can be identified and explored. It is prudent to accept that the IDP has incorporated the Housing Chapter as recommended and envisaged by Part 3 of the Housing Code. KwaDukuza Municipality is classified as a Housing Developer. KwaDukuza Municipality's Housing Sector Plan which was adopted by Council in July of 2018. The plan is attached as **annexure 18**.

#### **3.10.2 HOUSING SPATIAL PLAN ALIGNED WITH KZN HUMAN SETTLEMENTS**

Indeed the KwaDukuza Housing Sector Plan is aligned to the KZN Human Settlements Spatial Master Plan which takes into account the KZN Human Settlements Spatial Master Plan. Led by the KZN Department of Human Settlements, the Spatial Master Plan involves sector officials and practitioners who ensure coherence and an all-inclusive MSP approach, particularly tailored for the province of KwaZulu-Natal. The plan is proving to be the underpinning design for all human settlements endeavours in the region. The MSP has identified key focus areas for prioritised investment based on housing needs and demands, population and infrastructure capacity of those areas.

#### **3.10.3 THE EXISTING AND PLANNED PROJECTS**

The iLembe District is fortunate to have KwaDukuza Municipality as part of its local municipalities because it is the economic hub of the district. For this reason, most people from other parts of the iLembe District find it more advantageous to come and settle in KwaDukuza in pursuit of both housing and job opportunities. The current low income housing backlog in KwaDukuza is still high, but the Municipality is in the process of finalizing the delivery of the already constructed houses to the respective beneficiaries. The natural growth in the area is in the region of 4%, and together with relatively small average household sizes, it leads to a situation where demands for new housing units are ever increasing. If housing delivery continues at its current pace, then the backlog is set to remain over a period of 10 to 15 years, and increase dramatically if delivery is not significantly

increased. The KwaDukuza Housing Demand Database suggests that the total housing backlog in KwaDukuza currently sits at 68000.

## HUMAN SETTLEMENT SERVICE DELIVERY REPORT AND EXPENDITURE:

**FIGURE 109: EXISTING AND PLANNED HUMAN SETTLEMENT PROJECTS**

YEAR	BUDGET ACCREDITATION	BUDGET HSS	NO OF HOUSES CONSTRUCTED	NO OF HOUSES HANDED OVER	NO. OF SITES SERVICES	EEDBS TITLE DEED	POST 1994 TITLE DEEDS
<b>2016/2017</b>			464	582		101	
<b>2017/2018</b>	R7 126 000	R122 801 000	463	340		15	
<b>2018/2019</b>	R6 049 000	R230 415 000	356	410		450	
<b>2019/2020</b>	R0	R121 321 000	385	385		20	
<b>2020/2021</b>	R3 140 000	R 94 052 380	295	295	<u>500</u>	<u>30</u>	<u>141</u>
<b>TOTAL</b>	R16 315 000	R568 289 380	1963	2012	500	616	141

**FIGURE 110 ACCREDITATION ALLOCATION FOR HUMAN SETTLEMENTS DEVELOPMENT GRANT:**

WARD	PROJECT NAME	BUDGET
7 & 20	Etete Phase Four	R 20.6 Million
1	Sakhamkhanya	R 12 Million
15	Chris Hani	R 7 Million
14	Lloyds	R 7 Million
26	Ntshaweni	R 7 Million
24	Sihle Phakathi	R 5 Million
13,16,& 26	Steve Biko Phase 2	R 20.9 Million
19	Rocky Park	R 11 Million
3	Nonoti Mouth	R 1 Million
3,11	Hyde Park	R 1.6 Million
<b>R 94 Millions</b>		

## HUMAN SETTLEMENT FIVE (5) YEARS PRIORITISATION

FIGURE 111: HUMAN SETTLEMENT PROJECTS AT INITIAL STAGE OF PLANNING:

PROJECT NAME	WARD	19/20	20/21	21/22	22/23	23/24
Greater Driefontein	21	R(0)	R(0)	R(0)	R10 000 000 Land Acquisition	R3 250 000 Planning
Gledhow Compound	15	R(0)	R(0)	R3 250 000 Planning	R4 362 600 Services	R11 000 000 Houses
Hangoes	9	R(0)	R(0)	R 300 000 Land Acquisition	R3 250 000 Planning	R4 362 600 Services
KwaTwele	3	R(0)	R(0)	R300 000 Land Acquisition	R3 250 000 Planning	R4 362 600 Services
Mellowood Park	28	R(0)	R(0)	R8 027 184 Services	R9 240 000 Houses	R11 000 000 Houses
Shaka Spring	17	R(0)	R(0)	R3 250 000.00 Planning	R4 362 600.00 Services	R11 000 000.00 Houses
Vlakspruit Farm	7,21,23&28	R(0)	R(0)	R3 250 000.00 Planning	R4 362 600.00 Services	R11 000 000.00 Houses
San Souci	25	R(0)	R(0)	R3 000 000.00 Land Acquisition	R3 250 000.00 Planning	R4 362 600.00 Services

## KWADUKUZA HUMAN SETTLEMENT FIVE (5) YEARS PRIORITISATION

Figure 112 Human Settlement Projects at Advance Stage of Planning:

PROJECT NAME	WARD	17/18	18/19	19/20	20/21	21/22
Chalotdale (Yield = 1000)	11/29	R1 800 000	R(0)	R(0)	R1 000 00 0.00	R(0)

Driefontein (Yield = 1500)	21	R7 400 000.00	R(0)	R(0)	R1 281 20 0 replanning	R2 072 796. 00 replanning
Hyde Park Country Estate (Y= 4600) (LIU = 700; CRU = 800; SH = 1600; AU= 600MI)	11	R1 350 000.00	R(0)	R(0)	R1 607 45 0.00 replanning	R2 000 000 services
Madundube  (Yield = 2400)	27	R1 800 000	R(0)	R(0)	R(0)	R2 000 000 services
Mgigimbe  (Yield = 500)	9	R9 150 000	R(0)	R(0)	R(0)	R3 250 000 Planning
Mellville	14/24	R(0)	R(0)	R50 000 Transfers	R100 000 Transfers	R200 000 Transfer
Nonoti Mouth (Yield = 350)	3	R 2 250 000	R(0)	R(0)	R1 000 000 Planning	R1 600 000 Planning
Nyathikazi (Yield = 1009)	3	R2 250 000	R(0)	R(0)	R(0)	R3 250 000 services

## **HUMAN SETTLEMENT PROJECTS AT IMPLEMENTATION STAGE:**

**FIGURE 113: HUMAN SETTLEMENT PROJECTS AT IMPLEMENTATION STAGE**

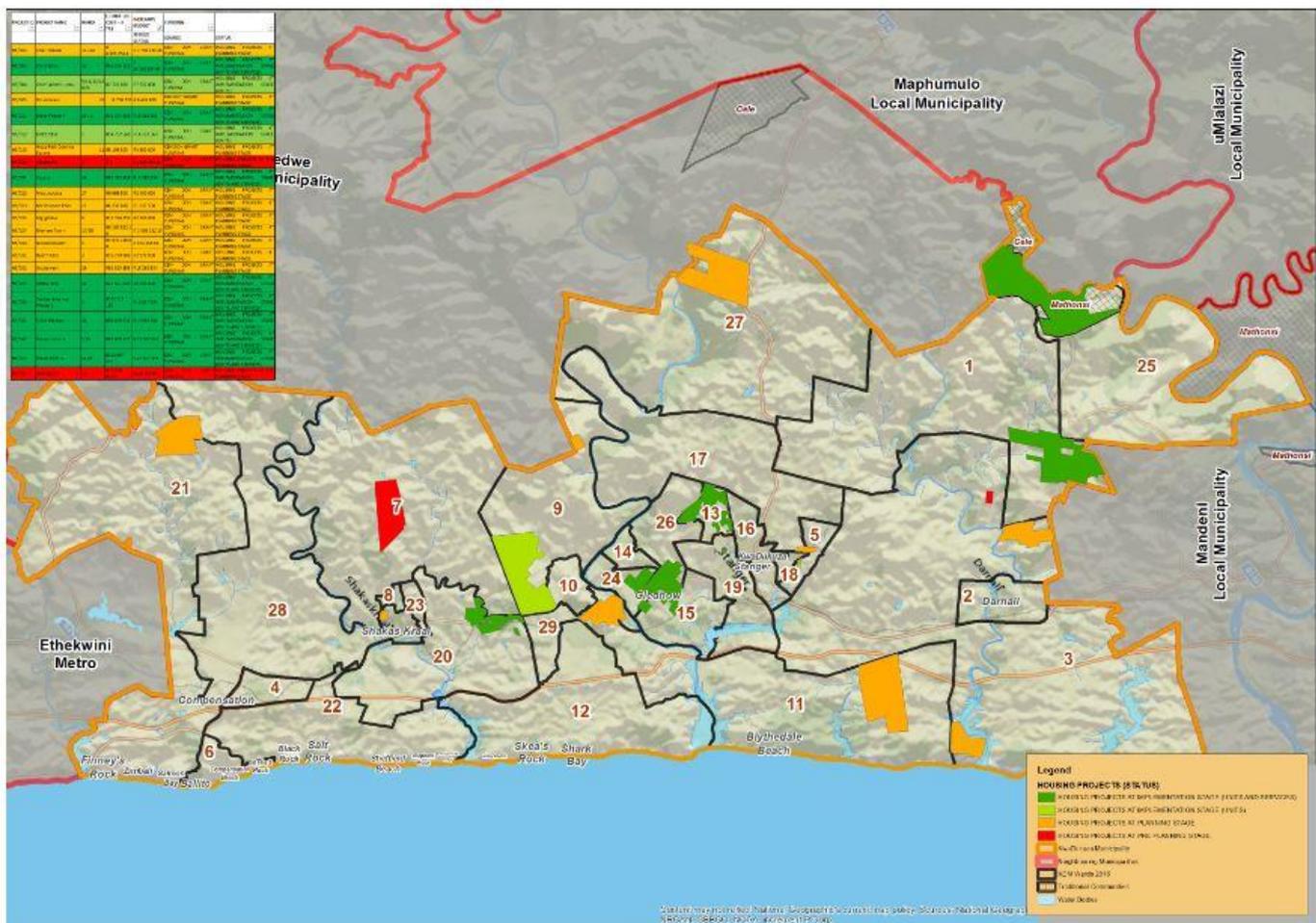
PROJECT NAME	WARD	17/18	18/19	19/20	20/21	21/22
Aldinville (Yield = 600, Complete = 509)	10	R 0	R(0)	R3 403 000	R(0)	R(0)
Chief Albert	9/10/1 1/12/1 4/15/2 6	R2 000 000.00	R(0)	R7,700 000 Houses	R(0)	R(0)

Chris Hani Yield = 1000	15	R9 150 000.00	R9 150 000 000 Houses	R11 005 200 Services &Houses	R7 056 000 Services	R11 005 200 Services &Houses
eThafeni	12	R 0	R7 700 000 Houses	R100 000 Transfers	R200 000.00 Transfers	R(0)
eTete Phase 4 Yield = 1480	7/20	R9 150 000.00	R9 150 000 Houses	R141 000 Transfers R19 294 708 Houses	R20 633 30 0 Transfer, sites & services	R20 633 300 Transfer, sites & services
Groutville Priority 2 Yield = 1980	11	R0	R300 000 Houses	R300 000 Houses	R200 000 replanning	R 300 000 replanning
Lloyds Yield = 1000	14	R9 150 000.00	R9 150 000 Houses	R11 005 200 Services &Houses	R7 056 000 Services	R11 005 200 Services &Houses
Ntshaweni Yield = 1000	26	R(0)	R 4 500 000.00 houses	R11 005 200 Services &Houses	R7 056 000 Services	R11 005 200 Services &Houses
Rocky Park CRU =350; AU=350; LI=73	19	R1 700 000	R(0)	R 1 500 000 MHOA	R11 000 000 CRU	R11 000 000 CRU units

Sihle Phakathi Yield = 1000	24	R1 000 000 planning	R(0) Houses	R6 406 700 Houses	R5 588 000 Services	R11 005 200 Services &Houses
Sakhamkhanya a Yield = 2224	1	R11 500 000 services and houses	R9 250 000 Services &Houses	R10 723 400 Houses	R12 142 61 5 Houses	R12 142 615 Houses
Sokesimbone Yield = 1000	1/25	R 7 840 000	R3 510 000 Houses &VIPs	R11 838 70 0 Houses and VIPs	R(0)	R(0)
Nkwazi- Siyembezi Phase 2 Yield = 1100	2	R0	R200 000 Transfers	R300 000 Transfers	R400 000 Transfers	R300 000 Transfers
Nkwazi Phase 1 Yield = 494	2	R0	R110 000 House	R(0)	R(0)	R(0)
Lindelani (303)	5	R0	R3 000 Transfers	R(0)	R(0)	R(0)
Gaza Strip	5	R(0)	R(0)	R(0)	R(0)	R 1 200 000
Extension 36	5	R0	R0	R0	R0	R0
Extension 46	5	R0	R0	R0	R0	R0
Mbozamo	18	R4 00 000.00	R0	R0	R0	R0
Mnyundwini P5	9	R200 000.00	R0	R 400 000 Replanning	R300 000 transfers	R 1 000 000 transfers

Monkey Town	17/18	R1 663 000.00	R0	R0	R0	R0
Nkobongo P1	8	R0	R0	R0	R0	R0
Nkobongo P2	8/22	R0	R0	R0	R0	R0

**FIGURE 114 MAP KDM HUMAN SETTLEMENTS PROJECTS**



**CHALLENGES IN HOUSING PROVISION:**

- The scarcity of land for human settlement development'
- In cases where land is available, the land owners request for extremely high compensation (prices),
- Unavailability of funds for land acquisition,
- Unavailability of Council owned land for human settlement in Ballito make it impossible for Council to ensure integration of communities,
- Insufficient budget provided by the National and Provincial Human Settlements department (Housing Development Grant),
- Land invasion of land earmarked for human settlements development,

- Lack of bulk infrastructure funding for water, sanitation and electricity,
- Slow pace in eradicating informal settlements due to budget constraints,
- Incomplete Chief Albert Luthuli Informal Land Tenure Upgrade programme,
- In most instances, these people are living in very squalor or difficult conditions. This then necessitates KwaDukuza Municipality to be proactive in providing decent living conditions for these people e.g. Shakaspring;
- Unavailability of Funds for Land Acquisition;
- Lack of Council owned land for human settlement in Ballito make it possible for Council to ensure integration of communities.
- Insufficient Funds for Bulk Infrastructure e.g. bulk electricity, roads, sewerage and water;
- Land Invasion;
- Selling of Council Land;
- Rapid increase of population adds on the housing backlogs, unavailability of accommodation;
- Influx of people coming to KwaDukuza to seek job opportunities;
- Budget -Cut/Constraints;
- Discontinuing of Rectification Programme;
- None-Prioritisation of Rural Development;
- Slow turnaround time in issuing of title deeds for beneficiaries of human settlements projects,

**Financial Projections:** For implementation of the current projects listed in the Human Settlement Programme, the Municipality needs to acquire land for R59 million over the next 5 financial years; prepare for the linkage of bulk and internal reticulation services to the value of over R2.5 billion rand. This equates to approximately R69 000 per low income housing unit at current prices.

**Level 2 Accreditation:** KwaDukuza Municipality is one of the seven (7) municipalities in KwaZulu Natal that has been given a Human Settlements Accreditation status. The level of accreditation for KwaDukuza Municipality is Level 2. The accreditation status is whereby the National and Provincial Department delegates some of the human settlements development planning, approval and implementation to local municipality after the municipality has been independently assessed by the accreditation panel. KwaDukuza Municipality entered into Accreditation Implementation Protocol on the 7<sup>th</sup> of March 2013. This delegation was for the period of three years and it is performance based. The Municipality has been delegated these functions by the National and Provincial Department of Human Settlements:

- A subsidy budget planning and allocation, and priority programme management and administration, including:
- A housing subsidy budgetary planning functions across national housing programmes and projects;
- Subsidy allocations; and
- Project identification, which will be delegated to the Municipality once direct access to the Housing Subsidy System is secured.

The Programme management and administration is the function of KwaDukuza Municipality and the municipality is responsible for the following:

- Programme and project evaluation and approval;
- Contract administration;
- Subsidy registration
- Programme management including cash flow projection and management; and
- Technical quality assurance functions.

KwaDukuza Municipality receives grant funding from the Department of Human Settlements to build its own capacity to deliver on the new delegations. The process of filling the vacancies with highly qualified personnel is on-going.

**Blocked Housing Projects:** KwaDukuza Municipality has a number of projects that are blocked because of various reasons. The Municipality has been working with the Department of Human Settlements to unblock some of the projects and there is significant progress in this regard. Amongst the projects that fall under this category are Senzangakhona, Chief Albert Luthuli and Ethafeni.

## HUMAN SETTLEMENT BLOCKED PROJECTS:

**Figure 115 Human Settlement Blocked Projects**

PROJECT NAME	WARD	18/19	19/20	20/21	21/22	22/23
eTete Phase 2	7	R(0)	R(0)	R(0)	R(0)	R(0)
Extension 46		R40 000 Transfers	R(0)	R(0)	R(0)	R(0)
Groutville P1	14	R(0)	R50 000	R50 000	R(0)	R(0)
Mbozamo	18	R(0)	R39 000 Transfers	R(0)	R(0)	R(0)
Nkobongo Phase 1	8/28	R3 000 Transfers	R(0)	R(0)	R(0)	R(0)
Nkobongo Phase 2	8/28	R20 000 Transfers	R(0)	R(0)	R(0)	R(0)
Senzangakhona	18	R8 000	R(0)	R(0)	R(0)	R(0)
Steve Biko Phase 1	13	R3 000 Transfers	R(0)	R(0)	R(0)	R(0)
Shakashead Phase 2	4	R(0)	R(0)	R400 000 Tranfers	R300 000 Transfers	R 900 000 Trannfers

**VUTHELA PROPERTY REGISTRATION PILOT PROGRAMME:** KwaDukuza Municipality is participating in the pilot project undertaken by World Bank’s International Finance Co-operation, which this project is known as a property registration programme. This programme is coordinated by the *Vuthela* iLembe LED Programme Co-ordination Unit. The property registration project is aimed at providing support to community members who are involved in both informal and formal property market. The informal property is the market where land or houses are sold without registering that change of ownership in the deeds offices. It comprises of people who visit to SAPS Police Station and depose to affidavits that confirm the sale and/or the bank deposits which are used as the proof of such property transactions. The intervention on this market will involve setting up a simple and cheaper process of legalizing the transaction and the subsequent issuing of deeds. The formal market intervention will focus mostly on the low-cost housing, whereby the beneficiaries do not have title deeds. This programme will also complement the existing Department of Human Settlements’ Title Deeds Programme. The programme has been adopted by both National and Provincial Departments of Human Settlements. A formal Memorandum of Understanding (MoU) amongst the Department of Human Settlements, Mandeni Municipality, KwaDukuza Municipality and IFC for the implementation of this programme. 5000 beneficiaries are targeted by the pilot project.

**Affordable Housing:** As part of its responsibility for human settlements, the Municipality is implementing some projects to address the Gap Housing Project in its area of jurisdiction. The private sector has also been engaged in work on the same challenge. Rocky Park Project is one project that is currently under construction that has approximately 255 units. The Gaza Strip project is currently selling its units off-plan, targeting the same market segment. The Municipality will be appointing Implementing Agents to implement other two projects in the Municipal owned land in Shakaville and Vlakspruit. Whereas Standard Bank, as part of the Municipality’s Neighborhood Development Grant project known as Woodmead Node, is currently constructing civil works for the 800 affordable units and also building show houses. This project will be implemented over a period of two years depending on the demand of houses.

**FIGURE 116 RESTRUCTURING ZONES**

RESTRUCTURING ZONE	AREAS
ZONE 1	KwaDukuza CBD, Rocky Park, Stanger Heights, Doctorskop, Blythedale Beach, and Hyde Park
ZONE 2	Shakaskraal, UMhlali, Salt Rock, Ballito, Compensation and Greater Driefontein

## HUMAN SETTLEMENTS SWOT ANALYSIS:

Figure 117 Human Settlements SWOT Analysis

STRENGTHS	WEAKNESSES
<ul style="list-style-type: none"> <li>▪ Level 2 Accreditation by Human Settlements,</li> <li>▪ Excellent record on housing delivery and winner of Govan Mbeki Awards,</li> <li>▪ Approved Human Settlements Plan aligned to SDF,</li> <li>▪ Fully fledged Human Settlements Unit,</li> <li>▪ Adequate land for human settlements,</li> <li>▪ Number of Approved Projects ready for implementation,</li> <li>▪ Approved Restructuring Zone,</li> </ul>	<ul style="list-style-type: none"> <li>▪ Lack of bulk infrastructure funding for water and sanitation,</li> <li>▪ Inadequate human settlements budget,</li> <li>▪ Slow progress on planning of some human settlements projects,</li> <li>▪ Inconsistency performance by Human Settlements service providers,</li> <li>▪ Impatient community and beneficiaries,</li> <li>▪ Illegal occupation and building on land earmarked for human settlements,</li> <li>▪ Incomplete projects because of various reasons,</li> <li>▪ Slow pace in issuing of title deeds,</li> <li>▪ Lack of serviced sites,</li> <li>▪ Lack of well-located land for affordable and low cost housing (Ballito, Salt Rock etc.) to redress Apartheid spatial planning,</li> <li>▪ Poorly managed housing lists,</li> <li>▪ Poor rent collection from hostels and CRUs,</li> <li>▪ Slow close out of projects by IAs,</li> </ul>
OPPORTUNITIES	THREATS
<ul style="list-style-type: none"> <li>▪ Social housings within the restructuring zones,</li> <li>▪ Public- Private Partnerships development,</li> <li>▪ Affordable housing markets within approved private sector residential development,</li> <li>▪ Implementation of Integrated Urban Development Framework programme,</li> <li>▪ Disposal of service sites to first time house owners,</li> <li>▪ Upgrading of land tenure status,</li> <li>▪ Issuing of title deeds,</li> </ul>	<ul style="list-style-type: none"> <li>▪ Invasion of land earmarked for human settlements,</li> <li>▪ Non-funding of bulk infrastructure (water and sanitation),</li> <li>▪ Expiring of record of decisions (EIA and SPLUMA) due to lack of funding of human settlements projects,</li> <li>▪ Reduced budget for human settlements,</li> <li>▪ Lack of credible housing backlogs statistics,</li> </ul>

- Upgrading of council owned flats, hostel and compounds,

- Lack of correct market analysis for Affordable/Gap housing,

1.1

## **Mechanism and Institutional Capacity for Co-ordination, Monitoring and Implementation of Housing Projects**

KwaDukuza Municipality co-ordinates its human settlements activities with service providers and relevant authorities. The IDP/Housing Sector Plan has a mechanism and institutional capacity for co-ordination, monitoring and implementation of the Housing Projects with the service providers and relevant authorities.

### **3.11 TELECOMMUNICATIONS**

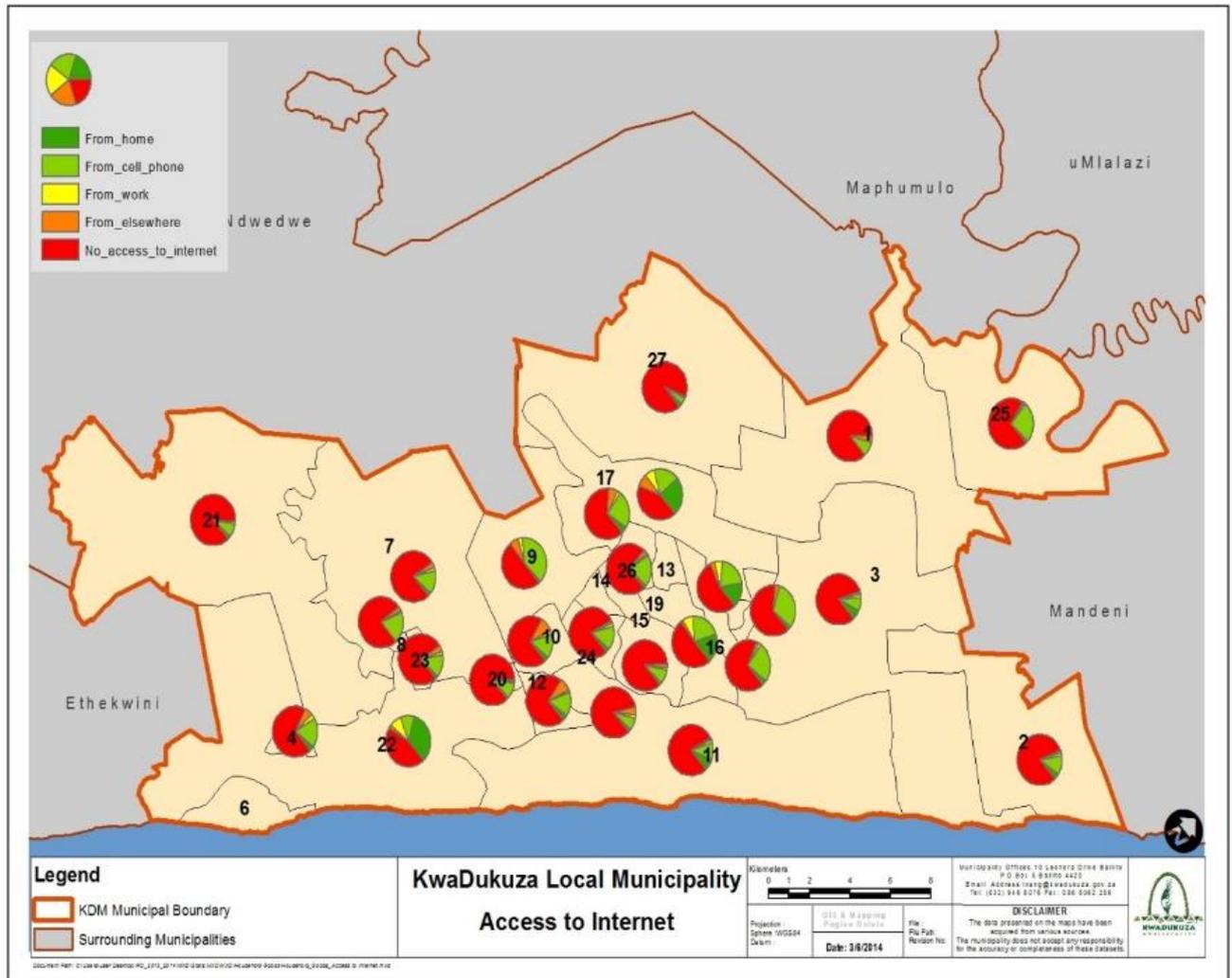
The term “digital divide” refers to the gap between individuals, households, businesses and geographic areas at different socio-economic levels with regard to both their opportunities to access information and communication technologies (ICTs) and to their use of the internet for a wide variety of activities (OECD 2011).

KwaDukuza Municipality ranks 10th out of 51 municipalities in KZN in terms of broadband coverage. While this appears to be good, there is still a need for improved digital connectivity. Bridging the digital divide will ensure that the citizens of KwaDukuza have access to ICT and in turn to the globe. Interventions for bridging the digital divide are:

- Ensure that public spaces and facilities have free Wi-Fi; and
- Introduce fibre optic connectivity with KwaDukuza as well as increase broadband speed.

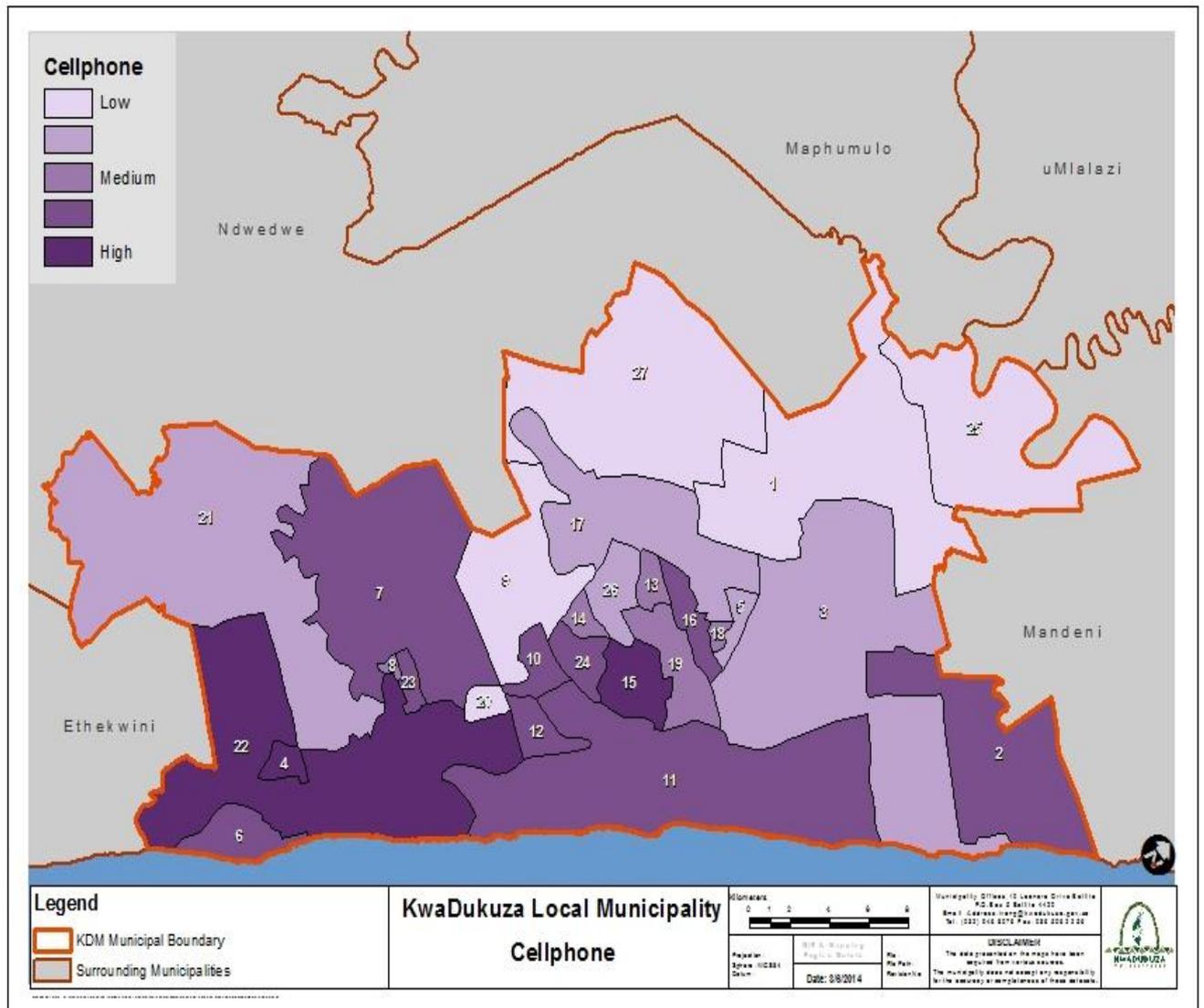
#### **3.11.1 ACCESS TO INTERNET**

Figure 118 Map Showing Access to Internet



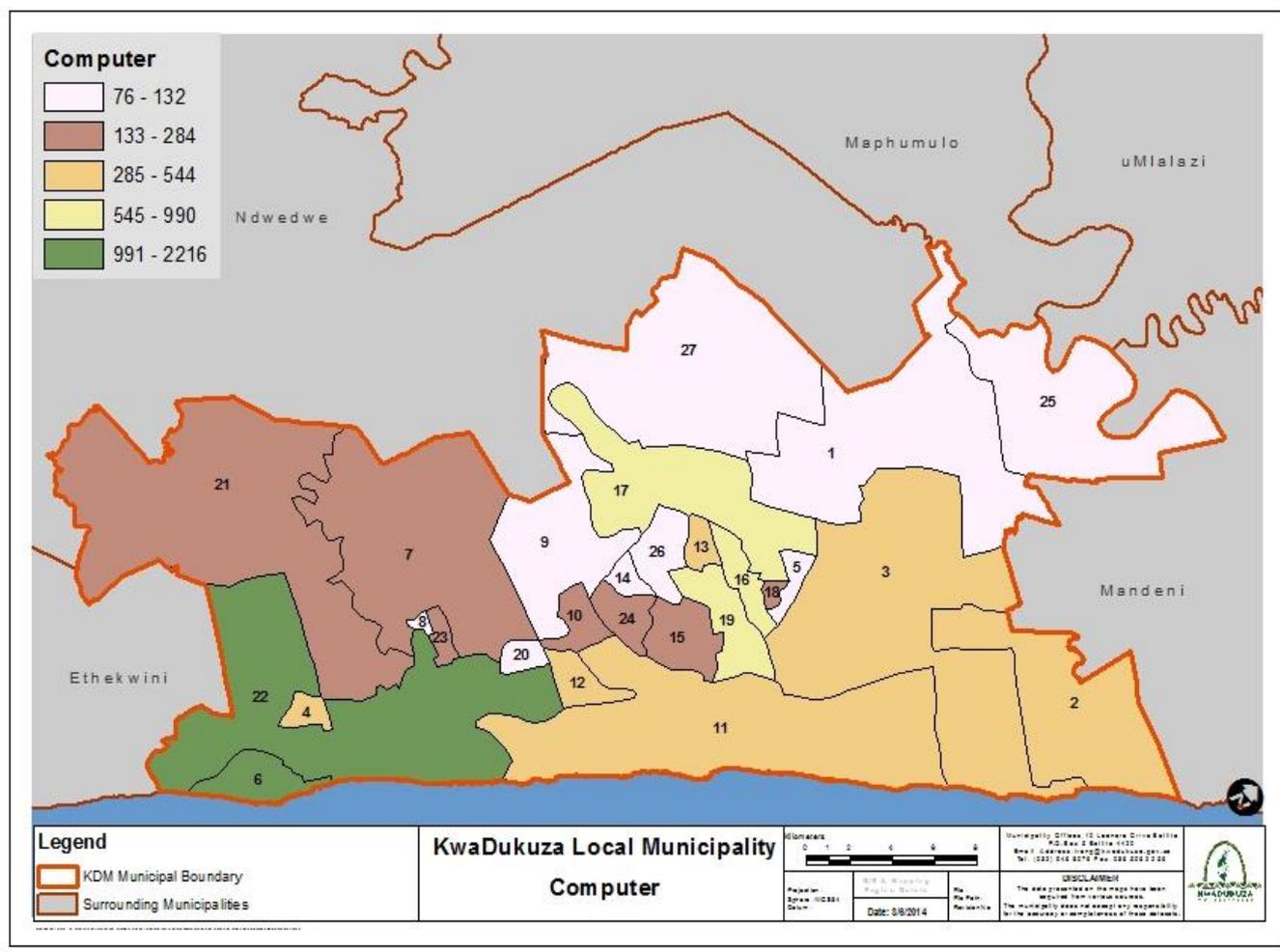
### 3.11.2 ACCESS TO CELLPHONE

Figure 119 Map Showing Access to Cellphone



### 3.11.3 ACCESS TO COMPUTERS

Figure 120 Access to Computers



### 3.11.4 Provision for Infrastructure Projects Relating to National and Local Government

#### ELECTIONS

The Municipality has signed leases with the IEC for the utilisation of municipal halls during elections. The lease agreements also cover electricity usage. Where there are temporary voting stations we shall provide access to these structures. In total, there are eighty-six (86) voting stations within KwaDukuza Municipality, two (2) of which are temporary. There are regular progress meetings between the Municipality and the IEC.

#### MUNICIPAL CHALLENGES AND PROPOSED INTERVENTIONS: BASIC SERVICE DELIVERY AND INFRASTRUCTURE DEVELOPMENT

**FIGURE 121 CHALLENGES AND PROPOSED INTERVENTIONS FOR BASIC SERVICE DELIVERY AND INFRASTRUCTURE DEVELOPMENT**

CHALLENGES/COMMUNITY IDENTIFIED	NEEDS	IDP INTERVENTIONS
<ul style="list-style-type: none"> <li>• <b>BASIC SERVICE DELIVERY AND INFRASTRUCTURE DEVELOPMENT</b></li> </ul>		
<p>Poor public street lighting.</p>		<ul style="list-style-type: none"> <li>• Roll-out maintenance of streetlights using the panel of service providers and internal staff;</li> <li>• Roll-out retrofitting of existing street lights with energy efficiency streetlights;</li> <li>• Installation of new energy efficiency streetlights within the boundaries of the municipality; and;</li> <li>• Implement ongoing Installation of high mast lights (Apollo lights).</li> </ul>
<p>Poorly maintained roads.</p>		<ul style="list-style-type: none"> <li>• Hasten the implementation of pothole patching and road rehabilitation programme through panel of contractors servicing all clusters;</li> <li>• Engage in and expedite the rehabilitation of roads by both ILembe DM and Fibre optic contractors, through signed MOA and wayleave applications;</li> <li>• Upgrade roads from gravel to black-top; and</li> <li>• Utilisation of internal capacity to re-gravel the gravel roads.</li> </ul>
<p>Shortage of low-cost and affordable housing.</p>		<ul style="list-style-type: none"> <li>• Bring to completion all houses that are under construction and continue to mobilise the increment of Housing Development Grant;</li> <li>• Unclog the blocked projects for implementation i.e. rocky park, Driefontein;</li> <li>• Fast-track the appointment of Social Housing companies to unlock social housing projects within the municipality; and</li> <li>• Expedite the closure of old projects and issue of title deeds.</li> </ul>
<p>Poor waste collection services in the semi-urban areas and northern area of KwaDukuza.</p>		<ul style="list-style-type: none"> <li>• Finalise and implement the recommendations of section 78 study (PPP);</li> <li>• Provide additional skips;</li> </ul>

	<ul style="list-style-type: none"> <li>• Promote community waste management initiatives using utilising programmes i.e. CWP and Good Green Deeds;</li> <li>• Ensure public education on waste management and impact of illegal dumping; and</li> <li>• Extend the roll-out of recycling bins in the municipal’s area of jurisdiction.</li> </ul>
Poor capital expenditure and negative impact on communities.	<ul style="list-style-type: none"> <li>• Establish and use a panel of contractors to implement capital expenditure; and</li> <li>• Increase capacity to monitor performance of contractors.</li> <li>• Curb red tape and delays on SCM processes through forward planning,</li> </ul>

## BASIC SERVICE DELIVERY AND INFRASTRUCTURE DEVELOPMENT SWOT ANALYSIS

Figure 122 Basic Services Delivery and Infrastructure Development SWOT Analysis

STRENGTHS	WEAKNESSES
<ul style="list-style-type: none"> <li>• Improved expenditure on Municipal Infrastructure Grant,</li> <li>• Existing and functional Project Management Unit,</li> <li>• Financial position of KwaDukuza Municipality is sound thus ensuring access to loan funding.</li> <li>• Master plans developed (Energy Master plan) &amp; (Roads Master Plan - PH1), in process of being developed (Roads Master plan phase two),</li> <li>• Private sector willing to pay developers contribution,</li> <li>• Policies and Procedures developed and implemented.</li> <li>• Emerging Contractors Development Programme,</li> <li>• Strong private public partnership i.e. Ballito Urban Improvement Precinct and Waste Removal Services,</li> </ul>	<ul style="list-style-type: none"> <li>• Inadequate bulk infrastructure funding for electricity, water and sanitation,</li> <li>• No electricity bulk infrastructure grant,</li> <li>• Poor turnaround on approval of access to Eskom infrastructure in order to service wards supplied by Eskom,</li> <li>• No capital infrastructure investment plan,</li> <li>• Constraints in the timeous execution of the Supply Chain Management procedure.</li> <li>• Poor expenditure on some infrastructure grants,</li> <li>• Lack of effective infrastructure planning,</li> <li>• No comprehensive organizational infrastructure maintenance plan,</li> </ul>

	<ul style="list-style-type: none"> <li>• Lack of efficient and functional control centre for electrical services,</li> <li>• Lack of capacity to assess technical tenders/quotes at the SCM Unit</li> <li>• Backlog on infrastructure maintenance.</li> <li>• Lack of integrated planning with SANRAL and, DOT,</li> <li>• Unserviced and unmaintained provincial roads,</li> <li>• Poor public transport system,</li> <li>• Lack of information about broadband infrastructure and tele density of the are</li> </ul>
<b>OPPORTUNITIES</b>	<b>THREATS</b>
<ul style="list-style-type: none"> <li>• Introduction of shift system for electrical business unit,</li> <li>• Participation in the Integrated Urban Development Grant,</li> <li>• 30% subcontracting to local businesses,</li> <li>• Developers Contribution Policy Implementation,</li> <li>• Green infrastructure funding,</li> <li>• Small Embedded Energy Generation,</li> <li>• Critical infrastructure Grant,</li> <li>• Intermediary Cities Support Programme,</li> <li>• Popular geographic area and environment for development.</li> <li>• Magnitude and nature of current developments. (Airport, residential, commercial and industrial) –</li> </ul>	<ul style="list-style-type: none"> <li>▪ Disruption of construction sites by members of business forums,</li> <li>▪ Declining internal reserves to fund capital infrastructure,</li> <li>▪ Reputational risk caused by recalling of grants by National Treasury,</li> <li>▪ Vandalism of infrastructure,</li> <li>▪ Illegal connections to electrical infrastructure,</li> <li>▪ Inability to provide infrastructure to planned high impact economic and residential development,</li> <li>▪ Poor workmanship and material used,</li> <li>▪ Failure of developers to comply with Conditions of establishment related to infrastructure provision,</li> </ul>

increased customers – Electricity and Rates incomes

- Vuthela LED Programme – Infrastructure projects,
- Implementation of scarce skills and retention policy,

- Disruption of service delivery due to illegal work stoppages and meetings during working hours.
- No succession plan or career path advancement policies in place

## 3.12 LOCAL ECONOMIC DEVELOPMENT (LED)

### 3.12.1 INTRODUCTION TO LED

Local Economic Development is the constitutional mandate which local government has a responsibility to promote, develop and grow local economy for the benefit of its residents. LED is therefore, a funded mandate of local government. The LED function is also regarded as the shared responsibility amongst the different spheres of government. The roles of other department are defined by the Constitution and also by various pieces of legislation that enable the national departments and provinces to carry out their constitutional competences in various economic sectors that are found within KwaDukuza area of jurisdiction. KwaDukuza Municipality understands and appreciates its role in local economic development as follows:

- (a) **FACILITATOR** – facilitates economic development and inclusive growth through various policies;
- (b) **STIMULATOR** – uses its incentive policy and through policies to stimulate economic activities;
- (c) **REGULATOR** – promulgates laws, bylaws and take decisions which support economic development;
- (d) **PARTNER** – partner with community, public and private sector on various economic development projects;
- (e) **INVESTOR** – the municipality will invest on public goods that support economic development; and
- (f) **PROMOTER /MARKETER**– the municipality will promote or market the area as an investors’ and tourists’ destination of choice.

At KwaDukuza Municipality the aforesaid roles are led by the Economic Development and Planning Business Unit supported by other business units within the Municipality. The roles mentioned above also further guide the LED practitioners on their daily activities when they provide business counselling to aspirant and established entrepreneurs. LED is defined as an on-going process by which stakeholders and institutions from all spheres of society, and private sector as well as the civil society, work jointly to create a UNIQUE advantage for the locality and its firms, tackle market failures, remove bureaucratic obstacles for local businesses and strengthen the competitiveness of local firms (Trah *et al*, 2007)

Good practice indicates that local economic development should always be guided by a strategy. Ideally, an LED strategy will form a component of a broader strategic development plan that includes social and environmental components. The LED strategy provides a focus on strengthening the local economy and building local capacity.

Municipality is currently finalising the LED Strategy review and by the end of 2020 a new well-defined and current LED strategy will come fruition. This LED Strategy all together which looks into the 2020- 2025 time-frame. At this

point in time the Led section of the IDP is mostly related to the KwaDukuza Local Municipal LED strategy – draft Situational Report among other things.

### 3.12.2 CAPACITY OF LED

KwaDukuza Municipality has a fully-fledged Local Economic Development Unit (LED). The LED Unit is responsible for the following functions:

- Local Economic Development,
- Investment Promotion,
- Tourism Promotion and Development,
- Heritage Development and Management,
- Museum Management.
- Informal Economy Management,
- Business licensing,

The LED Unit is part of the Economic Development and Planning Business Unit. There are no capacity constraints as the unit is fully fledged with skilled and qualified staff. Refer to the LED Structure below, figure 108.

### 3.12.3 LED UNIT STRUCTURE

The LED Unit is comprised of the following positions, which are all filled:

**Figure 123: LED Unit Structure**

Position	Area of focus	Position
Manager: LED & Tourism	Responsible for managing the unit's resources, directing the work of staff, providing support and guidance to staff members on matters related to LED, Tourism, Heritage and Museum.	Filled
LED Officer: Agriculture	The incumbent is focusing on coordinating and facilitating agricultural development and support to emerging farmers.	Filled
LED Officer: General	The LED officer is responsible for SMME Development, Manufacturing Sector Support and general LED projects.	Filled
Enterprise Development Officer	Responsible for the management of the informal economy and informal trade within our jurisdiction.	Filled
Museum Curator	Management of KwaDukuza Museum.	Filled

Business Licensing Officer	Responsible for business licensing function in terms of Business Act.	Temporary appointment (acting capacity) pending the job evaluation of the position.
General Workers	Responsible for general cleaning work of both Museum and LED Centre.	Filled

### 3.12.4 FUNCTIONAL INSTITUTIONAL ARRANGEMENTS

The LED Unit works with various stakeholders to deliver on its mandate. Some of the key structural support for the LED work in KwaDukuza Municipality are the following district-based agencies.

**Vuthela iLembe LED Programme – Programme PCU:** The Vuthela iLembe LED programme has a fully-fledge Programme Coordinating (PCU) Unit staffed with experienced and technical specialists on various fields. The PCU has a five-year contract which started on the 1<sup>st</sup> of July 2017. This capacity is available to facilitate integrated local economic development in our area of jurisdiction.

**Enterprise iLembe:** Enterprise iLembe is the economic development agency owned by iLembe District Municipality. Enterprise iLembe has a mandate to promote the district as both the investors and tourist’s destination. It also works with local municipalities in implementing of various other LED programmes and interventions. This is the additional capacity available to facilitate economic development and tourism within the district.

### 3.12.5 LED STRATEGY DEVELOPED AND ADOPTED

KwaDukuza Municipality has an existing LED Strategy that was developed in 2012. The new strategy is currently under review with the intention to ensure that it takes into account the changing economic landscape of the municipality, influenced by external factors such as the fourth industrial revolution, possibility of extending the IDZ status to KwaDukuza and the property development new players in the area. The reviewed strategy will further take into account the economic renewal programme implemented by President Ramaphosa in particular the resolutions of Presidential Investment Summit and Presidential Job Summit. The revised LED strategy will be underpinned by the approved KwaDukuza City Development Strategy and Low Carbon Emission Development Strategy. This will ensure that KwaDukuza Municipality continues to position itself as the destination of the ‘new economy’ and transit the existing industries to low carbon path.

In the previous term of council (2011-2016), there was no approved strategy, therefore the formulation of this LED Plan is taken as the development of the new plan rather than a review. The existing plan was created prior to Global Economic Crisis and many other economic developments both domestic and globally. KwaDukuza Municipality advocates that the final LED Plan shall be pragmatic, disruptive and adaptive to the current economic policy changes. It must focus on ensuring that it addresses the plight of the unemployed youth and unlock opportunities for the new players. It is expected that the reviewed strategy will be adopted by Council during 2020/2021 financial year.

### 3.12.6 SELECTION OF LED PROGRAMME BENEFICIARIES AND SMME/COOPERATIVES DATABASE MANAGEMENT

### **Identification of beneficiaries for LED Projects**

The municipality has developed a process and practice procedure for identifying project beneficiaries for the projects that are implemented by Council or by private sector. The key principle of identifying beneficiaries includes the following;

- Demographics and income status of the beneficiaries,
- Willingness to contribute with 'sweat "equity,
- Age – Youth is being prioritized,
- Women and disabled people,
- Years of business or cooperative operation,
- Level of participation and ownership by cooperatives members,
- Sector they operate from,
- Ward clusters,
- Bona-fide residents of KwaDukuza

#### **3.12.7 DATABASE FOR ALL ACTIVE/REGISTERED SMMES AND CO-OPERATIVES:**

In line with national government's endeavor of prioritizing the development of the small enterprise sector for job creation through their mandatory registration in the Central Supplier Database (CSD), KwaDukuza Municipality has resolved to encourage all active/registered SMMEs and Co-operatives within its locality to register into the municipal database which is updated regularly. The Municipality has a database for all active/registered SMMEs and Co-operatives. In order to stay abreast with new developments in this regard, the database is subject to regular updates so as to capture newly-registered SMMEs and co-operatives. The database serves as an operational working tool for the LED unit.

#### **3.12.8 STAKEHOLDER ENGAGEMENT AND PARTICIPATION**

KwaDukuza Municipality has a strong propensity in relation to stakeholder participation. The following are the stakeholders that have been identified and engaged for the purposes of KwaDukuza Municipality LED Strategy, programmes and projects. The LED stakeholders list includes:

- iLembe Chamber of Business, Tourism and Industry;
- KwaDukuza Informal Traders Chamber;
- Emerging Contractors;
- Trade and Investment KwaZulu Natal;
- World Bank;
- Vuthela iLembe LED – Programme Co-ordinating Unit (PCU),
- Amakhosi;
- Major property developers e.g. Hullets Development;
- Luthuli Museum;
- Umfolozi FET College;

- Sugar Mills;
- Farmers;
- Tourism Industry players;
- KwaDukuza SMME Forum;
- Dube Trade Port;
- Ilembe District Municipality;
- Enterprise iLembe; and
- Government Departments.

Over and above the aforesaid, the Municipality has established forums and/or coordinating forums to ensure effective stakeholder participation, including:

- **KwaDukuza Local Economic Development (LED) Forum** - Approved by Council during the second quarter of 2018/2019, the Forum's participatory work has commenced in earnest.
- **KwaDukuza Municipality Special Project Task Team** – It is a task team made of Heads of Departments (HoDs), who interact with investors/developers of high impact projects within the jurisdiction of KwaDukuza, and
- KwaDukuza Informal Business Chamber.

For all intents and purposes, it is expected that the Municipality shall undertake consultation with relevant stakeholders both internally and externally. A record of such engagements shall form part of the Stakeholder's Engagement Report which shall accompany the final document for approval.

The LED Unit shall present all the LED Strategy review phases to the LED structures, MANCO and Municipal Council. This will ensure that there is a buy-in- and support of the LED Strategy. A stand-alone stakeholder records report shall be presented as part of the close out report of the project.

In an endeavour to address the MEC's comments for the 2019/2020 IDP as well as the recently received Draft 20/21 IDP the LED Strategy has taken into cognisance the following:

- Evidence of engagement with critical stakeholders;
- The goals, objectives, strategies and projects of the led strategy that must respond to the issues identified in the analysis; and
- Projects, programmes and initiatives that seek to transform local tourism, targeting emerging farmers and informal economy.

### **3.12.9 POLICY / REGULATORY ENVIRONMENT**

KwaDukuza Municipality has an Informal Economy Policy which regulates the informal trading activities. It has been noted that informal trading activities augur well for KwaDukuza Municipality as they contribute towards positive development for the micro business sector through the creation of jobs and has the potential to excel in this regard.

KwaDukuza Municipality has Council approved investment policies which have since begun being implemented. The policies contribute immensely in positioning KwaDukuza Municipality as an investor and tourist destination of choice. Amongst the critical policies adopted are the following:

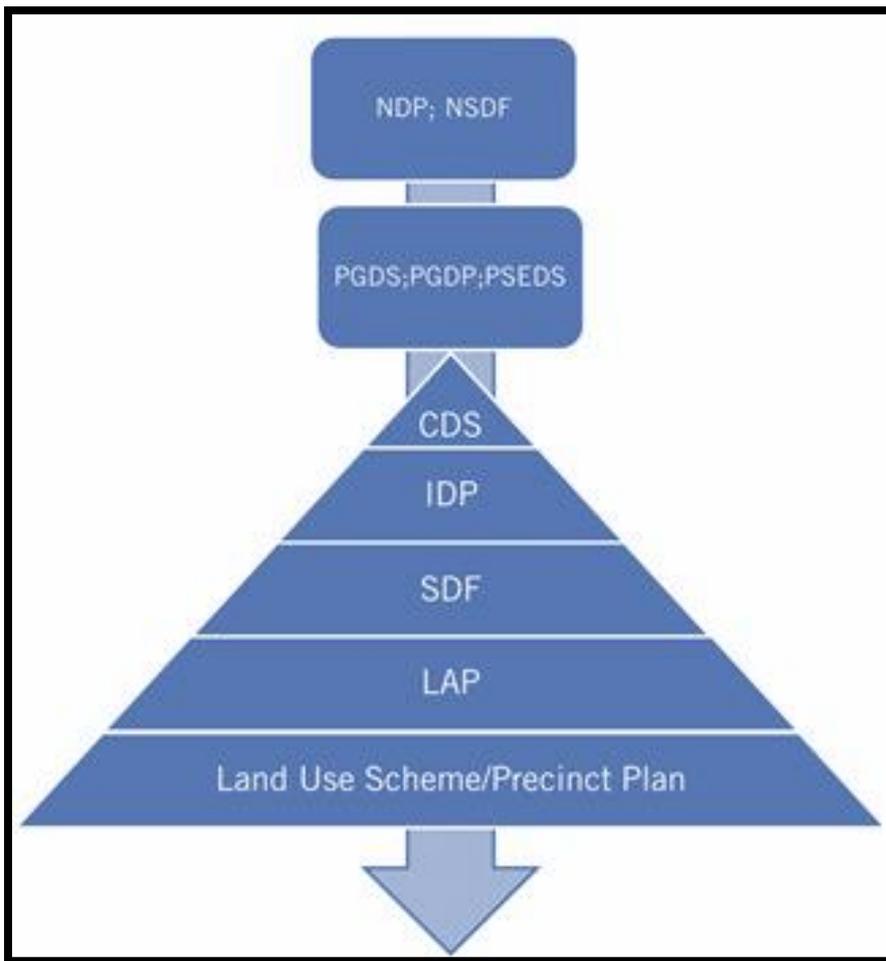
- **INVESTOR INCENTIVE FOR COMMERCIAL AND INDUSTRIAL DEVELOPMENT POLICY**- in the form of a Five (5) Year Rates rebates and this is regulated through the approved Rates Policy.
- **DEVELOPER'S CONTRIBUTION POLICY** – this policy focuses on ensuring that there is adequate economic infrastructure which supports the Municipality's economy. The Municipality forms partnerships with investors to ensure that there is adequate infrastructure so that both the municipality and investors contribute towards bulk infrastructure.
- **EMERGING CONTRACTORS DEVELOPMENT APPROACH** – the Municipality has adopted a policy that promotes the incubation of emerging contractors for the period of three (3) years. This programme has four (4) pillars (i) capacity building of SMMES through skills development, (ii) promotes maintenance of regulatory compliance by contractors (iii) access to project finance and (iv) access to markets both public and private.
- **SPECIAL RATING AREA POLICY** – The Municipality also has adopted the special rating area policy in line with section 22 of Municipal Rates Policy. This policy is utilized as an instrument to implement Business Retention and Expansion Approach.
- **INFORMAL TRADERS POLICY** – according to this policy the Municipality can appropriately attend to the management, development and support of informal traders within its area of jurisdiction to assist them with their infrastructural and regulatory needs.
- **EPWP 3 POLICY** – according to the EPWP3 policy the Municipality is provided with the criteria to distinguish what work shall qualify to fall under the EPWP in respect the non-state sector EPWP. The policy also guides the Municipality to determine remuneration issues in this regard, taking into cognizance the expectation that workers must receive equitable remuneration for their labour.
- **DATABASE FOR ALL ACTIVE/REGISTERED SMMES AND CO-OPERATIVES:** In line with the national government endeavor of prioritizing the development of the small enterprise sector for job creation through their mandatory registration in the Central Supplier Database (CSD). KwaDukuza Municipality has resolved to ensure that encourage all active/registered SMMES and Co-operatives within its locality to register into the municipal database which is updated regularly. The Municipality has a database for all active/registered SMMES and Co-operatives. In order to stay abreast with new developments in this regard, the database is subject to regular update so as capture newly-registered SMMES and Co-operatives. The database serves as an operational working tool for the LED unit.

### **3.12.10 LED KPA'S RESPONSE TO THE NDP, PGDP & DGDP**

#### **3.12.10.1 The Alignment of KwaDukuza Municipality's Economic Development with National and Provincial Policies**

The hierarchy of plans is illustrated in the graphic immediately below showing alignment of KwaDukuza Plans to the National and Provincial Plans:

**Figure 124: Graphic Representation of the Hierarchy of Plans**



**Figure 125 Relevance of National/Provincial Policies and Plans with KwaDukuza Municipality Policies and Plans**

NATIONAL/PROVINCIAL POLICY	RELEVANCE TO KWADUKUZA MUNICIPALITY
<p><b>South African Constitution</b>, section 152 outlines one of the objects of local government as –  To promote social and economic development.</p>	<p>KwaDukuza municipality is legally compelled to promote social and economic development in its area of jurisdiction.</p>
<p><b>National Development Plan</b> – promotes vision 2030 which the key outcomes of creating decent jobs, promote inclusive growth, reduction of inequality and eradicating poverty. The NDP further identified areas of focus in achieving this vision, which includes reduction cost of living for the people, provision of economic infrastructure, strengthen the state capacity to deliver and ensuring that our economy transit to low carbon by 30%.</p>	<p>KwaDukuza Municipality has embarked on a programme of promoting inclusive growth and job creation through various partnerships with private sector. KwaDukuza has identified strategic infrastructure that supports local growth point i.e. three substations on key nodes with Dukuza Station as the one of the project that is being implemented. KDM continues to use its Green Building Guidelines and Low Carbon Emission Development Strategy in</p>

NATIONAL/PROVINCIAL POLICY	RELEVANCE TO KWADUKUZA MUNICIPALITY
<p><b>Industrial Policy Action Plan (IPAP II)</b> – sets out a detail key actions and timeframes for the implementation of industrial policy. Twelve (12) key economic priority sector has been identified and prioritised for support by government to grow the economy. These sectors including the following; (i) Tourism (ii) Agro-processing (iii) business processing outsourcing (iv) advanced manufacturing (v) Green and Energy saving sector (vi) Metal fabrication (vii) minerals downstream beneficiation (viii) automobiles (ix) forestry (x) pulp, paper and forestry, furniture, (xi) Creative Industry, Film making and (xii) Biofuels.</p>	<p>promoting and transiting to green economy by businesses.</p> <p>KwaDukuza continues to support the development and growth of key economic sectors as identified through IPAP. It does have key players in those sectors. Amongst key sector that are supported:</p> <ul style="list-style-type: none"> <li>• Tourism – KDM continues to support the development and transformation of the industry, i.e. IFA Hotels investment and Nokukhanya Luthuli Tourism Precinct.</li> <li>• Automobile – Hesto Harness is the major player and supply of car components in South Africa. KDM continue to provide support to this manufacturer. It is currently negotiating an industrial land disposal.</li> <li>• Pulp, paper, and furniture – KDM is the home of SAPPI Paper. It continues to provide support. The municipality has a clear programme to support emerging furniture manufacturers.</li> <li>• Green and energy saving – KDM is part of the renewable energy hub.</li> <li>• Agro-processing – KwaDukuza have a number of agro-processing key players which include two sugar mills (Darnall and Ushukela) and Pioneer Foods ,</li> </ul> <p>The above highlights indicate that there is alignment between the key sector that are being promoted by all spheres of government.</p>
<p><b>KZN Provincial Growth and Development Strategy –</b> PGDS has seven goals that are relevant to socio-economic transformation agenda. The PGDS calls for inclusive growth, human development and skills development as part of the levers of vision 2035.</p>	<p>KwaDukuza Municipality has been responsive to PGDS by ensuring that there are programmes that promote inclusive growth, which include SMME and cooperative development. The municipality has also focused on Skills Development initiatives in particular targeting skills required by the economy. KwaDukuza continues to lead in the low carbon economy with support of ICLEI. Strategic economic infrastructure is being prioritised to ensure economic development.</p>

The LED Implementation Plan shall take into account the following plans: KwaDukuza CBD Regeneration plan, Ballito-Compensation, Woodmead Nodal Development Plan, KDM Spatial Development Plan and the Low Carbon Development Strategy (Local Action Plan – Economic Transition).

**3.12.11 THE ECONOMIC DRIVERS IN KWADUKUZA MUNICIPALITY**

The economic drivers in KwaDukuza Municipality are clearly indicated with their current performances showing that manufacturing, tourism and farming are the highest performing drivers. The PGDS provides the Province of KwaZulu-Natal with a strategic framework for accelerated and shared economic growth through catalytic and developmental interventions, within a coherent equitable spatial development architecture, putting people first, particularly the poor and vulnerable, and building sustainable communities, livelihoods and living environments.

Attention is given to the provision of infrastructure and services, the restoration of natural resources, public sector leadership, delivery and accountability, ensuring that these changes are responded to with resilience, innovation and adaptability. This will lay the foundations for attracting and instilling confidence from potential investors and developing social compacts that seek to address the inter-connectedness of the Provincial challenges in a holistic, sustainable manner, whilst nurturing a populous that is productive, healthy and socially cohesive.

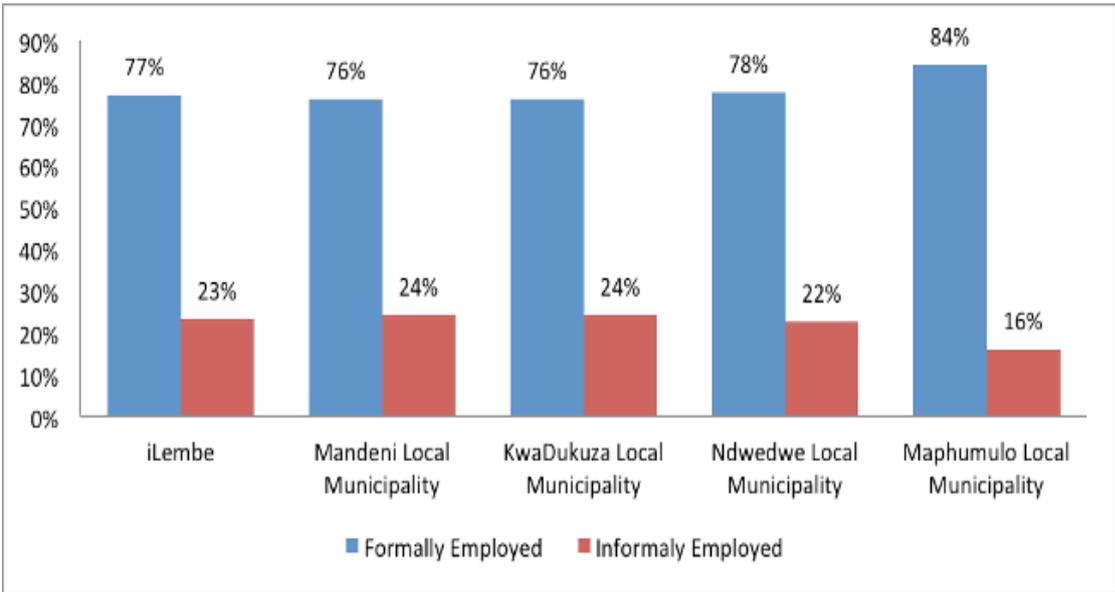
- **MAIN ECONOMIC CONTRIBUTORS**

The following section presents the economic analysis which includes economic drivers in the Municipality reflecting its current performances to the local economic growth and development.

- **SMALL MEDIUM AND MICRO ENTERPRISES (SMME’S)**

The iLembe District’s SMMEs status below displays the distribution of formal and informally employed persons in each of the local municipalities. In iLembe about 23% of the working age population are informally employed, while approximately 77% are formally employed, with KwaDukuza Municipality being one of the local municipalities with the highest figure in the informal employment category which sits at 24%.

**Figure 126 Regional Database**



Source: Quantec Regional Dataset, 2012

## MAIN ECONOMIC SECTORS

KwaDukuza Local Municipal spaces showcases the fact that the Municipality is not dependent of a few economic drivers but many of them to a point that it is able to self-sustain itself whether economy is not favourable. Overall the region has a well-diversified economy which mainly depends business services as well as the manufacturing sector.

### (a) Agriculture

The agricultural sector of KwaDukuza Municipality is one of the dominant sectors of the iLembe District economy due to its wealth of natural resources and favourable climatic conditions. The agricultural land, more specifically land under cultivation, accounts for over 84% of the total land area of KwaDukuza Municipality. Sugarcane remains one of the key sectors of economy in KwaDukuza Municipality. The sector has been declining over the last few years due to various reasons including the change of land use from agriculture to property development, never fully recovered from 2016/2017 droughts, international competition and other factors. The sugar industry, in partnership with the Department of Economic Development, Tourism and Environmental Affairs (EDTEA), is currently implementing a programme focusing on the rehabilitation of sugar cane fields owned by the historically disadvantaged farmers. This programme is known as Operation *Vuselela*. KwaDukuza Black sugarcane farmers have been instrumental in changing the sugar industry governance and support in the country through the establishment of the South African Farmers Development Association (SAFDA). This industry transformation breakthrough will act as a springboard towards the revival of sugar cane in particular, and agriculture in general, through the development programme implemented by SAFDA in partnership with various government entities.

KwaDukuza Municipality has been involved in the Agri hubs programme that was led by the Department of Rural Development and Land Affairs. KwaDukuza Municipality was earmarked to host the Agri-hub facility for the District farmers. Unfortunately, during 2018/2019 financial year the programmes were put on hold by the lead Department. The above notwithstanding, KwaDukuza Municipality does have its own programme that focuses on supporting small-scale farmers i.e. community garden support programmes and hydroponics. KwaDukuza Municipality provides initiatives to support small holder producers pertaining to community based gardens with implements and related agricultural needs.

The LED Start-Up was initiated by the Municipality in order to assist business during their initial/start-up phase. The programme targets mostly cooperatives from the municipality dominant sectors including agriculture. This programme forms part of KwaDukuza SMMEs and Co-operatives Development Strategy underpinned by the principles of Radical Economic Transformation.

The LED Start-Up funding assists the targeted SMMEs/Co-operatives with equipment and agriculture inputs to successful co-operatives from various wards. The Municipality hosted a handover ceremony on 29 November 2019 for the approved proposals with requested equipments.

**Figure 127 Council Approved Proposals**

Sector	Need
Agriculture	Inputs, production and fencing material
Manufacturing	Manufacturing equipment
Services Industry	Inputs supporting the business sector

In 2018, the agricultural sector in the KwaDukuza Municipality contributed 61% to the agricultural sector of the iLembe District economy. The products that dominate the area are sugar cane, fruit and vegetables and forestry. The iLembe District, through its economic development agency (Enterprise iLembe), initiated a programme to ensure access to public sector market by emerging farmers. This was piloted through the national school nutrition programme (NSP), whereby emerging farmers became suppliers to companies and co-operatives that are contracted by the Department of Education to supply to the school nutrition programme. The success of this programme has led to the Provincial government adopting the very programme as a provincial wide radical economic programme (this led to the birth of Radical Agrarian Socio-Economic Transformation – RASET). In the circumstances, there are now a number of local farmers and suppliers that are participating in this programme.

KwaDukuza Land Use Management Scheme confirms a total of 548,474.892 m<sup>2</sup> is zoned for agricultural purposes – this is classified as high-potential land as well as good-potential land dominant with sugar-cane, fruit and vegetables as well as forestry. The field has very high number of low-skilled employee personnel followed by semi-skilled employees as well as 376 skilled employees within this sector (Quantec, 2018). The sector overall has been declining recently due to interest of changing land uses to formal property developments and due to previous droughts mostly. The change of focus of Tongaat hullels adds to the above status and with operation Vuselela – this highlights the results of doing away with African Farming Industry.

## **(b) MANUFACTURING**

KwaDukuza is ideally situated along the Richards Bay corridor to benefit from manufacturing. The compensation/ Ballito area north of the new King Shaka International Airport has been identified as likely economic opportunity zone, for light industry due to its proximity to the Dube Trade Port and Durban. KwaDukuza town surrounds have been identified as a site for medium sized industry and Council owns few undeveloped sites. As part of ensuring that the growth of the manufacturing sector, council has offered HESTO Harness (PTY) LTD industrial zoned land for extension of their current factory to accommodate the establishment of new production line for Ford Contract. This project is also dependent on HESTO acquiring Transnet Owned land. Métier Group, which is HESTO parent company issued a JSE statement advising their shareholders on the R1,6 billion investment that will be made in KwaDukuza Municipality, which will create 3500 new jobs.

The investor incentive scheme approved by Council in the form of Rates Rebates for Industrial and Commercial development has unlocked the development of Woodmead Industrial Park by Shree Properties. Shree Properties, working together with its tenant (INSA PTY LTD), opened the factory in 2018/2019 but unfortunately, the company was put on the business rescue in November and subsequently liquidated. KwaDukuza Municipality continues to work with Shree Properties to market the Woodmead Industrial Node as the industrial and warehouse destination of choice.

KwaDukuza Municipality also has its own emerging manufacturing support programme, which was started in 2017/2018. Currently, it is supporting 16 cooperatives who are involved in furniture manufacturing, textile and concrete works. These cooperatives have been supported with both capacity building programmes and start-up support. The Municipality continues to work with other government support institutions such as SEDA, the Innovation Hub, SABS and EDTEA to support the manufacturing sector. As part of COVID 19, manufacturing opportunities, the municipality has provided support to the emerging textile and clothing manufacturers to benefit to all opportunities to supply masks to government, business and community. The support involves enlisting these manufactures as part of the Department of Small Business Development Essential Services Suppliers of Masks database.

## **(C) TOURISM**

Tourism remains one of the mainstay sectors in KwaDukuza. As part of the North Coast destination, the Municipality continues to attract a lot of domestic tourists who visits the area. The popular areas include Luthuli Museum, Zimbali Precinct, Ballito, Flag Animal Farm, King Shaka Grave, and many other attractions. The coastline, rich heritage and culture are the reason behind the increase in the number of tourists visiting the area. Culture, heritage and tourism have always coexisted, with tourism positioning itself as an instrument for the conservation of heritage and cultural products. Through the formation of the National Heritage and Cultural Tourism Strategy. Heritage and cultural tourism provide a unique opportunity for cultural exchange, and transmission of cultural knowledge, between local communities and tourists, as well as to increase the participation of local communities in the tourism industry – thus having a potential impact on the economy, development and empowerment of local communities in South Africa. KwaDukuza Tourism has been doing brand transformation from Dolphin Coast to KwaDukuza. KwaDukuza is known for its tagline ‘Heartbeat of the North Coast’. Some of the events tourist activities that currently take place in iLembe are:

- Chief Albert Luthuli Legacy Walk and Half Marathon
- Luthuli Museum Jazz Music Live Performances and Dialogue
- Groutville Soccer Tournament
- Ballito Wine and Dine
- The Deloitte Challenge KZN
- Ballito Pro

**KWADUKUZA TOURISM DESTINATION MARKETING AND E-MARKETING:** KWADUKUZA Municipality has a functional tourism office within Sangweni Tourism Centre. The tourism office focuses on tourism marketing, business referrals and bookings and handling of complaints. The tourism officers participate in various tourism destination shows around the country in partnership with Enterprise iLembe and Tourism KwaZulu Natal. Amongst the shows that KwaDukuza Tourism attends include Tourism Indaba, World Travel Market – Africa and main other key shows.

KwaDukuza tourism recognizes the importance of electronic marketing. The Municipality has developed and maintains a tourism website [www.tourismkwadukuza.co.za](http://www.tourismkwadukuza.co.za). During the 2018/2019 financial year, the tourism office started a process of getting on the social media space with Hashtag: Discover KwaDukuza. The Municipality will be investing a lot of resources on e-marketing to ensure that it captures a bigger market and audience.

The Municipality continues to develop other marketing collateral for the various destinations within the municipal area. It continues to produce the 50 page KwaDukuza Tourism Brochure. The Municipality is also planning to place adverts on in-flight and tourism magazines as part of its destination marketing.

**KWADUKUZA TOURISM DEVELOPMENT APPROACH:** KwaDukuza Municipality has identified a huge need to transform tourism product offerings and experience. A number of projects have been identified by the Municipality and also by the private sector. The Municipality has developed and adopted the KwaDukuza Beach Nodes Development Plan, which guides municipal investment on revamping of public infrastructure in all our beaches. There are a number of tourism opportunities identified for tourism development with the intention of remaining competitive such:

- Expansion of Chief Albert Luthuli Museum project to include various significant sites link to the late stalwart,

- Redevelopment of KwaDukuza Museum and integration of King Shaka Memorial Interpretative Centre. During the 2019/2020 financial the KZN Department of Arts and Culture gazette the multi-year funding of this project.
- Conceptualization and integrating property owners along Mama Nokukhanya Luthuli Streets with Chief Albert Luthuli Museum,
- Development of new modern Beach at Nonoti Area,
- Tourism and Hospitality Industry Skills Development Plan,

During 2018/2019 financial year, KwaDukuza Municipality commissioned the undertaking of a feasibility study of Nokukhanya Luthuli Tourism Precinct. The study has indicated that the project is feasible. A business plan is being developed for use by both the Municipality and property owners to develop this tourism precinct.

There has been a huge announcement of a big commercially driven tourism project in KwaDukuza Municipality by credible investors which are the Kuwait owned IFA Hotels Group and also Hullet Developments. IFA Hotels group was granted approval by Municipal Planning Tribunal of the Zimbali Lakes Development. This is the multi-billion-rand development which consists of the Golf Course, Beach Club, Hotel, restaurants and other residential component.

Hullets/Collins Group has announced the signing of the biggest beach resort operator (Club Med) as their partner in the development of the coastal resort within the Municipal area. The earmarked area is Tinley Manor. These two developments are considered as game changers for our area. During the 2019/2020 financial year, the Municipal Planning Tribunal has approved these two developments. Building plans are being considered with the intention of approving them at the first quarter of 2020/2021 financial year. It is expected that construction will start in both sites during 2020/2021 financial year.

**KWADUKUZA EVENTS TOURISM APPROACH:** KwaDukuza Municipality focuses on the events tourism niche market as the one of the key drivers of its tourism sector. The Municipality has supported and hosted various tourism events in its area. The mega sport tourism event, Pro Ballito is hosted for the period of 7 days but over the years has grown to 10 days' event. The Pro Ballito is the only QS10000 (professional surfing event) which takes place in the continent and is part of eight events of this level in the world. The event attracts more than 100 000 people over ten days and its live streaming reaches more than 3 million in the world. The return on investment in this event by KwaDukuza Municipality is very high in the long run.

The KwaDukuza area, in particular Fairmont Hotel and Ebandla Hotel, is associated with business tourism. These two facilities host a number of business and government conferences and this benefits the area. The Fairmont Hotel has become associated with government international conferences. KwaDukuza-based wedding venues are popular with people of South Africa. The area is becoming a destination of choice for weddings. The Municipality has continued to leverage on the events hosted by Chief Albert Luthuli ICC due to its close proximity to King Shaka Airport and also Chief Albert ICC. The accommodation industry has benefited a lot from these events. The Municipality also continues to support private sector driven events that have a potential to increase the number of tourists visiting and staying within the Municipal area of jurisdiction.

#### **(D) RETAIL AND ICT**

The retail sector is one of the major contributors in the economy of KwaDukuza including job creation. The strategic allocation of the Municipality and its proximity to Durban provides major opportunities as the retail hub. KwaDukuza CBD plays a pivotal role as government services center and retail hub for the hinterland areas hence there has been a concerted effort to improve and increase retail offerings. KwaDukuza Municipality has become

a big attractor of the retail sector from household goods to luxury goods. KwaDukuza Municipality has seen the growth of the retail sector through the opening of four newly built shopping complexes which are: KwaDukuza Mall, New Salt Rock Mall, Zimbali Wedge and Salt Rock Mall. The repositioned Ballito Lifestyle Centre new offerings also opened its doors for trade in 2018. These new facilities offer approximately 42000 square metres of retail space. Approximately 1000 permanent jobs have been created. The main benefit of these retail shops is improved freedom of choice through offerings by these malls.

There is an effort to manage the impacts of these developments on spaza shops. Most owners of tuck-shops are out of business owing to various reasons. One of the critical retail issues that requires concerted efforts to manage is the business tension between local tuck-shop owners and foreign/international business owners. The Municipality has strengthened the implementation of the Business Act through its business licensing function. The MEC for Economic Development, Tourism and Environmental Affairs has designated KwaDukuza Municipality as a Business Licensing Authority. This became effective from 12 July 2018. There is on-going enforcement of the Business Act in particular with regards to all businesses that trade on foodstuff and related items as per schedule 2 of the Business Act.

The fourth industrial revolution requires a strong presence of the ICT infrastructure, skills, research and development. In order for it to be part of the 4<sup>th</sup> Industrial revolution, KwaDukuza Municipality requires to work with both the public and private sectors to promote investment in ICT and related skills. There are a number of strategic infrastructure projects that present opportunities for KwaDukuza to grow its economy and make it ICT enabled. The SEACOM submarine telecoms cable systems connecting South Africa to the rest of Africa has two landing points in Mtunzini close to iLembe. The technology gives KwaDukuza access to high speed internet and makes distribution viable. The cabling allows Ballito and the North Coast to become an information technology hub. The Municipality, having positioned itself as the destination for innovators as part of the fourth industrial revolution, is looking for private sector partners to roll-out public Wi-Fi and further through its Telecommunication Mast Policy pushed installation of this infrastructure in the peri-urban and rural areas. The connectivity shall thus expand to benefit even the rural entrepreneurs.

**FLAGSHIP LED PROGRAMME: VUTHELA ILEMBE LED PROGRAMME:** The iLembe District Municipality, including KwaDukuza and Mandeni Local Municipalities, were selected by the Swiss Government- **State Secretariat for Economic Affairs (SECO)** to participate in this initiative that adopts a programmatic approach towards infrastructure and Local Economic Development. The programme has been named *Vuthela iLembe LED Programme*. *Vuthela* is a Zulu word that means to 'ignite'. Vuthela LED Programme therefore responds to the urgent need to address unemployment, poverty and inequality in the iLembe District, by accelerating inclusive local economic development and growth in alignment with the National Development Plan 2030, the PGDS and District Growth and Development Strategy.

The programme is split into five inter-related components, which are:

- 1) **PUBLIC FINANCE MANAGEMENT COMPONENT:** which aims to strengthen the financial management of the three municipalities through better capacity to plan, finance and manage infrastructure investments and the provision of public services resulting in the positive contribution to the business climate.
- 2) **MUNICIPAL INFRASTRUCTURE COMPONENT:** which aims to reduce infrastructure constraints through capacity building measures to plan for infrastructure investments and through specific infrastructure investments.
- 3) **PRIVATE SECTOR DEVELOPMENT COMPONENT:** which aims to address obstacles to doing business in KwaDukuza by addressing weak district/local and public/sector co-ordination for local economic

development; strengthening local capacity to support entrepreneurial, business and technical skills development.

- 4) **BUILDING INCLUSIVE GROWTH COMPONENT:** which aims to support SMME development and inclusive job creation through interventions focused on the Green Economy and other identified growth sectors in the local economy; and
- 5) **PARTNERSHIP AND CO-ORDINATION COMPONENT:** which aims to develop the multi-sectoral stakeholder partnerships required for LED district wide co-operation and implementation.

The indicative programme cost is 17.3 million Swiss Francs (approx. R250m). The Swiss Government has currently approved a budget of 8.4 Swiss Francs (approx. R121m).

The programme is being managed by the KZN Department of Economic Development, Tourism and Environmental Affairs (EDTEA), as resolved by the Executive Committees of the participating municipalities. EDTEA is responsible for the procurement of the Programme Co-ordinating Unit that will deal with the day-to-day management of the programme as well as procurement of various services that may be required.

The *Vuthela* LED Programme Co-ordinating Unit (PCU) has been established and became functional as at 1<sup>st</sup> of July 2017. The programme was officially launched by the Ambassador of Switzerland and MEC for Economic Development, Tourism and Environmental Affairs (EDTEA) and was aptly named *Vuthela LED Programme*. The programme is being implemented with the participation of all municipalities.

During the inception phase the Programme implementation focused on a number of projects covering all components of this programme as outlined above. There has been some progress and the Municipality's participation in this programme has been good. There is general sentiment of acceptance and ownership of the programme by all key officials deployed in various components of the programme.

The programme started on the 1<sup>st</sup> of July 2017. The programme has been on its inception phase of 17 months (1 July 2017 to 31 December 2018). This phase focused mostly on programme implementation. The trigger for going to full-implementation of the programme is both internal programme performance review and external audit. The programme performance review and external auditing process was finalized in March 2019. The Project Steering Committee and SECO approved the project to go to the implementation stage. During 2019/2020, various interventions has been made as part of supporting the beneficiary municipalities, which include KwaDukuza Municipality. Amongst key projects undertaken during this phase, include the following:

- (i) Development and aligning of Developer's Contribution Policy,
- (ii) Facilitating the introduction of Youth Employment Services (YES) programme,
- (iii) Capacity building of SCM Units staff and review of SCM Policy in order to support the empowerment goals envisaged by the Preference Preferential Policy,
- (iv) Sourcing of additional funding for implementing of projects identified during the inception phase of this programme i.e. SCADA Systems, Ease of Doing Business and Infrastructure.
- (v) Reviewing of various infrastructure masters plans and assets management plans to support our economy.
- (vi) Initiate the review of District Growth and Development Strategy, taking into account the development aspirations of the municipalities.

## **(E) CATALYTIC/HIGH SOCIO-ECONOMIC IMPACT PROJECTS**

KwaDukuza Municipality defines the catalytic projects as those project that are being implemented by both public and private sector which have a high socio-economic impact to the community of KwaDukuza. The catalytic projects comprise both hard and soft infrastructure projects.

**INSTITUTIONAL ARRANGEMENTS TO FACILITATE CATALYTIC PROJECTS:** The Municipality, as part of its efforts to facilitates the projects, has established strategic structures which are mandated to fast-track these projects and also to ensure the reduction of red-tape for these investment projects.

**KWADUKUZA MUNICIPALITY STRATEGIC PROJECT TASK TEAM:** The Task Team has been established through a Council resolution under the chairpersonship of the Chief Operations Officer and deputized by the Executive Director: Economic Development and Planning. All Heads of Department are part of this committee supported by Chief Town Planner, Director: Special Projects and Director: Development Planning. This task team's main tasks are to oversee and monitor the implementation of strategic /catalytic projects driven by Council through various business units. The task team further affords the private sector driven projects identified by Council to be shared with executive management of Council in order to ensure that they provide support when information, comments and supports are required during the lifespan of the projects. This approach has fast-tracked and provided solutions to a number of issues quickly through intervention by the committee.

**KWADUKUZA DEVELOPMENT ASSESSMENT COMMITTEE:** KwaDukuza Municipality has further established KwaDukuza Development Assessment Committee as a committee meant to support the private sector projects that have been declared by the Municipality as the high impact projects. The Development Assessment Committee is co-chaired by the Senior Manager: Building Control and Senior Manager: Development Control. The members of this committee are all representatives of Internal Business Units and external stakeholders i.e. iLembe District Municipality and Size Water. The members have authority to comment on building plans and development approvals. The committee acts as the one stop shop for consideration of building plans, occupation certificates and site development plans for bigger development. All departments provide comments during this meeting and later formally put them on record for inclusion in the final letter of approval / deferment or disapproval.

**COUNCIL SUPPORTED CATALYTIC PROJECTS:** The criterion used to determine the project that is deemed catalytic in KwaDukuza Municipal Area is as follows:

- Existing development rights;
- There is already SPLUMA pre-submission with KwaDukuza Municipality;
- It is within the key economic sectors identified by the Municipality nodal plans and also IPAP 2/KZN PGDS;
- Promotes low carbon economy;
- Potential to creates quality jobs for both skilled and unskilled labour; and
- Have existing budget from government/funder (if it is government led).
- Embraces economic transformation principles through inclusion of local based Black Owned businesses during its development and operation,

**Figure 128 Depicting Catalytic Projects**

PROJECT NAME	BRIEF DESCRIPTION	PROPOSED AMOUNT
<b>WOODMEAD INDUSTRIAL PARK</b>	The Woodmead Industrial Park forms part of the Neighborhood Development Grant Projects that the Municipality has implemented with a Standard Bank-owned entity called Sorter (Pty) Ltd. Standard Bank in 2016 decided to sell its entire industrial sites portfolio to Shree Properties (Pty) Ltd.	R800 million- infrastructure investment (excluding tenants' investment).
<b>RE-BUILDING OF KWADUKUZA MUSEUM AND LINKING IT WITH KING SHAKA GRAVE/ INTERPRETATIVE SECTOR</b>	KwaDukuza Municipality has received funding from the KZN Department of Arts and Culture for the re-building of the new KwaDukuza Museum. This project remains one of the catalytic projects of the Municipality which form part of the four anchor projects of KwaDukuza CBD Regeneration. The newly Museum that will preserve the rich history of KwaDukuza including King Shaka, the sugar industry, and people of KwaDukuza in general. The project is further aimed at connecting or linking the Museum with King Shaka Grave and this will create a strong tourism product within the CBD. During the 2019/2020 the project design has been completed and the project will be implemented in the next financial year.	R20 million
<b>HESTO HARNESS (PTY) LTD - FACTORY EXPANSION PROJECT</b>	HESTO HARNESS (PTY)LTD Is one of the biggest employer's in KwaDukuza Municipality. Currently, has 2100 employees. HESTO working with KwaDukuza Municipality has recently secured a new contract with Ford Manufacturing South Africa for the period of seven years. KwaDukuza Municipality has offered HESTO its industrial land and also rates rebates incentive for five year. HESTO has further approached Transnet Freight to acquired additional land for its expansion. This land will accommodate some of HESTO sister companies and suppliers which will lead to 3400 new direct jobs for KwaDukuza Municipality. The municipality is working with Trade and Investment KZN to ensure that Transnet Land bottlenecks are solved. The new plant is earmarked to open in August 2021.	R1,6 BILLION
<b>CLUB MED COASTAL RESORT ( TINLEY MANOR)</b>	The international acclaimed resort developer and operator (Club Med), finally has its development rights approval to established one of the key tourism game changer identified by both provincial and national government. This development is done in partnership with Collins Group and will be at Tinley Manor Node. KwaDukuza Municipal Planning Tribunal did the development approval in the month of	R3,5 billion

PROJECT NAME	BRIEF DESCRIPTION	PROPOSED AMOUNT
	March 2020. The building plans are being considered for the development of the first phase of this project.	
<b>KDM EASE OF DOING BUSINESS SYSTEMS &amp; TOOLS PROJECT</b>	The project is aimed at easing the way of doing businesses in the KwaDukuza Municipality thereby promoting local economic development. The focus is to implement reforms pertaining to business processing for development approvals, building plans approval, businesses licensing and informal trading permits. The project will document and review existing bylaws, policies and standard operating procedures on various elements. It will also be aimed in investing resources in capacity building of KwaDukuza staff members who are intimately involved in the value chain of applications assessments and implement change management for all stakeholders. The project also will assist with the transition from paper-based processes to automated processes, through the implementation of Electronic Document Management and Application Tracking Systems. KwaDukuza Municipality has received funding from Programme funded by European Union, administered by National Treasury, known as General Budget Support. The funding is for two financial years, effective from 1 July 2020.	R23,125 000.00
<b>IMPLEMENTATION OF SCADA PROJECT AND CONTROL CENTRE</b>	The implementation of a Supervisory control and data acquisition system, commonly known as a SCADA system for the electrical services network which will allow for the remote monitoring of the electrical services infrastructure, control of the infrastructure and provide information on the system in real-time and through customised user reports. The system consists of hardware and software components installed on-site at identified points for monitoring and reporting to the designated control centre of the municipality. The project includes training of staff who will operate the SCADA to ensure optimal use of the system to ensure an enabling environment conducive to business confidence and growth. . KwaDukuza Municipality has received funding from Programme funded by European Union, administered by National Treasury, known as General Budget Support. The funding is for two financial years, effective from 1 July 2020.	R22,703 145.75
<b>SWISS SECRETARIAT FOR ECONOMIC CO-OPERATION (SECO)</b>	KwaDukuza Municipality is one of the three municipalities that have partnership with SECO to develop an LED programme, which affects other Local Government KPAs	R100 million

PROJECT NAME	BRIEF DESCRIPTION	PROPOSED AMOUNT
<b>LED PROGRAMME FOR ILEMBE</b>	other than LED. The programme also focuses on both Public Finance and Infrastructure Development. The other LED focus area is around private sector development and building inclusive growth. The programme implementation is under way since 1 July 2017 and is funded by Switzerland Government with approximately R100 million. This is a five (5) year programme which ends in 2022.	
<b>DUKUZA STATION</b>	KwaDukuza Municipality is planning to build a R150 million new 100MVA electrical sub-station to unlock the Compensation/Ballito Node. As part of this project the Municipality has acquired land from a private owner and is in the process of securing a loan for this facility. Private developers are expected to contribute through the developer's contribution. The development of Dukuza station will further unlock growth and development by ensuring that there is some spare capacity to have additional development taking place in our area.	R200 million
<b>ZIMBALI LAKES</b>	Zimbali Lakes is a R3billion rand investment by Kuwait owned IFA Hotels and Resorts in our area. The projects town planning scheme amended was approved in 2018. The project was officially launched at the end of October 2018. The projects consist of developing a hotel, beach club, restaurants, retirement village and other type of residential units. The main contractor of this project has been appointed and the construction will be starting around May 2019. This is also a 15 year development project which its impact will be huge for both the municipality and the residents itself.	R3 billion
<b>BALLITO HILLS</b>	Ballito Hills is the mix-development investment project owned by the JSE Listed property development company called Balwin Properties. This is the estimated R2,5 billion investments. The first phase started in March 2018 and it consists of a private school and 80 residential units. The private school was delivered on time and the school started to operate in January 2019. The school is called Redham House. The residential units will be implemented over the period of 10 years by Balwin. The developer is working with the municipality/councilors from the Southern Areas in ensuring that unemployed people and contractors are given opportunities to be involved in this project.	R2,5 billion

### **3.12.12 SPATIAL REFERENCING OF INTERVENTIONS AND PROGRAMMES/PROJECTS**

Currently most of the interventions and programmes/projects have been spatially referenced. Only the new ones remain in the process. The Municipality is in the process of undertaking a detailed project of ensuring that GIS is being used as a project management, asset management and monitoring tool by Council. There is a multi-year project called KwaDukuza GIS Integration Study and Implementation that is being undertaken.

### **3.12.13 RED TAPE REDUCTION**

Red tape has become a 'buzz' word within the local economic development fraternity in South Africa. Red tape pertains to the inefficiencies and unnecessary administrative bureaucracy which impedes the development and growth of Small and Medium Enterprises.

### **3.12.14 DOING BUSINESS IN ILEMBE PROJECT AND REMEDIAL ACTIONS**

In 2015 through its partnership with the Swiss Government (SECO), KwaDukuza Municipality produced the first report known as *Ease of Doing business in iLembe*. The study was undertaken in both Mandeni and KwaDukuza Municipal areas. The *Doing Business Study* comprises internationally acclaimed benchmarking studies amongst cities in South Africa and also against countries. This process is clearly a good tool to measure the red tape which entrepreneurs in a particular country have to go through when trying to open and operate businesses. The *Doing Business Study* measures the areas of regulation that are important throughout the lifecycle of small and medium sized enterprises. This tool, coupled with its implementation, emanate from the World Bank, which has a patent over it.

The *doing business* exercise undertaken at iLembe District focused on five indicators, which are as follows:

- Starting a business;
- Dealing with construction permits (building plans);
- Electrical installations;
- Registering a property; and
- Enforcing contracts.

The Doing Business study was one of its kind to be done in a municipality that is neither a metro nor aspirant metro in South Africa. The 2015 report was published with other reports and KwaDukuza Municipality was able to benchmark themselves against the eight metros of South Africa. The KwaDukuza Municipality concentrated in addressing two areas of the reports as it has a direct control over it, which areas deal with obtaining construction permits and electrical installations.

### **3.12.15 DEALING WITH CONSTRUCTION PERMITS (BUILDING PLANS)**

The in iLembe report indicates that it takes about 16 procedures and 104 days for a building plan to be approved. That this was less than the country's average although the Municipality's view was that this could be reduced further. KwaDukuza Municipality, in its endeavor to reduce the procedures and time of approving the building plans, implements the following:

- (i) Council has delegated the building plans approval to administration. Prior to this decision being taken, the administration would recommend to the Economic Development and Planning Portfolio Committee to consider the building plans for approval, which in turn would be recommended to the Executive Committee for approval. This process alone could take between 45 and 60 days.
- (ii) Council further appointed a Building Control Officer to ensure that it complies with the National Building Act and its regulations.
- (iii) The above actions were taken and became effective on the 1<sup>st</sup> of July 2016.
- (iv) The Municipality is also working on implementing the Planning Tracking System and moving towards the electronic management of the building plans process. This project forms part of the European Union Funded module under our Ease of Doing Business Systems and Tools project expected to be implemented during 2020/2021 financial year.
- (v) The Municipality have further reviewed the process and is in the process of combining some of the processes in order to reduce the procedures that need to be followed. This includes allowing the application for the approval of the Site Development Plan to run-concurrently with the pre-submission of the building plans.
- (vi) The Municipality has further established a Development Assessment Committee (DAC), whose mandate is to consider building plans that are more than 500 square meters or projects that have a high economic impact within the Municipal area of jurisdiction for example shopping centers, private schools/hospitals, hotels, warehouses and big residential developments. The DAC works as a one-stop shop whereby all officials from various business units/departments meet and discuss building plans and make comments that inform either approval or disapproval or deferment of building plans. This structure became effective on the 1<sup>st</sup> of July 2018.

There are already positive turnaround times with regard to the building plans approval and there are also ongoing business improvement processes that are being implemented by the Municipality working with private sector.

### **3.12.16 APPLICATION FOR ELECTRICAL INSTALLATIONS**

KwaDukuza Municipality is the electricity distribution licensee for the ninety-five (95%) of the area under its municipal boundaries. Most businesses cannot operate without the proper supply of adequate capacity of the electricity. The *Doing Business* in iLembe report indicates that in KwaDukuza it takes eight (8) procedures, 124 days and costs 1259.2% of income per capita. The reports clearly confirm the shortcoming of the Municipality in terms of manual administration of the applications to be supplied with electricity.

- (i) As part of responding to the aforesaid and in support of the World Bank, the Municipality has proposed an electronic system to handle the applications. In terms of this process it is estimated that the Municipal procedures of for fully responding to applications for electrical installations shall be reduced to five which shall also entail a drastic reduction in the days of the KwaDukuza Municipality's people have to wait to be supplied with electricity. This project forms part of the European Union Funded module under our Ease of Doing Business Systems and Tools project expected to be implemented during 2020/2021 financial year.

### **3.12.17 SUPPLY CHAIN MANAGEMENT REFORMS**

Through its Supply Management Policy and practice KwaDukuza Municipality, has over the years tried to deal with issues that are barriers of entry by local entrepreneurs/enterprises in the public sector market.

As part of ensuring that emerging business people and SMMEs that have a turnover of less than R2 million benefit on its spending, the Municipality has introduced the following measures:

- (i) Differentiates and introduces the amount to be paid for the bid documents and this was done to deal with the flat rate that was used previously for all contracts, which was R550 per tender document irrespective of the value of the contract or type of contract;
- (ii) Waives the requirement of bidders for contracts less than R4,5 million to have performance guarantees; and
- (iii) Waive the requirement of bidders for contracts less than R4,5million to provide an original bank rating letter.

The Municipality has further identified services and products for which only bona-fide based businesses can bid amongst one another in line with the Targeted Procurement approach. The Municipality has been responsive to small business concerns in terms of eliminating barriers of entry for its procurement.

#### **BUSINESS LICENSING IMPLEMENTATION ON THE AREAS THAT FELL OUTSIDE THE TOWN PLANNING SCHEMES**

As part of its restructuring, KwaDukuza Municipality has revived the business licensing function under the Local Economic Development. This function was all along done by the Corporate Services Business Unit and on 1 July 2017 it became part of the Local Economic Development function. On its implementation of this function since 2017, it became clear that business people who already run businesses but are based on the areas which fell outside the town planning scheme would their applications declined. The applications from areas outside the town planning scheme were declined on the following grounds:

- (i) Not having correct land use rights/zoning;
- (ii) No building plan approval; and
- (iii) No occupation certificate.

Due to their location and history the entrepreneurs were not obliged to have approvals for either structures or land-use. KwaDukuza Municipality adopted a wall-to-wall land-use management scheme on the 31<sup>st</sup> of March 2016. Therefore, these areas that were outside the town planning scheme were then subjected to the town planning scheme. As part of ensuring redress the Municipality further adopted LUMS Transitional Measures Policy, which exempted all structures that were build prior March 2016, to comply with town planning and National Building Regulations. This process has been further interpreted and customised for the building license processes for the entrepreneurs from these areas. The customised policy and application forms for the entrepreneurs from rural areas and those who were outside town planning scheme is being implemented since 1 July 2018. This has contributed in the improved approval rate of business licenses from these areas and also to the compliance of businesses that trade with foodstuff and liquor in these areas.

### **3.12.18 PROGRAMME TARGETING INFORMAL ECONOMY AND POVERTY REDUCTION**

As part of its contribution to eradicating poverty and unemployment, KwaDukuza Municipality recognizes the importance of the informal sector and the expanded public works programme as drivers.

#### **3.12.19 INFORMAL ECONOMY SECTOR INTERVENTIONS**

KwaDukuza Municipality has a vibrant informal economy sector which involves people who are trading on streets, public spaces, beaches, business hives and from their homes. This sector is regulated through Council approved Informal Trading Bylaws, Tuck-shop and Tavern Policy, and Business Licensing Policy emanating from Business Act of 1991. KwaDukuza has approximately 500 licensed informal traders in its database. KwaDukuza Municipality works closely with organized informal traders through the KwaDukuza Informal Traders Chamber, which meets with the municipality once a quarter to deal with issues affecting the sector. Even though One of the challenges faced by the informal sector is the perception that informal economy means illegal business; this restricts the focus on the economic and developmental impact of the sector in the Municipality and in the worst-case scenario leads to police officers harassing the informal traders. There is often little co-operation between the formal and informal businesses. The formal businesses consider informal traders as illegal and an obstruction to formal businesses, especially when informal traders are trading on the road, pavement or in front of formal businesses' entrances.

#### **3.12.20 PROJECTS UNDERTAKEN AND PLANNED FOR THIS SECTOR**

- Building and replacing informal trading infrastructure – in the last 3 years, Council has invested approximately R1, 5 million in the provision and replacement of informal traders' facilities. This intervention is ongoing.
- Digitalization of informal traders' permits - during 2019/20, the municipality has invested in the electronic system to produce secured trading permits. This project is under implementation and will continue in the outer years.
- Renovation of council markets/business hive – during 2019/2020 the municipality implemented the project of renovating Shakashead Business Hive. There is a need for further investment in this facilities including Madundube Markets along R74 Provincial Road.
- Policy review – KwaDukuza council is currently reviewing the Informal Trading Bylaw and its policy. It is expected that the reviewed Bylaw will be gazetted during 2019/2020.

#### **3.12.21 COMMUNITY WORKS PROGRAMME**

The Community Work Programme (CWP) is a South African government programme that provides an employment safety net. It supplements livelihood strategies by providing a basic level of income security through work. This programme is one of the national flagship poverty eradication programmes. KwaDukuza Municipality was approved for the participation in 2015, which was the last year.

The programme focuses on beneficiaries doing community work for eight (8) days a month. The community works might involve cleaning of public facilities (e.g. schools/clinics), verges, drainage systems and any other item that might be identified in that particular ward. This programme does not replace the work of full-time employed people within government spheres.

### 3.12.22 CWP BENEFICIARIES

Only 22 wards were part of the programme. Post 2016 Local government, new wards were created and were added in this programme. Twenty-four (24) wards, out of twenty-nine (29) wards are currently benefiting from this programme in KwaDukuza.

**Figure 129 CWP Beneficiary Wards and Number of Participants**

<b>WARD NUMBER</b>	<b>PARTICIPANTS APPROVED</b>
01	25
02	25
03	25
04	25
05	25
07	25
08	25
09	25
10	25
11	25
12	25
13	25
14	25
15	25
18	25
20	25
21	25
23	25
24	25
25	25
26	25

<b>WARD NUMBER</b>	<b>PARTICIPANTS APPROVED</b>
27	25
28	25
29	25

This programme further employ twenty-five (supervisors) and sixteen (16) storekeepers. Therefore, this programme has 641 participants. The municipality has submitted a proposal for additional 25 beneficiaries per ward. This will double the number of people being assisted to move out of poverty.

### **3.12.23 CWP IMPLEMENTATION**

In 2018, National Department of Cooperative Governance extended this programme for next MTEF period, from 1<sup>st</sup> of April 2018 until 30 March 2021. Insika Foundation NPC is the implementing agent of this programme appointed by National Department of Cooperative Governance. There are responsible for managing the programme and also ensuring that the beneficiaries are developed through skills to start new income generation projects for themselves as part of the exit strategy.

### **3.12.24 EXPANDED PUBLIC WORKS PROGRAMME**

KwaDukuza Municipality as part of government implements the Expanded Public Works Programme (EPWP) within their areas of constitutional competence. This implementation is informed by the EPWP Guidelines and also KwaDukuza Council approved EPWP Policy. The EPWP Policy sets clear criteria of choosing beneficiaries and how the programme should be run in it's of jurisdiction. The EPWP Coordination is within the Project Management Unit under the Civil Engineering and Human Settlements Business Unit. The unit is mainly responsible for the registering EPWP projects, reporting on the expenditure of EPWP incentive grant and general performance of the EPWP within the municipality. KwaDukuza Municipality has failed to implement EPWP in other sectors i.e. environment.

Below are the areas of focus whereby the EPWP recruiters work:

- Clearing and removal of illegal dumping;
- Plot clearance;
- Maintenance of selected community facilities;
- Cleaning and removal of the dirt in the water streams;
- Clearing dirt of community pathways, pavements and causeway;
- Removing alien vegetables;
- Planting of Trees;
- Identifying and reporting all water leaks and illegal electricity connections to the relevant authorities;
- Gravel road edges maintenance; and
- Coastline clearance.
- Cleaning of Estuaries;

- Building of wooden bridges and causeways;
- Food for Waste;
- Working for Coast;
- Working for Water;
- Home-based care and ECD teachers' development; and
- It shall be noted, that there is a working for coast project, implemented by the National Department of Environment Affairs which we do not have control on its implementation as the local municipalities.

Currently, the municipality based on the incentive grants received can only create approximately 300 jobs. The municipality has failed to register a number of their programmes as EPWP thereafter reporting of these with the intention to increase the incentive grant allocated to the municipality.

KwaDukuza Municipality is a beneficiary of other spheres of government EPWP Programmes. In the 2019/2020 the municipality will benefit with the following programmes:

- Tourism Safety Monitors/Volunteers – this programme targets thirty-seven (37) EPWP recruited unemployed youth interested in tourism who will work as volunteers. This programme is being implemented in partnership with the National Department of Tourism.
- KZN COGTA Beadwork EPWP Programme - this programme has been implemented during 2019/20 with 30 beneficiaries selected from women cooperatives involved in the beadwork. This programme is expected to be implemented on the outer years.
- KZN Working for Coast – KwaDukuza Municipality R10 million application for working for coast focusing on developing coastal infrastructure. The municipality working closely with the implementing agent appointed by the National Department of Environment Affairs will further increase the beneficiaries of the EPWP. This project is earmarked to be implemented during 2019/2020.

### **3.12.25 GREEN ECONOMY INITIATIVES**

KwaDukuza Municipality adopted its Low Carbon Emission Development Strategy in 2016 and this strategy aligns with National Development Plan which advocates that by 2030, our economy should have transitioned to low carbon by 30 percent.

KwaDukuza LEDS summarises the low carbon emission development strategy as follows:

***“An Urban Low Emission Development Strategy defines a pathway to transition a city to a low-emission, green and inclusive urban economy, through its integration into city development plans and processes.***

***Low emission, or low carbon development, is about meeting the development needs of the municipality while minimising its contribution to climate change, and helping it prepare for its impacts. It is about exploiting opportunities for green and clean economic growth, and creating strong local communities and businesses that can be resilient to resource and climate shocks. “***

The approach for KwaDukuza Municipality is premise on the international acceptable approaches on ensuring sustainable, green and inclusive growth.

The adopted KwaDukuza LEDS identified six transitions measures that need to be taken for the area to achieved a low carbon economy/green economy. One of the transitional measures focuses on the economy, it identified three economic sectors which this could be achieved which is tourism, agriculture (sugarcane) and manufacturing. The strategic goal for this transition is as follows; “To position KwaDukuza as a green economic and tourism hub; underpinned by local skills and indigenous knowledge”

The LEDS identified the following interventions that will add value in Green Economy:

- Implement the Green Building Guidelines – KwaDukuza Municipality adopted its Green Building Policy in 2016 and is being implemented. The municipality has identified a booming property development industry as the major contributor on its efforts to make KwaDukuza Municipality as a green economy investor destination. It also uses the property development for both climate change adaptation and mitigation approaches. The municipality also aimed to attract new players in the construction sector who are will manufacture and supply the property developers with new technology and products built within our area.
- Tourism sector – has also being identified as the key sector to promote green economy through various initiatives of protecting the existing environment and ecosystem to energy and water saving facilities.
- Urban Agriculture – KwaDukuza Municipality in responding to the rapid urbanisation is promoting urban agriculture as one of the LED programmes. This include promoting organic food supply.
- Sugarcane – KwaDukuza Municipality supports the on-going research and proposal form UShukela Mill to establish a co-generation facility and also generating of the renewable energy for the industry.
- The municipality continues to promote its industrialisation policy by advocating for investment in the renewable sector as the District was designated by the Province as Renewable Hub.
- The Beach Nodes Development Plan – advocates the development of the green jobs through tourism. The municipality working with iLembe Chamber of Businesses is involved in developing a Sea Rising Protection Plan to counteract any vulnerability that emanates from the projected sea rising due to climate change.
- *Vuthela* iLembe LED Programme – Resource Efficiency and Energy Efficiency studies are being conducted to identify opportunities for existing business to improve their efficiencies while creating business opportunities and jobs for local people.

The municipality is currently also working on developing Green Procurement Policy which is aimed at ensuring that its infrastructure is climate proof. This and many other initiatives will contribute in creating jobs in the green sector.

### **3.12.26 ALIGNMENT OF DIFFERENT ECONOMIC FORA**

KwaDukuza Municipality participates in various fora while its own fora are aligned with other external fora:

- KwaDukuza Municipality participates in the District LED Forum and Provincial LED Forum by invitation;
- KwaDukuza Municipality supports and participates in the KwaDukuza Informal Traders Chamber’s quarterly engagement;

- The Municipality participates in the iLembe Chamber of Business, Industry and Tourism Investment Committee upon invitation;
- The Municipality has recently approved the formation of KwaDukuza Municipality LED Forum; and
- KwaDukuza Municipality is an active member and participant on the DAPPOTT, which is a structure driving the

### Plan to Mobilize Private Sector Resources

The Municipality's approach to economic development has always centred on the understanding that it has a responsibility to create an enabling environment for the private sector to thrive. The private sector in KwaDukuza Municipality plays a critical role in supporting economic development through enterprise development programmes. The property developers in particular have committed and continue to work with the Municipality in supporting its LED initiatives and developing local businesses. Amongst the programmes that are in place and partnership with the private sector are the following:

- Partnership with ABSA and Nedbank – this partnership focuses on financial support towards the SMME Development programme, support of the Annual Business Week and also provides access to finance to qualifying businesses;
- Partnership with Hesto Harness (PTY) LTD - the partnership with Hulleys Development which emanates from Property B-BBEE Transformation Charter.
- Mining companies which are required to develop Social Labour Plans informed by the municipal IDP as per the provisions of the Minerals and Petroleum Resources Development Act. There are few companies within KwaDukuza Municipality that have engaged the Municipality and are supporting co-operatives and community development projects in various wards.

### 3.12.27 MUNICIPAL CHALLENGES AND PROPOSED INTERVENTIONS: LOCAL ECONOMIC DEVELOPMENT

Figure 130 Description of Challenges and Interventions

CHALLENGES/COMMUNITY NEEDS IDENTIFIED	IDP INTERVENTIONS
<b>KPA: LOCAL ECONOMIC DEVELOPMENT</b>	
High unemployment rates amongst youth and women in KwaDukuza. Propensity of Local businesses to employ people from outside KwaDukuza.	<ul style="list-style-type: none"> <li>• Expedite the establishment of NYDA District Office;</li> <li>• Expedite the establishment of YES Office within KwaDukuza;</li> <li>• Expedite and enter into social compact agreements with Investors/Developers to prioritise appointment of KwaDukuza residents when there are job opportunities; and</li> <li>• Ensure that all projects adhere to EPWP principles and the implementation thereof.</li> </ul>
Untransformed economy and few business opportunities made available to local emerging businesses. This challenge has led	<ul style="list-style-type: none"> <li>• Focus on the promotion of direct investment through minimising development approval red-tape and provision of incentive (rates rebate);</li> </ul>

<p>to the formation of business forums which violently demand work opportunities.</p>	<ul style="list-style-type: none"> <li>• Provide start-up support to SMMES/Cooperatives involved in the manufacturing sector;</li> <li>• Implement Nokukhanya Luthuli tourism precinct business plan;</li> <li>• Implement emerging contractor’s development programme;</li> <li>• Promote and support SMMEs that are involved in the innovation and technology business;</li> <li>• Promote green economy;</li> <li>• Implement Target Procurement and enforce meaningful sub-contracting in all municipal contracts exceeding R4 million in value; and</li> <li>• Review and adopt KwaDukuza LED Plan.</li> </ul>
<p>Increased crime which threatens community safety and investment to the area.</p>	<ul style="list-style-type: none"> <li>• Partner with private sector and community based organisations for the installation of vehicle identification cameras;</li> <li>• Partner with private security companies and SAPS to fight crime by undertaking joint enforcement blitz and sharing crime intelligence;</li> <li>• Develop and adopt KwaDukuza Crime Strategy;</li> <li>• Strengthen the functioning of Community Policing Forums;</li> <li>• Focus targeting school crime awareness programmes;</li> <li>• Ensure the implementation of Council by-laws; and</li> <li>• Improvement on the functioning of Council CCTV camera’s project.</li> </ul>

### 3.12.28 LOCAL ECONOMIC DEVELOPMENT SWOT ANALYSIS

Figure 131: LED SWOT Analysis

<b>STRENGTHS</b>	<b>WEAKNESSES</b>
<ul style="list-style-type: none"> <li>▪ Enabling policies and plans for nodal developments,</li> <li>▪ Close Proximity to two harbours and Dube Trade Port,</li> <li>▪ Close proximity to Dube Trade Port IDZ,</li> <li>▪ Strong organized business,</li> <li>▪ Ballito Urban Improvement Precinct</li> </ul>	<ul style="list-style-type: none"> <li>▪ High unemployment rate amongst the youth,</li> <li>▪ Lack of capacity to support all economic sectors by LED Unit,</li> <li>▪ Lack of entrepreneurship development organizations (e.g. SEDA).</li> <li>▪ Lack of skilled required by our local economy,</li> <li>▪ Poor access to business premises,</li> </ul>

- Investor Incentives Scheme, i.e. rates rebates,
- Existing public-private partnerships,
- Stable municipal governance and financial viable,
- Clear town planning and building control regime,
- Well marketed property opportunities,
- Heritage assets (Iconic leaders),
- Beaches,
- Abundantly labour,
- International partnerships i.e. SECO LED programme,
- Approved Urban Low Carbon Emission Development strategy,
- Fully fledged LED Unit and supporting institutions.
- The Municipality has been part of the Agri-Hubs Programme led by the Department of Rural Land Affairs.

- Uneven economic development between Southern and Northern areas of KDM,
- Poor supports and alignment of government SMME & Cooperatives interventions,
- Lack of approved LED Strategy,
- Culture of entitlement by entrepreneurs of government opportunities,
- Poor business strategies to counteract foreign nationals business,
- Lack of agriculture land preservation policy for agriculture,
- Lack of business-to-business linkages programme
- No functional LED Forum.
- The Municipality's Agricultural sector is declining due to marking of more land and urban development; changing focus of the Tongaat Hulleys as well as Illovo sugar.

#### **OPPORTUNITIES**

- Radical Economic Transformation policies,
- Investigation within KwaDukuza as a result of changes in the sugar cane industry.
- Implementation of Swiss Secretariat for Economic Corporation (SECO), -Vuthela LED programme,
- Green Economy opportunities and Fourth Industrial Revolution
- Expanding of Dube Trade Zone IDZ to KwaDukuza LM,
- Industrial/Manufacturing development,
- Business –business linkages as well as SMME Incubation,

#### **THREATS**

- High level employment and demand for local employment,
- Investor scarring tactics due to modus-operandi of business forums,

- Creative industries,
- Branching into Urban Agriculture,
- Property development and management,
- Strategic allocation of municipal owned land to advance transformation,
- Agri-processing,
- Township/Inland and Cultural and Heritage Tourism,
- Cargo and Warehousing opportunities,
- Infrastructure development,
- Logistics and transport sector,
- Health tourism,
- Supplier development programmes by private sector,
- Operation Phakisa,
- Skills development/graduate programmes,
- Expanded Public Works Programmes,
- Regional economy linkages,
- Partnership with Amakhosi and Ingonyama Trust for rural economic development
- Diversification of sugar farmers to branch into growing other markets e.g. tea tree oil, granadilla etc.
- Uncontrolled change of agriculture land used,
- No proper plan or strategy to manage Rapid Urbanization,
- Lack of reskilling programme for unemployable youth and graduates,
- No additional funding of bulk infrastructure (Electricity and Water),
- Perceived high costs of development contribution costs,
- Lack of mainstreaming of indigenous people and general HDI in the local economy,
- Lack of local economy diversification,
- Culture of entitlement to government markets by local entrepreneurs,
- Red tape related to development approvals and access to electricity,
- Increased employment of illegal immigrants, enforcement of laws against employment of illegal immigrants,
- Crime and safety,

#### **4. POST-COVID 19 SOCIO –ECONOMIC RECOVERY PLAN AS APPROVED BY KWADUKUZA COUNCIL.**

##### **1. PURPOSE**

To outline KwaDukuza Municipality measures which will be utilized to support qualifying businesses and households that have been directly affected by the COVID-19 Pandemic.

##### **2. BACKGROUND**

The COVID 19 pandemic is unprecedented and was unforeseen. This pandemic and necessary response by our government have disrupted businesses and people’s lives, with a negative impact on the economic wellbeing of the country. The South African Government declared the national state of a disaster which later was topped-up with an introduction of a national lockdown, which restricted movement of people, goods, and services. The

declaration of the state of national disaster meant that the South African government has a responsibility to provide resources, guidance, and directions on how other spheres should facilitate compliance on their level of government.

The South African government has provided the following support to businesses since the lockdown, i.e **deferral of tax, wage or salary subsidies, and working capital supports loans or grants, credit guarantee schemes, and relaxation of competition laws**. The South African Reserve Bank has supported government efforts by using its monetary policy lever through the **reduction of repo rate**. The government has also provided households with **social relief packages** targeting the elderly, physically challenged, children, unemployed, and poor.

KwaDukuza Municipality acknowledges the fact that the current disaster is a national disaster, which requires a progressive, pragmatic, and cooperative approach by the local government. It has also taken into account the ongoing calls and requests from both the private sector and community for the financial relief of their municipal accounts during these trying times. The municipality has adopted a very conscious and risk-based approach in considering these requests without compromising its liquidity, ability to provide basic services whilst preserving most of the existing companies and jobs.

### 3. LEGISLATION AND POLICY CONSIDERATION

KwaDukuza Municipality derives its mandate to promote economic and social development from section 152(1)(c) and 153(a) of the Constitution of South Africa. The proposed plan is furthering this constitutional mandate whilst acknowledging the importance of cooperative governance with other spheres of Government. National Treasury issued an Annexure to MFMA Circular No 99 which cautioned municipality's on how they respond to the pressure put on them to grant relief to consumers, such as rates holidays or rebates. It further provides recommendations, which the municipality needs to consider in this regard as follows:

***"j) Where municipalities consider initiatives to reduce the impact of COVID-19 on businesses and economic households such as rebates, payment holidays, relaxation of credit control measures municipalities –***

- a. Must ensure that their liquidity and overall financial sustainability is not compromised.***
- b. In granting rebates to their consumers, should consider all the relevant legislation, regulations such as Municipal Property Rates Act, MFMA dealing with revenue management within the disaster management principles.***
- c. Must ensure that the relaxation of levying interest for overdue payments for municipal services should be in line with Council policies, bylaws and other applicable bylaws. "***

The above extract therefore empowers municipalities to consider the granting of any relief, provided that its overall financial sustainability is not compromised, and subject to compliance with all prevailing Council policies, regulations, and legislation.

KwaDukuza Municipality's socio-economic support package is designed, taking into account the context of the area, its economy, and people. KwaDukuza Municipality will further ensure that the approach that will be undertaken will be measured and balanced, in offering any business relief or support.

### 4. PRINCIPLES

The plan will be anchored around the following principles, which will mitigate the negative impact of COVID 19:

- Promoting business and job retention;
- Provision of timely, targeted, measured and temporary support;
- Monitoring and protecting municipal rates base in the end;
- Advancing radical socio-economic transformation;
- Complementing national COVID 19 Business support initiatives;
- Rewarding by-law compliant businesses;

- Supporting township and informal economy.
- Enabling the business transition to a new normal.

## 5. ELIGIBILITY

The businesses that will be eligible for KwaDukuza Municipality Post COVID 19 Socio-Economic support will have to meet all of the following basic criteria :

- Businesses that have suffered financially through the loss of trade effects caused by COVID 19 Pandemic,
- Businesses that were never declared as an essential service provider/s or businesses during the initial and further extension of disaster, which ended on 30 April 2020, by National Government.
- Businesses that were operating on or before the 29<sup>th</sup> of February 2020.
- Businesses with three (3) or more employees registered with the Unemployment Insurance Fund (UIF).
- Businesses with a staff complement of 90% South Africans.
- The municipal accounts of the Businesses and owners should not be in arrears for a period of more than 90 days before **26<sup>th</sup> March 2020**.
- Business premises must be compliant with KwaDukuza Municipality Land Use Management Scheme, National Building Regulations, and any other municipal bylaw and/or applicable law.
- The Business should be without any pending by-law transgression notices.
- The business should be without any legal judgments or disputes concerning rates, town planning, or building control issues.
- Previsouly participated in KwaDukuza Approved Debtors Incentive Scheme and met all its obligations.
- Previsouly made municipal accounts payment arrangement as per the Credit Control Policy and fulfill its terms and conditions.
- The multi-property owners will only be eligible to apply for one (1) business property.
- Must not have any record of illegal electrical connections or interfering with electrical meters or supplies.
- The business is currently not benefiting from any rate rebates.
- Must have up to date informal trading permits or business licenses.

There will be additional sector-based criteria for business support, which is presented elsewhere in this document.

## 6. TYPE OF BUSINESS SUPPORT OFFERED BY KWADUKUZA MUNICIPALITY

### 6.1. NON-FINANCIAL SUPPORT

KwaDukuza Municipality will offer a number of non-financial support to businesses as a group or sector or on an individual basis. This will be linked directly to improving business processes (efficiency) or reduction of red tape, provide administrative support and technical support to businesses working with various partners to ensure sustainability.

### 6.2. BUSINESS FINANCIAL RELIEF SUPPORT

This category of incentives is a combination of various instruments that the municipality will use to support the COVID 19- affected businesses. These incentives are amongst others, the granting of certain fees exemptions, deferral of payments for certain months, adjusting of certain fees, providing of grants wherever feasible and applicable.

## 7. INDUSTRY SUPPORT SCHEME

### 7.1. TOURISM ESTABLISHMENTS

Figure 132 GUEST HOUSES, BED & BREAKFAST

<p><b>Definition as per KwaDukuza Town Planning Scheme</b></p>	<ol style="list-style-type: none"> <li>1. <b>Bed and Breakfast</b> - Means an establishment, which is primarily a dwelling and makes excess rooms available to transient guests. The bathrooms may or may not be en suite. This establishment may be managed by the owner and/or designated person. Breakfast may be available for all guests. Public areas are usually shared by guests and owners/hosts alike". The facility is restricted to a <b>maximum of 6 rooms</b>. Refer to Appendix on Planning Criteria for Hospitality Uses.</li> <li>2. <b>Guest House</b> - Means an establishment that is purpose built/alterd for the sole use of providing transient guests with accommodation. This establishment shall be occupied by and may be managed by the owner or manager/host/hostess. The public areas are for the exclusive use of the guests. This facility will offer breakfast and depending on location, dinner and other facilities may be offered. The facility is restricted to a <b>maximum of 12 Rooms</b></li> </ol>
<p><b>Additional Criteria</b></p>	<ol style="list-style-type: none"> <li>1. Legally operating as a tourism establishment.</li> <li>2. Adhering to the norms and standards of the tourism industry.</li> <li>3. Municipality utility accounts up to date as of <b>16 March 2020</b>.</li> <li>4. Commitment to join the Community Tourism Organization.</li> <li>5. Commitment to be part of the post-COVID Tourist Destination Packages tha will be designed in consultation with the industry players.</li> </ol>
<p><b>FINANCIAL RELIEF (Only 1 relief per business)</b></p>	<p><b>Relief 1:</b> 50% Rates rebates for a period of <b>6 months</b>. This relief package will only for those accommodation establishment in this category who will continue to operate from the 1<sup>st</sup> of July 2020.</p> <p><b>Relief 2:</b> Reclassification or re-categorization of the establishment to residential. The owner of the guesthouse or bread and breakfast must apply for the re-categorization of the property to residential. It shall be noted that this establishment as part of reclassification, shall ensure that it does not offer any short-term stay accommodation and is expected to remove all marketing material as a Guest House or Bread &amp; Breakfast Accommodation. <b>The property shall be used as a primary residence of the applicant and it is not left unoccupied.</b> The property will revert to the original category on the expiry of the 6 months, after which normal rates will apply.</p>
<p><b>NON-FINANCIAL RELIEF</b></p>	<ol style="list-style-type: none"> <li>1. Provide relevant information on any tourism support offered by government linked to COVID 19.</li> <li>2. Promote and market tourism destination.</li> </ol>

	<ol style="list-style-type: none"> <li>3. Incorporate participating tourism establishments in our tourism website, brochure, and e-marketing collateral.</li> <li>4. Provide support for the businesses to enlist with the Government Central Supplier Database, in order to qualify for government work.</li> <li>5. Facilitate and market special tourists' packages for the destination.</li> <li>6. Accelerates and support the establishment of community tourism Associations.</li> </ol>
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## 7.2. TOURISM DINING OUTLETS

**Figure 133 Restaurants And Prepared Food Outlets**

<b>APPLICABLE</b>	This applies to those restaurants that have direct accounts with the municipality or stand-alone restaurant buildings.
<b>Additional Criteria</b>	<ol style="list-style-type: none"> <li>1. Legally operating as a restaurant or food outlet.</li> <li>2. Valid Business License issued or pending application lodged prior 26th of March 2020.</li> <li>3. Employing 70 % of South Africans and willing to increase the number to 90% during the course of the scheme.</li> </ol>
<b>FINANCIAL RELIEF</b>	<b>Relief 1: 50% Rates</b> rebates for a period of <b>six (6) months, effective from 1<sup>st</sup> of July 2020. 100%</b> payment exemption on the business renewal fee from the 1 <sup>st</sup> of July 2020
<b>NON-FINANCIAL RELIEF</b>	<ol style="list-style-type: none"> <li>1. Provide relevant information on any relevant tourism support offered by government linked to COVID 19.</li> <li>2. Promote and market tourism destination.</li> <li>3. Incorporate participating tourism establishments in our tourism website, brochure, and e-marketing collateral.</li> <li>4. Provide support for the businesses to enlist with the Government Central Supplier Database, in order to qualify for government work.</li> <li>5. Facilitates and markets special tourists' packages for the destination.</li> <li>6. Accelerates and support the establishment of community tourism association.</li> </ol>

## 7.3. ADDITIONAL SUPPORT MECHANISMS FOR KWADUKUZATOURISM INDUSTRY

### (1) Tourism Marketing

Tourism remains one of the most affected industries in South Africa, therefore:

- a) KwaDukuza Municipality will continue to aggressive market the destination as a prefer destination post COVID 19 lockdown.
- b) KwaDukuza Municipality working with the tourism sector will work on the plan of re-introducing the torusim destination as the vibrant, attractive and affordable destination to all travellers.
- c) The municipality will also use its marketing infrastructure i.e. Pro Ballito Website and social media platforms to continue to market the destination as the first stop for tourists post COVID 19.
- d) The municipality will go to various campaigns working closely with the private sector to market the destination. This will include collaborating with the property sales industry, shopping centers, and product owners. KwaDukuza Municipality will be re-prioritizing its budget to accommodate some marketing of the destination.
- e) Encourage our establishments to procure and get government accommodation budget slice by providing both essential services workers rooms and quarantine facilities. The municipality will facilitate and support such identification.

**(2) Tourism Development Projects**

- a) KwaDukuza Municipality will continue to support the development of new public tourism infrastructure i.e. (KwaDukuza Museum) and maintenance of existing beach infrastructure.
- b) KwaDukuza Municipality will continue to collaborate with the private sector in ensuring that the proposed tourism development projects continues to be implemented post COVID.

**(3) Events Tourism**

KwaDukuza Municipality in partnership with both the private and public sectors will work on the plan of developing a strategy of hosting events in the new normal environment. The plan will focus on the following:

- a) **Retention of Mega Events within our area – (Pro Ballito, Matric Rage, and King Shaka Celebration)** – the municipality will ensure it has retained the key events, which have contributed to attracting tourists during the event and post events. These events will need to be repackaged to ensure that there is a lot of private sector involvement and support via the creation of events linked accommodation and restaurant packages.
- b) **Wedding Venue Destination of Choice Package** – KwaDukuza Municipality working with our establishment shall work on creating an incentive for the organizers and couples that have booked for weddings within our area to extend their bookings. It is also expected that wedding venues will hold their prices and not increase until we are back to normal.

**7.4. INFORMAL TRADERS**

**Figure 134 Infromal Traders criteria**

<b>Definition</b>	Informal Trader refers to legal operating trader within our area of jurisdiction.
<b>Additional Criteria</b>	<ol style="list-style-type: none"> <li>1. Possession of valid informal trading permit or the application for renewal was lodged with KwaDukuza Municipality before the 26<sup>th</sup> of March 2020.</li> <li>2. Operate as an informal trader for the whole year.</li> </ol>

	<ol style="list-style-type: none"> <li>3. Must be a South African Citizen.</li> <li>4. Must provide proof of residence</li> </ol>
<b>FINANCIAL RELIEF (Only 1 relief per business)</b>	<ol style="list-style-type: none"> <li>1. Grant a 50% waiver on all categories of Informal Traders permits tariffs of charges during the 2020/2021 financial year.</li> <li>2. Provide a once-off support stipend of <b>R1500</b> to all informal traders, which is to be invested in buying stock and sanitizers to be used during trading.</li> </ol>
<b>NON-FINANCIAL RELIEF</b>	<ol style="list-style-type: none"> <li>1. Provide relevant information on any relevant informal trading support offered by government linked to COVID 19.</li> <li>2. Ensure that trading permits are in order and in case of loss, are being replaced timeously.</li> <li>3. Repair and maintain the existing informal trading facilities.</li> <li>4. Facilitate and linked them with Provincial Government Bulk Buying Schemes.</li> </ol>

### 7.5. ALL OTHER SECTORS

KwaDukuza Municipality will consider providing the following support to all other businesses in our area:

- (a) Reversal of interest on accounts that were in arrears for **NOT** more than 60 days as at 16 March 2020 until 30 June 2020.
- (b) For any further assistance, households will be encouraged to apply for KwaDukuza Municipality COVID 19, Debt Incentive Scheme.
- (c) The municipality will work with both private and public institutions in providing various financial and non-financial support to all businesses who will be reopening their businesses on different phases of lockdown lifting.
- (d) The municipality will accelerate business-to-business linkages to ensure that businesses share ideas, resources, markets, and transit to technology-based economies.
- (e) The LED Unit will assist all eligible SMMEs and Cooperatives to access available COVID-19 national relief support and any other additional support available to assist affected businesses.
- (f) Establishment of funding support to assist those SMME's and Cooperatives who have not accessed national COVID-19 support schemes.
- (g) LED Unit will work closely with businesses and relevant stakeholders to support and connect innovative initiatives aimed at sustainable job creation.

### 8. HOUSEHOLD SOCIO-ECONOMIC RELIEF PACKAGE

KwaDukuza Municipality clearly understands that the COVID 19, has also affected households in different ways. This household relief package takes into account that most of the households income has been negatively affected by COVID 19, in particular those who have been working and self-employed. There are number of our economy workers who have lost income and jobs, which make it impossible for them to pay their municipal accounts. The social relief package of council offers this to households:

- (1) Reversal of interest on accounts that were in arrears for **NOT** more than 60 days as at 16 March 2020 until 30 June 2020.
- (2) The household who qualified for 2019/2020 Indigent Aid Support will be automatically renewed for 2020/2021.
- (3) The residential electricity tariffs will have zero (0) increase during 2020/2021 financial year.

- (4) For any further assistance, households are encouraged to apply for KwaDukuza Municipality COVID 19, Debt Incentive Scheme.

It must be noted that KwaDukuza Municipality reserves its right to immediately withdraw any of its above listed support, if any household/s is found that it has tampered with their electricity supply.

## **9. FAST TRACKING OF HIGH ECONOMIC IMPACT PROJECTS AND DEVELOPMENT APPLICATIONS**

- KwaDukuza Municipality will accept electronically submitted development applications (**SDP, Presub-Applications, and applications that do not require public participation**) for consideration.
- Provide necessary clearances if the developer meets the requirements of the law in respect of Section 53 certificates, Occupation certificates, and Rates clearance certificates.
- Host virtual Municipal Planning Tribunal Meetings to finalize applications submitted.
- The municipality will give a **50% discount** on early commencement fees to all high impact economic development projects.
- The Development Assessment Committee (DAC) will meet virtually weekly to consider applications that are ready for decision-making.

## **10. BUILDING PLANS AND DEVELOPMENT APPLICATIONS**

- The municipality will continue to fast track on implementing the building plans/permit reforms project with the support of Vuthela ILembe LED and World Bank.
- Fast track the transition from manual applications to electronic applications for all types of applications.
- That the municipality will also encourage the architects and developers to promote pandemic proof building designs to adapt in the new normal era.

## **11. PAYMENTS OF SERVICE PROVIDERS/CONTRACTORS**

- The municipality will continue to pay service providers /contractors within the prescribed period, with SMMES and Cooperatives being paid within **10** working days of submitting their invoices.
- The municipality will also encourage the private sector to pay on-time their service providers or subcontractors.

## **12. PROCUREMENT OF GOODS AND SERVICES**

- The municipality will strive to ensure that most of the goods and services are sourced from KwaDukuza based businesses with bias to SMMEs and Cooperatives.
- The municipality will focus on ensuring that its Supply Chain Management Empowerment Goals are achieved by ensuring that sub-contracting of bigger projects is enforced in all contracts with a value of more than R4.5 million.

## **13. ECONOMIC SUPPORT INFRASTRUCTURE DEVELOPMENT**

- KwaDukuza Municipality will continue to implement and complete projects, which were already awarded before COVID LockDown.

- The municipality will also continue to facilitate and implement the infrastructure that supports our economy recovery i.e. Dukuza Substation
- The municipality will continue to facilitate the public-private initiative related to the development of Nodal Infrastructure, which supports High Economic Impact Projects. (e.g. Tinley Manor Node Infrastructure and Greater Ballito – Sheffield Strategic Transportation Plan)
- Facilitate alternative funding of infrastructure from the private sector, government grants (e.g. Critical Infrastructure Grant), and donor community.
- Facilitate other Provincial and National Infrastructure Projects to be accelerated and continue to be implemented post-COVID period. (I.e. N2 Road Upgrade and KwaDukuza Home Affairs Offices).

#### **14. APPLICATION PROCEDURE FOR VARIOUS BUSINESS SUPPORT SCHEMES**

- KwaDukuza Municipality will issue application forms for various schemes taking into account the eligibility criteria and additional criteria for individual schemes.
- There will be a formal application form.
- The applications will have a cut-off date in order to manage the assessment and processing of forms.
- Electronic applications will be encouraged for all these schemes.
- Special application for informal traders will be followed due to limited skills on using various electronic applications.
- The administration will finalize all logistics related to call for applications.

#### **15. ASSESSMENT OF THE APPLICATIONS**

- The various schemes applications will be assessed by committee appointed by the Municipal Manager in consultation with the Chief Financial Officer and Executive Director : Economic Development & Planning.
- All recommendations will be submitted to the Municipal Manager for approval.
- 

#### **16. OVERSIGHT AND ACCOUNTABILITY**

- Council will play the oversight role on this incentives.
- Council may further sub-delegate its oversight in the implementation of the Post COVID 19 Lockdown Socio-Economic Recovery Plan to EXCO and its Portfolio Committees.

#### **17. REVIEW**

KwaDukuza Municipality reserves its right to review the economic recovery plan, at any appropriate period.

#### **18. VALIDITY PERIOD**

The economic recovery plan is valid from the date of approval until **31 December 2020, subject to further review for further extension depending on the prevailing socio-economic factors.**

### 3.13 SOCIAL DEVELOPMENT

#### 3.13.1 SITUATIONAL ANALYSIS: THREE PRIORITIES PER WARD

The section on Social Development covers the three targeted priorities per ward vis-à-vis

- (i) Jobs/employment and business opportunities,
- (ii) Access to low cost, affordable and rental housing stock, and
- (iii) Access to water and sanitation

The three priorities form the most important needs of the communities at any given point in time. The priorities are alluded to in the executive summary of the IDP as broad-based community needs. The Municipality’s IDP scrutinizes the Health and Education sectors, Safety and Security, Nation Building and Social Cohesion, Vulnerable Groups, Food Production Initiatives and National School Nutrition Programme.

#### 3.13.2 HEALTH AND EDUCATION SECTORS

The *iLembe Quality of Life Survey* presented an opportunity to conduct an initial assessment of services that are provided in iLembe, in accordance with recommended guidelines, in this case the “Guidelines for Planning of Facilities in KwaZulu-Natal” prepared by the Provincial Planning and Development Commission in October 2007. The results of the survey reflect the basic disparities that exist in the study area.

The population figures that have been relied upon for this exercise were calculated on the basis of actual dwelling structures/erven determined from aerial photography and cadastral information. The *iLembe Quality of Life Survey* has found that many residents in iLembe do not have adequate access to facilities, particularly facilities such as housing support services, libraries, parks and sports facilities in particular are not well provisioned. Health facilities are particularly under-provisioned in Mandeni compared to the other local municipalities and this clearly requires urgent intervention. Although some facilities do enjoy good levels of access to communities, most people indicated high levels of dissatisfaction with the state of facilities in general.

**FIGURE 135 SOCIAL INFRASTRUCTURE ASSESSMENT**

FACILITY	THRESHOLD CONSIDERATIONS	EXISTING PROVISION	IDEAL SERVICE LEVEL	
			CURRENT	FUTURE
Primary School	Estimated Population is 3 to 4000 people,	45	57 – 76	68 - 91

Secondary School	Estimated Population is 6 to 10 000 people, 6000 for lower income communities, 49m2 per classroom.	16	23 – 38	27 - 46
Clinics	Dispersed- 5000 : Mobile Point Clustered- 5000 : Health Station 5000- 10000: Small Clinic 10000- 20000; Medium Clinic 30000- 50000: Large Clinic 60000-70000: Extra Large Clinic 70000- 100000: Community Health Centre	Small Clinic – 9  Mobile Point – 9	38 – 45	27 - 55
Hospitals	450 000	1	1	1
Community Halls	30 000	20	8	9
Library	40 000	6	6	7

KwaDukuza Municipality SDF 2015/2016

**FIGURE 136: OVERALL ACCESS TO SOCIAL FACILITIES IN KWADUKUZA MUNICIPALITY WITHIN THE ILEMBE DISTRICT MUNICIPALITY**

COMMUNITY FACILITIES	MUNICIPALITY				
	Mandeni	KwaDukuza	Ndwedwe	Maphumulo	iLembe
Community Halls	45.10	42.14	58.25	49.70	48.79
Creches	39.27	52.70	46.90	41.88	45.18
Education facilities	69.30	77.90	81.39	77.93	76.63
Health Services	34.92	80.00	68.41	67.57	62.73
Housing Support Services	2.77	37.93	14.14	7.52	15.59
Libraries	2.27	19.47	29.91	15.57	16.80
Parks/recreational open space	12.55	19.84	16.94	16.17	16.37
Pension pay out point	50.27	76.41	77.85	57.76	65.57

COMMUNITY FACILITIES	MUNICIPALITY				
	Mandeni	KwaDukuza	Ndwedwe	Maphumulo	iLembe
Police services	46.52	56.29	77.38	47.26	56.86
Postal services	28.16	56.87	54.20	39.80	44.76
Public telephones	24.93	40.75	45.46	40.68	37.96
Sports facilities	23.86	37.69	45.15	45.83	38.13
Public transport	69.93	82.84	83.20	93.43	82.35

KwaDukuza Municipality SDF 2015/2016

### (a) HEALTH ANALYSIS

The health situation of the study area has been found to be dire, with a propensity to increase the mortality rate over time. The ten (10) major causes of death have reached epidemic levels. Tuberculosis features prominently in the top three major causes of death for the District and the 4 sub-districts. This is reflected in iLembe's TB Health Outcomes with the TB cure rate decreasing from 76% to 67% with the TB interruption rate increasing from 7% to 9%. Inevitably complications related to TB are resulting in deaths in facilities. Patients who die from HIV/AIDS related conditions have also been found to be co-infected with other conditions with a high correlation to TB.

Conditions of lifestyle for example diabetes and cardiac conditions are controllable conditions as long as medical attention is sought early and/or preventative programmes are implemented. Community Health Worker Programme must be strengthened to address gaps. Some TB patients seek medical attention rather too late while others have a combination of conditions which impact adversely on clinical outcomes. TB is a social problem linked to poverty, overcrowding and poor social conditions as well as environmental factors to its increased burden. TB is weakening all the progress made in the fight against AIDS. TB is not only the number one cause of AIDS-related deaths in Africa but also the number one cause of all deaths in South Africa. Most deaths are related to HIV /AIDS complications which require intervention from preventative and primitive health programmes e.g. CCMT, HCT, and PMTCT.

**FIGURE 137 MAJOR DEATH SOURCE RESPECTIVELY IN ILEMBE AND KWADUKUZA**

iLembe District	KwaDukuza
Tuberculosis	Pulmonary Tuberculosis
Retroviral Disease	Cerebral Vascular Accident

Cerebral Vascular Accident	Retroviral Disease
Meningitis	Gastro enteritis
Gastro enteritis	Meningitis
Pneumonia	Lower respiratory Infections
Congestive cardiac failure	Tuberculosis
Lower respiratory Infections	Congestive cardiac failure
Renal failure	Pneumonia
Diabetes	Anaemia

(Source: Stats SA, 2011)

**FIGURE 138 MORTALITY RATE, INFANT, CHILD AND MATERNAL DEATH SINCE 2009**

	Years	iLembe District	KwaDukuza
Infant mortality per 1 000 population	2009	114	178
<i>Proportion of inpatient deaths under 1 that died during their stay in the facility</i>	2010	124	199
Child mortality per 1 000 population	2009	109	172
<i>Proportion of inpatient deaths under 5 that died during their stay in the facility</i>	2010	85	130
Maternal Mortality per 100 000 live births	2009	346	433
<i>Maternal deaths occurring within 42days of delivery or TOP per 100 000 live births</i>	2010	131	166

Source: Stats SA, 2011

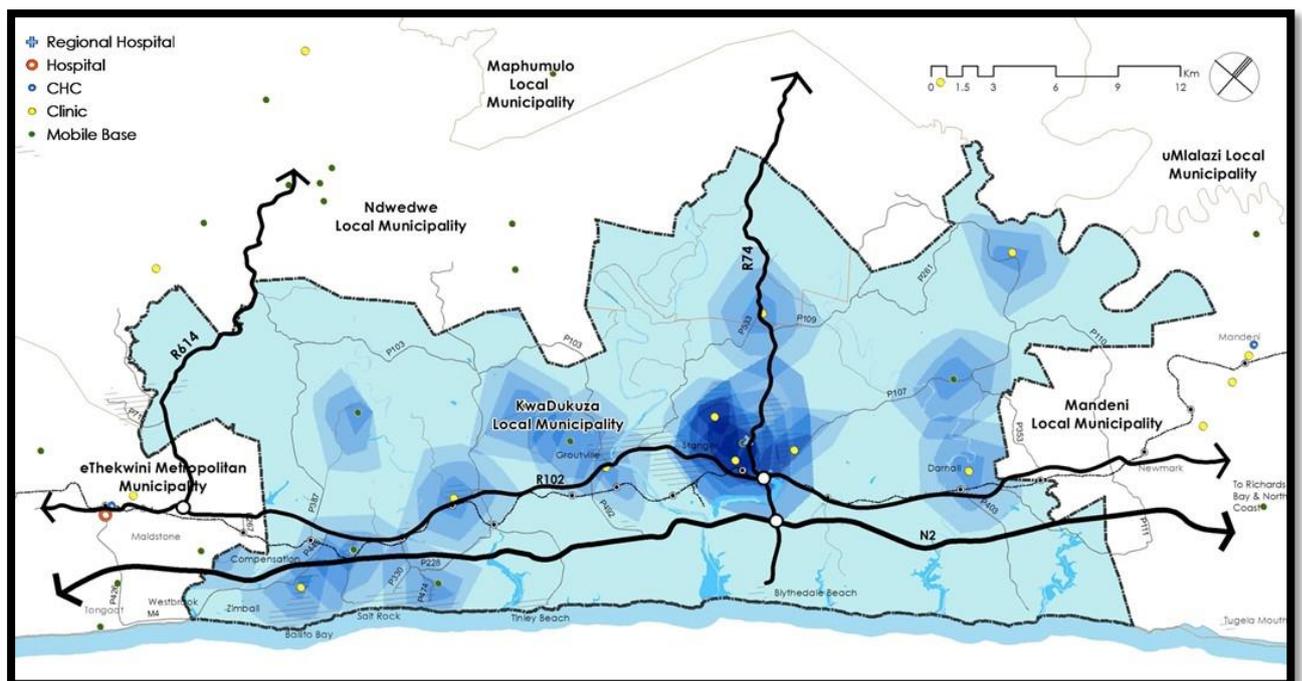
## (b) INFANT MORTALITY

The district has appeared to be constant with a slight increase in 2010. There were 145 infant deaths/ 1267 separations and 206 infant deaths /1612 separations, which is a 29% increase. In fact, infant deaths in both district hospitals refer to Stanger. The District is planning to track numbers linked to the sub-districts that appear in Stanger Hospital. Immunisation coverage and measles coverage for under 1 year have both increased significantly. Immunisation coverage was 87.0% and it decreased to 86% and measles coverage decreased from 89% to 81%, which is an 8% decrease.

## (c) CHILD MORTALITY

Although KwaDukuza appears to have improved outputs, when tracking raw data, a 29% increase in child deaths was recorded (i.e. 106 child deaths/616 separations and 157 child deaths/1204 separations}. Maternal Mortality in KwaDukuza was 166/100 000 live births and 433/100 000. Actual figures revealed that there were 11 maternal deaths /6632 live births and 26 maternal deaths / 5991 live births which is a 56% decrease in actual number of maternal death. Avoidable deaths linked to clinical care could be addressed through the improvement of clinical skills through workshops training and teachable moments.

**FIGURE 139 NETWORK BASED SERVICE AREAS OF EXISTING HEALTH FACILITIES IN KWADUKUZA**

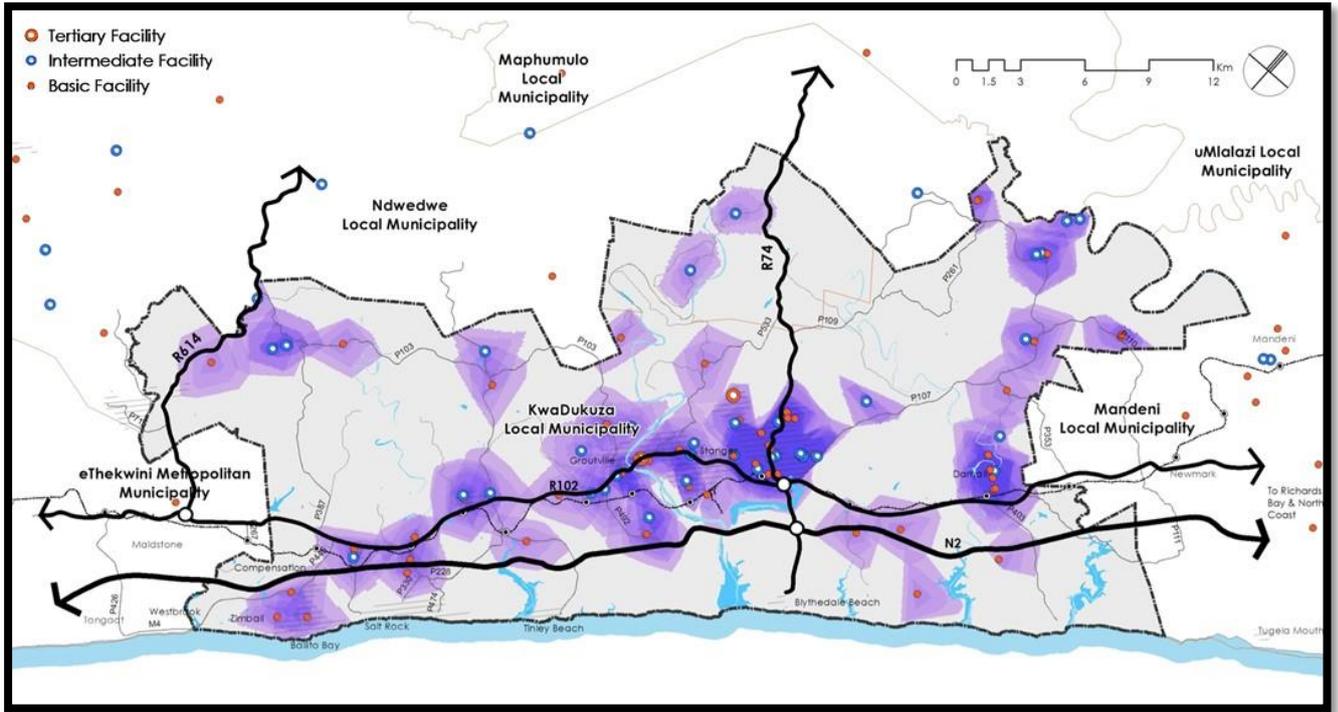


KwaDukuza Municipality SDF 2015/2016

Over and above the above scenario and at this point we obviously cannot shy away from the impact of the Covid-19 pandemic which is at attack in the country. Looking closely to the province of KwaZulu- Natal, KwaDukuza marks as the second with highest cases of the virus from EThekweni. The Municipality, even though this is not their direct function is trying by all means to assist DOH towards the fighting the virus and can be seen through the awareness loud hailing done across the hotspots, other communication spreading, delivering food parcels etc. it's still a long way to beat but the

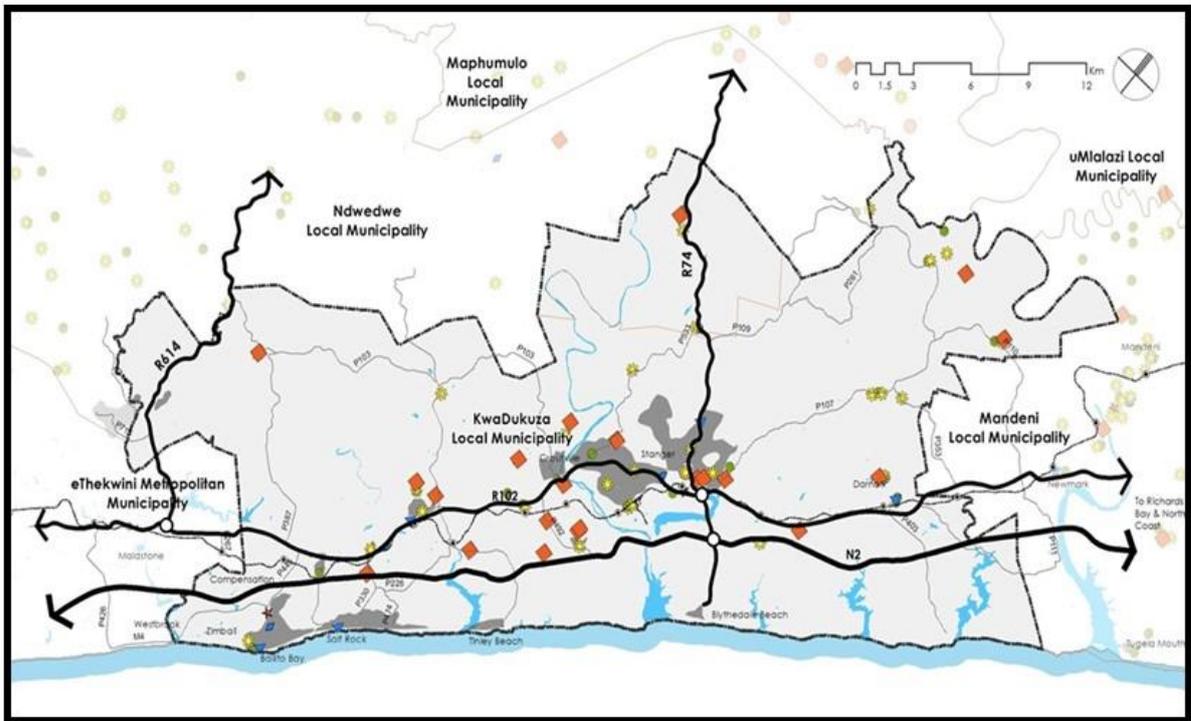






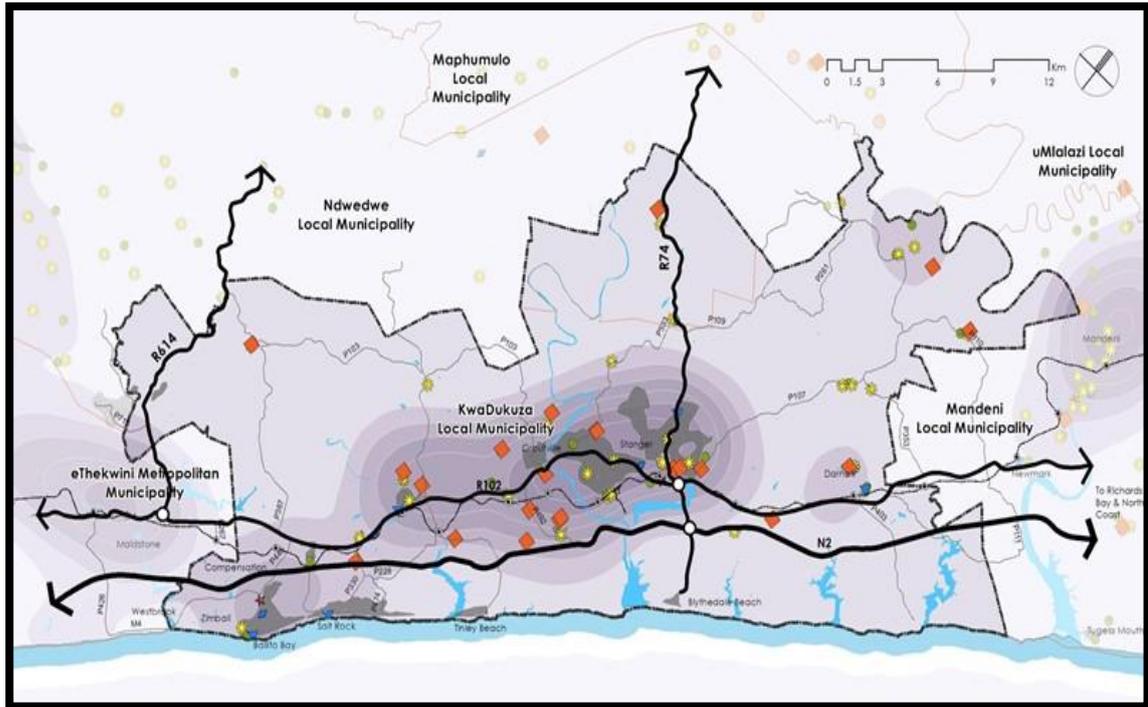
KwaDukuza Municipality SDF 2015/2016

**FIGURE 142: COMMUNITY AND SOCIAL FACILITIES WITHIN KWADUKUZA MUNICIPALITY**



KwaDukuza Municipality SDF 2015/2016

**FIGURE 143 OTHER COMMUNITY AND SOCIAL FACILITIES IN THE CONTEXT OF ROAD POPULATION DENSITIES**



KwaDukuza Municipality SDF 2015/2016

### **3.14 SAFETY AND SECURITY**

KwaDukuza Municipality currently does not have a safety and security plan. The Municipality considers the issue of safety and security of its inhabitants as paramount. It is for this reason that, working in conjunction with the Department of Community Safety and Liaison, the south African Police and Ilembe District the Municipality has launched Ward Safety Committees of 10 volunteers per voting station which are led by the mayor to monitor and report crime within the wards. A Community Safety Forum has been established by the Municipality and it is operational. The Forum comprises all municipal councilors, sector departments (including SAPS), crime prevention structures, etc. Meanwhile, the aspects of nation building and social cohesion are provided for in the good governance and public participation situational analysis section herein.

IT should be also noted that there are other structures in order to deal with the element, safety, security and protection of inhabitants of KwaDukuza Local Municipality, these are as follows;

- Community Policing Forum
- Voting district Safety Forum
- Community Safety Forum
- KwaDukuza Natal CCPA

The most important element is ensuring the functionality of all these structures and ensuring the inter-departmental. Inter-governmental role that need to be promoted with these structure. Another important element to note is that the above structures can't be a stand-alone to fight crime but it is noted that the involvement of community is crucial as well. It must be noted that crime not only in communities but also in public institutions such as schools etc., this then means that other sector department such as Department of Education

(Schools), Department of Health (dealing with drug abuse etc.) and Department of Social Development need to be involved in the above mentioned structures as it socially impacts in communities all the time.

### COMMUNITY SAFETY BUSINESS UNIT

The internal KwaDukuza community Safety Unit is responsible for the below;

- Law enforcement –traffic / special operations/saturation units
- Social crime prevention
- Motor licensing and testing
- Disaster management
- Marine safety
- Fire and emergency service

FIGURE 144 MARINE SAFETY RELATED PRIORITIES

PRIORITY	WARD
2 - 4x4 Double cab vehicles(Replacement of KDM 152/171)	All
3 –4x4 Quad Bikes	All
Jet ski with trailer	all
Marine Safety Equipment	all

FIGURE 145: DISASTER MANAGEMENT RELATED PRIORITIES

PROJECT	WARD
1 -4X4 Vehicle	All wards
Park Home	19
Portable P.A System	All wards
Furniture and equipment	All wards

FIGURE 146: FIRE AND EMERGENCY RELATED PRIORITIES

PROJECT	WARD
1 x Hydraulic Platform	All wards
2 x Rescue Pumps	All wards
2 x Vehicles –Skid units	All wards
Emergency Equipment	All Wards

1 x Incident Command Unit	All wards
Standby Quarters	19

## OPERATIONAL STAFFING

The Fire & Emergency Services has seen strategic improvements to staffing levels with the staffing compliment having been reached? With the current scale of operations, the Municipality's staffing compliment remains adequate. Additional staffing requirements form part a set of long-term objectives, including - though not limited to:

- Building a Fire & Emergency Services Head-quarters, located along the R102; and
- Commissioning satellite stations, aimed at servicing areas beyond 20-30 minutes response time range.

### (a) TRAINING AND DEVELOPMENT

Cadet Fire-fighters have received basic training, orientation course. After 2-years of service, these corps of Cadets are expected to go through training to capacitate them with Fire-Fighter 1; Hazmat Awareness; Code C Driver's license and undergo departmental assessment. The Municipality's training program is part of the employers' over-all capacity development program lead by the Human Resources Department.

### (b) EQUIPMENT AND VEHICLES

The Business Unit is currently equipped with four (4) fire Engines at 2 stations, Ballito and KwaDukuza. To augment the above, the Municipality has general utility vehicles which form part of the Fire & Emergency Services' fleet muscle.

### (c) EMERGENCY SERVICE COMMUNICATIONS SUPPORT

The current Emergency Call-Centre facility is housed at the Ballito Fire Station. Strategically, this remains a challenge for structural reasons. What is ideal would be to have this facility housed at a stand-alone facility preferably in KwaDukuza. The current call-center solution has become obsolete. The administrative capacity remains manual with **Occurrence Books** used as primary means of record keeping. Staffing for this facility remains inadequate for an ideal shift system of 4 x days on and 4 x rest days.

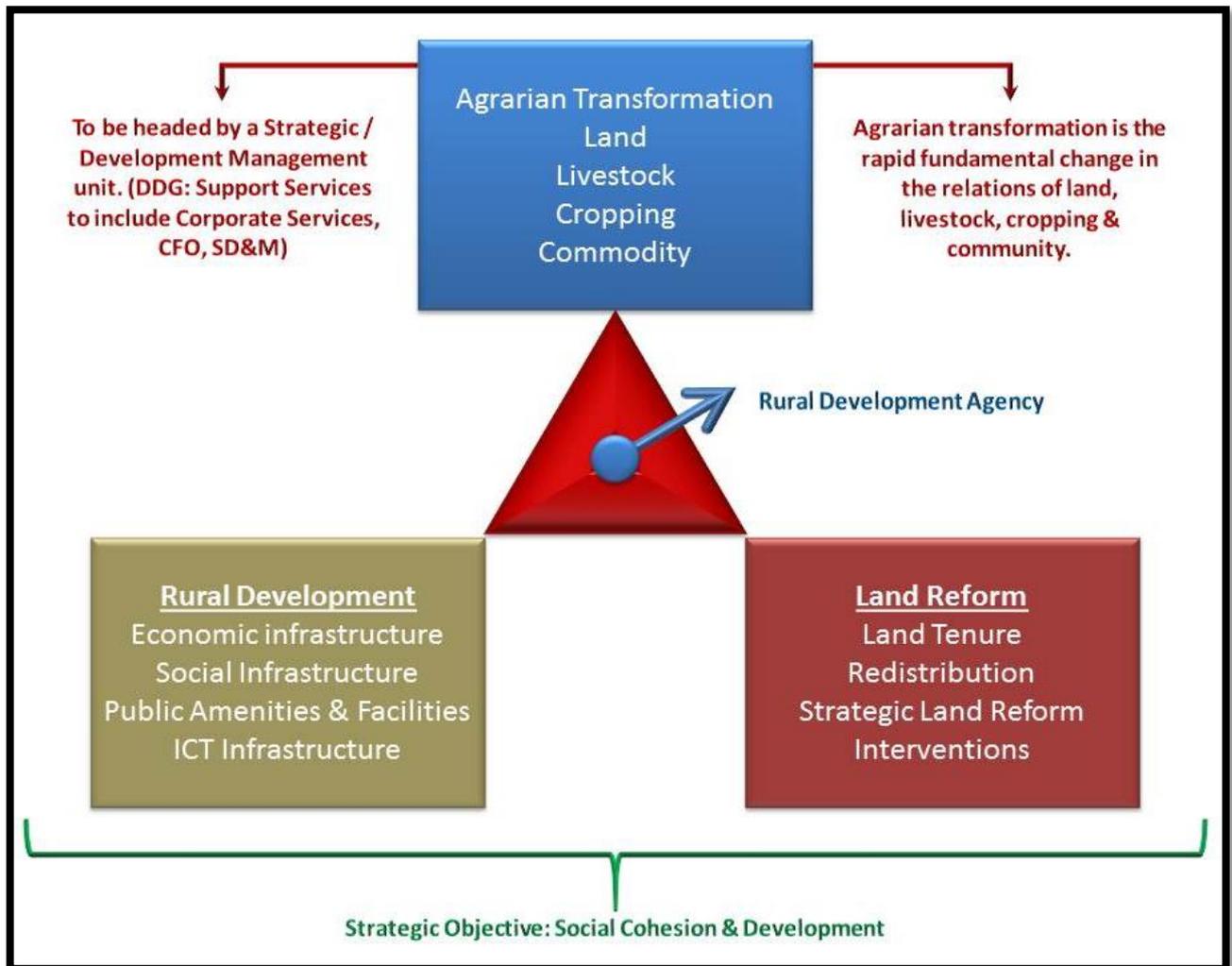
### (e) NATION BUILDING AND SOCIAL COHESION SITUATIONAL ANALYSIS

National government envisages the rural development to be done through agrarian transformation, which implies the rapid and fundamental change in the relations (systems and patterns of ownership and control) of land, livestock, cropping and the communities. The strategic objective of this approach is "Social Cohesion and Development". Accordingly, KwaDukuza Municipality has thus committed itself to play its own role to work in line with the aforesaid.

The diagram below depicts the relationship between the components of the Comprehensive Rural Development Programmed, what aspects need to be addressed under each component, and how they should interact to reach

the strategic goal of Social Cohesion in the Rural Areas. KwaDukuza Municipality intends to effect the implementation thereof as per the following graphic.

**Figure 147: Strategic Objectives - Social Cohesion and Development**



The table below indicates a list of projects implemented by the KwaDukuza Municipality as part of its nation building and social cohesion programs.

**Figure 148: KwaDukuza Municipality's Nation Building and Social Cohesion Projects**

PARKS AND GARDENS		
PROGRAMME	ACTIVITY	AREAS WHERE WORK IS UNDERWAY OR COMPLETED
Alien Plants Eradication Programme	Clearing of alien invasive plants	Pigeon wood swamp forest, water berry swamp forest, Gledhow south village, Blythdale, Zinkwazi

Resurfacing of netball/ tennis court	The tennis court was resurfaced	Stanger Heights( ward 16)
Refurbishment of a tennis court	Shakaville Tennis Court refurbished	Shakaville (ward 28)
Sports field upgrade	Upgrading of sports field	Lindelani (ward 5)
<b>CRECHES / CHILD CARE FACILITIES</b>		
Construction of three crèches	Crèches underway	Wards 14, 18, and 23
<b>BEACH AMENITIES</b>		
Upgrade of lifeguard towers and ablution facilities	Upgrade in various areas has been completed.	Zinkwazi beach completed, Tinley Manor completed, Salt Rock is still underway.

### 3.14.1 MUNICIPAL SAFETY PLAN

The Community Safety Business Unit is charged with the responsibility of ensuring that the Municipality provides for a safety environment to live, work and play. This Business Unit is at the forefront of delivering sustainable services in an integrated approach. The Community Safety Business Unit comprises the following Departments, Traffic and Technical Services, Crime Prevention, Social Crime Prevention, Motor Licensing and Testing Centre, Fire and Emergency, Marine Safety, Disaster Management and Law Enforcement Administration. The above notwithstanding, the Municipality does not have a Municipal Safety Plan in place currently.

As part of improving safety and security in respect of its citizens, in partnership with iLembe Chamber of Business, KwaDukuza Municipality has established the Ballito Urban Improving Precinct (UIP) with the main focus being security enhancement. The Ballito UIP provides twenty-four hour precinct security. To this end, number plate identification cameras have been installed at the entrance/exit of Ballito CBD. A similar intervention has been undertaken in partnership with the Salt Rock Neighbourhood Watch, through the installation of number plate identification cameras at the entrance/exit of Salt Rock and Sheffield.

There are ongoing joint operations between KwaDukuza Municipality, SAPS and various private security companies in KwaDukuza CBD focussing on crime busting, drugs eradication and enforcement of municipal by-laws. The Municipality has a joint partnership with IPSS Rescue Services focussing on sea rescue and emergency services during holidays. The Municipality, in partnership with the Department of Tourism, shall implement the Tourism Volunteer Safety Monitors which shall comprise a team of 37 members who shall be deployed at various tourism attractions along the coast. KwaDukuza Municipality, in partnership with eThekweni Municipality Safer City Programme, shall undertake the development of KwaDukuza Municipality Crime and Safety Strategy.

## HIGHLIGHTS:

- No. of Notices issued for traffic violation: 31 180
- Income received through traffic offences – R1,664,940.00
- No. of outreach programmes:-
  - 19 Schools visited for Road Safety Awareness Campaigns
  - 15 Schools visited for Fire Safety Campaigns
- 16 Wards visited for Social Crime Prevention programmes

## CRIME PREVENTION

**FIGURE 149 STATISTICS/ types OF ON ARRESTS**

Arrest Details	2016/2017	2017/2018
Murder	1	1
Attempted Murder	1	0
Theft of Motor Vehicles	0	2
Recovery of Motor Vehicles	7	0
Drunken Driving	146	29
Possession of Dagga	21	3
Section 36 – Property Suspected to be Stolen	1	0
Rape	1	0
Possession of Dangerous Weapons	0	1
Reckless & Negligent Driving	2	1
Dealing in Fake DVDs	4	2
Housebreaking	1	0
Possession of Stolen Property	0	0
Theft	0	4
Execute warrant of arrest	10	4

Possession of dependent producing drugs (Whoonga)	5	1
Displaying false license discs on motor vehicle	3	0
Dealing in Drugs: Rock, Cocaine, Mandrax tablets	3	0
Illegal Trading	0	0
Dog Complaints	39	0
<b>TOTAL</b>	<b>245</b>	<b>48</b>

## RECOVERIES STATISTICS

FIGURE 150 STATISTICS TYPES OF ON RECOVERIES

Recoveries Details	2015/2016	2017/2018
Stolen Motor Vehicles	9	4
Firearms	1	1
Magazine (Firearm)	1	0
Dagga	266kg	562kg
Cellular Phones	0	13
Recovery of Beer (Quarts)	0	0
Recovery of Cigarettes (Packets)	0	0
Recovery (Rock Cocaine, Mandrax, Heroin, etc.)	200 kg	0
Whoonga straws	116	106
Shoes & Clothing	0	0
150DVD/CD pirates	673	143
Cash	R230	R5000

Bank card		1
Fire arm ammunition		4
Okapi knife		1
Tablet / dependent producing drugs		10

## HIGHLIGHTS

The Drivers Licensing Testing Centre (DLTC) has since been upgraded from Grade D to Grade C. The Municipality's Vehicle Testing Station (VTS) is an A Grade testing facility in that all equipment has been calibrated and essential certificates obtained. Staff has been seconded to the Testing Station from the CCTV section to assist with Finger Printing and Eye Testing. Staff from CCTV has also been sent to be trained as Examiners of Driver's License Grade F, finger printing and eye tests. One of the Unit's permanent staff is also attending an Examiner of Vehicles Course, Grade A, after obtaining the relevant driver's license. What is more, all computer screens have been replaced with the new version from the company that maintains the computerised learner license systems.

## HIGHLIGHTS:

- No. of Fire Safety Programmes:-
- Fire Safety Awareness Talks (school visits and special programmes)
- Distribution of pamphlets, fridge magnets, key holders, disc holders (Emergency contact numbers)
- Posters on Paraffin Safety and;
- Train caught on fire due to overheating of HTB motors and was extinguished by the KwaDukuza Fire and Emergency Services using DCP Fire extinguishers.

## CHALLENGES:

- The physical resources that are available are inadequate and there is also a lack of specialised emergency vehicles to respond to the rural areas, thus resulting in specialized fire fighters having to respond to small incidents at locations with uneven terrain. This consequently causes a lot of vehicle break-downs and increased downtime as they are not designed to responding on dirt roads and or uneven terrain.
- KwaDukuza Municipality has only three LSU (Finger Print and Eye Testing machines) to cover the Municipality's entire area and surrounding areas. The average waiting time is 3 hours if all 3 units are working with the full complement of staff available at work. This has been raised with the Department of Transport and indications are that the machines shall be removed and the previously used machines re-instated.
- Inadequate Rescue fleet, tools and manpower to deal with incidents related to high risk occupancies.

- Lack of specialised rescue tools and appliances for conducting rescues on high-rise or multi-storey buildings.
- Inadequate Operational and Capital Budget to provide optimal service both in the Northern and Southern regions as required by the National Standards and Codes of Good Practice (i.e. SANS 10 90, Community Protection against Fire).
- Lack of implementation of provision of additional Fire Station and physical resources to ensure the extension of services in line with Risks associated with the geographical location of different occupancies and the location of Fire Stations with a view to ensuring efficient and effective service delivery and improved response times.
- Water reticulation system with signs of degradation and lack of service by owners and or occupiers including inadequate water supplies, pressure and flow.
- Due to a lack of fire inspections to enforce protection measures and a total lack of law enforcement measures, this creates risk to people, property and the environment.
- Lack of pro-active measures to ensure prevention of incidents from happening and enforcement and execution of other statutory obligations prescribed by various statutes due to a limited budget.
- Inadequate staff to conduct enforcement and preventative measures and a lack of establishment of Fire Prevention Unit to execute the said function.
- KwaDukuza Fire and Emergency Services Department is expected to service other Local Municipalities such as Maphumulo and Ndwedwe with the limited resources that it has as they do not have fire and emergency services, thus are in breach of the Constitutional obligation.
- Lack of turn-around time for damaged fleet, challenges with sole providers and lot of outsourcing including lack of internal training, eventually leads to prolonged vehicle downtime which then compromises service delivery.
- High overtime worked due to vacant posts being filled on overtime basis, enforcement at events to ensure compliance with certain prescripts of the law, execution of critical Fire prevention functions which are mandatory in terms of the law, thus depleting overtime budget within the second quarter of the financial year.
- Inadequate human and physical resources to perform mandatory tasks and compliance functions governing the running of Emergency Services some of which include the South African National Standard (i.e. SANS 10 090 - Protection of Community against Fire).
- Medical assessments to be conducted annually and as-and-when required depending on the nature of incidents attended and exposure risk for emergency workers and possible law suit in terms of matters relating to Health and Safety.

- Challenges with IT infrastructure and telephone lines which are on the network system in that when the power goes off and or when there are electrical faults the Emergency control telephone lines shut down thus compromising service delivery due as a result of emergency lines which are not functioning.
- Lack of IT system for use by Emergency Call Centre to ensure effective call logging and capturing of information including messages relayed by first responders and other operational functions such as completion of Fire incident report generating accounts and other functions related thereto.
- The Emergency Control Centre does not have dedicated emergency and administration lines for Emergency Control staff to prioritize emergency calls coming through.
- Limited budget to fully capacitate staff and risk of sending untrained staff to high rise building fires and other complex incidents.

### **3.14.2 ANALYSIS OF COMMUNITY DEVELOPMENT: VULNERABLE GROUPS**

#### **(a) YOUTH DEVELOPMENT**

As a developmental local government, one of KwaDukuza Municipality's responsibilities is to play its part in addressing historical imbalances through developing a co-ordinated and integrated response to challenges facing young people within KwaDukuza. The Municipality has made significant achievements in developing its institutional capacity to make positive change in the lives of young people. Some of the targeted interventions include the formulation of youth programmes which are budgeted for each financial year. Youth Development Projects can be accessed as **Annexure 42**.

#### **(b) DEVELOPMENT INTERVENTIONS FOR THE PEOPLE WITH DISABILITIES**

The Municipality does not have a dedicated budget and integrated Municipality's Programme of Action for the development of disabled people. A forum has been formed especially for the People with disabilities. The Forum assists with interacting with the sector and the development of streamlined programmes for the sector. A database of People with disabilities has since been compiled through cooperation and support of the Forum. The gender desk office has strengthened gender ward-based committees and capacitated them adequately in order for them to be able to engage with such groups. One critical challenge encountered in this regard is the fact that the Municipality's offices are not easily accessible for People with disabilities.

#### **(c) DEVELOPMENT INTERVENTIONS FOR THE ELDERLY**

Senior citizens are some of the neglected sectors in terms of targeted programmes in all spheres of governance other than old age grants. A programme targeting senior citizens has recently been introduced at Provincial and District levels. The Municipality has dedicated a limited budget to host a formal event in celebration of senior citizens. The event is intended to celebrate the lives of senior citizens and affirm their continued value in society. Furthermore, the Municipality has launched senior citizens' forums in some of the wards. The Municipality interacts with these structures as part of its Public Participation Programme.

## **(D) PEOPLE AFFECTED BY HIV/AIDS, SUBSTANCE ABUSE ETC.**

### **NUMBER OF INFECTIONS AND AIDS RELATED DEATHS IN KWADUKUZA MUNICIPALITY**

The District AIDS Council (DAC) is the co-ordination structure that addresses HIV/AIDS related matters at district level. The DAC supports the Local AIDS Council (LAC) of KwaDukuza Municipality in ensuring that Ward AIDS Committees (WACs) are active in all 29 Wards. The HIV/AIDS Councils report quarterly to the Province about progress on HIV/AIDS prevalence in the District. The District Plan of the District AIDS Council has been developed to tackle poverty, HIV/AIDS, STI, TB and social ills in the District. A structure known as People Living with HIV Forum (PLWHA) has been launched in the Municipality with the District structure subsequently ensuring that PLWHA participates fully on HIV/AIDS Programs.

**Figure 151 Number of Infections and AIDS Related Deaths**

Identified Issues	Statistics in KwaDukuza Municipality
HIV/AIDS	
Population	172 915
HIV Positive	26 890
Aids Deaths	2 027

*iLembe Intelligence and Economic Indicator Report Q1 2013*

#### **3.14.3 PLAN FOR VULNERABLE GROUPS**

KwaDukuza Municipality developed a plan to respond to the needs of designated groups and is provided in Chapter-4: Development Strategies.

#### **3.14.4 FOOD PRODUCTION INITIATIVES**

The Local Economic Development Section: Agriculture-Initiatives to promote small holder producers has addressed food production initiatives. Refer to the LED section of the IDP which is above.

#### **3.14.5 NATIONAL SCHOOL NUTRITION PROGRAMME**

KwaDukuza Municipality is part of a District-wide programme supported by the Department of Education. The iLembe District, through its economic development agency (Enterprise iLembe), initiated successful access to public sector market by emerging farmers. This was piloted through the national school nutrition programme (NSP), whereby emerging farmers became suppliers to companies and co-operatives that are contracted by the Department of Education to provide school nutrition programme. The success of this programme has led to the Provincial government adopting the very programme as a provincial wide radical economic programme (this led

to the birth of Radical Agrarian Socio-Economic Transformation – RASET). In the circumstances, there are a number of local farmers and suppliers that are participating in this programme.

### **3.14.6 THE STATUS OF KWADUKUZA MUNICIPALITY POUND FACILITIES**

Section 152 of the Constitution of the Republic of South Africa (Act 108 of 1996) read together with Schedule 4, Part B thereof, provides that the objectives of local government vests the powers and functions in a local municipality. The functions and powers of a municipality are further assigned to it in terms of Sections 156 and 229 of the Constitution. To give effect to the provisions of the Constitution, Chapter 5 of the Local Government Municipal Structures Act (Act 117 of 1998) distinctly describe the functions and powers vested in a local community as follows:

- To provide democratic and accountable government for local communities;
- To ensure provision of services to communities in a sustainable manner;
- To promote social and economic development;
- To promote a safe and healthy environment; and
- To encourage the involvement of communities and community organisations in the matters of local government.

In line with the above described functions and powers in a local community, KwaDukuza Municipality is responsible for the provision of pound facilities and management within its jurisdiction area.

### **3.14.7 THE STATUS OF EARLY CHILDHOOD DEVELOPMENT CENTRES (ECD'S) IN KWADUKUZA**

The following legislative framework regulate and gives guidance on the establishment of Early Childhood Development Centres in South Africa:

- The Constitution of the Republic of South Africa, 1996 ;
- White Paper 1 on Education and Training (1995) and Interim Policy for Early Childhood Development (1996); and
- White Paper No.5 of 2001: Education White Paper 5 on Early Childhood Development

In order to give effect to the above legislation framework, the KwaZulu-Natal Department of Social Development has Early Childhood Development and Partial Care Sub-Programmes. The objective of this sub-programmes are to provide comprehensive early childhood development services which entails the following:

- Provincial Strategy and profile for ECD and partial care;
- Provision of services ECD and partial care;
- Norms and Standards compliance;
- Registration of ECD and partial care programmes and services;

- Assignment of functions to municipalities;
- Funding of ECD sites

The Department of Social Development has a list of funded and unfunded early childhood development centres. The powers and functions of a municipality are assigned to it in terms of Sections 156 and 229 of the Constitution. To give effect to the provisions of the Constitution, Chapter 5 of the Local Government Municipal Structures Act (Act 117 of 1998) distinctly describe the functions and powers vested in a local community as indicated above in 6.18.10. KwaDukuza Municipality provides support to community needs on the provision of childcare facilities/creches and the table below has projects to be implemented in 2019/2020 to 2021/2022 financial years.

## ANNEXURE 36 CONSTRUCTION PROJECTS EARLY CHILDHOOD DEVELOPMENT CENTRES

### 3.14.8 SOCIAL DEVELOPMENT SWOT ANALYSIS

Figure 152 SOCIAL DEVELOPMENT SWOT ANALYSIS

STRENGTHS	WEAKNESSES
<ul style="list-style-type: none"> <li>▪ Dedicated office and Manager in place</li> <li>▪ Municipality is recognized as a central point for support.</li> <li>▪ Budget for Gender, Elderly People with Disabilities and children available are limited.</li> <li>▪ Establishe</li> <li>▪ d local forums for special projects.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Lack of funding for special programmes and projects.</li> <li>▪ Effective co-ordination &amp; quality management on key programs not effective.</li> </ul>
OPPORTUNITIES	THREATS
<p>Economic opportunities for disabled people.</p>	<ul style="list-style-type: none"> <li>▪ High TB infection.</li> <li>▪ Long queues in pay points.</li> <li>▪ Suitable housing for Elderly and Disabilities.</li> <li>▪ Low number of disabled employed.</li> <li>▪ Increasing a number of raped elderly &amp; children.</li> <li>▪ Shortage of elderly centres/lunch club</li> <li>▪ Increasing number of Child headed family.</li> <li>▪ Unfunded centres for elderly &amp; children.</li> <li>▪ High HIV infection.</li> <li>▪ Limited participation in development.</li> </ul>

### 3.15. FINANCIAL VIABILITY AND MANAGEMENT

#### 3.15.1 THREE YEAR SYNOPSIS ON CAPITAL FUNDING AND EXPENDITURE

This IDP for 2020/21 contains a three-year synopsis on capital funding and expenditure covering the following: funds received, spent, unspent, source of funding, variance tables and contingency plans to address challenges such as delays. Capital expenditure is funded through government grants, borrowing and internally generated funds. All grants were fully utilized with the exception of Library Community Services Grant, which funds are for the payment of salaries of Cyber Cadets at the various libraries. The funds were committed and rolled over.

#### 3.15.2 CAPITAL PROJECTS INDICATED IN ORDER OF PRIORITIZATION AND PROJECT DURATION

Projects identified as either “New “or “Ongoing”

The Municipality’s capital projects are indicated in order of prioritization and duration of each project. Projects are indicated as either new or ongoing. The Capital Budget is allocated towards renewal of existing assets in accordance with Circulars 55 and 66 of the Municipal Finance Management Act.

### CAPITAL BUDGET FUNDING SUMMARY

Capital Expenditure per municipal business unit for the year.

FIGURE 153 SUMMARY OF THE CAPITAL BUDGET PER BUSINESS UNIT 2020/21

SUMMARY DRAFT CAPITAL BUDGET V 2020 / 2021					
BUSINESS UNIT	DRAFT BUDGET	GRANTS	PUBLIC CONTRIBUTIONS	COUNCIL FUNDING	LOAN FUNDING
OFFICE OF THE MUNICIPAL MANAGER	-	-	-	-	-
CORPORATE SERVICES	22 400 000	-	-	7 400 000	15 000 000
FINANCE	-	-	-	-	-
EDP	10 300 000	7 200 000	-	3 100 000	-
COMMUNITY SERVICES & PUBLIC AMENITIES	38 953 259	-	290 000	38 663 259	-
COMMUNITY SAFETY	22 693 099	-	-	22 693 099	-
CIVIL ENGINEERING & HUMAN SETTLEMENTS	86 097 161	44 229 191	-	41 867 970	-
ELECTRICAL ENGINEERING	114 504 616	44 049 345	7 568 174	35 887 097	27 000 000
YOUTH DEVELOPMENT	1 000 000	-	-	1 000 000	-
<b>TOTAL</b>	<b>295 948 136</b>	<b>95 478 536</b>	<b>7 858 174</b>	<b>150 611 425</b>	<b>42 000 000</b>

**FIGURE 154 SUMMARY OF THE CAPITAL EXPENDITURE PER BUSINESS UNIT 2021/22**

<b>SUMMARY DRAFT CAPITAL BUDGET 2021 / 2022</b>					
<b>BUSINESS UNIT</b>	<b>DRAFT BUDGET</b>	<b>GRANTS</b>	<b>PUBLIC CONTRIBUTIONS</b>	<b>COUNCIL FUNDING</b>	<b>LOAN FUNDING</b>
OFFICE OF THE MUNICIPAL MANAGER	-	-	-	-	-
CORPORATE SERVICES	800 000	-	-	800 000	-
FINANCE	50 000	-	-	50 000	-
EDP	4 250 000	2 000 000	-	2 250 000	-
COMMUNITY SERVICES & PUBLIC AMENITIES	21 000 000	-	-	21 000 000	-
COMMUNITY SAFETY	750 000	-	-	750 000	-
CIVIL ENGINEERING & HUMAN SETTLEMENTS	131 175 159	56 675 159	-	74 500 000	-
ELECTRICAL ENGINEERING	144 271 637	23 453 389	-	40 818 248	80 000 000
YOUTH DEVELOPMENT	1 000 000	-	-	1 000 000	-
<b>TOTAL</b>	<b>303 296 796</b>	<b>82 128 548</b>	<b>-</b>	<b>141 168 248</b>	<b>80 000 000</b>

**FIGURE 155 SUMMARY OF THE CAPITAL EXPENDITURE PER BUSINESS UNIT 2022/23**

<b>SUMMARY DRAFT CAPITAL BUDGET 2022 / 2023</b>					
<b>BUSINESS UNIT</b>	<b>DRAFT BUDGET</b>	<b>GRANTS</b>	<b>PUBLIC CONTRIBUTIONS</b>	<b>COUNCIL FUNDING</b>	<b>LOAN FUNDING</b>
OFFICE OF THE MUNICIPAL MANAGER	-	-	-	-	-
CORPORATE SERVICES	-	-	-	-	-
FINANCE	-	-	-	-	-
EDP	100 000	-	-	100 000	-
COMMUNITY SERVICES & PUBLIC AMENITIES	5 450 000	-	-	5 450 000	-
COMMUNITY SAFETY	-	-	-	-	-
CIVIL ENGINEERING & HUMAN SETTLEMENTS	129 945 136	50 427 226	-	79 517 910	-
ELECTRICAL ENGINEERING	110 314 686	9 818 261	-	58 496 425	42 000 000
YOUTH DEVELOPMENT	-	-	-	-	-
<b>TOTAL</b>	<b>245 809 822</b>	<b>60 245 487</b>	<b>-</b>	<b>143 564 335</b>	<b>42 000 000</b>

### **3.15.3 INVESTMENT REGISTER**

KwaDukuza Municipality has an investment register that provides details of all investments made by the various financial institutions. In other words, the Register outlines. There is an investment register which gives an outline of the funding source linked to the investment register. The register also provides the projects that are capable of being executed. The Investment Register is updated on a monthly basis. The sources of funding of the various capital projects are adequately covered in the capital budget of the Municipality. A copy of Loans and Investment Register is attached as **annexure 19**.

**SOCIAL AND ECONOMIC REDRESS VIA INDIGENT MANAGEMENT**KwaDukuza Municipality's indigent policy has been drafted in accordance with the national guidelines and benchmarked to other municipalities. The policy is reviewed annually and approved by Council. A copy a KwaDukuza Municipality Indigent Policy is attached as **annexure 20**. The social packages are detailed in terms of the adopted indigent policy. The register is renewed through the equitable share funding and other alternate sources. This is usually projected in terms of indigent and affordability to service the indigent communities in a three year forecast. The programme is aligned to priorities of NDP i.e. those of addressing social and employment issues within KwaDukuza as well as the municipality's long term goals of eradicating poverty in the communities. A total of 12140 applications was submitted for verification and we expect to receive the outcomes early July 2020.

### **REVENUE RAISING STRATEGIES**

KwaDukuza Municipality has established a cross-cutting committee comprises of all Head of Departments focusing on revenue and debt management. The committee is known as Revenue and Debt Steering Committee, which monthly to drive the implementation of various revenue enhancement projects. The RDSC monitors the implementation of the projects. The following revenue enhancement projects has been identified and are implemented by various business units. Accordingly the strategies applied are discussed immediately herein-below as follows:

#### **ANNEXURE 24 REVENUE ENHANCEMENT PROJECTS HAS BEEN IDENTIFIED AND ARE IMPLEMENTED BY ELECTRICAL ENGINEERING BUSINESS UNITS**

- **MONTHLY ELECTRICITY - CREDIT METERS**

Meter reading route lists are generated from the financial system immediately after the levy run (between the 7th and 10th of each month) these route lists are distributed to all meter readers to obtain and record readings over a fixed meter reading period. Estimated readings are recorded when meters are not read due to absenteeism or bad weather or any other reason. Readings recorded by meter readers are uploaded onto the financial system. Once all readings are uploaded on the financial system a deviation report is produced and analysed by the billing controllers, who would request meter readers to investigate huge variances (high or low), where after corrections where applicable are effected. A final meter reading report is then downloaded and checked and signed off by the controllers prior to the levy run. Meter movement documents are sent to Finance from the Electrical Department and the controllers make adjustments as documented.

- **ELECTRICITY - PREPAID METERS**

Customers are registered onto the prepaid system by providing meter movement documents to the prepaid clerk. The prepaid meter number is captured on the financial system on the owner account and a register of prepaid registrations is maintained.

- **REFUSE REMOVAL CHARGES**

Refuse removal charges are raised on receipt of meter movements, building completions, electricity connection completions and the MPRA S78 adjustments. The refuse removal service is done in-house in the North of the Municipality and outsourced in the southern area. Bi-annual statistics are obtained by the service provider in respect of commercial properties to ensure correct tariff application and units collected.

- **PROPERTY RATES**

The consolidated valuation roll from the municipal valuer is received on a quarterly basis and reconciled with the valuation roll generated from the financial system. Rates accounts are updated/adjusted by way of deeds returns and S78 reports.

- **INDIGENT DEBTORS**

Indigent debtors registered on the Municipality's indigent data base (the register) are entitled to benefits as approved by Council. Separate tariffs are allocated to reflect the indigent benefit. Quarterly reconciliations are done to the indigent register by referring to the prepaid system, billing reports and Eskom reports. Updated annually where people are allowed to come through and register and has to be approved by April annually. Approximately 9800 registered indigents (financial19/20) and for the past 3 financial they have been decreasing at about 3000 for the past financial19/20)

Household income it supposed to 3500. Households will receive the first 75kwh free electricity on monthly basis. Households with a property valued below R130 000 are exempted from paying rates. Indigent customers who are in arrears may apply for an extended payment term to repay their arrear debt. A child headed household – one that is headed by a person who is under the age of 21 qualifies for indigent support and will receive the first 250 kwh of electricity free on a monthly basis. Should indigent customers abuse/misuse the system (e.g. tampering) Council will withdraw the indigent support. So far as part of the review, there are no revenue that have implemented but there some that are proposed from various BU e.g. Community safety, community services, EDP Business. From the finance side – we are in the process with Electricity audit all metres with no purchases. We have implemented automated blocking system linked to financial system. Each and every Wednesday the revenue team meets with the Electrical Business unit to initiate disconnection for the applicable debtors. Arrangements which have there is a concluded by debtors – on the financial system on the system to capture. The system automatically dictates a person. In a process of exploring service implementation consumer portal of have – approaching SCM to see into extending the element financial system to also include that.

The portal also includes sms and MMS facility to look into having that as an alternative from posting and reminding consumer. A pilot will done a call centre. There is a clause on the credit control and debt collection – clause.

Under normal circumstances, indigent registration takes place in all Wards during the months Jan to May of each year for implementation on 01 July of that year. In addition, we also receive adhoc applications during the year. All applications are subject to further verification by our service provider who checks against various sources to determine if the household is indeed indigent. This year, as a result of the unpredicted Covid-19 pandemic, registration in the Wards was not possible. In light of this, an item was submitted for Council today in respect of the process for the 2020/2021 year and was approved. Basically, Council approved today that we maintain all applications received for the 2019/2020 for the 2020/2021 year subject to verification of indigent status prior to implementation on 01 July. I have then consolidated all applications received for and during the 2019/2020 year and submitted for verification, A total of 12140 applications was submitted for verification and we expect to receive the outcomes by end of June 2020.

- **VERIFICATION OF APPROVED TARIFFS**

Tariffs are set and approved by Council as a part of the budget approval process. Tariffs are updated on the financial system at the beginning of the financial year, checked and signed off by respective manager and director

- **REVENUE PROTECTION (DEBT MANAGEMENT)**

The current collection rate from the following 3 main revenue streams is very high.

**FIGURE 156 COLLECTION RATE**

<b>COLLECTION RATE</b>	
Electricity	93.75
Refuse	93.61
Rates	86.81
Overall Collection Rate	90.77

The outstanding debt older than 120 days as at 31 January 2019 is R140,268,445.32, however some of these debtors have participated in the debtors incentive scheme and they have conducted the AOD in order to liquidate their capital debt in instalments, so they would qualify for their outstanding interest and administration charges to be written off. As per the Council approval the DIS ceased on the 26th June 2019 and debtors who have not yet participated in the DIS are continually encouraged to participate so that their debt would be reduced and also to strengthen the culture of payment.

A copy of Credit Control & Debt Collection Policy is attached as **annexure 22**. In terms of clause 38.1.9 of the Council approved Credit Control & Debt Collection Policy, the Municipality is duly authorized to approve the write-off of irrecoverable debts. The reasons why certain debts are proposed to be written off are as follows:

- Evaluating the cost of handing over against the outstanding amount, if the legal cost will outweigh the outstanding debt, then the Municipality will incur a fruitless expenditure. (e.g. debts that are R500.00 or less);
- Inadequate information to prove in a court of Law that the debtor is deemed liable for the outstanding debt;
- Handed over debtors that are deemed irrecoverable;
- Write-off interest and penalties accrued on indigent debtors in order to assist them to settle the capital debt and to conclude the Acknowledgement of Debt as per the Municipal Policy.

**CREDIT CONTROL HOLDS FOR DEBT COLLECTION MEETINGS PER QUARTER, AND THESE MEETINGS ARE MAINLY AIMED TO:**

- Panel of attorneys there were overlooking the debt collection that have exhausted – right oss debtors
- There is newly formed revenue committee in which we sit every Wednesday as well as of attorneys.

**ATTORNEYS SLA LEVEL – LOOKING INTO A TOTAL OF 3 YEARS.**

- Discuss the top 100 debtors, in order to implement immediate action to recover the debts;

- To analyze the debtors balance and implement the debt collection action, through disconnecting of electricity, blocking of prepaid electricity meter and handing over to the Attorneys;
- To discuss outstanding debt per debtor category and ensure that debt recovery is implemented;
- To discuss accounts that are queried and ensure that the queries are resolved timeously; and
- To discuss the revenue enhancement strategy with a view to encourage arrear debtors to settle the outstanding debt i.e. during the past financial year Council approved the Debtors Incentive Scheme that assisted debtors to settle the capital debt and wrote off the outstanding interest and penalties. Therefore, that revenue enhancement initiative was successful as Council was able to recover the outstanding debt without involving the panel of Attorneys, through handing over debtors.

### 3.15.4 FINANCIAL MANAGEMENT

#### SUPPLY CHAIN MANAGEMENT

KwaDukuza Municipality has a Supply Chain Management (SCM) Unit in place the objective of which is to address the demands, acquisitions, logistics, performance risks, and disposals to ensure that the SCM Policy together with the applicable legislations are fully complied with. A copy of the SCM Policy is attached as **annexure 23**. The 2020/2021 Procurement Plan was adopted with the 2019/2020 Budget. The Procurement Plan is aligned with the approved budget as well as the Score Card and the Departmental Service Delivery Plans (SDBIPs) to ensure that projects are executed in accordance with the expectations created. One must note that the Procurement Plan is also factored into the Score Card. To this end, an annual schedule for the bid committee meetings is in place. The SCM Unit is fully functional and the bid committees meet as per the schedules of meetings as follows:

- On Mondays immediately after MANCO the Tender Adjudication Committee (TAC) as per procurement plan;
- On Tuesdays the Technical and Non-Technical Tender Evaluation Committee sits; and
- Thursdays Technical and Non-Technical Tender Specification Committees.

The main challenge in the SCM is a shortage of staff which leads to delays in processes and hampers segregation of duties. The corrective measure shall be effected through the recruitment of staff to ensure full functionality of the unit and stands to be addressed during the 2020/2021 financial year. In dealing with the assessment of whether or not the primary objectives of service delivery are met the Supply Chain Management ensures a cohesive approach. Management includes statements on the functionality of Bid Committees.

**FIGURE 157 BID COMMITTEE MEMBERS**

<b>BID SPECIFICATION COMMITTEE (TECHNICAL)</b>	<b>MEMBERS</b>
F. Mhlongo	Chairperson
N. Singh	Member
N. Nxumalo	Member
P. Mkhwanazi	Member
D. Mhaule(Alternate Chairperson)	Member

<b>BID SPECIFICATION COMMITTEE (NON TECHNICAL)</b>	<b>MEMBERS</b>
N.C. Dlamini	Chairperson
R.D. Singh (Alternate Chairperson)	Member
S. Zungu	Member
W. Mhlongo	Member
M. Naidoo	Member
S. Kuber	Member

<b>BID EVALUATION COMMITTEE (TECHNICAL)</b>	<b>MEMBERS</b>
S. Khanyile	Chairperson
M. Ntata (Alternate Chairperson)	Member
T. Dube	Member
P. Govender	Member
L. Moothusamy	Member
Nunkumar	Member

<b>BID EVALUATION COMMITTEE (NON TECHNICAL)</b>	<b>MEMBERS</b>
F. Naidoo	Chairperson
C. Pereira (Alternate Chairperson)	Member
M. Ngcamu	Member
M. Ngubane	Member
N. Ngwane	Member
Sreramulu	Member

<b>BID ADJUDICATION COMMITTEE</b>	<b>MEMBERS</b>
S. Rajcoomar	Chairperson
S. Hlongwane (Alternate Chairperson)	Members
S. Kubeka	Member
M. Sithole	Member

S. Jali	Member
L. Shonaphi	Member
D. Pillay	Only attends in the event that the CFO is unavailable in terms of SCM Regulations 29(2)(a)

<b>TENDER APPEALS COMMITTEE</b>	<b>MEMBERS</b>
Nompumelelo Gumbi	Chairperson
C.V. Viraamutho	Member
Sifiso Zulu (Alternate Chairperson)	Member

KwaDukuza Municipality applies strict supply chain management principles in advertising and awarding of tenders. There are strict controls in place that ensure that the Municipal Financial Management Act is adhered to and complied with so as to prevent or avoid the potential of any fraudulent activities from occurring. The Municipality will ensure that business will not be conducted with entities owned by individuals that are employed by the state, because doing the contrary is tantamount to contravening the provisions of the Municipal Financial Management Act. Furthermore, it is incumbent upon all staff members who work outside of the Finance Department to be constantly educated on the policy and procedures of the Municipal Financial Management Act and Supply Chain Management Policy to stay abreast with new changes and developments in this regard.

### **3.15.5 ASSETS AND INFRASTRUCTURE**

The various master plans are maintained and updated by the respective business units which touch on the element of infrastructure as well as assets. Operational and maintenance plans are developed to attempt preventative repairs and maintenance, based on the implementation of the master plans alluded to above. Unfortunately owing to the backlog of repairs and maintenance, it is cumbersome to adequately undertake preventative repairs and maintenance. Hence corrective maintenance is therefore undertaken. Each department has its own operations and maintenance plan. The asset renewal element included in the Asset management plan is reflective of the needs on the ground, however, funding is a challenge.

### **3.15.6 OPERATIONS AND MAINTENANCE PLAN FOR WATER & SANITATION**

The iLembe District Municipality's Operations and Maintenance Plan for Water and Sanitation which is utilised in fulfilment of the Municipality's core functions is in place. The plan entails, amongst others, but not limited to, the following:

- Its development was agreed upon by all stakeholders to the facilities being completed so that those municipalities that are affected are conscious of maintenance implications and the various options such as the availability and affordability. Accordingly, the affected municipalities are placed in a good position to make informed decisions in this regard.
- The responsibilities and monitoring thereof are clearly defined.
- The plan allows for easy diagnosis and reporting of challenges and/or problems so as to ensure that those problems that have to do with Operations and Maintenance might be discovered timeously so as to avert a negative impact.

- The Operations and Maintenance Plan for Water & Sanitation shall be implemented during the 2020/21 financial year.
- Operations and Maintenance Plan for Existing and New Roads, and Public Transport FacilitiesThe Operations and Maintenance Plan is under development, however, the Municipality is currently using a Roads Master Plan.

## **OPERATIONS AND MAINTENANCE PLAN FOR ELECTRICITY/ ENERGY**

The Municipality has Operations and Maintenance Plan for electricity/energy in place. The plan was adopted by Council in 2019 for subsequent implementation.

- **REPAIRS AND MAINTENANCE**

Repairs and maintenance has been budgeted for against the total of non-current assets. Plans are in place to address the challenges. Calculations are available. The plan accommodates a realistic budget towards repairs and maintenance.

- **FINANCIAL VIABILITY/SUSTAINABILITY**

A two-year (historical) indication of key financial ratios (cost/current/acid/going concern and sustainability – reasons, including measures to improve) is attached as part of **Annexure 24 (other financial documents)** for ease of reference.

**FIGURE 158 FINANCIAL PERFORMANCE INDICATORS**

<b>FINANCIAL PERFORMANCE INDICATORS</b>	<b>AUDITED AFS 2016/2017</b>	<b>AUDITED AFS 2017/2018</b>
Cost Coverage	3 Months	4 Months
Current Ratio (Current Assets / Current Liabilities)	1.92	2.29
Capital Expenditure to Total Expenditure	18%	10%
Debt to Revenue	19%	17%
Collection Rate	95%	97%
Remuneration (Employee Related Cost and Councilors to Total Expenditure)	25%	27%
Electricity Distribution Losses	17%	16%

- **LOAN/ BORROWINGS AND GRANT DEPENDENCY:**

**ON LOANS:** The Municipality has a Loan Register of up R230 257 587.54 as at 30 June 2018 with a capability to repay the loans/borrowings. This is illustrated by the debt to revenue ratio which currently stands at 17%.

## ANNEXURE 19: KWADUKUZA MUNICIPALITY'S EXTERNAL LOANS REGISTER

The above mentioned loans have been specifically undertaken for the purposes of accelerating both civil and electrical infrastructure. The Municipality is in a position to meet all its repayment obligations as and when they fall due. A table that provides the Grant Register as at 2020/21 financial year is an **annexure 25**.

### 3.15.7 AUDITOR-GENERALS' OPINION

The Auditor General's opinion in respect of KwaDukuza Municipality during the last financial year (2018/2019) is unqualified. KwaDukuza Municipality has an Auditor General Action Plan in place to address the AG's findings for 2018/2019 and progress thereof is monitored on a monthly basis. The Audit Improvement Plan/ Copy of Master Final AG Action Plan- 2018-2019 is monitored by the Audit Committee a copy of which is provided as **annexure 3** hereto for ease of reference.

### 3.15.8 CHALLENGES AND PROPOSED INTERVENTIONS: MUNICIPAL FINANCIAL VIABILITY AND MANAGEMENT:

**Figure 159 Description of Challenges and Interventions**

CHALLENGES/COMMUNITY NEEDS IDENTIFIED	IDP INTERVENTIONS
<b>Municipal Financial Viability and Management</b>	
<p>Limited revenue sources and poor collection of debts, which in turn leads to budgetary constraints that adversely impact the financing of various interventions.</p>	<p>Fast-track and ensure tight implementation of Council credit policy;</p> <p>Concentrate on revenue enhancement projects led by various BU;</p> <p>Curb Electrical/Energy Loss through implementing disconnections and continuous meter audits;</p> <p>Embark on accounts data cleansing project;</p> <p>Implement approved KwaDukuza Reserve Policy,</p> <p>Ensure that the Debt and Revenue Enhancement Committee functions to its maximum; and</p> <p>Implement Debt Incentive Scheme.</p>
<p>Failure to deal with irregular expenditure and abuse of section 36 of the MFMA.</p>	<p>Fast-track the completion of award of section 78 (PPP) project for waste-collection;</p> <p>Implement and enforce compliance with applicable legislation to avert irregular expenditure;</p> <p>Reduce section 36 appointments through the establishment of a panel of service providers to attend to emergencies; and</p> <p>Ensure that there is implementation of consequential management for non-compliance with Council policies and legislation.</p>

### 3.15.8 FINANCIAL MANAGEMENT POLICIES

The purpose of the financial policies are to provide a sound environment to manage the financial affairs of the Municipality. The key budget related policies are listed below:

1. **TARIFF POLICY:** prescribes the procedures for calculating tariffs charged to the consumers. The policy is required in terms of Section 74 of the Local Government Municipal Systems Act, Act of 32 of 2000;
  2. **RATES POLICY:** required by the Municipal Property Rates Act, Act 6 of 2004. This policy provides the framework for the determination of property rates.
  3. **INDIGENT SUPPORT POLICY:** the policy is to ensure that the Municipality is providing and regulate access to free basic to all registered indigents; (currently being updated by the BSC, after EXCO and COUNCIL) was adopted as a draft by End of May 2020 and final by the ned of the financial year.
  4. **BUDGET POLICY:** sets out the principles which must be followed in preparing Medium Term Revenue and Expenditure Framework Budget. It further ensures that the budget reflects the strategic outcomes embodied in the IDP and related strategic policies.
  5. **ASSET MANAGEMENT POLICY:** the objective of the policy is to prescribe the accounting and administrative procedures relating to the property, plant and equipment.
  6. **ACCOUNTING POLICY:** describes the basis of presentation of the Annual Financial Statements in accordance with the Generally Recognised Accounting Practices (GRAP) and Accounting Standards.
  7. **SUPPLY CHAIN MANAGEMENT POLICY:** is developed in terms of Section 111 of the MFMA, Act 56 of 2003. The principles of this policy is to give effect to a fair, equitable, transparent, competitive and cost effective system for the procuring of goods and services, disposing of goods and selecting of contractors in the provision of Municipal Services.
  8. **SUBSISTENCE AND TRAVEL POLICY:** regulates the reimbursement of travelling and subsistence costs to officials and Councillors attending official business.
  9. **CREDIT CONTROL AND DEBT COLLECTION:** provides for credit and debt collection procedures and mechanisms to ensure that all consumers pay for the services that are supplied by the municipality.
  10. **CASH MANAGEMENT, BANKING AND INVESTMENT POLICY:** ensures that cash resources are managed in the most efficient and effective manner possible.
- **THREE (3) YEAR OPEX**

The 3-year OPEX is indicated in the Budget/Financial Plan for 2020/21 and has included an allocation of Operations and Maintenance costs for municipal Fixed Assets. Refer to the 2020/2021 Budget/Financial Plan **annexure 26** hereto for ease of reference.

- **KWADUKUZA MUNICIPALITY ABILITY'S OPERATIONAL EXPENSES**

The repairs and maintenance are budgeted for against the total of non-current assets. Refer to the **2019/2020 Financial/ Budget Plan** annexed as **number 26** hereto for ease of reference.

### **FINANCIAL PLAN WITH PROJECTS AND COMMITTED FUNDING**

The Financial Plan contains projects with committed funding, which is internal (MTEF allocations inclusive of Sector Departments allocation/projects). The Financial Plan include the allocations for sector departments with confirmed and/or committed projects with budget.

### **FINANCIAL VIABILITY AND MANAGEMENT SWOT ANALYSIS**

**Figure 160: Financial Viability and Management SWOT Analysis**

<b>STRENGTHS</b>	<b>WEAKNESSES</b>
<ul style="list-style-type: none"> <li>• GRAP Compliant Budget.</li> <li>• GRAP Compliant AFS.</li> <li>• Developers contribution towards infrastructure development,</li> <li>• Established and functional Revenue and Debt Steering Committee</li> <li>• Highly skilled finance officials in certain critical functional areas.</li> <li>• Good progress on MSCOA implementation,</li> <li>• Finance Department is not reliant on consultants.</li> <li>• A high revenue collection rate.</li> <li>• Significant amount of institutional knowledge amongst key staff members</li> <li>• Long term financial plan,</li> </ul>	<ul style="list-style-type: none"> <li>• Declining revenue due to economic situation,</li> <li>• Incorrect or under billing of waste services.</li> <li>• Loss of revenue due to electricity theft,</li> <li>• Slow turnaround on SCM processes,</li> <li>• Non-compliance with legislation which leads to irregular expenditure,</li> <li>• Limited infrastructure grant funding,</li> <li>• Limited access to electricity pay points in the underdeveloped areas,</li> <li>• Slow filling of vacancies,</li> <li>• Lack of clear retention and succession plan for certain staff within Expenditure Unit (Salaries and Expenditure).</li> <li>• Limited budget employment/staff vacancies,</li> </ul>
<b>OPPORTUNITIES</b>	<b>THREATS</b>
<ul style="list-style-type: none"> <li>• Funding of catalytic bulk infrastructure,</li> <li>• Integrated Urban Development Grant,</li> <li>• Public Private partnerships,</li> <li>• Developers contribution policy,</li> <li>• Data cleansing and billing of under billed properties,</li> <li>• Vuthéla Ilembe LED – Public Finance Management support,</li> <li>• In-sourcing of debt collection,</li> <li>• Waste Removal Weighbridge implementation,</li> <li>• Diverse revenue sources for the municipality,</li> <li>• Adhere to cost containment policy,</li> <li>• Electricity Income.</li> </ul>	<ul style="list-style-type: none"> <li>• Boycott of payments by ratepayers/consumers,</li> <li>• Fraudulent indigent beneficiaries,</li> <li>• Failure to maintain key electricity infrastructure as per the norms set out by NERSA,</li> <li>• Non-compliance with cost containment measures,</li> <li>• Collapse of IT infrastructure and breach of security,</li> <li>• Failure to undertake revenue/accounts data cleansing for the entire organisation,</li> <li>• Inability to collect debts from some customers,</li> <li>• Collusion between clients and debt collectors,</li> </ul>

- Income generated from traffic fines.
- Ability to revise systems and processes to meet the needs of a growing organisation.
- The potential significant financial non-compliance owing to the non-filling of posts and weak organisational control environment.
- Failure to implement consequential management in relation to financial mismanagement and noncompliance,

### **3.16 GOOD GOVERNANCE AND PUBLIC PARTICIPATION:**

Good Governance in general is widely recognized as providing the framework and tools required in ensuring that organizations are progressive and can operate in an effective and accountable manner. From a local government perspective, the Good Governance framework reinforces the statutory authority and responsibility of a corporate body and assists the elected representatives and management in the delivery of quality and sustainable services.

It ought to always be borne in mind that one of the critical components in the formulation of a credible IDP is the level of participation by all three spheres of government. This is imperative as it ensures co-operative governance which is proving to be the core in our democratic society. It is imperative to acknowledge that the communities that are served by the public sector, view government as a single uniform structure. There is little regard for jurisdiction and the autonomous nature of these spheres. For this reason the establishment of effective inter-governmental relations plays a pivotal role in servicing the public. In fact, good governance is easily the most critical component of achieving the desired efficient and effective service delivery. To this end, KwaDukuza Municipality has, over the years, advocated for greater synergy between all spheres of government providing services within its municipal area. The Municipality has held successful engagements with provincial departments in an endeavour to align municipal and provincial strategies in a manner that is responsive to the needs of the community.

#### **3.16.1 BATHO PELE POLICY AND PROCEDURE MANUAL**

The White Paper on the Transformation of Public Service Delivery (1997) sets out eleven Batho Pele (people first) principles, whose objectives include to transform public service delivery. This document, referred to as the Batho Pele (people first) white paper, favours the customer and places the obligation on the service provider to deliver on the basic customer requirements. The Batho Pele principles remain central to this document, promoting service excellence in the public sector and more specifically in local government.

#### **BATHO PELE POLICY AND PROCEDURE MANUAL OF KWADUKUZA MUNICIPALITY**

It was adopted by Council, rolled out to positively impact on service delivery for the communities of KwaDukuza. It is aimed at introducing an approach to service delivery, which puts people at the centre of planning when delivering services. It also meant to improve the image of the municipality (how the ratepayers, customers view the service rendered by the municipality).

#### **THE BATHO PELE PRINCIPLES ARE:**

Consultation: All the KDM service delivery role-players shall be consulted through;

- Mayoral Working Groups
- Customer Satisfaction Survey
- Izimbizo/Public Meetings Programme
- Workshops and Summits
- Stakeholders Forums

- Media (Print and Electronic)
- Service Standards: The customers shall be informed of the level and quality of any municipal service enquired in writing, telephone, emails, in person or groups. The KDM Batho Pele Champions Committee shall monthly sit to identify service gaps for improvement purposes.
- Access: All the customers/ citizens shall have equal access to service to which they are entitled and shall be done through
  - Appointing customer oriented staff at the reception points
  - Main municipal buildings entrances with customer oriented security personnel
  - Placing the offices directory at the entrance of each municipal building
  - Numbering of all offices within a municipal building
  - Displaying the services rendered and their tariffs/costs at the entrance of each municipal building
  - Displaying the municipal business hours, physical address and the telephone numbers at the entrance of each municipal building
  - Training staff in call Centre son customer-orientation
  - Use of decentralized municipal offices with frontline staff trained on customer service
  - Use of the Thusong Centre (currently Ward 13)
  - Use of Municipal Website
  - The use of municipal publications and brochures
- Courtesy: The customers/residents shall be treated with respect and consideration through the following:
  - Regular training of frontline staff on customer service
  - Always giving the customers the smile and right attitude
  - Always greeting the customers and saying thank you
  - Use of acceptable language
- Information: The customers/residents shall be given correct, accurate and credible information about the services or enquiries through the following:
  - Using the KDM's call centres and reception points
  - Using media and websites
  - Using municipal publication and media reports
  - Izimbizo/public meeting programme
  - Roadshows
  - Door to door
  - Municipal services points during events
  - Using stakeholders forums
- Openness and transparency: The KDM shall in conducting its municipal business ever be open and welcome customers inputs through:
  - Taking council meetings to the people
  - Holding regular meetings, workshops, summits, stakeholder forums and Mayoral Groups
  - Issuing municipal statements
  - Awareness programmes
  - Issuing municipal quarterly, mid -term and annual performance reports
  - Using the websites
  - Displaying EXCO, Portfolio Chairs', MM's and ED's photos at all KDM's reception points,
- Redress: KDM shall always offer an apology to a customer/ resident for a service or standard not delivered and met respectively. Besides an apology, a full explanation and appropriate remedy shall also be affected through:
  - Using the call centers

- Using Managers' offices
- Introducing and launching customer complaints, integrated management charter and system
- Working with the independent bodies/ entities
- Reinforcing disciplinary processes against the alleged/ implicated staff
- Value for money: KDM shall provide services in an economical, effective and efficient manner through:
  - Optimally adhering to approved SDBIPs
  - Reinforce internal and expenditure controls
  - Optimally adhering to bid procedures
  - Identifying and addressing promptly the unnecessary cost driving factors, e.g. Overtime, telephone, technical/ non-technical losses, lack of recording of staff attendance system
  - Providing quarterly reports on financial spending
- Encouraging Innovation and Rewarding Excellence - KDM shall ensure that a positive environment is created for the workforce to perform optimally through:
  - Launching and rolling out the KDM workforce programme
  - Launching and hosting the KDM workforce/staff awards
  - Cascading PMS to other levels of the municipality
  - Forging partnerships with other municipalities/ institutions in sharing the best practice
- Leadership and Strategic Direction: Council and administration of KDM shall provide strategic leadership, direction and operations to customers/ residents through:
  - Promoting and internalizing staff code of ethics
  - Holding quarterly staff induction
  - Holding annual session on the internalization of Batho Pele programme
- Service Delivery Impact: KDM shall account at given intervals on the progress and impact of Batho Pele initiatives through:
  - Compiling and presenting the Batho Pele report on quarterly basis by Batho Pele Champions Committee

### **3.16.2 KWADUKUZA MUNICIPALITY'S SERVICE STANDARDS AND CHARTER**

KwaDukuza Municipality's Service Standards and Charter are in place, it is reviewed annually Thereafter residents, ratepayers and the public shall be placed at the centre of receiving the required services as per the acceptable standards. This Charter sets out procedures to be followed by members of the public in registering or reporting their complaints for services not received as per agreed standards of the Municipality. KwaDukuza Municipality has a Batho Pele Policy and Procedure Manual. , it reviewed annually The Service Delivery Charter and Standards for KwaDukuza Municipality reads as follows:

#### **KWADUKUZA MUNICIPALITY INSPIRED BY:-**

- (i) The long term strategic plan of a country to better the lives of the people, called Vision 2030 National Development Plan;
- (ii) The creation of a developmental and capable local government which is responsive to the needs of the communities;
- (iii) The long term strategic plan of the municipality called Vision 2030;
- (iv) The unwavering commitment to mobilize municipal service delivery opportunity to continuously provide quality and sustainable services to all the people of KwaDukuza;

- (v) A co-operative partnership with other spheres of government to accelerate the roll out of socio-economic transformation programme for the benefit of KwaDukuza community;
- (vi) A drive to realize the outcomes of government approach especially outcome number 9 which speaks to a responsive, accountable, effective and efficient local government system; and
- (vii) The unwavering commitment by KDM to optimally implement the customized back to basics LG programme which clearly sets out KDM performance benchmarks that will ensure that the basic KDM responsibilities are performed without fail.

Hereby commit to the following service standards:-

**FIGURE 161: KDM SERVICE STANDARDS**

SERVICE	STANDARD
<b>OFFICE OF THE MUNICIPAL MANAGER</b>	
Communicate with public	Weekly
Access to information (PAIA)	48 hours
Community satisfaction survey	Once in every two years
Mobilization of communities for meetings	48 hours
Mayoral Izimbizo/ Councillor's report back meetings	Quarterly
Regular sitting of ward committee	Monthly
Complaints received	Acknowledged within 48 hours
Proof of residence	Same time
Approval and advertisement of the annual performance agreements for senior managers (MM and EDs)	Within 28 days of the approval of the SDBIP (Service Delivery Budget Implementation Plan)
<b>CORPORATE SERVICES</b>	
SMS rate payers about the planned interruption of service	24 hours
SMS ratepayers about unplanned interruption of service	Within an hour
Telephones	Within 3 ringtones
Enquiries	Acknowledge within 48 hours
	90 days
	30 days after interviews
	Once a week
Hold council meetings	At least once a quarter
Hold the employer and organized labour meetings	At least monthly
Maintenance / repairs to old age homes/ municipal buildings	Within 72 hours
<b>FINANCE</b>	
Enquires	Acknowledge within 48 hours
Meter reading	Once in every two months
Reconnection of services	Within 24 hours
Activation of new service	Within 24 hours
Rates transfers/registrations	Acknowledge within 48 hours
General valuation roll	Every four years
Supplementary valuation roll	Twice a year
Registrations/renew of indigents	Monthly

Issuing of statements of accounts	Monthly
payments of service providers/suppliers accounts	Weekly/Monthly
Submission and capturing of KDM database forms (SCM)	Acknowledge within 48 hours
Notification of the successful and unsuccessful bidder/s including appeals	14 days
Debt acknowledgement arrangements	Acknowledge the request same time
<b>COMMUNITY SERVICES AND PUBLIC AMENITIES</b>	
Removal of waste	Twice a week
Clean of illegal dumping	Clean within a week after reporting
Street cleaning	Daily
Removal of dead stray animals	Within 24 hours (after systemic processes are in place)
Traffic response time to accidents	10- 15 minutes
Traffic/Crime /Fire / library/ Youth outreach programmes to communities	Quarterly
Verge maintenance	Monthly
Garden refuse tree falling removal	Once a week
Sports field maintenance	Once a month
Maintenance of public halls/ ablution facilities	Daily
Issuing of burial permit	Same day
Application renewal of membership for access to libraries (KDM)	Same day
Access to library internet (free)	1 hour per person
Hall bookings	Same day
Collection of hall refunds	7 working days
<b>COMMUNITY SAFETY</b>	
Registration of vehicles (with all supporting documentation)	Within 30 minutes
Registration of vehicles (without all necessary document )	2-3 weeks
Handling of licenses	15 – 20 minutes per case
Testing of vehicles/ trucks	30 – 60 minutes per case
<b>ECONOMIC DEVELOPMENT AND PLANNING</b>	
Plans applications and approval	30 days
Finalization of SPLUMA processes (rezoning, subdivisions etc.)	6 – 8 months
Applications for outdoor advertising	Acknowledge within 24 hours
GIS printout maps	Same time
Removal of illegal buildings	Acknowledge within 48 hours
Facilitate the registration of informal traders	Acknowledge within 48 hours
Plans applications and approval	30 days
<b>CIVIL ENGINEERING AND HUMAN SETTLEMENTS</b>	
Maintenance of potholes/storm water	Monthly
Maintenance of reported pathless/storm water	Within a week
Grading of gravel roads	Quarterly
<b>ELECTRICAL ENGINEERING</b>	
Maintenance of streetlights	Monthly
Attending to outages	Within 24 hours

Testing of a meter	Within a week
Reporting illegal connection	Within 24 hours
Scheduled maintenance	Inform public 5 days before
Maintenance of reported streetlights	Within a week
Applications and terminations of services in general	In line with NRA

The above mentioned Charter is for the KwaDukuza Municipality Council as well as its' administration. Therefore KDM commit themselves in delivering quality and sustainable services to the entire KwaDukuza Municipality community irrespective of race, colour, creed, religion and geographical area. Against which the Municipality humbly request its community to hold the Municipality accountable of its governance performance. 'Through this KDM Service Standards Charter the Municipality is committed towards moving KDM community forward'. The Departmental Service Delivery Improvement Plan (SDIBP) is in place and the SDIP Committee has been established with representative (Champions) from the respective departments. The table below indicates a list of SDIP departmental champions in KwaDukuza Municipality.

**FIGURE 162: SERVICE DELIVERY IMPROVEMENT PLAN'S CHAMPIONS**

<b>NAME AND SURNAME</b>	<b>DESIGNATION</b>	<b>DEPARTMENT OFFICE</b>	<b>CONTACT</b>	<b>EMAIL ADDRESS</b>
Mike Pitso	Head :OSS	Office of the Municipal Manager	0784564342	MikeP@kwadukuza.gov.za
Gugu Zikhali	Manager: Admin and Property Management	Corporate Services	0824845484	guguz@kwadukuza.gov.za
William Mkhize		Corporate Services	0835629638	williamm@kwadukuza.gov.za
Zama Mthembu		EDP	0722343258	zamam@kwadukuza.gov.za
Nompumelelo Gumbi	Senior Manager :Legal Services	MM's office	0720715183	nompumelelog@kwadukuza.gov.za
Mandla Ngcamu	Manager HR	HRM		mandlan@kwadukuza.gov.za
Lungile Macebo	Executive Secretary	Community Safety	0729585864	lungilem@kwadukuza.gov.za
Nothando Mpanza <b>(SUSPENDED TILL FURTHER NOTICE)</b>	Special Projects Children and Families	OFFICE OF THE MM	?	nothandom@kwadukuza.gov.za

Mlu Nxumalo	Community safety	Traffic officer	0786114106	mlunxumalo@gmail.com
Wiseman Cele	Youth Development	Manager: Youth&Sports Development	0766788546	wisemanc@kwadukuza.gov.za
Lindy Xhakaza		Communications		lindilex@kwadukuza.gov.za
Ntombenhle Mabaso				Ntombenhlem@kwadukuza.gov.za
Phumlile Ntuli	Parks & Garden	Community Services	0767495072	Phumlilentuli@gmail.com
Slungile Zulu	Principal clerk	Electrical services	0732293841/0842612383	slungilez@kwadukuza.gov.za
Sicelo Mthembu	Supervisor: Cemetery	Community Services	0738201073	sicelom@kwadukuza.gov.za
Nonjabulo Dlodlu	Finance officer	Civil engineering	0762414408	nonjabulod@kwadukuza.gov.za
Sethabile Nxumalo	EDP	Community Services	0768514376	sethabilen@kwadukuza.gov.za
Sithembiso Kubheka	ED	CORPORATE SERVICES		sithembisok@kwadukuza.gov.za
Siya Khanyile	ED		076 231 9221	siyabongak@kwadukuza.gov.za
Cecil Viramuthu	ED			cecilv@kwadukuza.gov.za
Muzi Sithole	ED	Civil Engineering and Human Settlements B.U	0727090316	muzis@kwadukuza.gov.za
Skhumbuzo Hlongwane	ED	EDP		skhumbuzoh@kwadukuza.gov.za
Shamir Rajcoomar	CFO	FINANCE		shamirr@kwadukuza.gov.za
Mandla Manzini	COO	CORPORATE GOVERNANCE		mandlam@kwadukuza.gov.za

Melan Pillay			0832353099	melanp@kwadukuza.gov.za
Preshnee Narayan				Preshneen@kwadukuza.gov.za
Qinisile Msweli	COO	Performance Monitoring and Evaluation	078 1939512	qinisilem@kwadukuza.gov.za
Nqobizwe Msweli	Community Safety	Traffic officer	0764132035	nqobizwem@kwadukuza.gov.za
Sizani Khuzwayo	Senior Clerk: Revenue	Finance	0735689233	sizanik@kwadukuza.gov.za
Nomthandazo Nene	Community Services	Admin Officer	0760810396	nomthandazon@kwadukuza.gov.za

**KwaDukuza Municipality has identified the following services for improvement vis-a-vis:**

The summary of community needs as identified during the inception of this term IDP which are being implemented by the municipality are as follows:

- Jobs/employment and business opportunities,
- Access to low cost, affordable and rental housing stock,
- Access to water and sanitation,
- Access to electricity,
- Street lighting,
- Crime being too high

**3.16.3 OPERATION SUKUMA SAKHE**

**NATIONAL AND PROVINCIAL PROGRAMMES ROLLED OUT AT MUNICIPAL LEVEL**

Operation Sukuma Sakhe (OSS) is an integrated service delivery model headed by the KwaZulu-Natal Provincial Premier at provincial level and by the Mayors at local level. It is a call for the people of KwaZulu-Natal to be determined to overcome the issues that have destroyed the communities such as poverty, unemployment, crime, substance abuse, HIV & AIDS and TB. The OSS Programme is based on the principle that communities lead in the development of their areas, with government partnering with them. Each Government Department in the District is represented in the District Task Team of Operation Sukuma Sakhe, which meets every alternate Tuesdays. Other Stakeholders in the OSS programme include Non-governmental Organizations and the Business Sector.

Operation Sukuma Sakhe brought profound success on improving the lives of the people of KwaDukuza Municipality. With the establishment of war rooms in all 29 Wards, a number of people have been assisted to receive social grants, housing and basic services. The programme encourages public participation in the affairs of government as community members participate in war rooms where they interact with civil society and government, amongst other stakeholders. All stakeholders work together to find solutions to the challenges identified through household profiling. This means that, at all levels of authority and community, there is an understanding of issues within a community. The Mayor, the Councillors, the local conveners and all other role-players get to work with authentic information and real-time data.

**FIGURE 163: BENEFICIARIES OF OPERATION SUKUMA SAKHE**

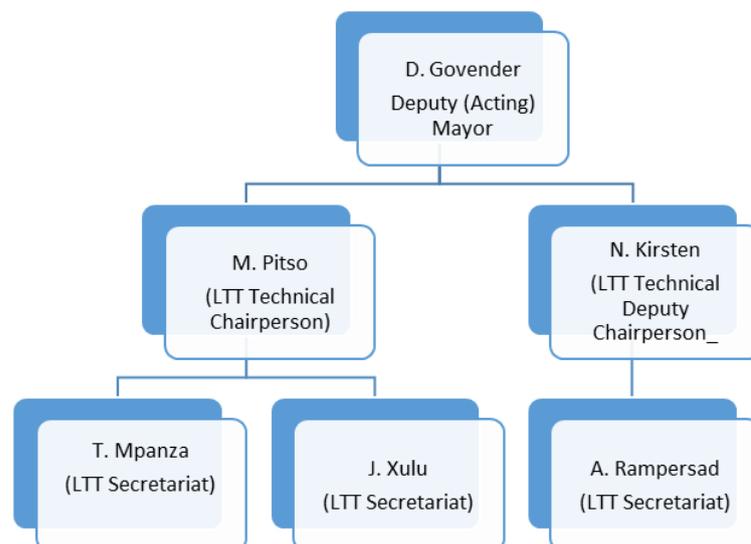


Sector Departments do realise that Operation Sukuma Sakhe is a massive mobilisation of all stakeholders in the war against poverty, HIV, unemployment and other social ills that take place at ward levels. The Local Task Team visits an identified war room to interrogate war room reports and monitor functionality on the last Wednesday of each month. Indeed, Operation Sukuma Sakhe in KwaDukuza is manifestation of the slogan “Government for the people, by the people.”

**OPERATION SUKUMA SAKHE ORGANOGRAM**

While championed by the Mayor, OSS is driven by a full structure comprised of technical people including officials and community members. In KwaDukuza, the local structure is a shown on the organogram below.

**FIGURE 164: LOCAL TASK TEAM ORGANOGRAM**



### 3.16.4 FUNCTIONALITY OF WAR ROOMS

Figure 165: Current quarterly functionality of War Rooms

KWADUKUZA MUNICIPALITY				
TOTAL NO. OF WARDS: 29	FULLY FUNCTIONAL	FUNCTIONAL	POORLY FUNCTIONAL	NOT FUNCTIONAL
WARDS	01, 03, 05,10,12,13,25, 26	07, 08, 09,14,15, 16,20, 23, 24, 29,	02, 04, 11, 18, 19 21,27	06,17,22, 28
Total	08	10	07	04

### KDM FIELDWORKER DISTRIBUTION

Figure 166: Fieldworker Distribution

NO OF HHS	CDWS	CCGS	SOCIAL CRIME PREVENTION VOLUNTEERS	TOTAL NO. OF FWS
70 284	11	138	26	175

### 3.16.4 INTER-GOVERNMENTAL RELATIONS (IGR)

#### ESTABLISHMENT OF IGR

The National Development Plan, Vision 2030, has strongly recommended an enhancement of relations between the three spheres of government. Intergovernmental Fora, therefore, have a key role to play in disseminating the resolutions and policy intent of government across the spheres. The National Intergovernmental Fora (Presidents Coordinating Council) and Ministerial Consulting Forums (MINMECS) are established to raise, and decide on matters of national interest. The Provincial Intergovernmental forum popularly known as the Premier’s Coordinating Forum (PCF) is structured to discuss matters of national, provincial and local interest. They are also meant to discuss issues raised by the PCC and broader areas of policy, legislation, implementation, co-ordination and alignment, while the District Intergovernmental For a (DCF) are intended to promote and facilitate collaboration between the district municipality and its local municipalities which may include matters of effective provision of service delivery, shared services and management of powers and functions. KwaDukuza Municipality has gone a little further by appointing a person as Head IGR & Protocol as well as IGR Manager.

#### 3.16.5 IGR STRUCTURE

KwaDukuza Municipality actively participates in the iLembe District IGR Forums, which are politically and technically structured. The basic functions of the various structures are summarised below:

- Political Structures – discuss and monitor the fulfilment of the legislative mandates of government. KwaDukuza Municipality, as part of iLembe District family, is an active member of iLembe Mayor’s and Speaker’s Forums.

- Technical Structures – act as the data and information agencies of the national, provincial and district areas to support the co-ordination of targeted support, development efforts and resources.

The schedule of the IGR sub-forum meetings is prepared such that all sub-forum meetings are held quarterly. The Technical Support Forum feeds into the District Inter-governmental Relations Forum. Any matter that would go to the District Inter-governmental Forum needs to first have been considered by the Technical Support Forum. If there are urgent matters in the District Inter-governmental Forum and there is no time to convene a Technical Support Forum, then Municipal Managers are invited to attend the meetings together with the relevant senior managers. Mayoral and MMs forum. Speakers Forum and other meetings as per the below;

**FIGURE 167: IGR SUB-FORUM MEETINGS**

<b>CLUSTER</b>
CFOS
INTERNAL AUDIT
MAYORS
PMS:
TECHNICAL MUNIMEC
POLITICAL MUNIMEC
LOCAL GOVERNEMENT INDABA

***All Meetings above to start at 09H00 – dates for the rest of 2020 will be communicated in due course based on the Lockdown regulation affecting working conditions.***

At the District level, the District Intergovernmental Forum plays a monitoring and oversight role over the family of municipalities. The forum constituted by the Mayors of the District family, the Municipal Managers and chairpersons of technical sub-fora; meets quarterly to discuss issues of mutual interests, explore possible areas of joint ventures as well as monitor progress on compliance issues such as Auditor General related queries, compliance with all finance related legislations and financial management including revenue generation, quality of services delivered to the communities, Municipal Capacitation and so forth.

All Municipalities are represented to ensure that all resolutions taken are implemented respectively. Furthermore the District plays a coordinating role at the request of the Local Municipalities to source assistance and interventions to mitigate challenges experienced by Local Municipalities. Municipal functioning, challenges and best practices are discussed at technical sub-fora and escalated to the Technical Support Forum which is made up of Municipal Managers and the Chairpersons of technical sub-fora. Once the Technical Support Forum has discussed the reports from the sub-fora a consolidated report with recommendations and/or resolutions is then escalated to the District Intergovernmental Forum for further consideration.

**The following challenges have been highlighted and will be addressed during the next financial year, namely:**

- Vacancies in senior positions. - Limited human resources which hinder commitment to attend from members.
- Diary synchronization is always a challenge.
- Non-submission of reports from a chairpersons. This is because of their busy schedules.
- Delegation of junior staff to meetings.
- Poor oversight from Municipal Managers.

- Failure to keep to the adopted annual IGR calendar due to Municipal Portfolio committees schedule changes.
- Challenges related to the continuation in providing assistance with DOH in dealing with the Covid-19 epidemic.

***(a) The Role of KwaDukuza Municipality IGR***

The role of KwaDukuza Municipality’s IGR is to ensure a co-ordinated and integrated approach to service delivery by actively participating in the following District/Provincial IGR activities:

- Meetings;
- Planning consultations;
- Information sharing sessions; and
- Dispute resolutions and reporting.

KwaDukuza Municipality Inter-Governmental Relations (IGR) and Protocol Unit plays an important function in the Office of the Mayor. The IGR and protocol Unit in the Office of the Mayor provides co-ordination in Co-operative Governance, Protocol and Government International engagements. Activities include the following:

- Provide strategic advice and analysis on matters of intergovernmental relations, international affairs and protocol;
- Work to enhance inter-sphere collaboration and play a key role in the advancement of KwaDukuza intergovernmental priorities;
- Support the Mayor in providing leadership within KwaDukuza municipality and enhance KwaDukuza's national and international image and profile; and
- Lead the development of KwaDukuza's overall intergovernmental strategy to support the three spheres of government, intergovernmental departments and the advancement of the intergovernmental elements of key policy initiatives.
- The IGR Unit in the Office of the Mayor is a Unit and comprises of the following three, dedicated, Sub-Directorates:

**Co-operative Governance, International Relations and Provincial Government Protocol**

**CORE RESPONSIBILITIES:**

- Handle matters of etiquette and protocol for the Office of the Mayor
- Manage and attend events, such as ceremonies and official functions, hosted by the Mayor
- Liaise with stakeholders on provincial, national and international government levels to ensure compliance with protocol standards
- Advise and ensure education on matters of protocol
- Conduct research on cultural norms, values and customs and ensure adherence
- Perform administrative functions.

**KEY PERFORMANCE AREAS**

Unit (protocol) Co-ordinate and manage all council events and related protocol services, e.g. Mayoral Receptions, significant national days, senior citizens events clinic opening etc. This excludes council and special council meetings. These events will be the responsibility of council committees. Co-ordinate, manage and network all municipal events organized by the municipal entities such as the Council meeting, IDP Road Shows. This co-ordination role includes events organized in collaboration with National and Provincial

government departments and ministries. Participate and support the rationalization and consolidation of all the city entities to ensure effective integration and effective utilization of municipal staff and resources.

Special focus will also be given to events such as the annual “Musical Festival” month. Logistics co-ordination for all events hosted in the municipality. This includes providing the city’s political and administrative leadership with a weekly spreadsheet of all events in the municipality and the arrival of any dignitaries from government and abroad to the city. Provide 365 days logistics co-ordination service to all relevant stakeholders within the municipality.

**The IGR Unit focuses on the following priority programme areas:**

- Coordinating and managing all municipal relationships with other spheres of government.
- To ensure that there is a strong link between departments internally and the two spheres of government (National and Provincial).
- To facilitate information and knowledge sharing through inter-municipal cooperation.
- To build managerial and technical capacity (through study tours, exchange programmes, seminars and conferences).
- To develop project partnerships with other government departments for mutual benefit.
- To create employment through the public works programmes.
- To focus on supporting the successful implementation of the strategic priorities of the city by mobilizing ongoing support from other spheres of government.
- To ensure a consistently positive image of the city to all other spheres of government.
- To ensure that there is monitoring and alignment of municipal budgets and IDP implementation with provincial and national government departments.
- Coordinating and aligning all events that involve other spheres of government – e.g. national days, Imbizos’, etc.
- Promoting efficient lines of communication and between the municipality and other spheres of government.

**Ensure efficient relations and sharing models of good practice with other municipalities.**

**(B) THE ILEMBE DISTRICT IGR CALENDAR**

The iLembe District IGR Annual Calendar is circulated to all municipalities under the District for input within set timelines for all IGR structures and it is finalised by the 1st of July each year. Meanwhile, special meetings are scheduled as-and-when the need arises.

**Dedicated IGR Officials in the KwaDukuza Municipality**

KwaDukuza Municipality has dedicated IGR officials who are responsible for coordinating communication between KwaDukuza Municipality and other government spheres. It shall be noted that all Heads of Department attend various district technical forums i.e. Infrastructure Forum, CFOs Forum, LED Forum and Cooperative Services Directors Forum. The Municipal Manager attends the District MMs Forum.

**Participation in Provincial Fora (MUNIMEC)**

The Mayor of KwaDukuza Municipality participates in MUNIMEC. From time to time the Mayor interacts with other MECs on a bilateral basis in order to address KwaDukuza Municipality’s related issues as per their mandates.

### **3.16.6 WARD COMMITTEES**

#### **The Status and Functionality of Ward Committees**

KwaDukuza Municipality has complied with the provisions of Chapter 4 of Municipal Systems Act by establishing ward committees in all twenty-nine (29) wards. In electing the new ward committee members the applicable provisions of the Municipal Structures Act of 1998 were taken into cognisance. KwaDukuza Municipality is supposed to be having 290 Ward Committee members at this point in time but due certain reasons some members need to be replaced and spaces need to be filled accordingly. The Public Participating unit is meant to conduct Ward Committee replacement procedures on various wards during the month of April 2020 but ended up not being able to do so due to the Lockdown measures in the country. The municipality conducted an induction workshop in December 2016 to improve their skills in carrying out their daily activities and continues to hold a number of trainings in order to capacitate them further.

Furthermore, the Municipality has set resources aside to assist with the operational costs of the Ward Committee to enrich public participation. The main operational costs relate to monthly stipends of the ward committee members. The IDP systems have also been put in place to efficiently and cost-effectively deal with Ward Committee issues. The Speaker's Office is responsible for conducting bi-monthly Ward Committee meetings that provide augmented support and ensure that issues that are deliberated upon at such meetings are service delivery based and that Council addresses the issues raised at such meetings.

### **3.16.7 COMPOSITION OF WARD COMMITTEES**

A ward committee consists of the Councillor representing a particular ward in council who is also the chairperson of the committee, and not more than ten other persons. In the process of election of Ward Committee we also take into account the need for women to be equitably represented in a ward committee and for a diversity of interests in the ward to be represented. Gender equity was also pursued by ensuring that there is an even spread of men and women on a ward committee.

#### **FUNCTIONS OF WARD COMMITTEES**

The following are the functions and powers of KwaDukuza Municipal Ward Committees through the Municipal Policy in Line with the Provisions of Section 59 of the Municipal Systems Act: To serve as an official specialized participatory structure in the municipality. They are also expected to create formal unbiased communication channels as well as cooperative partnerships between the community and the council. This may be achieved as follows:

- Advise and make recommendations to the ward councillor on matters and policy affecting the ward;
- Assist the ward Councillor in identifying challenges and needs of residents;
- Disseminate information in the ward concerning municipal affairs such as the budget, integrated development planning, performance management system (PMS), service delivery options and municipal properties;
- Receive queries and complaints from residents concerning municipal service delivery, communicate same to Council and provide feedback to the community on council's response;
- Ensure constructive and harmonious interaction between the municipality and community through the use and co-ordination of ward residents meetings and other community development forums; and Interact with other forums and organizations on matters affecting the ward;
- To serve as a mobilizing agent for community action within the ward. This may be achieved as follows:
  - Attending to all matters that affect and benefit the community;
  - Acting in the best interest of the community;
  - Ensure the active participation of the community in:

- Service payment campaigns;
- The integrated development planning process;
- The municipality's budgetary process;
- Decisions about the provision of municipal services;
- Decisions about by-laws;
- Decisions relating to implementation of Municipal Property Rates Act (MPRA); and
- Delimitate and chair zonal meetings.

### 3.16.7 PARTICIPATION OF AMAKHOSI IN COUNCIL MEETINGS

The table below indicates the status of participation of Makhosi in Council meetings and/or municipal development programmes, in line with Section 81 of the Municipal Structures Act.

**Figure 168 Status of Participation of Amakhosi in Council**

List of Amakhosi in KwaDukuza Municipality	Nkosi D.Z. Gumede, Nkosi V.B. Mathonsi, Nkosi B.M. Cele, Nkosi A.M. Zulu, Nkosi H.K. Dube, Nkosi Magwaza and Nkosi H.K Dube.
Induction of Amakhosi	Induction of Amakhosi took place on the 9th June 2015 which was facilitated by both KwaDukuza Municipality and COGTA. The focus was mainly on the functioning of Council and municipality in line with 2011 adopted KwaDukuza Municipality standing rules and orders. Introduction and Orientation of Amakhosi was also conducted.
Swearing in ceremony and orientation of Amakhosi	The ceremony was done jointly with iLembe District Municipality and other local municipalities.
Allocation per Committee in the Municipality	They are allocated each committee of Council as per each committee as follows: Nkosi D.Z. Gumede-Executive Committee Nkosi V.B. Mathonsi- Infrastructure and Technical Committee Nkosi B.M.Cele- Economic Development and Planning Portfolio Nkosi A.M. Zulu- Municipal Services Portfolio Nkosi H.K. Dube- Finance Portfolio
Allowances and Tools of Trade	Each iNkosi is given R600 per day for sitting in meetings/ workshops. No tools of trade are extended to Amakhosi due to budgetary constraints.
Participation on the Municipal engagements such as events and Public meetings to address various service delivery issues	All the 4 Amakhosi participate in terms of attending meetings and in the KwaDukuza roll out of service delivery at ward level.
Achievements	Mutual respect between the municipality and Traditional Leadership Institution. Joint participation on service delivery matters. Sharing of common service delivery infrastructure.
Challenges	Non-attendance by iNkosi H.K. Dube
Proposals to ensure and enhance the participation of Amakhosi	Compile a questionnaire to be filled by Amakhosi on how best KwaDukuza Municipality can improve working relationship.
Attendance per Inkosi	Attendance per Inkosi varies according to their availability. However sine their inauguration, attendance in Council meetings could be rated at 80%

### **3.16.8 FUNCTIONALITY OF MANAGEMENT STRUCTURES**

Management structures such as MANCO and Extended MANCO are in place. The structures are all functional and meet on a monthly basis.

- The IDP/Budget/PMS Steering Committee is assigned the following responsibilities:
  - Ensuring the gathering and collating of information while the IDP implementation is proceeding;
  - Support the IDP Manager in the management and co-ordination of the IDP;
  - Discussion of input and information for the IDP review;
  - Ensuring the monitoring and evaluation of the gathered information; and
  - Attending to MEC's comments.

### **3.16.9 COUNCIL ADOPTED COMMUNICATION PLAN/STRATEGY**

A communication policy and strategy was adopted during the previous administration, to cater for communication in KwaDukuza Municipality. Therefore, the Municipality is in the process of reviewing the communication policy. KwaDukuza Municipality has a fully-fledged communication unit who are responsible for the media liaison, webmaster/social media graphic designs and communication. The municipality have a clear programme of communicating with its citizen, this include the following:

- Monthly Radio Slots – the Mayor attends media interviews with commercial and community radio per month.
- The municipality has a formal social media pages, which are updated on daily business.
- The website is managed internal.
- In the next financial year, the Municipality will be publishing its quarterly bulletin /newsletter to enhance its communication with the public.

### **3.16.10 INTERNAL AUDIT, AUDIT COMMITTEE AND RISK MANAGEMENT COMMITTEE**

#### **• FUNCTIONALITY OF INTERNAL AUDIT UNIT IN KWADUKUZA MUNICIPALITY**

The Municipality has an Internal Audit Unit which operates under the Office of the Municipal Manager. This is an independent unit as per S 165 of the MFMA. The objective of the unit is to provide assurance and consulting activities designed to add value and improve on municipal operations and internal control systems through systematic audits as per the approved Audit Plan. It helps the Municipality to accomplish its objectives by bringing a systematic and disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes. The Head of the Unit administratively reports to the Municipal Manager and functionally to the Audit Committee. The scope of work of the Internal Audit Unit entails, inter alia, monitoring whether KwaDukuza Municipality's risk management, control and governance processes as designed by Management are adequate and functioning in a manner to ensure:-

- Risks are appropriately identified and managed;
- Interaction with various departments within the Municipality and other stakeholders occurs regularly;
- Significant financial, managerial and operating information is accurate, reliable and timely;
- Employees' actions are in compliance with applicable policies, standards, procedures and relevant laws and regulations;
- Resources are acquired economically, used efficiently and adequately protected;
- Programmes, plans and objectives are achieved;

- Quality and continuous improvement are fostered in KwaDukuza Municipality’s control processes;
- Significant legislative or regulatory issues that impact on the Municipality are identified and adequately addressed; and
- Evaluation and reporting on the Municipality’s Performance Management

### **3.16.11 ESTABLISHMENT AND FUNCTIONALITY OF PERFORMANCE AUDIT COMMITTEE/PERFORMANCE COMMITTEE**

The Municipality has appointed its own External Audit Committee consisting of members all of whom are appointed from outside of the political and administrative structure of the Municipality. The Chairperson and the other members of the External Audit Committee are all suitably qualified and function in accordance with the Audit Committee Charter. The Committees are combined.

**FIGURE 169: AUDIT AND PERFORMANCE COMMITTEE MEMBERS**

MEMBERS OF THE AUDIT/PERFORMANCE COMMITTEE	
Wendy Oelofse	Chairperson of the Audit Committee
Zweli Zulu	Chairperson: Performance Audit Committee
Bonga Mngoma	Member of Audit and PAC
Danie Bosch	Member : Audit Committee and PAC

The Audit Committee meets at least four times a year as per the MFMA and the Performance Audit Committee meets at least twice a year, other adhoc meetings are called from time to time to discuss specific reports and other legislated matters. The Committee prepares two reports that are submitted to Council, which in essence outline the work carried out over the year. They also make various recommendations to Council for implementation.

### **3.16.12 ENTERPRISE RISK MANAGEMENT**

KwaDukuza Municipality has a functional Enterprise Risk Management. This is in line with the MFMA requirement, wherein municipalities are to have and maintain effective, efficient and transparent systems for risk management. The focus of risk management in KwaDukuza Municipality is on identifying, assessing, managing and monitoring all known forms of risks across the Municipality. While an operating risk cannot be fully eliminated, the Municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within pre-determined procedures and constraints. Responsibility for the risk management resides mostly with line management in all departments. However, every employee is responsible for risk management. Risk Assessment workshops with management are conducted with an aim of ensuring that management understands the importance of managing risks for the benefit of the Municipality. The Municipality has put in place mechanisms to identify and assess risks and develop specific mitigating strategies, plans or actions should the need arise; and also records monitor and review risks continuously.

### **3.16.13 THE RISK REGISTER AND FRAUD RISK**

There is a risk register in place which is monitored on a monthly basis, and reporting to the Risk Management Committee, Audit Committee, and Executive Committee as well or Council is done on a quarterly basis. Below are some of the risks that were identified within the organisation:

- Asset Management: Facilities Maintenance;
- Strategic Planning: Performance Management Systems;
- Electricity Infrastructure;
- Financial Management: Supply Chain Management;
- Electricity Infrastructure;
- Electricity: Provision;
- Facilities Management: Municipal Buildings;
- Municipal Services: Cemeteries Management;
- Financial Management: Assets Management; and
- Municipal Services: Fire Rescue Services.

**(a) Risk Management Policy**

A Risk Management Policy has been adopted by the Executive Committee. It enables management to proactively identify and respond appropriately to all significant risks that could impact on municipal objectives.

**(b) Anti-Fraud and Anti-Prevention Strategy**

The fraud and prevention policy is under review. It is presented at the relevant Council committees to ensure input from members before it gets adopted by Council.

**3.16.14 ESTABLISHMENT AND FUNCTIONALITY OF RISK MANAGEMENT COMMITTEE /COMBINED COMMITTEE**

The MANCO Risk Committee, in terms of its authority delegated by Council, facilitates the development of a formal Risk Management Framework and Strategy. The results of the risk assessments are used to direct internal audit efforts and priorities, and to determine the skills required of managers and staff to improve controls and to manage these risks. The risk Committee meets once a quarter where discussion takes place on progress made in respect of the risks for a particular quarter. KwaDukuza Municipality has appointed an independent chairperson of the Risk Management Committee. The risk Management Committee is made up of MANCO members whose names are listed herein-below:

**FIGURE 170: MANCO RISK COMMITTEE MEMBERS**

MANCO RISK COMMITTEE	MEMBER
Mr S. Mashabane	Chairperson (Independent)
M. Manzini	Member
S. Kubheka	Member
S. Hlongwane	Member
S. Rajcoomar	Member
S. Khanyile	Member
S. Sithole	Member
C. Viramuthu	Member
P. Yogan	Acting Risk Management Support

## COMPREHENSIVE LIST OF COUNCIL ADOPTED POLICIES

**FIGURE 171: MUNICIPAL POLICIES**

POLICY	STATUS
<b>CORPORATE SERVICES</b>	
Learnerships Procedures & Guidelines Policy	The policy is in place and adopted by Council
Overtime Policy	The policy is in place and adopted by Council
Human Resource Policy	The policy is in place and adopted by Council
Risk Assessment Plan	The policy is in place and adopted by Council
Fraud and prevention policy	The policy is in place and adopted by Council
Employment Equity Plan	The policy is in place and adopted by Council
Skills Development Plan	The policy is in place and adopted by Council
Recruitment and Selection Policy & Procedure	The policy is in place and adopted by Council
Employment Equity Plan	The policy is in place and adopted by Council
Housing Allocation Policy	The policy is in place and adopted by Council
Communication Plan	The policy is in place and adopted by Council
HIV & AIDS Policy	The policy is in place and adopted by Council
Ward Committee Policy & Procedure	The policy is in place and adopted by Council
Operation and Use of Municipal Vehicles	The policy is in place and adopted by Council
<b>FINANCE</b>	
Rates Policy	Reviewed and adopted by Council in May 2020
Credit Control and Debt Collection Policy	Reviewed and adopted by Council in May 2020
Indigent Policy	Reviewed and adopted by Council in May 2020
Tariffs	Reviewed and adopted by Council in May 2020
Cash Management and Investment	Reviewed and adopted by Council in May 2020
Borrowing Policy	Reviewed and adopted by Council in May 2020
Virement Policy	Reviewed and adopted by Council in May 2020
Budget Policy	Reviewed and adopted by Council in May 2020
Funding and Reserves Policy	Reviewed and adopted by Council in May 2020
Asset Management Policy	Reviewed and adopted by Council in May 2020
Long Term Financial Planning	Reviewed and adopted by Council in May 2020
Policy on Infrastructure, Investment and Capital Projects	Reviewed and adopted by Council in May 2020
Supply Chain Management Policy	Reviewed and adopted by Council in May 2020

The purpose of financial policies is to provide a sound financial environment to manage the financial affairs of the municipality. The key budget related policies are listed under Council Adopted and Promulgated Bylaws.

### 3.16.14 COUNCIL ADOPTED AND PROMULGATED BY-LAWS

The municipality has developed and adopted a number of policies. These are reviewed on a yearly basis, before the start of the new financial year. Below is the list of policies that have been adopted by Council. Bylaws: The Council has developed a set of by-laws in line with the proclamation of standard by-laws by the provincial MEC for Local Government.

**FIGURE 172: COUNCIL APPROVED BY-LAWS**

BY-LAWS	STATUS
Spluma By-Laws	Adopted by Council and Gazetted
Building Regulations By-Laws	Adopted by Council and Gazetted

Waste Management By-Laws	To be developed in 2018/2019 F/Y
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## COUNCIL ADOPTED STRATEGIES AND PLANS

Figure 173 Council Adopted Sector Plans

SECTOR PLAN	COMPLETED Y/N	ADOPTED Y/N	DATE OF NEXT REVIEW
City Development Strategy	Yes	Yes	2019/2020
Review Spatial Development Framework	Yes	Yes	To be finalized in 2020/21 FY
Disaster Management Plan (2016/17)	Yes	Yes	
LED Strategy	Yes	Yes	To be finalized in 2020/21 FY
Housing Sector Plan Review	Yes	Yes	
Financial Plan 2019/2020	Yes	Yes	2020/2021
Roads and Storm water Master Plan	Yes	Yes	2019/2020
Storm Water Policy	Yes	Yes	2019/2020
Building Asset Maintenance Plan	Yes	Yes	2019/2020
Roads and Storm Water Maintenance Plan	Yes	Yes	2019/2020
Electricity Master Plan	Yes	Yes	2019/2020

### 3.16.15 MUNICIPAL PUBLIC ACCOUNTS COMMITTEE

To assist performing the oversight role KwaDukuza Municipality has also established the following committees:

#### MUNICIPAL PUBLIC ACCOUNTS COMMITTEE (MPAC)

Following the guidelines of the Department of Co-operative and Traditional Affairs the Council has established a Municipal Public Accounts Committee. The Committee consists of 5 Councillors of the municipality, who are not members of the Executive Committee. The Chairperson of the committee is appointed by the Council. The functions of the Committee include examination of the Annual Report based on the Annual Report and other service delivery related matters. It initiates any investigation in its area of

competence and performs any other function assigned to it by resolution of the Council. The committee also examines:

- The financial statements of all executive organs of Council,
- Any audit reports issued by the Auditor General on the affairs of the Municipality and its Municipal Entity.
- Any other financial statements or reports to the Committee by the Council.

The MPAC reports to Council, at least on a quarterly basis, on the activities of the Committee which include a report detailing activities of the preceding and current financial years, the number of meetings held, the membership of the committee and key resolutions taken in the annual report.

**FIGURE 174: MEMBERS OF MPAC**

<b>MPAC</b>	<b>MEMBER/S</b>
Committee Member	ClIr O.J. Nhoca
Committee Member	ClIr N.P.Dube
Committee Member	ClIr N.Qwabe
Committee Member	ClIr TS Ngidi
Committee Member	ClIr M.C.M. Motala
Committee Member	ClIr MSC Motala
Committee Member	ClIr S. Naidoo

**PORTFOLIO COMMITTEES**

The portfolio committees are structured as per the national guidelines. Each Portfolio is properly constituted and meets once per month. Each business unit has a portfolio that it reports to which is chaired by a member of the Executive Committee. Their core function is to look at specific issues that relate to each portfolio committee, research relevant issues and find all the necessary facts before these issues are discussed by Councilors that sit in each of the portfolio committees. The portfolio committees deliberate issues and then make recommendations to EXCO and the full Council, for the latter to take decisions.

**FIGURE 175: PORTFOLIO COMMITTEES, MEMBERS, GENDER AND POLITICAL AFFILIATION**

PORTFOLIO COMMITTEE/S	MEMBER/S
<b>LPA/HR Portfolio</b>	<b><i>Cllr N.R. Khumalo: Chair</i></b>
	Cllr I.T. Nxumalo
	Cllr V. Govendor
	Cllr R. Singh
	Cllr A.K Dawood
	Cllr B. Mvulana
	Cllr B.I.Dindi
<b>FINANCE PORTFOLIO</b>	<b><i>Cllr J.A. Vallan: Chair</i></b>
	Cllr C.D. Mthembu
	Cllr I.P.Dude
	Cllr S.L.Cele
	Cllr A.L. Sahadew
	Cllr. L.R. Makhathini
	Cllr N. Zulu
<b>INFRASTRUCTURE AND TECHNICAL PORTFOLIO</b>	<b><i>Cllr T.V. Ntuli: Chair</i></b>
	Cllr N.J. Mpanza
	Cllr M. Ndlela
	Cllr M.S. Mhlongo
	Cllr M.Suleman
	Cllr C.N. Nhleko

	ClIr T.K. Gumede
<b>ECONOMIC DEVELOPMENT AND PLANNING PORTFOLIO</b>	<b>VACANT: CHAIR</b>
	ClIr D.W. Ndimande
	ClIr M.E. Zungu
	ClIr T.Colley
	ClIr V.V. Shezi
	ClIr T.Nkosi
	ClIr P.B. Mabaso
<b>MUNICIPAL SERVICES PORTFOLIO</b>	<b>CLLR D.GOVENDER: CHAIR</b>
	ClIr H.Mbhatha
	ClIr S.W.Ntuli
	ClIr G.J. Van Whye
	ClIr T.T.Dube
	ClIr A.M.Baardman
	ClIr P.Naido
<b>YSG PORTFOLIO</b>	<b>CLLR J.S. PHAHLA: CHAIR</b>
	ClIr M.E.Ngidi
	ClIr N.R. Shezi
	ClIr T.S.Ngidi
	ClIr G.Z. Mngomezulu

	Cllr V.Pillay
	Cllr D.H. Mthembu

**LEGAL DEPARTMENT:**

**Function:** The Municipality, in particular the Office of the Municipal Manager led by the COO also consists of the Legal Unit. The main purpose of this wing of the Municipality is to ensure that whatever contractual agreements the Municipality enters into are sound and fair to all parties concerned. This includes contracts crafted by the Municipality towards an entity/ body to procure services, land contractual obligations are followed accordingly. Their role is also highlighted when it comes to past contracts that need to review and future contracts are followed accordingly by the Municipality. The unit is to provide assurance and consulting activities designed to add value and improve on municipal operations and legal control through systematic functions. Implement consequential management against those who breach Council policies and laws of the Republic of the country.

**3.16.16 CHALLENGES AND PROPOSED INTERVENTIONS: GOOD GOVERNANCE AND PUBLIC PARTICIPATION**

**Figure 176: Description of Challenges and Interventions**

<b>CHALLENGES/COMMUNITY NEEDS IDENTIFIED</b>	<b>IDP INTERVENTIONS</b>
<b>KPA: GOOD GOVERNANCE AND PUBLIC PARTICIPATION</b>	
Dysfunctional Ward Committees and lack of public meetings.	<ul style="list-style-type: none"> <li>• Provide on-going support to Ward Committees to improve their performance through training and ward committee meetings,</li> <li>• Ensure that all Ward Councillors conduct their quarterly meetings with the members of the public;</li> <li>• Ensure that stakeholder forums i.e. (IDP Rep Forum, LED Forum, OSS/ War Rooms, Youth Forums, Gender and Disability, HIV-Aids Local Council etc.) are functioning properly and report to Council on quarterly basis; and</li> <li>• Strengthen the use of communication platforms (e.g. websites, social media and municipal publications) to</li> </ul>

	communicate and receiving of feedback from the community.
Deal with the perception of corruption and stagnant audit outcomes.	<ul style="list-style-type: none"> <li>• Build capacity of Internal Audit to provide on-going assurance services to Council;</li> <li>• Ensure that Anti-fraud hotline is working and known by the public;</li> <li>• Conduct ongoing staff and community awareness on fraud and corruption policies of Council;</li> <li>• Implement consequential management against those who breach Council policies and laws of the Republic of South Africa; and</li> <li>• Encourage the public to attend Council meetings and participate in Annual Oversight report processes.</li> </ul>

### 3.16.16 GOOD GOVERNANCE AND PUBLIC PARTICIPATION SWOT ANALYSIS

Figure 177: Good Governance and Public Participation SWOT ANALYSIS

STRENGTHS	WEAKNESSES
<ul style="list-style-type: none"> <li>▪ Effective IGR forums</li> <li>▪ Regular Mayoral public meetings</li> <li>▪ Communications Department</li> <li>▪ Bulk SMS system as a means of communicating with stakeholders</li> <li>▪ The existence of the Risk Management Committee</li> <li>▪ Regular meetings of the Committee on Good Governance</li> <li>▪ MPAC's existence and that it is a functional structure</li> </ul>	<ul style="list-style-type: none"> <li>▪ Poor level of Service delivery by some contractors.</li> <li>▪ Service Delivery riots.</li> <li>▪ Call-Centre not fully functional - calls at times go unanswered</li> <li>▪ NB: the <i>Khuluma Maspala</i> has not been publishing for a long time due to a lack of budget. The tender was reversed. We still need to pursue same via the SCM.</li> </ul>
OPPORTUNITIES	THREATS

<ul style="list-style-type: none"> <li>▪ CDWs and Ward Committees to assist with communicating municipal information with the stakeholders.</li> <li>▪ Bi-Monthly ward committee municipal meetings to dispatch service delivery information.</li> <li>▪ Municipality's newspaper (Khuluma Maspala for communicating municipality's news to the communities.</li> </ul>	<ul style="list-style-type: none"> <li>▪ Deviations being a norm for Corp Government-vetting, change of scope etc.</li> <li>▪ Poor planning &amp; nonexistence of SALGA games business plan.</li> <li>▪ Lack of understanding of the SCM policy and processes.</li> <li>▪ Lack cooperative approach to Public participation.</li> </ul>
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### 3.16.17 WARD BASED PLANS

During the 2013/2014 financial year, a community based planning pilot programme was completed in KwaDukuza Municipality. The programme was piloted in some of the wards namely, wards 1, 3, 8,9,13,21,25,27. The Municipality was then advised by Cogta (IDP and Public Participation Units) that a copy of one ward based plan is to be attached to the IDP for 2017-2022 which is to be submitted to Cogta. A workshop was then held to further explain the CBP/WBP concept to previous Council and for them to deliberate on the way forward. Although the initiative was welcomed by the previous KwaDukuza Municipal Council, the following factors hindered progress:

- Timeframes to adhere to in terms of initiating the programme in the last term;
- Financial resources that are needed to cover all 29 wards;
- The suggested approach of planning in a municipality which would mean that the municipality would have to consider budgeting for strategic planning (IDP) as well as for attending to operational issues (CBP/WBP); and
- Availability of dedicated human capacity to implement and monitor the CBP programme in the Municipality.

In ensuring that the communities were engaged and participated in the process of identifying needs to be included in the finalisation of ward-based plans of all 29 wards and be considered in the IDP process, consultative meetings were conducted in wards during Mayoral Izimbizo and in some wards, ward councillors co-ordinated meetings in the new term of Council. The identified needs and other issues of concern were then separated into three different categories namely, capital needs, operational needs and issues requiring repairs and maintenance. This was done in order to be able to plan accordingly for the term of Council. In some instances ward councillors co-ordinated their own meetings. This was to fast track prioritisation processes by the IDP steering committee. In as much as it is important that a reasonable quality document should be produced so that the plan contributes effectively to the IDP. It has to be acknowledged that it is work in progress and it be noted that the needs outlined in the ward based plans are **(Annexure 27)** aligned to the IDP social needs therefore were considered during project prioritisation and budgeting component of the IDP.

**LAND USE MANAGEMENT**

KwaDukuza Municipality has established a stand-alone Municipal Planning Tribunal (MPT) which was gazetted on the 25th September 2015. The term of office for the MPT was further extended for an additional two years making the total term of office a period of 5 years as prescribed by the Spatial Planning and Land Use Management Act (No. 16 of 2013). The MPT has been functional since October 2015 with MPT meetings scheduled for the last Thursday of every month. The term of office for the MPT has been further renewed. The MPT further meet outside of the normal schedule depending on the influx of applications. The Municipality has fully complied with Regulation 14 as follows:

- The Municipality has an adopted SPLUMA By-law (By-law No. 2002) which outlines the application types, processes to be followed, public consultation as well as site inspections.
- The application forms made available to applicants provides details with regards to the place of submission.
- The Council adopted Tariff of Charges provides for the development charges that apply to each application type.

The Municipality has appointed three Authorised Officers as per Council Resolution C1057. The appointments are based on positions as follows:

- Director: Development Planning (Senior Municipal Planning Officer);
- Senior Manager: Development Control; and
- Chief Planner.

The Municipality currently has two Appeal Authorities in place one being the Executive Council of the Municipality and the second composed of only external members.

**FIGURE 178: LAND USE MANAGEMENT CHALLENGES AND INTERVENTIONS**

<b>CHALLENGES</b>	<b>INTERVENTIONS</b>
<ul style="list-style-type: none"> <li>• Availability of MPT members in order to have the correct composition to adequately assess an application. (i.e. Traffic Engineers and Land Surveyors);</li> </ul>	<ul style="list-style-type: none"> <li>• The MPT may appoint the services of a Technical Advisor as well as request the review of studies by the competent officials. This may delay the process however it assists in ensuring that the decisions made by the MPT are well informed.</li> </ul>

<ul style="list-style-type: none"> <li>• Delivery of MPT agendas;</li> <li>• The costs for the operation of the MPT have proven to be high.</li> </ul>	<ul style="list-style-type: none"> <li>• The Department (Development Planning) has had assistance from Administrative Interns who assist with the delivery of agendas.</li> <li>• The MPT sittings and sites inspections are held on the same day to reduce the costs of compensating MPT members. The Municipality has also acquired printers and copiers for the printing of MPT agendas which was a high cost when outsourced.</li> </ul>
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### 3.17 2018/19 ANNUAL PERFORMANCE REPORT

KwaDukuza Municipality has reviewed its IDP for 2019/2020 and considered the previous financial year's performance information (2018/2019). The IDP has provided Annual Performance Report- 2018/2019: Chapter 3 of the Annual Report contains a service delivery performance report indicating targets achieved, targets not met and measures to improve performance. A copy of the Annual Report indicating service delivery performance as well as the corrective measures to address target that were not met.

The Organisational Scorecard approach reflects the 6 national KPA's and local priorities and enables a wider assessment of how the municipality is performing. The performance report is based on measures included within the Organisational Scorecard. This incorporates 19 priority measures selected from the IDP. These were agreed by Council Resolution. The targets were reviewed and updated at Council meeting in line with Section 72 of MFMA regulating adjustment budget and performance assessment of a municipality within the first 6 months of the financial year via a resolution. The criteria used reflect factors such as previous performance levels, comparative performance and budget implications.

The traffic light system used to report performance is as follows:

» **Blue** – Performance targets exceeded

» **Green** – Performance meets the target

» **Red** – Performance target not met

In relation to the 2018/19 financial year end performance results, the final position indicated that 26% of measures have exceeded the year-end target; 37% of measures met the year-end target and 37% of measures decreased performance compared to previous financial years. Summary performance results for all priority measures included in the municipal scorecard are as follows:

**FIGURE 179: SUMMARY PERFORMANCE RESULTS FOR ALL PRIORITY MEASURES INCLUDED IN THE MUNICIPAL SCORECARD**

<b>TRAFFIC LIGHT STATUS</b>	<b>2015/2016 PERFORMANCE</b>	<b>2016/2017 PERFORMANCE</b>	<b>2017/2018 PERFORMANCE</b>	<b>2018/2019 PERFORMANCE</b>
<b>Blue – Exceeded target</b>	24%	31%	25%	26%
<b>Green – Met target</b>	43%	35%	34%	37%
<b>Red – Missed Target</b>	33%	31%	41%	37%

**CHAPTER 4:**  
**DEVELOPMENT STRATEGIES**

## CHAPTER 4: DEVELOPMENT STRATEGIES

### 4.1 MUNICIPAL VISION, MISSION AND CORE VALUES

KwaDukuza Municipality conducted a strategic planning session at the beginning of the current term of local government in 2016. The purpose of the session was to set out its long-term vision for achieving growth and development as would be set out in the IDP. The long-term vision was informed by a SWOT Analysis and the key municipal challenges and was very descriptive. Accordingly, the session effected the following:

- Review the Vision, Mission and Core Values;
- Review Challenges and Interventions;
- Review/Conduct SWOT Analysis;
- Review strategic goals, issues, development priorities, strategic objectives for each priority area (KPA);
- Review the municipal priorities;
- Review Policies and Organogram;
- Take a strategic decision on organisational turn around and focus; and
- Develop Organisational Scorecard and Departmental Operational Plans.

Please see Situational Analysis contained in Chapter 3 for ease of reference. In light of the aforesaid, the session was expected to give birth to the newly transformed leadership and management that would instil a new organisational culture.

#### **VISION**

*The vision of the KwaDukuza Municipality is to, by 2030, be a vibrant city competing in the global village economically, socially, politically and in a sustainable manner.*

#### **MISSION**

To achieve this vision, the KwaDukuza Municipality will:

- Drive local economic development;
- Deliver a high standard of essential services;
- Encourage public participation; and
- Overcome debt and achieve cost recovery on services provided.

#### **CORE VALUES OF KWADUKUZA**

Essentially the operations of KwaDukuza Municipality are informed by the *Batho-Pele* Principles which act as guidelines in respect of relations and interaction between the Municipality and its customers, the community of

KwaDukuza Municipality and other stakeholders. Accordingly, the core values upon which the Municipality operates are as follows:

**FIGURE 180: CORE VALUES OF KWADUKUZA MUNICIPALITY**

<ul style="list-style-type: none"> <li>▪ Ethical behavior</li> <li>▪ Respect</li> <li>▪ Honesty &amp; Integrity</li> <li>▪ Accountability to each other and the public</li> <li>▪ Team work</li> <li>▪ Initiative and Innovation</li> <li>▪ Fiscal Responsibility</li> <li>▪ Excellent Customer Service</li> <li>▪ Hard work and Timelines</li> <li>▪ Care &amp; protection of resources</li> </ul>	<ul style="list-style-type: none"> <li>▪ Flexibility and cooperatives</li> <li>▪ Compliance with all set regulations</li> <li>▪ Loyalty</li> <li>▪ Unity</li> <li>▪ Efficiency</li> <li>▪ Professionalism</li> <li>▪ Cost Effectiveness</li> <li>▪ Discipline</li> <li>▪ Diligence</li> <li>▪ Openness and Transparency</li> <li>▪ Non-discriminatory</li> </ul>
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**4.2 KWADUKUZA MUNICIPALITY GOALS AND OBJECTIVES**

The Municipality has Goals, Objectives and Strategies set out in the IDP that are aligned with the KPAs. An annexure which forms part of this IDP indicates the alignment of KDM goals, objectives and strategies with the relevant policy framework. Kindly refer to the indicated annexure below which is on the Key Performance Indicators 2020-2021 FY.

**ANNEXURE 28: OBJECTIVES, STRATEGIES AND KEY PERFORMANCE INDICATORS 2020-2021 FY**

**4.3 DEFINING A GOAL, OBJECTIVE AND STRATEGIES**

For all intents and purposes, the Municipality had to endeavour to clearly articulate the distinctions between Goals, Objectives and Strategies as follows:

- **GOAL:** A goal can be defined as an observable and measurable end result or outcome which one may set to achieve in terms of a fixed time-frame. In the context of an IDP Strategic Planning for a Municipality goals should refer to specific targets which serve as major steps to achieve the vision of a Municipality, in other words the desired destination where the Municipality needs to be. In achieving a goal/s it is imperative that one must take the necessary *objective* step and apply a particular *strategy*.
- **OBJECTIVE:** An objective plays the role of being the defined step that one must take in order to achieve not the goal, but the strategy which is necessary to achieve the set goal. An objective is therefore the desired step that it is intended to achieve the strategy, taking into account all related aspects that are intertwined with the end result. They are tools that underline all planning and strategic activities. It is therefore imperative to note that one may use a number of objectives in order to get to the destination. Goals and objectives are often confused as meaning one and the same thing, but they are very different.
- **STRATEGY:** Can be defined as a clever way or powerful tactic that one must apply in endeavor to achieve the set goal. In this instance, the strategy fundamentally plays the role of being the reason why the Municipality has to do what it has to do in order to achieve the set goals.

**Figure 181 Goals, Objective and Strategy**



#### 4.4 GOALS AND OBJECTIVES ADDRESSING THE KEY CHALLENGES

KwaDukuza Municipality's goals and objectives address the Key Challenges. The goals and objectives of the IDP do address the Key Challenges as outlined in Chapter One of this document. Whereas the revised KZN PGDS envision that by 2035 the Province of KwaZulu-Natal will be a prosperous province with a healthy, secure and skilled population, living in dignity and harmony, acting as a gateway to Africa and the world.

#### 4.5 KDM GOALS AND OBJECTIVES ALIGNED TO 6 KZN KPAS

Indeed, KwaDukuza Municipality has its goals and objectives aligned to the KZN PGDS. The goals and objectives of KwaDukuza Municipality are unpacked as per the 6 KZN KPAs as follows:

**FIGURE 172: ALIGNMENT OF KDM GOALS TO KZN-KPAS**

KEY PERFORMANCE AREAS	KWADUKUZA MUNICIPALITY GOALS
<b>Municipal Transformation &amp; Institutional Development</b>	<ul style="list-style-type: none"> <li>▪ Build the capacity and systems for the 4th Industrial Revolution and the integrated e-government services,</li> <li>▪ Create and promote a culture of enhanced service delivery, innovation and excellence through capable cadres of local government</li> </ul>
<b>Basic Service Delivery and Infrastructure Development</b>	<ul style="list-style-type: none"> <li>▪ Expand and maintain the provision of quality basic services and the integrated human settlements</li> </ul>
<b>Good Governance &amp; Public Participation</b>	<ul style="list-style-type: none"> <li>▪ Improve good governance, audit outcomes and consequence management,</li> <li>▪ Strengthen public participation, complaints management system and accountability</li> <li>▪ Ensure mainstreaming and meaningful participation of vulnerable groups (ie. Youth, women, disabled people) in all developmental programmes</li> <li>▪ Create a safer and crime free municipal area through community- public-private partnerships,</li> </ul>
<b>Financial Viability and Management</b>	<ul style="list-style-type: none"> <li>▪ Enhance municipal financial sustainability,</li> </ul>
<b>Local Economic Development</b>	<ul style="list-style-type: none"> <li>▪ Promote radical socio-economic transformation agenda to address inequality, unemployment and poverty</li> </ul>
<b>Cross-Cutting Interventions</b>	<ul style="list-style-type: none"> <li>▪ Develop comprehensive response to rapid urbanisation, low carbon development and environment sustainability,</li> </ul>

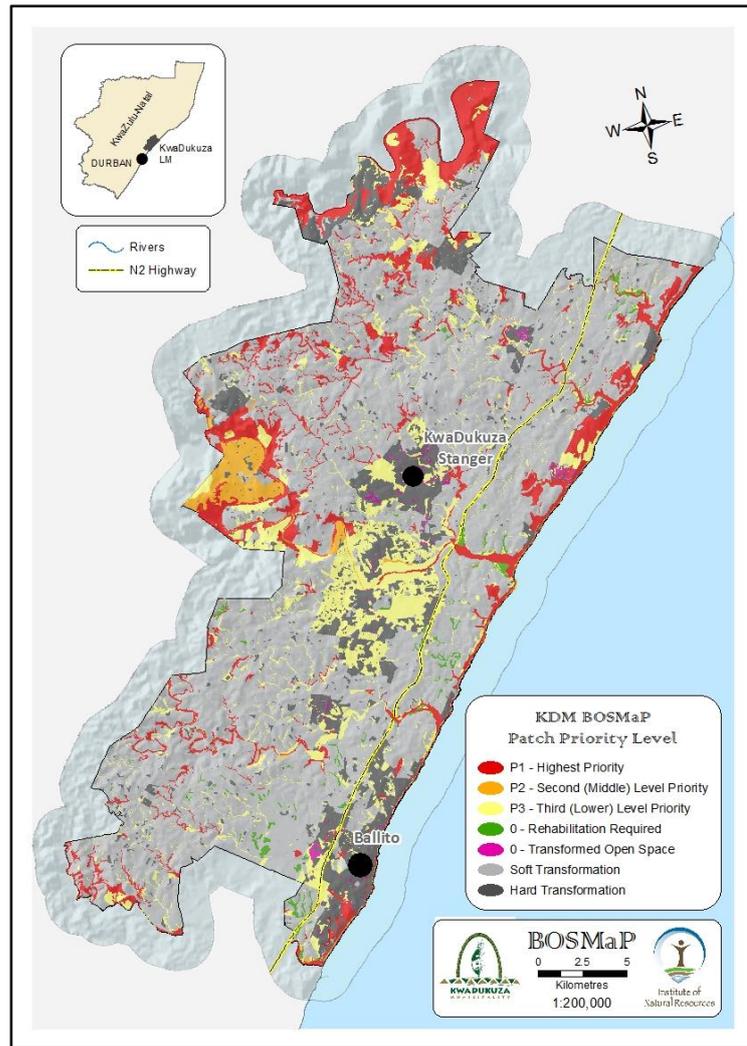
**CHAPTER 5:**  
**STRATEGIC MAPPING**

## 5. STRATEGIC MAPPING

The KwaDukuza's strategic mapping is a planning process which is derived within a broader package of spatial development framework plans. It is influenced by and takes direction from an Integrated Development Plan. It in turn provides direction to the formulation of local area plans and possible precinct plans. The role of the Spatial Development Framework and the related Land Use Management Framework is to:

- To provide strategic guidance for the future, physical/spatial development of KwaDukuza Municipal area.
- To ensure that the envisaged physical/spatial development reflects the social, economic, environmental development issues identified in the IDP, i.e. while the SDF and LUMS provides primarily guidance for the existing and future physical/ spatial development of the municipality, such development can only be considered appropriate if it adequately addresses the social, economic, environmental, institutional issues identified in the IDP.
- To identify access routes as investment lines, i.e. utilizing levels of accessibility as guidance for the location of development components.
- To recognize natural resources as primary assets, i.e. positively integrating natural elements in the creation of a human and sustainable development.

**FIGURE 183: MAP SHOWING ENVIRONMENTALLY SENSITIVE AREAS**



**Bosmap Attribute Table Field Descriptions**

**FIGURE 184: BOSMAP ATTRIBUTE TABLE FIELD DESCRIPTIONS**

Attribute Field	Field Description	Example
Level_1	Level 1 landcover categorization – functional zones	Terrestrial vegetation
Level_2	Level 2 land cover categorization – structural classification	Forest
Level_3	Vegetation type classifications based on KZN Wildlife vegetation types.	KwaZulu-Natal Coastal Forests : Southern Moist Coastal Lowlands Forest

Attribute Field	Field Description	Example
Condition	Condition class of untransformed land cover /vegetation – Good, Fair, Degraded or Transformed (transformed is only applied to wetlands and estuarine functional zones)	Good
Area_Ha	Polygon area in Ha	13.66357776800
Features	Specific things of interest about the area – effectively comments of knowledgeable individuals. Information should be used together with other BOSMaP information when assessing a site.	Potential habitat for Crested guinefowl and Thicktailed bushbaby. Blackbreasted Snake eagle breed here
VegStatus	Conservation status of the vegetation type encountered in each area (KZN Wildlife)	Critically Endangered
Con_Status	This field provides an indication of any conservation status given to the polygon. In KwaDukuza, the only proclamations have been planning zonations, with some areas zoned as 'Public Open Space' and areas zoned as 'Conservation'.	Public Open Space
<b>BOSMaP_Pty</b>	<b>This field provides a textual; description of the integrated priority level of the polygon (see Table 25 for implementation guidelines).</b>	<b>P1 – Highest Priority</b>
<b>BOS_Scr</b>	<b>This field provides the integrated priority level of the polygon established through the BOSMaP prioritization process.</b>	<b>1</b>
CP_PRTY	Categorisation of <b>coastal protection</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_Prt	2
FA_PRTY	Categorisation of <b>flood attenuation</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_Prt	0
FM_PRTY	Categorisation of <b>flood mitigation</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_Prt	3

Attribute Field	Field Description	Example
NR_PRTY	Categorisation of <b>natural resource harvesting</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_PrtY	3
SR_PRTY	Categorisation of <b>soil retention</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_PrtY	1
TR_PRTY	Categorisation of <b>tourism and recreation</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_PrtY	2
WR_PRTY	Categorisation of <b>water regulation</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_PrtY	2
WS_PRTY	Categorisation of <b>water supply</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_PrtY	0
WT_PRTY	Categorisation of <b>waste treatment</b> ecosystem service areas into priority areas based on scoring outlined in chapter 6 of this report. Priority ranking as for Bio_PrtY	3
ES_HighScr	The highest ecosystem service score encountered in this polygon	1
ES_Pt1_Cnt	The number of priority 1 services encountered in this polygon	1
ESS_Pty	The ecosystem services summary field reflecting the following classification.  1 = more than one 'priority 1' service located at the site  2 = One 'priority 1' service located at the site  3 = Maximum priority score encountered on site is 2 or 3	2

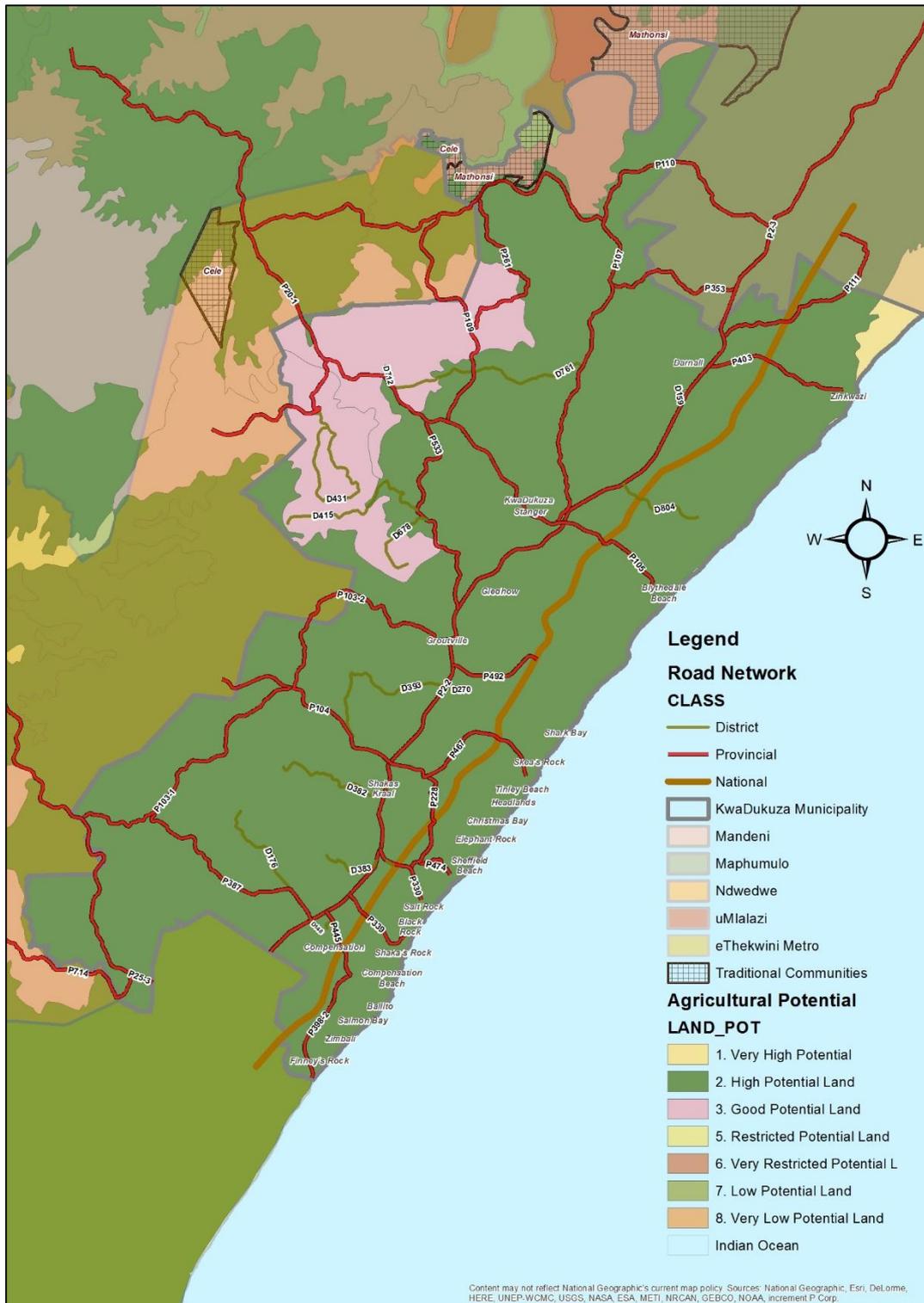
Attribute Field	Field Description	Example
ESSvs_Pty	This field provides a textual description of the priority level of the polygon (see ESS_Pty) with respect to ecosystem services.	
IRR	<p>Irreplaceability category of each patch based on municipal conservation targets (the highest value encountered at the site).</p> <p><b>Ir1</b> = 1 (100% irreplaceable (all area is required to meet the stipulated target)),</p> <p><b>002</b> = 0.8 – 1 (80 – 99.99%)</p> <p><b>003</b> = 0.6 – 0.8 (60 – 89.99%)</p> <p><b>004</b> = 0.4 – 0.6 (40 – 59.99%)</p> <p><b>005</b> = 0.2 – 0.4 (20 – 39.99%)</p> <p><b>0</b> = 0 (0%)</p>	Ir1
SUMM_IRR	<p>An index of irreplaceability values in which the all irreplaceability values encountered at a site are summed and the total is divided into categories to identify the areas where highest cumulative irreplaceabilities are located (those with the highest irreplaceability scores).</p> <p>This is usually categorized into:</p> <p><b>001</b> = 99<sup>th</sup> percentile i.e. top 1 % of sites</p> <p><b>002</b> = 95 – 99<sup>th</sup> percentile i.e the next 4% of sites</p> <p><b>003</b> = 80<sup>th</sup> – 95<sup>th</sup> percentile</p> <p><b>004</b> = 50<sup>th</sup> – 80<sup>th</sup> percentile</p> <p><b>005</b> = 0 – 50<sup>th</sup> percentile</p> <p><b>0</b> = Summed Irreplaceability = 0</p>	002
BOSMaP	Integrated priority score based on the matrix highlighted in chapter 6.	1

Attribute Field	Field Description	Example
Biod_Score	A categorisation of irreplaceability scores.  1 = Highest priority areas  2 = Moderate - High priority areas  3 = Moderate priority areas	1
Biod_Prty	This field provides a textual description of the priority level of the polygon (see Biod_Score) with respect to its biodiversity importance.	1 – Highest Priority
Connectivity	The contribution of the queried patch to <b>habitat connectivity</b> .  High = Good and fair condition habitat falling within connectivity zones  Moderate = degraded habitat falling within connectivity zones  None identified = habitat falls outside of connectivity zones.	High connectivity importance
SITEKEY1	Habitat patch identifier used for biodiversity assessments. This may be repeated in the database because ecosystem services and functional zones sometimes split habitat patches into several polygons.	2540

### 5.1.1 MAPS REFLECTING AGRICULTURAL POTENTIAL AREAS

Many parts of the KwaDukuza Municipal area are classified as having high potential agricultural land, by virtue of a range of factors such as the conducive climate and soil potential. This pattern of high potential agricultural land extends Westwards from KwaDukuza, roughly along the alignment of the R74, suggesting a strong agricultural corridor with a fairly well-connected service spine. The extent of cultivated land within the KwaDukuza area is gradually declining as pressures for urban development increase, particularly in the Southern portions closer to eThekweni, a trend that is also influenced by changes in the sugar production context as a whole. At the same time, the possibility of sugar cane as a basis for bio- fuel production has also been suggested as a possible economic contributor in the future.

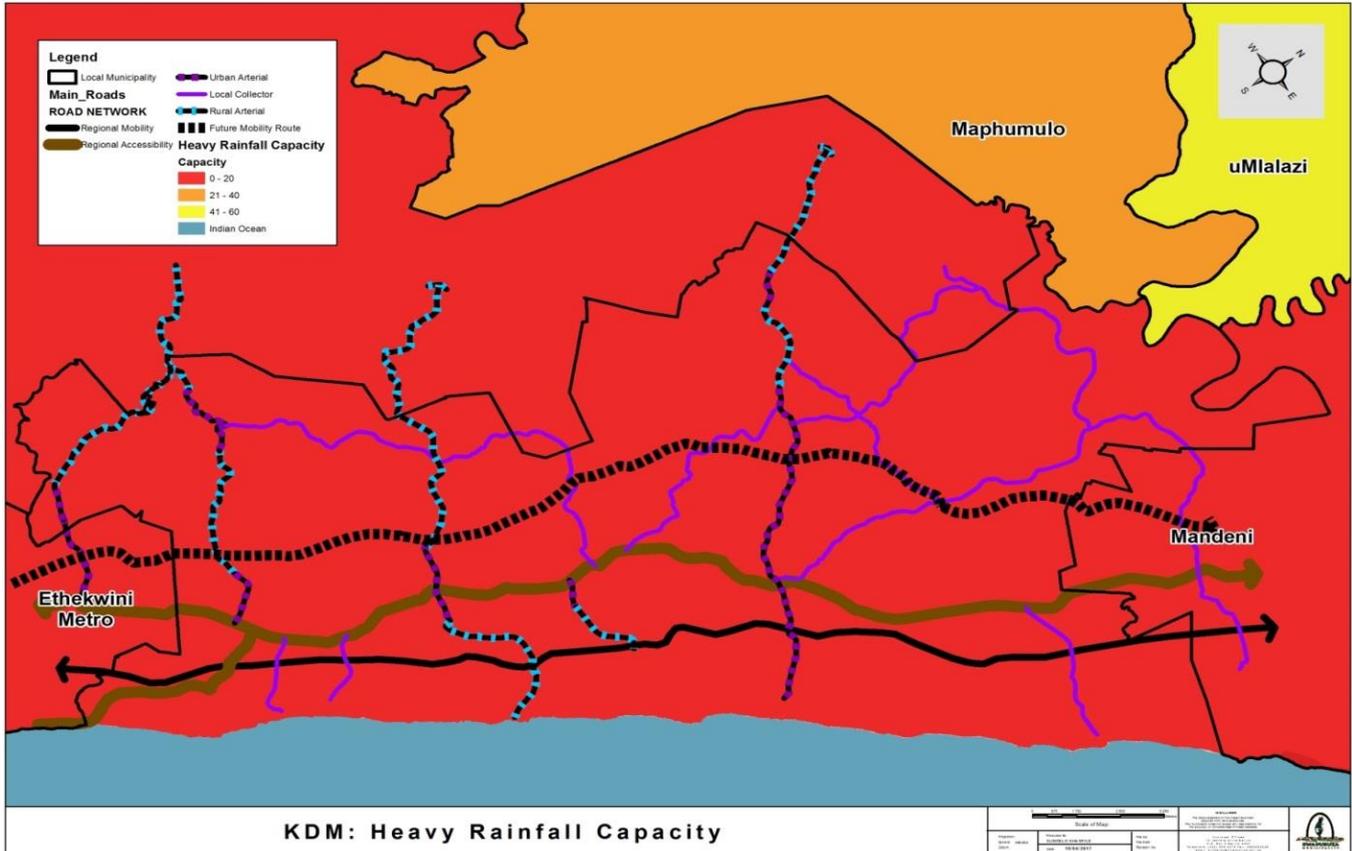
**FIGURE 185: AGRICULTURAL POTENTIAL AREAS**





### 5.1.2 MAP REFLECTING DISASTER RISK PROFILE

Figure 187: Heavy Rainfall Capacity

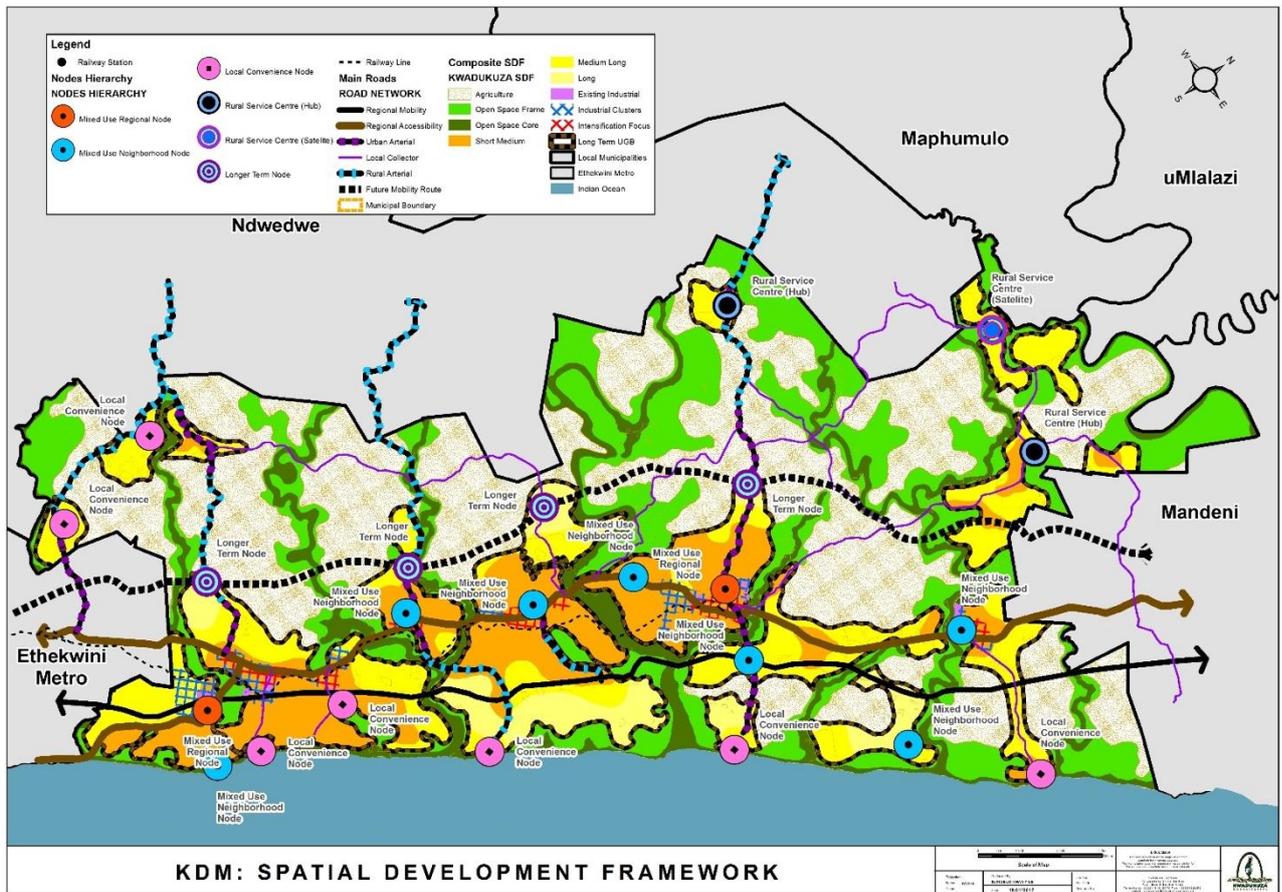


### 5.2. MUNICIPALITY’S DESIRED SPATIAL OUTCOMES

The SDF is envisaged to provide strategic guidance for the future spatial development of the municipality, responding to the social, economic, environmental and related developmental issues that are identified. The SDF makes use of the well-known system of identifying nodes and major roads at the third level categorization, although the nodes are not distinguished by their size and function according to the hierarchy of centers. This is driven by:

- The analysis of the existing situation,
- The vision and directive to advance KwaDukuza Town as an administrative node
- An implicit requirement that each of the existing towns should be subject to integration, compaction, and more particularly that each existing town would share the growth imperatives of the municipality.

**FIGURE 188: KDM SPATIAL DEVELOPMENT FRAMEWORK**



### 5.3 ALIGNMENT OF MAPS WITH CHALLENGES

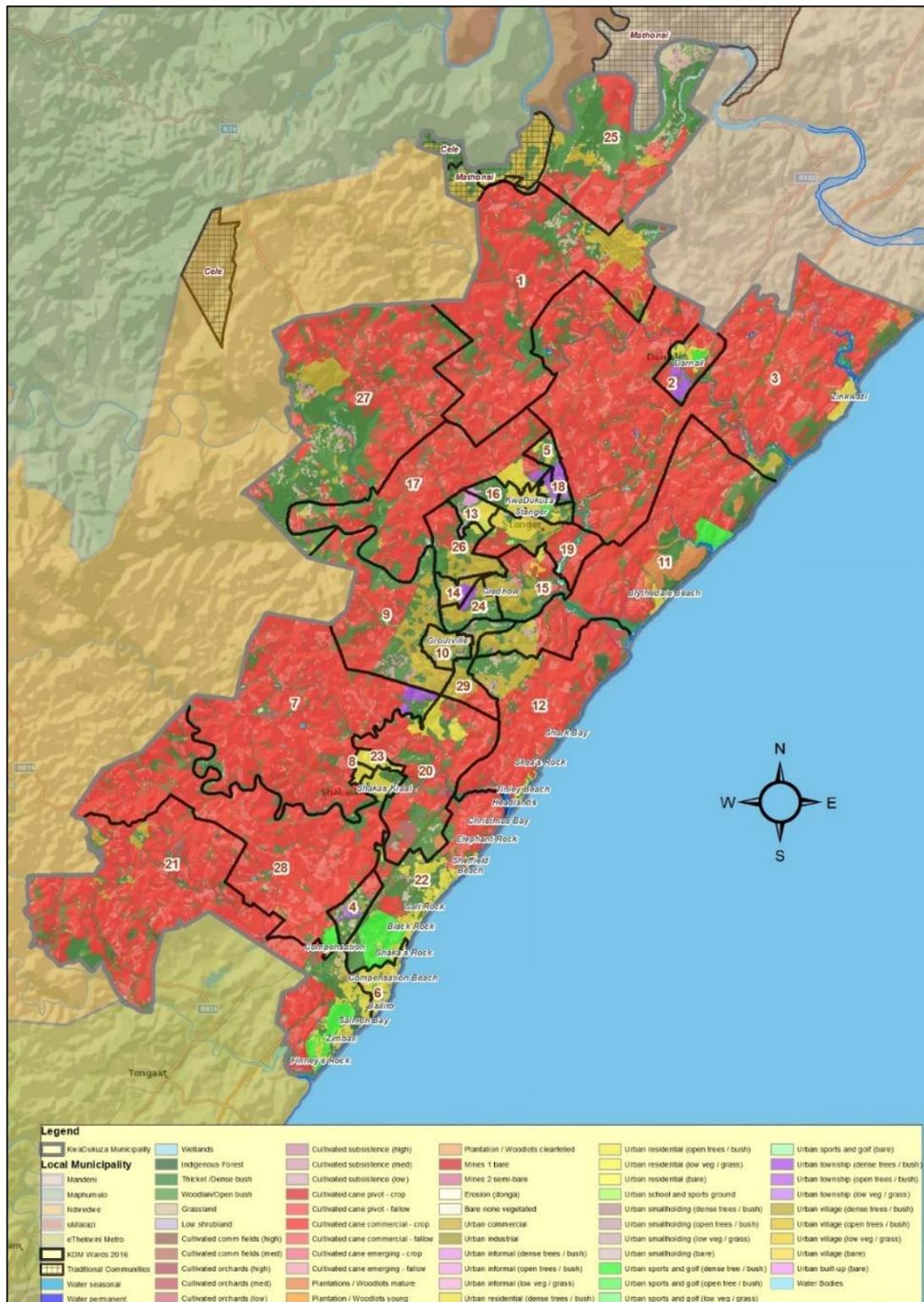
Proper implementation of the KDM SDF will address the key challenges and ensure the realization of the vision, goals and objectives of the Municipality.

### 5.4 DESIRED SPATIAL FORM AND LAND USE

KDM's desired spatial form and land use is as per SDF depicted in Section 10.2 above.

## 5.5.SPATIAL RECONSTRUCTION

Figure 189: KDM LAND COVER



## 5.6.PUBLIC AND PRIVATE DEVELOPMENT

FIGURE 190: PUBLIC AND PRIVATE DEVELOPMENT IN KDM

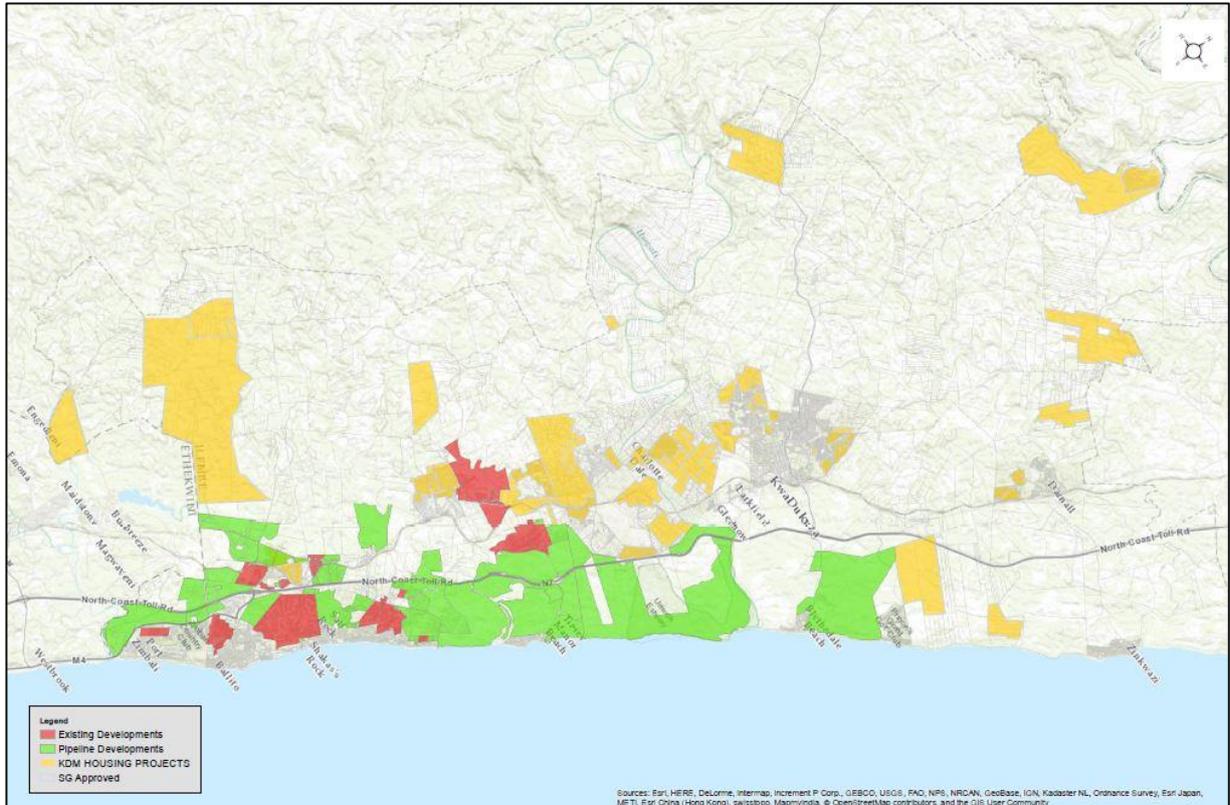
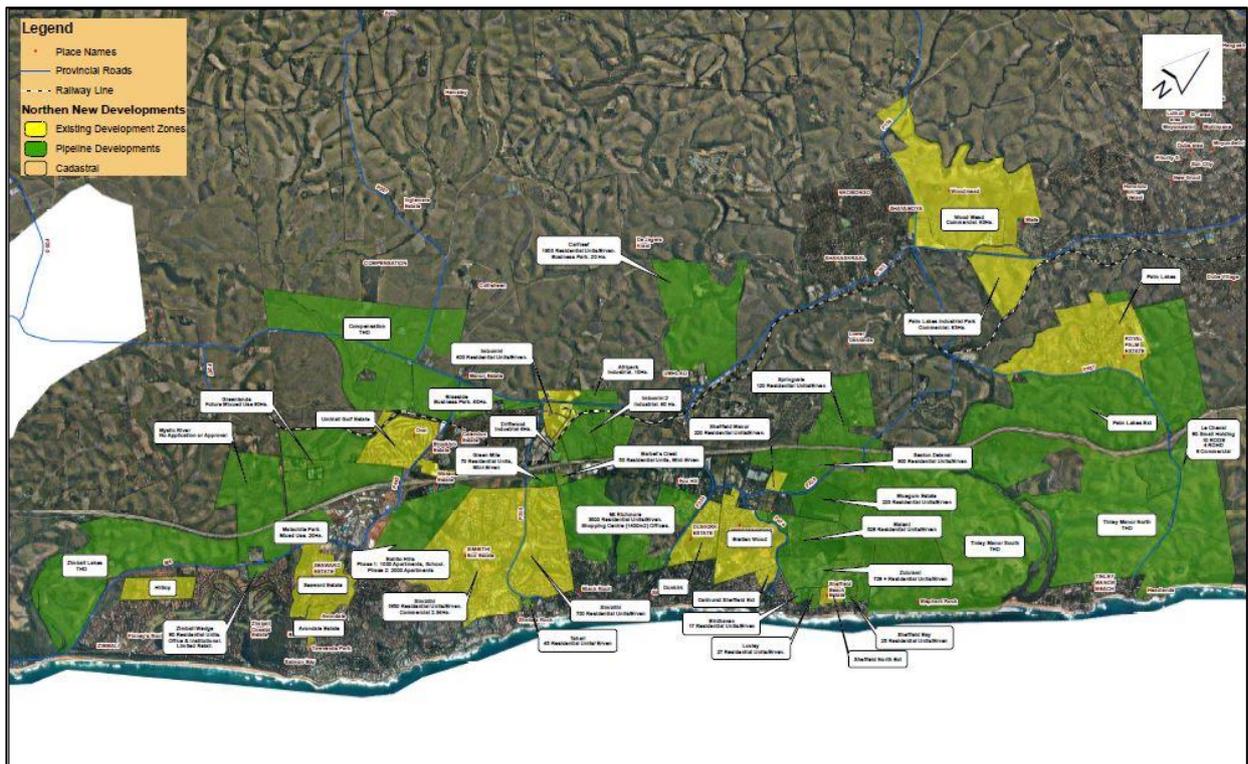
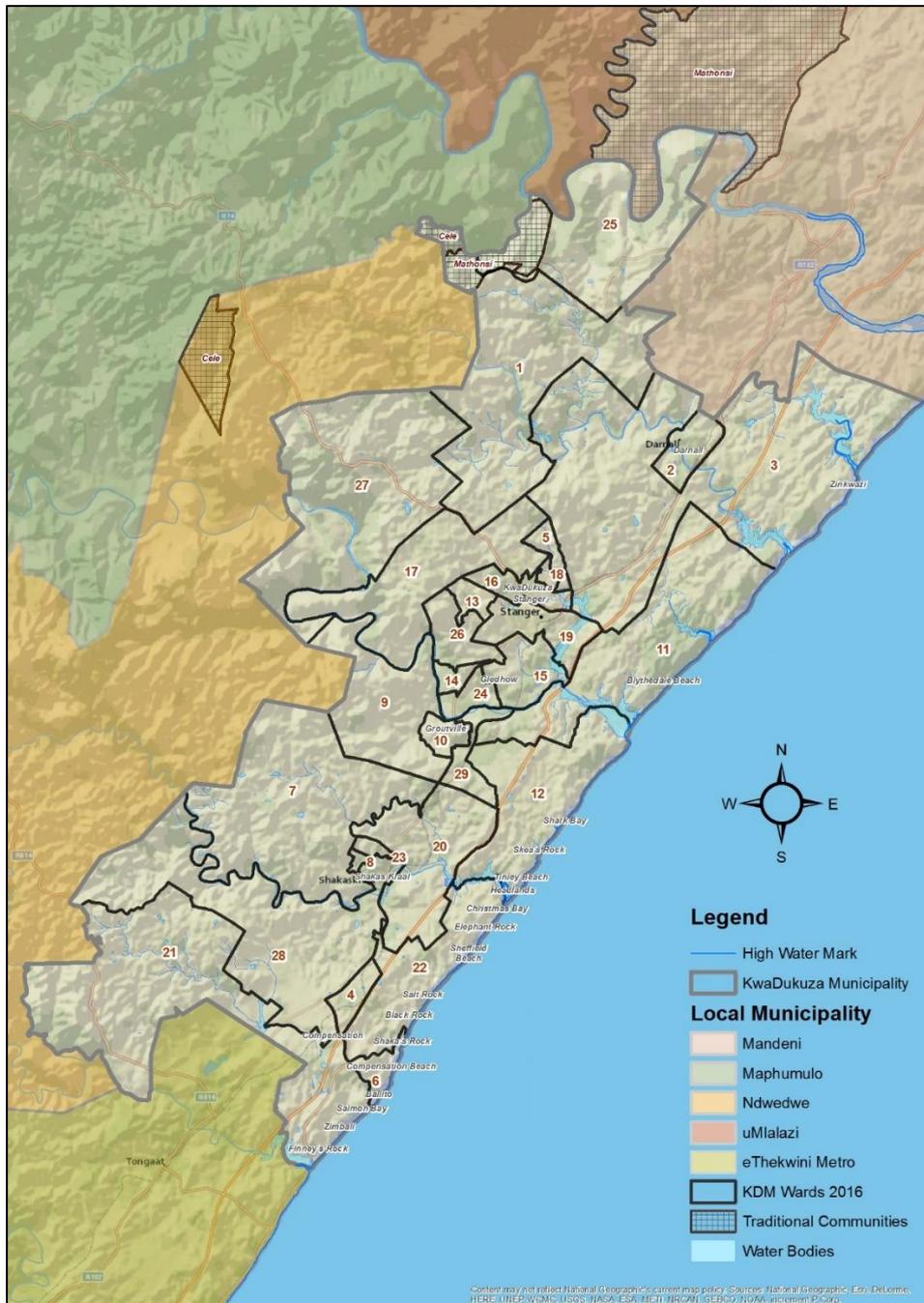


FIGURE 191: PRIVATE DEVELOPMENT IN THE NORTHERN AREAS



## 5.7.SPATIAL ALIGNMENT WITH NEIGHBOURING MUNICIPALITIES

Figure 192: Spatial Alignment with Neighbouring Municipalities

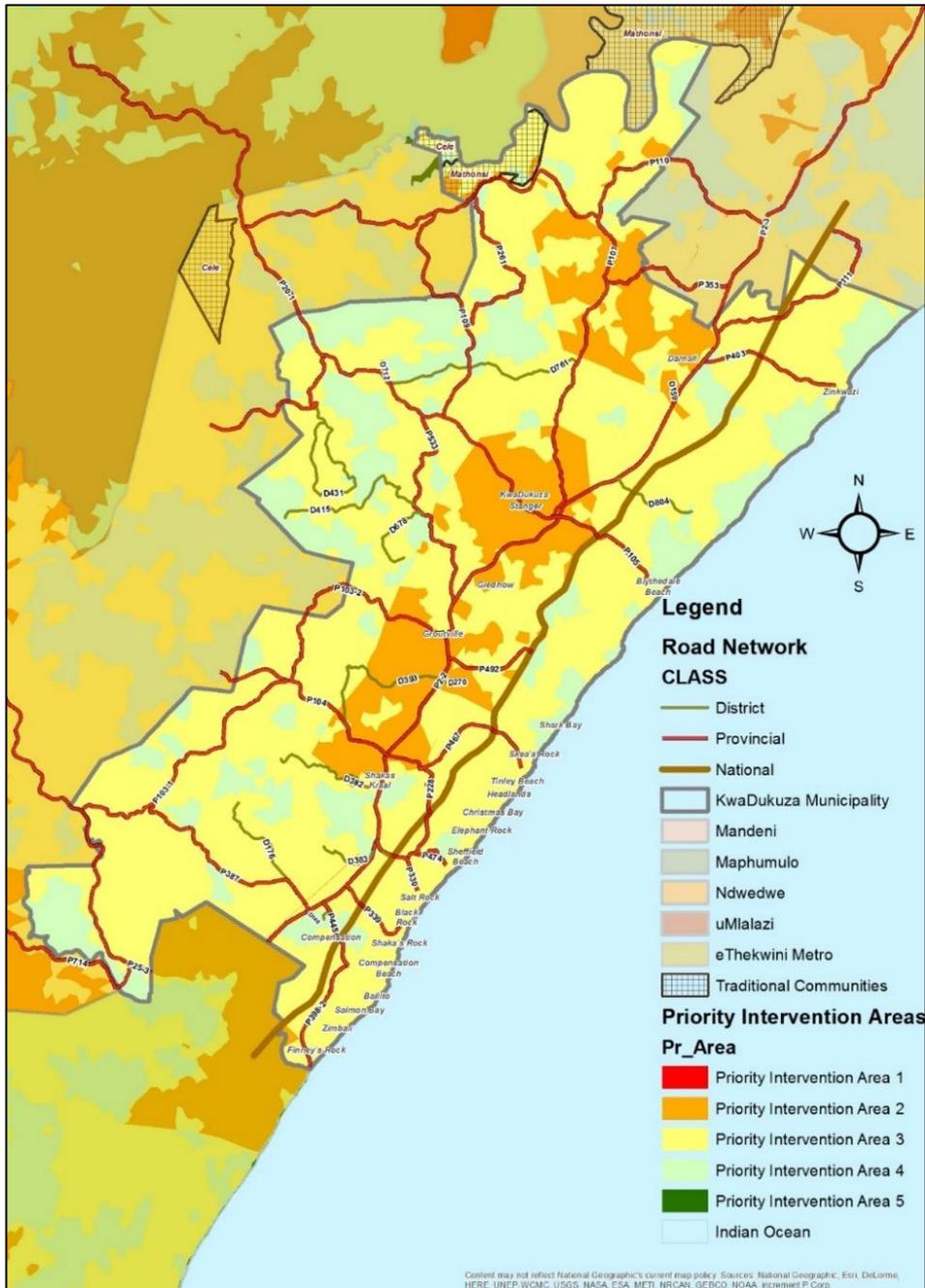


## 5.8 PUBLIC PRIVATE LAND DEVELOPMENT AND INFRASTRUCTURE INVESTMENT

This Map depicts both public and private developments projects that are complete and current in the KDM area of jurisdiction.

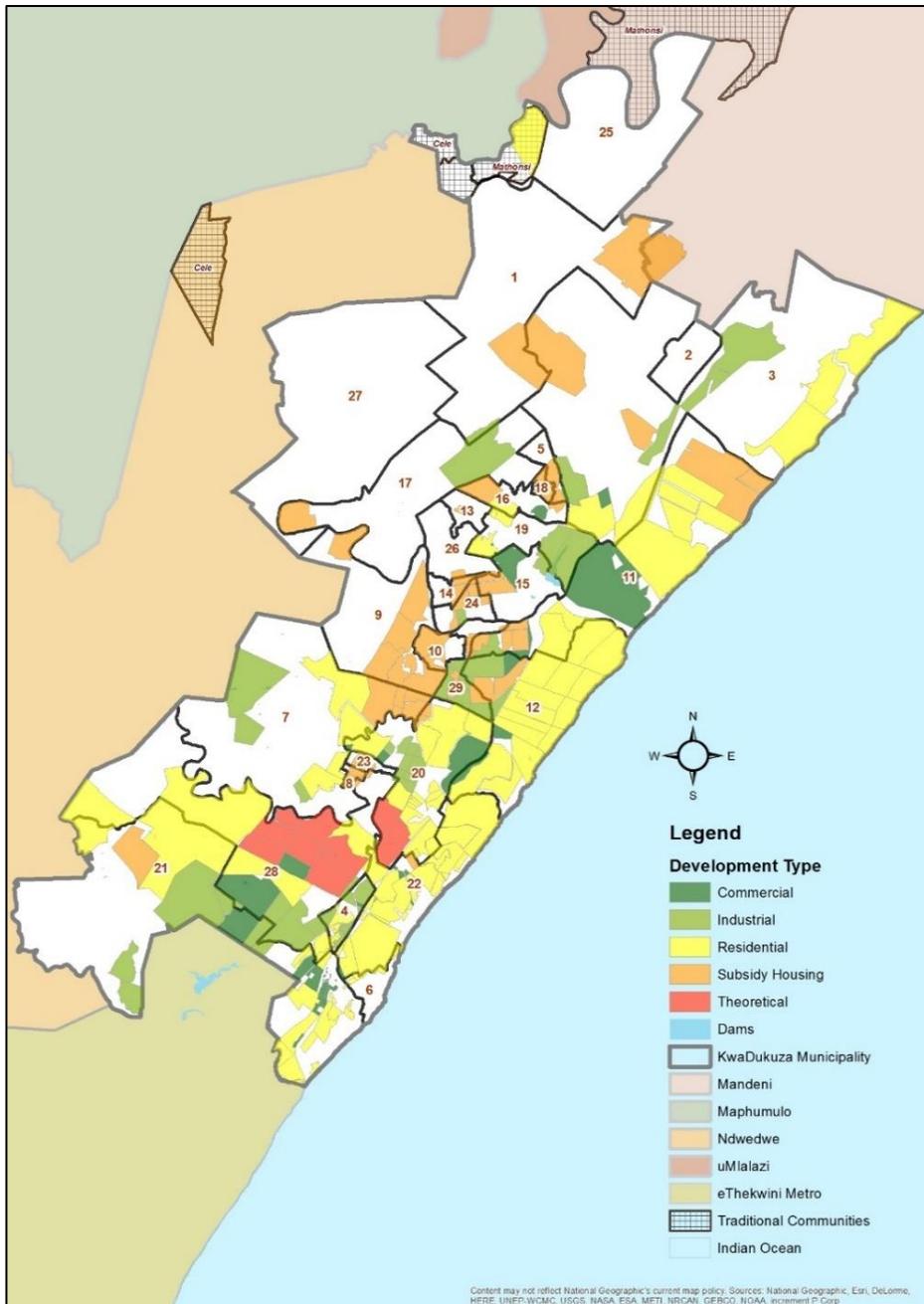
### PRIORITY INTERVENTION

**Figure 193: Priority Intervention Areas**



## 5.9. PRIORITY SPENDING WITHIN KWADUKUZA

Figure 194: KDM's Priority Spending



## **CHAPTER 6: FINANCIAL PLAN 2020/2021**

## **CHAPTER 6 : FINANCIAL PLAN**

### **6.1 FINANCIAL PLAN**

#### **INTRODUCTION OF MSCOA, IMPLEMENTATION AND COMPLIANCE**

Working in accordance with the provisions of Section 168 of the Local Government: Municipal Finance Management Act, 2003 (Act No.56 of 2003), and acting with the concurrence of the Minister of Co-operative Governance and Traditional Affairs, the Minister of Finance gazetted the Municipal Regulations on Standard Chart of Accounts (mSCOA) on 22 April 2014. Essentially mSCOA provides a uniform and standardised financial transaction classification framework. Accordingly, mSCOA prescribes the method (the how) and format (the look) that municipalities and their entities should utilise to record and classify all expenditure (capital and operating), revenue, assets and liabilities, policy outcomes and legislative reporting. This is done at transactional level and ensures that a municipality and its entities have minimum business processes in place. This is done with a view to resulting in an enhanced understanding of the role of local government in the broader national policy framework and linkage to other government functions.

The Regulations are applicable to all municipalities and municipal entities and indicate mSCOA's applicability and relevance to each specific municipal environment while simultaneously accommodating organisational uniqueness and structural distinctions. The Regulations provide for a three-year preparation and readiness window and it is mandatory upon all the country's 278 municipalities that they be compliant with the mSCOA classification framework by 1 July 2017. Since mSCOA is a municipal business reform, the Municipal Manager is burdened with the overall responsibility to manage the successful implementation of the mSCOA project within the municipality, in order to ensure that the municipality is able to capture all transactions (at posting level) in accordance with mSCOA within its respective financial applications (systems) by 1 July 2017 going forward.

In its endeavour to implement the mSCOA Regulations the KwaDukuza Municipality established the mSCOA Steering Committee as a multi-disciplinary team, encompassing members from various business who are members of Extended Manco. Following its introduction and for purposes of ensuring that municipal personnel gained the necessary understanding of mSCOA, the Municipality undertook training thereof so that they would be able to implement it correctly and appropriately. The representatives, at the appropriate senior level of all departments are represented on the Steering Committee, which is chaired by the Director Budgeting and Compliance. The KDM have chosen to use the Munsoft as its mSCOA System Provider. KwaDukuza Municipality's Financial/Budget Plan for 2020/21 is envisioned to be adopted towards the end of June 2020 and a copy is attached as **ANNEXURE 26**.

#### **OVERVIEW OF THE 3 YEAR MUNICIPAL BUDGET, ANALYSIS AND EXPLANATION**

The financial plan provides an overview of the 3-year municipal budget, analysis and explanation thereof. The municipality's financial plan is prepared over MTERF and its analysis and explanations are well documented on the executive summary submitted to treasury and COGTA respectively. The final budget is annexed hereto for ease of reference.

## 6.2. FINANCIAL STRATEGIES

All copies of financial strategies are provided **as provided from ANNEXURES 20 TO 26 for ease** of reference. The Budget/Financial Plan for KwaDukuza Municipality reflects sound financial strategies with regard to expenditure and in particular cost containment measures that are being implemented. The Financial Plan covers sound financial strategies and are listed below:

### 6.3 POLICY ON LONG TERM FINANCIAL PLANNING

The purpose of the policy is to outline the comprehensive long-term financial planning that will ensure long term financial sustainability for the Municipality. A long-term financial planning is essential to ensure that the Municipality continues to implement its mandate effectively without impairing its capital base. It will also enable the Municipality to move towards self-sufficiency in meeting the growing demands of service delivery and infrastructure requirements. A long-term financial planning is important by identifying and prioritization of expected needs based on the Municipality's Five-Year Integrated Development Plan and details estimated amounts of funding various sources.

### 6.4. FINANCIAL STRATEGY FRAMEWORK

The priority for the Municipality, from the financial perspective is to ensure viability and sustainability of the Municipality. The long-term financial planning and related strategies will therefore need to address a number of key areas in order to achieve this priority. These strategies are detailed below:

- a) **REVENUE ENHANCEMENT STRATEGY.** The objectives of the strategy are:
- To seek alternative sources of funding;
  - Expand Income base through implementation of new Valuation Roll;
  - The ability of the Community to pay for services;
  - Identification and pursuance of Government Grants;
  - Tightening Credit Control measures and Debt Collection Targets;
  - Improve customer relations and promote a culture of payment;
  - Realistic Revenue estimates;
  - The impact of inflation, the Municipal cost index and other cost increases; and
  - The creation of an environment which enhances growth, development and service delivery.
- b) **ASSET MANAGEMENT STRATEGY.** The objectives of the strategy are as follows:
- The implementation of a GRAP compliant Asset Management System;
  - Adequate budget provision for Asset Maintenance over their economic lifespan;
  - Maintain a system of internal control of assets to safeguard assets; and
  - Ensure all assets owned and control except specific exclusions are covered by insurance.
- c) **FINANCIAL MANAGEMENT STRATEGIES.** The objectives of the policy are:
- To maintain an effective system of expenditure control including procedures for the approval, authorization, withdrawal and payment of funds;
  - Prepare the risk register and application of risk control;

- Implement controls, procedures, policies and by-law to regulate fair, just and transparent transaction;
- Training and development of senior financial staff to comply with prescribed minimum competency level;
- Implement GRAP standards as gazetted by National Treasury; and
- Prepare annual financial statements timeously and review performance and achievements for the past financial years.

**d) OPERATIONAL FINANCING STRATEGIES:** THE objectives of the policy are:

- Effective cash flow management to ensure continuous, sufficient and sustainable cash position;
- Enhance budgetary controls and financial reporting;
- Direct available financial resources towards meeting the projects as identified in the IDP; and
- To improve supply chain management processes in line with the regulations.

**e) CAPITAL FUNDING STRATEGIES:** The objectives of the strategy are to:

- Ensure service delivery needs are in line with Long Term Financial Planning;
- Careful consideration/prioritization on utilizing resources in line with the IDP;
- Analyse feasibility and impact on operating budget before capital projects are approved;
- Determine affordable limits for borrowing;
- Source external funding in accordance with affordability;
- Improve capital budget spending; and
- Maximising infrastructure development through the utilization of all available resources.

**f) COST EFFECTIVE STRATEGY:** The objectives of the strategy are

- Invest surplus cash not immediately required at the best available rates;
- Restrict capital and operating expenditure increase in relation to the inflation rate taking into consideration the macro growth limit guideline and Municipal cost increase;
- To remain as far as possible within the following selected key budget assumptions:
  - i) Provision of bad debts of at least 2%
  - ii) Overall cost escalation to be linked to the average inflation rates;
  - iii) Tariff increase to be in line with inflation plus Municipal growth except when regulated;
  - iv) Utilisation of equitable share for indigent support through free basic services;
  - v) Maintenance of assets of at least 6% of total operating expenditure; and
  - vi) Capital cost to be in line with the acceptable norm of 18%.

**g) MEASURABLE PERFORMANCE OBJECTIVE FOR REVENUE.** The objectives of the strategy are to:

- To maintain the debtors to revenue ratio below 10%;
- To maintain a debtors payment rate of above 90%;
- To ensure that the debtors return remain under 40days; and

- To keep the capital cost on the operating budget less than 18%.

#### **6.4.1. FINANCIAL MANAGEMENT POLICIES**

The purpose of the financial policies are to provide a sound environment to manage the financial affairs of the Municipality. The key budget related policies are listed below:

- **Tariff Policy**
- **Rates Policy**
- **Indigent Support Policy**
- **Budget Policy**
- **Asset Management Policy**
- **Accounting Policy**
- **Supply Chain Management Policy**
- **Subsistence and Travel Policy**
- **Credit Control and Debt Collection**
- **Cash Management, Banking and Investment Policy**

The 3-year OPEX is indicated in the Budget/Financial Plan for 2020/21 and has included an allocation of Operations and Maintenance costs for municipal Fixed Assets. Refer to the 2020/21 Budget/Financial Plan annexed hereto for ease of reference.

#### **6.5. KWADUKUZA MUNICIPALITY ABILITY'S OPERATIONAL EXPENSES**

The repairs and maintenance are budgeted for against the total of non-current assets. Refer to the 2020/2021 Financial/ Budget Plan annexed hereto for ease of reference.

#### **6.6. FINANCIAL PLAN WITH PROJECTS AND COMMITTED FUNDING**

The Financial Plan contains projects with committed funding, which is internal (MTEF allocations inclusive of Sector Departments allocation/projects). The Financial Plan include the allocations for sector departments with confirmed and/or committed projects with budget.

**CHAPTER 7:**

**ANNUAL OPERATIONAL PLAN**

**A COPY OF KWADUKUZA MUNICIPALITY SCORECARD-2020/2021 IS  
ATTACHED AS ANNEXURE 29**

## CHAPTER 7: ANNUAL OPERATIONAL PLAN/S

### 7.1 KWADUKUZA MUNICIPALITY DRAFT ORGANISATIONAL SCORECARD 2020/2021

KwaDukuza Municipality's Organisational Scorecard details the implementation of service delivery and the budget for the financial year in compliance with the Municipal Finance Management Act (MFMA), 2003 (Act 56 of 2003). The scorecard serves as a contract between the administration, the Council and the community, expressing the objectives set by the Council as quantifiable outcomes that can be implemented by the administration over the next twelve months. The scorecard facilitates the process of holding management accountable for their performance. It provides the basis for measuring performance in the delivery of services.

The scorecard from which the SDBIP emanates shall be approved by the Council in June/July 2020. A copy of 2020/2021 draft scorecard is provided as **ANNEXURE 29**. Both the scorecard and the SDBIP report on all the key performance indicators:

- Municipal Transformation and Institutional Development;
- Basic Service Delivery and Infrastructure Development;
- Local Economic Development;
- Good Governance and Public Participation;
- Municipal Financial Management Viability; and
- Cross-Cutting Interventions.

The process towards the development of the 2020/21 Scorecard/SDBIPs has taken into consideration the legislative requirement as per the MFMA. Further to the credibility of the information the following processes will be undertaken:

- Engagement with the departments on the current performance and proposed adjustments;
- Development of systems descriptions for each SDBIP indicator as per Auditor general's requirements;
- Signed off by the Heads of Departments for the adjusted budgets against the indicators and systems descriptions; and
- Presentation of the SDBIP to the Municipal Manager for input before its final adoption.

## **CHAPTER 8**

### **ORGANISATIONAL PMS POLICY/ FRAMEWORK AND INDIVIDUAL PERFORMANCE MANAGEMENT POLICY**

**(A COPY OF ORGANISATIONAL PMS POLICY/Framework IS ATTACHED AS  
PART OF ANNEXURE 28)**

## CHAPTER 8: ORGANISATIONAL & INDIVIDUAL PERFORMANCE MANAGEMENT SYSTEM

### 8.1 ORGANISATIONAL AND INDIVIDUAL PERFORMANCE MANAGEMENT SYSTEM

#### INTRODUCTION AND BACKGROUND

KwaDukuza Municipality adopted and approved a PMS Policy/Framework as well as procedure manual for S56 staff members in order to manage, monitor and evaluate their performance as indicated in the Performance Management Regulations. The Policy is reviewed annually if there are any changes in the Policy or in the IDP priorities as required by the Legislations. Development of key performance indicators as per Section 42 of the MSA is done in line with the IDP process during the annual IDP review as prescribed by the Act. Performance Monitoring underpins the Municipality's IDP in terms of reviewing progress regularly in achieving our priorities and delivering value for money. Early investigation of variances enable remedial action to be taken where appropriate. Monthly Operational reports are submitted ten days after the end of the month, to Manco, Portfolio Committees and ultimately to Council. The quarterly departmental reports are consolidated from the Organisational Scorecard, and submitted on the 10th after the end of the quarter to Performance Monitoring and Evaluation section. Reports and the POEs are analysed then a consolidated report submitted to Manco, Internal Audit, PAC and ultimately to Council outlining the performance of the Business Units and the Organisation against the service delivery targets in the Organisational Scorecard as well as the Service Delivery Budget Implementation Plan, detailing incurred expenditure against what was planned for each quarter under review.

The Finance Budget Section also submits the in-year Section 72 reports to Council as prescribed by the MFMA and other relevant financial prescripts. Both Performance and Financial information is submitted to the Internal Audit by the 20th after the end of the quarter for auditing. The internal Audit then prepares an audited report and submit to the Audit Committee and Council. At the end of the financial year, the 4 quarterly reports are consolidated to form an Annual Report with both financial and non-financial performance information. The report is submitted to Manco, PAC and Internal Audit before it can be submitted together with Annual Financial Statements to the Auditor -General for Annual Auditing by the 31st of August of each financial year.

During the 4 quarters after each performance report has been audited and submitted to all the Council structures, Executive Directors are assessed by the Performance Evaluation Committee that was established by Council to monitor and evaluate their performance on quarterly basis. This process is concluded by an Annual Performance Evaluation which normally occurs after the report from the Auditor General has been received and the Annual Report adopted by Council. This final performance evaluation is a tool that is used to assess if the S56 staff are legible to get performance bonuses of between 5% and 14% as prescribed by Performance Management Regulations. The Organisational Scorecard approach reflects the 6 national KPA's and local priorities and enables a wider assessment of how the municipality is performing. KwaDukuza Municipality reviewed 2019/2020 scorecard template to align with MSCOA requirements. The performance report is based on measures included within the Organisational Scorecard. This incorporates 19 priority measures selected from the IDP. These were agreed by a Council Resolution. The targets were reviewed and updated at Council meeting in line with Section 72 of MFMA regulating adjustment budget and performance assessment of a municipality within the first 6 months of the financial year via resolution. The criteria used reflect factors such as previous performance levels, comparative performance and budget implications.

The traffic light system used to report performance is as follows:

» **Blue** – Performance targets exceeded

» **Green** – Performance meets the target

» **Red** – Performance target not met

## 8.2 APPLICATION OF OPMS IN KDM

KwaDukuza Municipality has a Council approved Organisational PMS Framework and Individual PMS Policy, a copy of which is attached as annexure 28 for ease of reference. An explanation on how the OPMS is applied in the Municipality is contained in the PMS-Policy Framework referred herein. The PMS Policy Framework is being implemented.

## 8.3 BACK TO BASICS (B2B)

The OPMS (Organisational Scorecards) are aligned to the B2B Pillars. The B2B Progress Report for the Quarter 3\_B2B Report and Template is attached hereto as **ANNEXURE 2** for ease of reference. Performance indicators are included and fully explain how the SDBIP is measured.

**CHAPTER 9 :**  
**5- YEAR IMPLEMENTATION PLAN**

## CHAPTER 9: 5-YEAR IMPLEMENTATION PLAN

### 9.1 BACKGROUND

KwaDukuza Municipality revised its 5-year implementation plan template to align with MSCOA requirements as per the revised implementation plan for Treasury and COGTA and contains the following:

- Key Challenge
- Objective
- Strategy
- Performance Indicator
- Baseline
- 5-Year Targets
- Confirmed Budget
- Funding Sources
- Responsibility

KwaDukuza Municipality IDP Implementation Plan for 2020/2021 respond on the community needs that were identified during the formulation of the five-year IDP (2017/2018 to 2021/22). The community needs were sourced during the Mayoral Imbizo, Ward Committee Meetings and from previous term priorities. A report on ward based community needs is attached in the **IDP as Annexure 27**.

The summary of community needs as identified during the inception of this term IDP which are being implemented by the municipality are as follows:

- (a) Jobs/employment and business opportunities,
- (b) Access to low cost, affordable and rental housing stock,
- (c) Access to water and sanitation,
- (d) Access to electricity,
- (e) Street lighting,
- (f) Public amenities i.e. sports and recreational facilities, community halls
- (g) Black top roads, stormwater management,
- (h) Maintenance of existing infrastructure,
- (i) High youth unemployment,
- (j) Skills development,
- (k) Addressing of community safety, crime and drug abuse,
- (l) Respond to climate change and disaster incidents,
- (m) Prioritise needs of the vulnerable groups ( women, disabled),
- (n) Provision of economic infrastructure

## 9.2. SECTOR PROJECTS

### IMPLEMENTATION PLAN: SECTOR DEPARTMENT AND PRIVATE SECTOR

FIGURE 195: NATIONAL TREASURY MTEF ALLOCATIONS

	2019/20 R thousands	2020/21 R thousands	2021/22 R thousands
<b>B KZN292 KwaDukuza</b>			
<b>Direct transfers</b>			
<b>Equitable share and related</b>	<b>167 408</b>	<b>185 716</b>	<b>206 232</b>
<b>Fuel levy sharing</b>			
<b>Infrastructure</b>	<b>61 684</b>	<b>64 869</b>	<b>70 555</b>
Municipal infrastructure grant	51 684	54 501	58 555
Urban settlement development grant			
Public transport network grant			
Integrated national electrification programme (municipal) grant	10 000	10 368	12 000
Neighbourhood development partnership grant (capital grant)			
Rural roads assets management systems grant			
Integrated city development grant			
Regional bulk infrastructure grant			
Water services infrastructure grant			
Municipal disaster recovery grant			
Integrated urban development grant			
Metro informal settlements partnership grant			
<b>Capacity building and other current transfers</b>	<b>3 529</b>	<b>1 800</b>	<b>1 800</b>
Local government financial management grant	1 800	1 800	1 800

Municipal systems improvements grant			
Expanded public works programme integrated grant for municipalities	1 729		
Infrastructure skills development grant			
Municipal emergency housing grant			
Energy efficiency and demand side management grant			
Municipal disaster grant			
Municipal human settlements capacity grant			
Municipal demarcation transition grant			
<b>Sub total direct transfers</b>	<b>232 621</b>	<b>252 385</b>	<b>278 587</b>
<b>Indirect transfers</b>			
<b>Infrastructure transfers</b>	<b>4 335</b>	<b>7 632</b>	<b>8 052</b>
Regional bulk infrastructure grant			
Integrated national electrification programme (Eskom) grant	4 335	7 632	8 052
Neighbourhood development partnership grant (technical assistance)			
Rural households infrastructure grant			
Water services infrastructure grant			
Bucket eradication programme grant			
<b>Capacity building and other current transfers</b>	<b>-</b>	<b>2 750</b>	<b>2 000</b>
Municipal systems improvements grant		2 750	2 000
<b>Sub total indirect transfers</b>	<b>4 335</b>	<b>10 382</b>	<b>10 052</b>
<b>Total</b>	<b>236 956</b>	<b>262 767</b>	<b>288 639</b>

## FIGURE 196: DEPARTMENT OF HUMAN SETTLEMENTS PROJECTS

### KWADUKUZA HSDG 2020-21 BUDGET ALLOCATION PLANNING PROJECTS

WARD NO.	Project Name	PROJECT STAGE	HSDG 2020-2021 ALLOCATION
9	Mgimimbe	Planning	
27	Madundube	Planning	1 500 000
29	Charlottedale	Planning	2 738 264
21	Driefontein	Planning	730 735
2	Etete Phase 4	Construction	20 633 300
3	Sakhamkhanya	Construction	12 142 615
15	Groutville Priority 1 Phase 2: Ntshawini	Construction	7 056 000
14	Groutville Priority 1 Phase 2: Chris Hani	Construction	7 056 000
11	Groutville Priority 1 Phase 2: Lloyds	Construction	7 056 000
13, 16, 26	Steve Biko Phase 2	Construction	20 913 015
24	Sihle Phakathi	Construction	5 588 000
	Operation Sukuma Sakhe	OSS Cases	13 668 500
10	Inyoni Slums	Construction	6 216 500
1, 2, 8, 9	Macambini Ext. 2	Construction	25 428 080
11, 12, 16, 17	Isithebe	Construction	25 284 018
11	Embo	Construction	1 339 970
3, 4, 6, 9, 10	Mkhonto	Construction	4 684 540
4	KwaMaqumbi	Construction	6 624 968
17, 18	Emalangenani Cibane Wosiyane	Construction	4 015 335
14	Mavela Phase 2	Construction	13 249 936
			<b>185 925 776</b>

**FIGURE 197: DEPARTMENT OF TRANSPORT PROJECTS**

FINAN CIAL YEAR	ROAD CHAIN AGES		DESCRIPTION/ ACTIVITY	LOCAL MUNICIPALIT Y	CONTRACT STATUS	NATURE OF INVESTM ENT
	START KM	END KM				
2020- 21	18	24	CONSTRUCTION OF EARTHWORKS, LAYERWORKS & SURFACING	KZN 292 KWADUKUZA	Gate 6 Design Documentation	ROAD UPGRADE
2020- 21	24	30	CONSTRUCTION OF EARTHWORKS, LAYERWORKS & SURFACING	KZN 292 KWADUKUZA	Gate 3 Feasibility Report	ROAD UPGRADE

**FIGURE 198: DEPARTMENT OF EDUCATION PROJECTS:**

PROJECT NAME	SUB PROGRAMME	PROJECT STATUS	BUDGET ALLOCATIO N 2019-20 R'000-245M	ESTIMATE ALLOCATIO N 2020-21 R'000	ESTIMATE ALLOCATIO N 2021-22 R'000
ALDINVILLE PRIMARY SCHOOL	STORM DAMAGE	DESIGN	4 507	104	178
AMANDLALATHI PRIMARY SCHOOL	EARLY CHILDHOOD DEVELOPMENT	FEASIBILITY	915	315	332
BANGUNI SECONDARY SCHOOL	STORM DAMAGE	DESIGN	0	723	1 673
BANGUNI SECONDARY SCHOOL	UPGRADE AND ADDITIONS	PRACTICAL COMPLETION - 100%	200	0	0

BANGUNI SENIOR SECONDARY SCHOOL	WATER AND SANITATION	PRACTICAL COMPLETION - 100%	310	0	0
BONGIMFUNDO PRIMARY SCHOOL	STORM DAMAGE	DESIGN	0	53	91
CHIEF ALBERT LUTHULI SIVANANDA SECONDARY SCHOOL	UPGRADE AND ADDITIONS	PRACTICAL COMPLETION - 100%	452	0	0
DARNALL PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	529	0
DARNALL SECONDARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	325	343
DR B W VILAKAZI JUNIOR PRIMARY SCHOOL (GROUTVILLE)	RENOVATIONS, REHABILITATION OR REFURBISHMENTS	DESIGN	0	1 741	882
DR B W VILAKAZI JUNIOR PRIMARY SCHOOL (GROUTVILLE)	STORM DAMAGE	PROJECT INITIATION	0	560	0
GLEDHOW PRIMARY SCHOOL	STORM DAMAGE	DESIGN	0	560	0

IMBUYISELO SECONDARY SCHOOL	WATER AND SANITATION	CONSTRUCTIO N 1% - 25%	3 639	0	0
IMBUYISELO SECONDARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	560	0
IZIPHOTHU PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	723	1 960
KWADUKUZA PRIAMARY SCHOOL(GRAMMAR ST)	STORM DAMAGE	PROJECT INITIATION	0	723	257
LETHITEMBA SECONDARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	601	0
LLOYD PRIMARY SCHOOL	UPGRADE AND ADDITIONS	CONSTRUCTIO N 1% - 25%	5 649	5 388	357
LLOYD PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	1 209	0	0
LUBISANA PRIMARY SCHOOL	WATER AND SANITATION	Tender (PSP)	0	0	0
LUBISANA PRIMARY SCHOOL	STORM DAMAGE	PLANNING	0	0	360
MAGUYANA PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	723	858

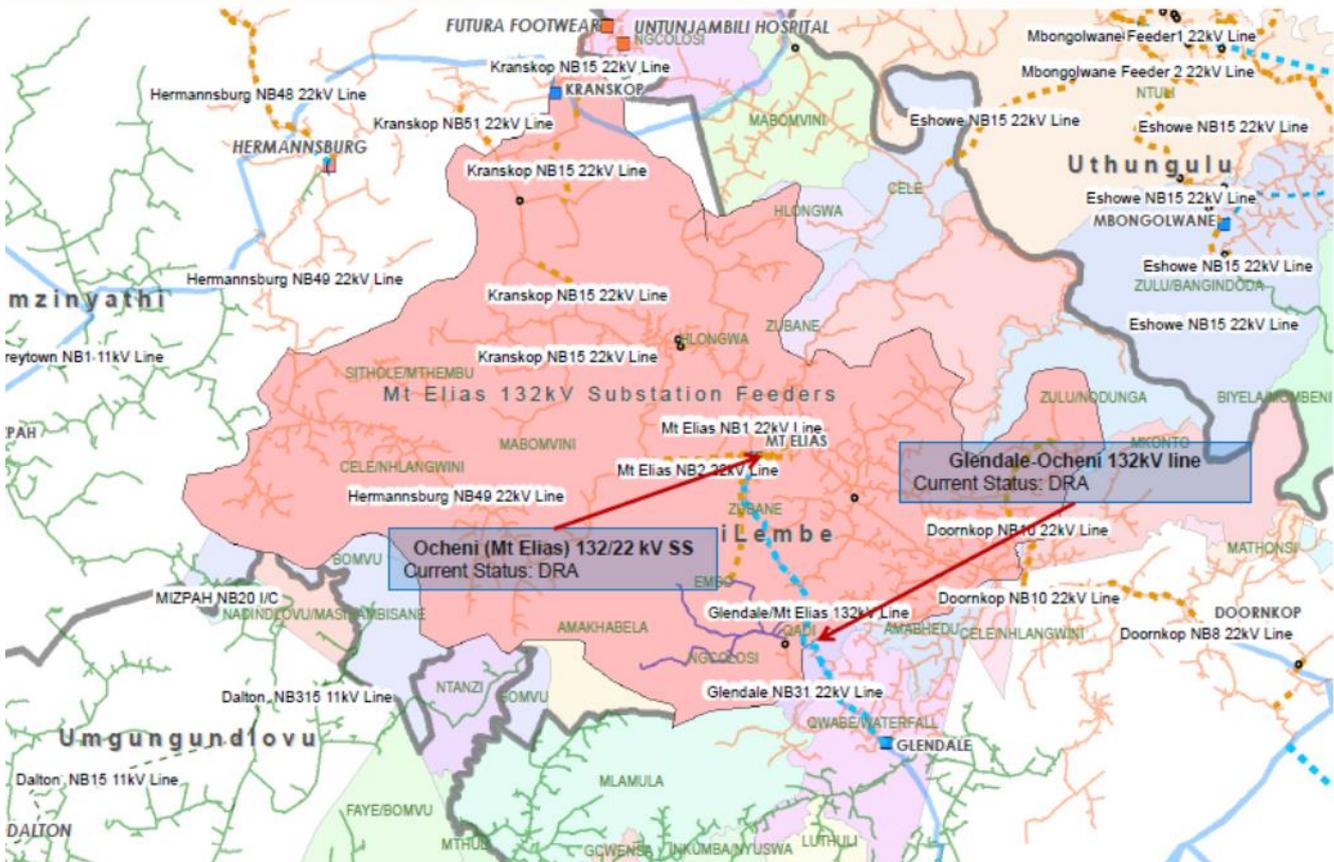
MBEKAMUSI INTERMEDIATE SCHOOL	UPGRADE AND ADDITIONS	PRACTICAL COMPLETION - 100%	0	0	4 156
MBEKAMUSI PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	500	0
MGIGIMBE PRIMARY SCHOOL	WATER AND SANITATION	READY FOR TENDER	310	262	0
MGQWABAGQABA PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	723	0
MGQWABAGQWABA PRIMARY SCHOOL	WATER AND SANITATION	DESIGN	310	0	0
NEW GUELDERLAND PRIMARY SCHOOL	STORM DAMAGE	DESIGN	0	560	0
NEW STANGER DISTRICT CIRCUIT OFFICES	RENOVATIONS, REHABILITATION OR REFURBISHMENTS	PROJECT INITIATION	0	1 707	846
NYAKANA PRIMARY SCHOOL	STORM DAMAGE	DESIGN	0	560	0
OSIZWENI PRIMARY SCHOOL	STORM DAMAGE	DESIGN	0	361	0
OSIZWENI PRIMARY SCHOOL	WATER AND SANITATION	DESIGN	311	0	0

PROSPECT FARM PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	560	0
QOQULWAZI SECONDARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	723	2 519
RADHA ROOPSINGH PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	560	0
RAMLAKAN PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	4 954	4 860
SHAKASKRAAL PRIMARY SCHOOL	UPGRADE AND ADDITIONS	DESIGN	0	5 514	12 166
SHAKASKRAAL SA PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	723	1 986
SHEKEMBULA HIGH SCHOOL	WATER AND SANITATION	PRACTICAL COMPLETION - 100%	595	0	0
STANGER HIGH SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	3 000	3 878
STANGER M L SULTAN SECONDARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	500	0
STANGER MANOR SECONDARY SCHOOL	LEARNERS WITH SPECIAL EDUCATIONAL NEEDS	DESIGN	0	7 796	10 145

STANGER SECONDARY SCHOOL	RENOVATIONS, REHABILITATION OR REFURBISHMENTS	DESIGN	0	1 728	1 464
STANGER SOUTH SECONDARY SCHOOL	STORM DAMAGE	DESIGN	0	0	0
STANGER TRAINING CENTRE	LEARNERS WITH SPECIAL EDUCATIONAL NEEDS	DESIGN	0	7 763	3 904
THEMEBNI PRIMARY SCHOOL	STORM DAMAGE	PLANNING	0	0	620
TSHELABANTU PRIMARY SCHOOL	WATER AND SANITATION	READY FOR AWARD	1 147	415	0
TSHELABANTU PRIMARY SCHOOL	STORM DAMAGE	DESIGN	0	723	1 206
TSHELENKOSI SECONDARY SCHOOL	STORM DAMAGE	PLANNING	0	0	75
UMHLALI PREP PRIMARY SCHOOL	STORM DAMAGE	PROJECT INITIATION	0	500	0

FIGURE 199: ESKOM PROJECTS

Ilembe DM- Infrastructure Plan and Progress				
				
	Project Description	Project Status	Construction Start Date	Schedule Completion Date
1	Mandini 132/11 kV 20 MVA Transformer Upgrade	Finalized		
2	Mangethe 8km 132 kV Kingbird Loop in/Loop out	Finalized		
3	Mangethe 132/11 kV 20 MVA SS est	Finalized		
4	Ndwendwe-Appelsbosch 132kV line establishment -	Conceptual stage	Beyond 2025 (Project not funded)	
5	Glendale 132/22kV Substation Capacity Increase from 7.5MVA to 20MVA.	Finalized		
6	Glendale NB30 SWER line Upgrade	Finalized		
7	Ocheni 132/22 kV 20 MVA Substation Establish	Design stage	Partially Funded	Beyond 2015
8	Glendale - 2 Additional MV feeders to split Glendale NB30	Finalized		
9	Mandini-Amatikulu 132kV line – Customer project	Conceptual stage	The project will be triggered by Amatikulu's commitment to co-generate and will be initiated as a DIRECT CUSTOMER project.	
10	Appelsbosch 11-22kV Conversion	Finalized	Partial Conversion Finalized	



**FIGURE 200: DEPARTMENT OF HEALTH PROJECTS**

2018/19 - 2020/21 MULTI-YEAR CAPITAL BUDGET - DETAILED PROJECT LIST PER WARD						
MUNICIPALITY	WARD NO.	PROGRAMME & PROJECT DESCRIPTION	PROJECT STAGE	BUDGET YR 2	BUDGET YR 2	BUDGET YR 2
				2018/19	2019/2020	2020/2021
	10	Groutville Clinic - Construction of a New Extra-large Clinic with maternity, 3 double residential units, gate house, public toilets, 2 carports (fenced & gated)	Complete	41000 000	23815000	2200 000
	19	Stanger Hospital - New Labour and Neo Natal Wards	Implementation	14000 000	300 000	-
	19	Stanger Hospital- Replacement of Theatre/Wards Chillers- COMPLETION PROJECT	Complete	360 000		

**FIGURE 201: DEPARTMENT OF RURAL DEVELOPMENT AND LAND REFORM**

PROJECT NAME	DESCRIPTION OF PROJECT	PROJECT VALUE	BUDGET 2019/2020	DISTRICT	IOP INDICATOR FROM PROVINCIAL PRESENTATION
MTHANDENI ESKOM	CONNECTION OF ESKOM FEES	200,000	50,000	IEMBE	INFRASTRUCTURE PROJECTS FACILITATED
MTHANDENI EXTENSION IRRIGATION	CONSTRUCTION OF IRRIGATION SCHEME	42,316,976	555,400	IEMBE	INFRASTRUCTURE PROJECTS FACILITATED
INJOBO ITHUNGELWA EBANDLA IRRIGATION SCHEME	CONSTRUCTION OF IRRIGATION SCHEME	8,575,174	343,007	IEMBE	INFRASTRUCTURE PROJECTS FACILITATED
PSP VUKUZENZELE CO-OP IRRIGATION (JIKIJELA - VUKUZAKHE)	DESIGN AND CONSTRUCTION MONITORING	2,087,808	500,000	IEMBE	INFRASTRUCTURE PROJECTS FACILITATED
CONSTRUCTION VUKUZENZELE CO-OP IRRIGATION (JIKIJELA - VUKUZAKHE)	CONSTRUCTION	24,917,154	12,000,000	IEMBE	INFRASTRUCTURE PROJECTS FACILITATED
RE ADVERT IEMBE & UMGUNGUNDOLOVU LIVESTOCK DIPTANKS SOUTHERN REGION	CRUSH PEN AND 22 DIPTANKS	6,221,508	248,860	IEMBE & UMGUNGUNDOLOVU	INFRASTRUCTURE PROJECTS FACILITATED
UMGUNGUNDOLOVU & IEMBE BOREHOLES - READVERTISEMENT	CONSTRUCTION OF BOREHOLES FOR STOCK WATER	841,151	33,646	UGU & IEMBE	INFRASTRUCTURE PROJECTS FACILITATED
UGU & IEMBE EARTH DAMS-READVERTISEMENT	CONSTRUCTION OF EARTH DAMS	2,921,393	1,337,114	UGU & IEMBE	INFRASTRUCTURE PROJECTS FACILITATED
PROJECT NAME	DESCRIPTION OF PROJECT	PROJECT VALUE	BUDGET 2020/2021	DISTRICT	IOP INDICATOR FROM PROVINCIAL PRESENTATION
Ilembe packhouse cooperative	Construction of packhorse	R 850 000,00	R 850 000,00	IEMBE	INFRASTRUCTURE PROJECT
Sofoco Fish Farming CC	Construction, erect and installation of new 2 plastic tunnels and minor refurbishment work to the exiting tunnels	R 500 000,00	R 500 000,00	IEMBE	INFRASTRUCTURE PROJECT
Maphumulo Sub Tropical Fruit Growers Cooperative	Fencing of 13.2km and avocado trees	R2 440 000	R2 440 000.00	IEMBE	INFRASTRUCTURE PROJECT
Mshibe Hydroponic (PTY) Ltd	Storage Shed with cold room, VIP Latrines, Pach	R1 785 000,00	R1 785 000,00	IEMBE	INFRASTRUCTURE PROJECT

	Shed with basic equipment, specialized Equipment and material requested				
Benzeleni Primary Cooperative Limited	Construction of 2000 layers with sorting shed, VIP Latrines, 2000 Pullets, Feeds (64 tons), Medication and vaccine, Egg Trays,	R2 000 000	R2 000 000.00	IEMBE	INFRASTRUCTURE PROJECT

FIGURE 202: STATUS OF MGENI WATER PROJECTS

